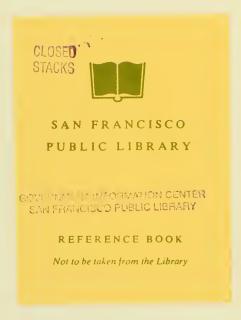
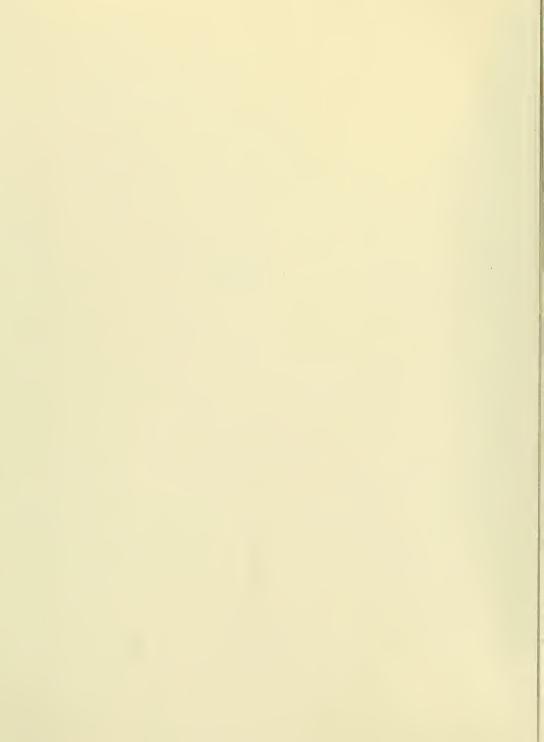


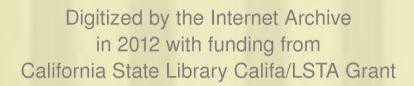
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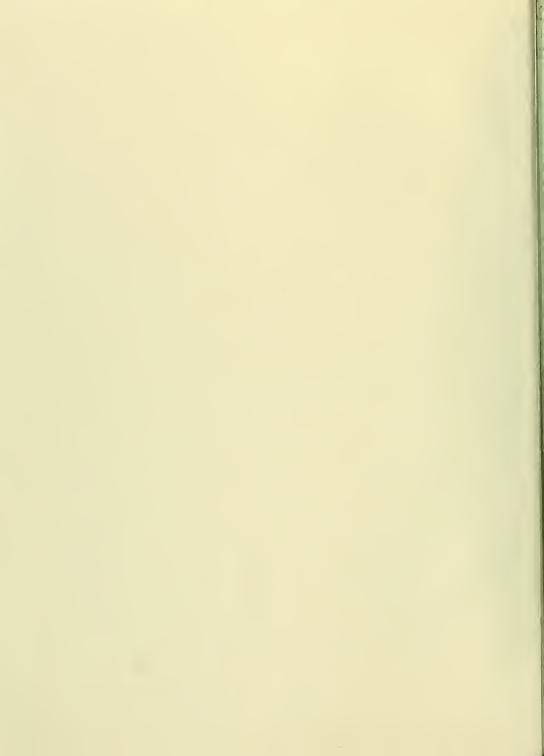


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# City and County of San Francisco ASSESSOR'S OFFICE



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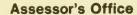
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ANNUAL REPORT

Fiscal Year 1980 ~ 1981







SAMUEL DUCA, M.A.I. ASSESSOR

September 15, 1981

Honorable Dianne Feinstein Mayor City and County of San Francisco Room 200, City Hall San Francisco, California 94102

Dear Mayor Feinstein:

We are pleased to furnish you the Annual Report of the Assessor's Office, City and County of San Francisco, for the fiscal year 1980-81.

The Report includes a review of the activities of this office with accompanying statistical information.

Respectfully submitted,

SAM DUCA

Assessor

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PUBLIC LIBRARY

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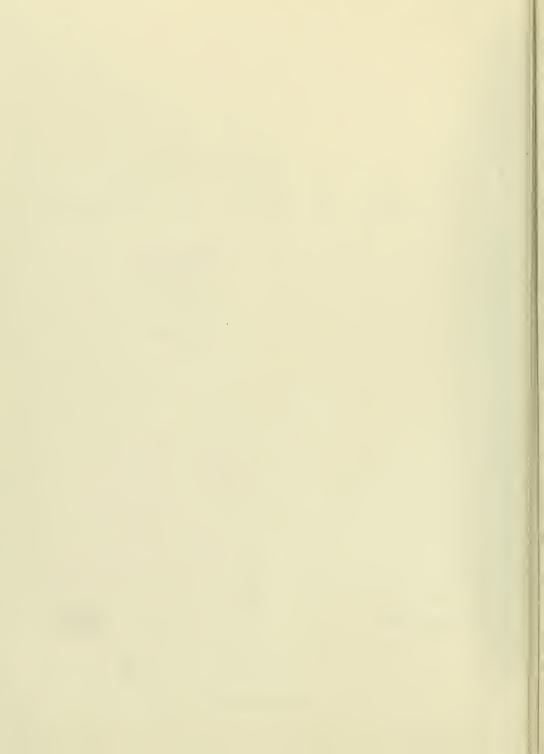
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#### ANNUAL REPORT

ASSESSOR'S OFFICE

CITY AND COUNTY SAN FRANCISCO

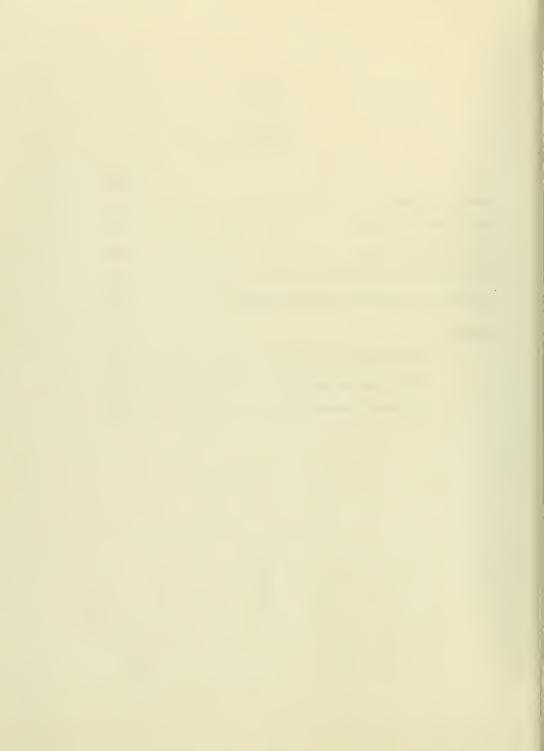


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SAMUEL DUCA, M.A.I. ASSESSOR

#### ANNUAL REPORT

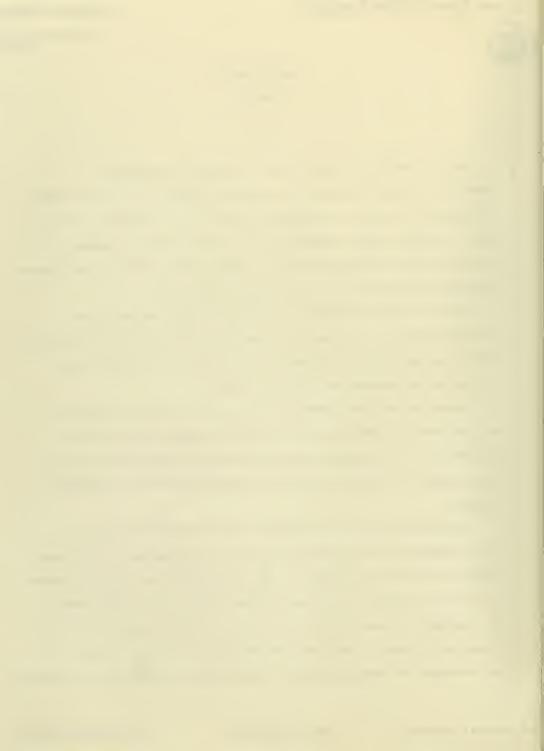
1980-81

The year 1980-81 was the third year this office operated under Proposition 13 (Article XIIIA of the State Constitution). The 1981 assessment roll totalled in excess of 20 billion dollars. This is an increase of 10 1/2% over the previous year's assessment roll. The reason for this increase was the dynamic construction activity in our downtown area involving 30 new highrise buildings either completed or in the process of completion.

Prior to this year, there was a trend of a property tax shift from commercial property to residential property due to the fact that more residential property was being sold at a higher price and there was very little sales activity in the commercial and industrial market.

During the past year, residential sales have decreased by 30% while at the same time new construction in our commercial property have increased considerably. This reversal in trend will probably continue until there has been a reduction in interest rates and increased construction of residential property.

The reorganization of the Assessor's Office, which was started soon after I assumed the Office of Assessor, has been completed except for several Civil Service matters still pending. This reorganization was essential because of a loss of 31 staff positions out of a total of 140 due to budget reductions. The complexity of Proposition 13 and the many new legislative bills to implement Proposition 13 require a more efficient organization in order to adapt to the new procedures and changing workload. In many areas, the workload was increased



which resulted in productivity being significantly improved during the past three years.

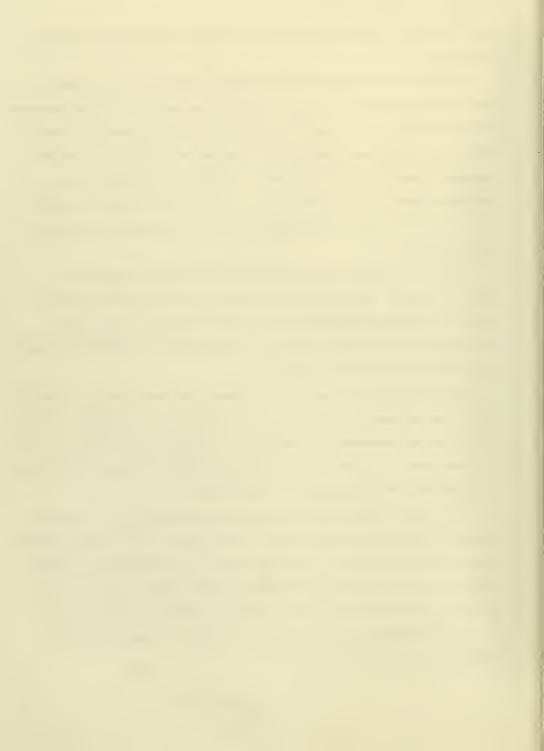
As indicated by the detailed Division statistics in this Annual Report, most of the activities in this department have been realized. We have endeavored to comply with the instructions from the Mayor's Office to relate this Report to the goals, performance, objectives and performance measures under the MBO programs as much as possible. However, this office did not begin the full MBO program until the fiscal year 1981-82 so the reporting is not as complete as it will be for the next fiscal year as a result of experience from the new program structure.

This office has not received any funds during the past four years to replace equipment. The typewriters, desk calculators, automobiles, furniture and other equipment required for the functions of this office are becoming increasingly costly to maintain and it is anticipated that equipment replacement will be urgently needed in the next budget.

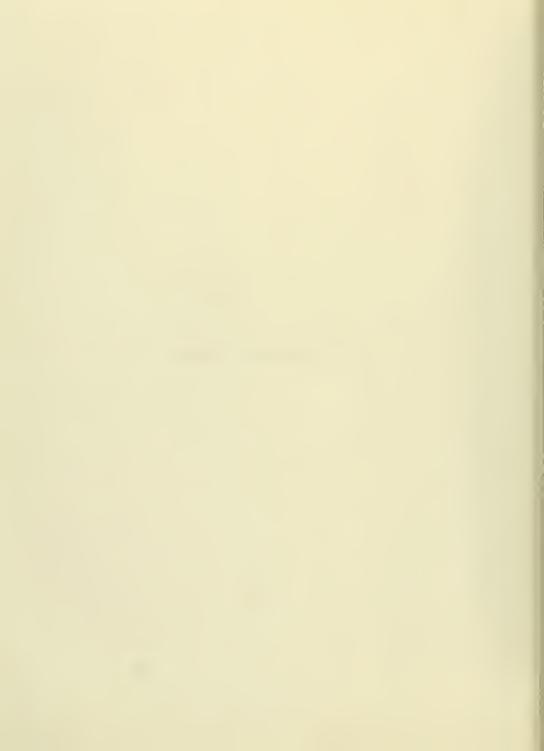
During the past three years, the legislature has passed legislation amending the Revenue and Taxation Code relating to Proposition 13 and therefore changing the workload and procedures. In addition, there has been many judicial decisions that have added to our workload by negating some of the legislation and therefore requiring additional productivity from this office.

The continual changes emphasize the sometimes unrecognized fact that the duties and responsibilities of Assessors in the State of California are subject to continually more complex procedures, and that the property tax is probably one of the most difficult tax to administrate under current procedures. The workload of this office will require a continual maintenance budget in order to operate and fulfill our responsibilities to realize the maximum potential property tax revenue.

Jan Dua-SAM DUCA



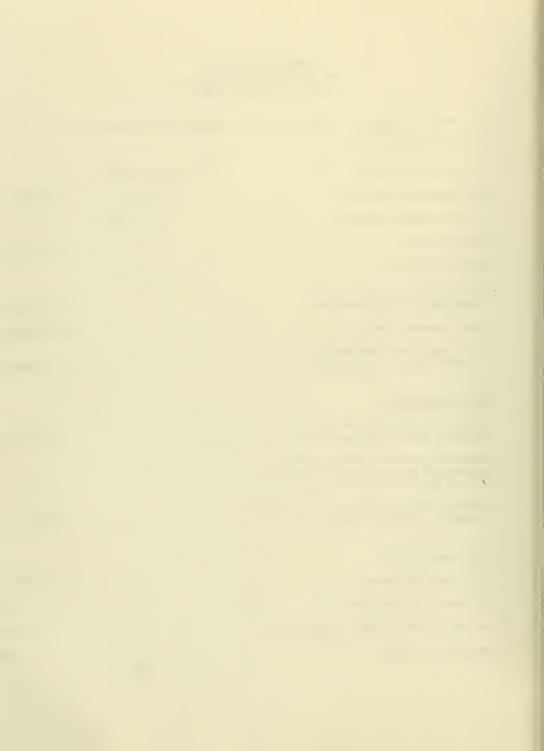




### ASSESSOR'S OFFICE CITY AND COUNTY OF SAN FRANCISCO ANNUAL STATISTICAL REPORT

The 1981-82 Assessment Roll for the City and County of San Francisco is constituted as follows:

Total Tangible Secured	\$	18,346,440,398		
Total Tangible Unsecured		1,551,736,810	\$	19,898,177,208
Total Escaped Unsecured		26,096,898		
Total Tangible				19,924,274,106
Penal Assessments		1,778,343		
Total Locally Assessed Valuation Prior to Exemptions				19,926,052,449
State Assessed Property			_	1,294,810,370
Total Local and State Assessed Property Prior to Exemptions			\$	21,220,862,819
Exemptions 1981-82				
Homeowners qualifying for \$7,000 Assessed Value Exemption (96,112)				672,410,558
Homeowners Exemption property tax equivalent is reimbursed to the City by the State of California				
Assessed Value of Constitutional Exemptions (Veterans, Welfare, Charitable, etc.)	s			920,570,676
Tax Revenue 1981-82				
Ad Valorem Tax Revenue			\$	241,000,000+
Percentage of Total Resources				20.5%
Assessor's 1980-81 Budget Expenditures				3,403,095
Administrative Cost				.0141%



#### ASSESSOR'S OFFICE CITY AND COUNTY OF SAN FRANCISCO

#### 1980-81 ASSESSMENT ROLL

	Taxable Value	Percent of Total
Single-Family	\$ 5,260,112,736	29.2
Multi-Family	4,725,791,324	26.3
Commercial, Industrial and Other*	7,998,742,640	44.5
TOTAL	\$ 17,984,646,700	100.0
Prior to Exemptions, State assessed property		

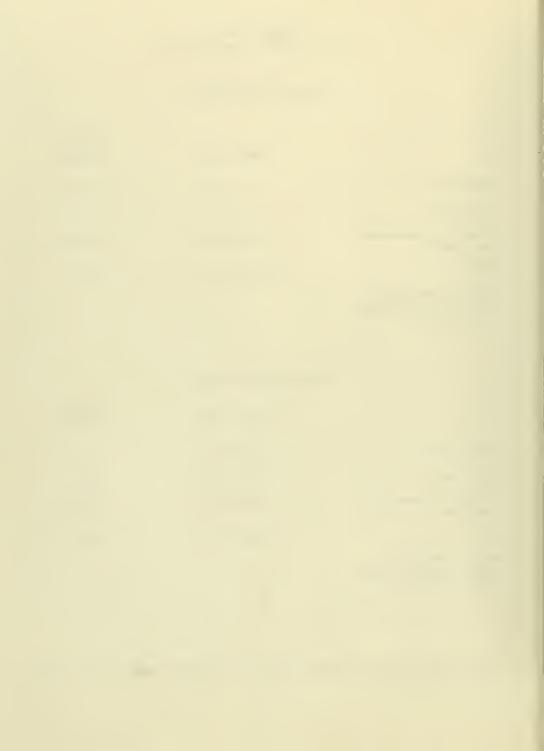
not included

#### 1981-82 ASSESSMENT ROLL

	Taxable Value	Percent of Total
Single-Family	\$ 5,974,535,847	30.0
Multi-Family	5,099,208,492	25.6
Commercial, Industrial and Other*	8,853,222,457	44.4
TOTAL	\$ 19,926,966,796	100.0

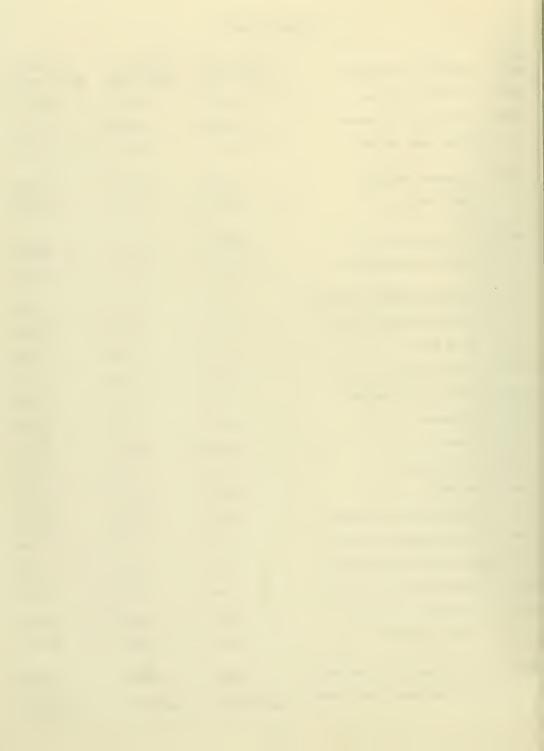
Prior to Exemptions, State assessed property not included

<sup>\*</sup>Other includes business personal property, possessory interest, boats, penal and escaped assessments.



#### ASSESSOR'S BUDGET

ACCT.	OBJECT OF EXPENDITURE	1979-1980 BUDGET AMOUNT	1980-1981 BUDGET AMOUNT	1981-1982 BUDGET AMOUNT
0010	Permanent Salaries	\$ 1,816,355	\$ 2,053,423	\$ 2,211,739
0010	Annual Salary Increases	181,285	226,720	209,561
	TOTAL PERM. SALARIES	\$ 1,997,640	\$ 2,280,143	\$ 2,421,300
0020	Temporary Salaries	151,488	63,892	103,898
	TOTAL SALARIES	\$ 2,149,128	\$ 2,344,035	\$ 2,525,198
0601	Fringe Benefits	631,803	570,721	585,992
	TOTAL PERSONNEL COSTS	\$ 2,780,931	\$ 2,914,756	\$ 3,111,190
1001	Other Professional Services	20,900	22,900	20,839
1110	Use of Employees' Cars	51,600	57,600	52,416
1201	Local Fares	200	200	180
1206	Travel Expense	8,360	10,360	9,427
1218	Repair Office Equipment	2,375	2,875	2,681
1232	Telephone	19,000	19,000	17,689
1233	Postage	33,822	23,581	21,951
1235	Subscription	2,346	2,500	2,328
1236	Printing	21,993	26,392	24,571
1241	Rental of Office Equipment	10,403	10,403	9,682
1299	Other Contractual Services	607	615	576
1301	Material & Office Supplies	4,655	4,655	4,339
1399	Other Materials & Supplies	900	2,054	1,916
3500	Reproduction Services	1,502	1,502	1,367
	TOTAL OF ACCOUNTS	\$ 178,663	\$ 184,637	\$ 169,962
3400	Data Processing to Controller	285,294	303,702	276,369
	TOTAL PERSONNEL & OE ACCOUNTS	\$3,244,888	\$3,403,095	\$ 3,557,521



#### ASSESSOR'S OFFICE PERSONNEL STATISTICS

		1977-78	1978-79	1979-80	1980-81	1981-82
1.	Administrative	5	4	3	3	3
2.	Appraisers	47	42	39	39	39
3.	Auditors	34	28	28	28	28
4.	Clerical	35	24	20	30	29
5.	Technical	7	5	5	5	5
6.	Total Permanent	128	103	95	105	104
7.	Temporary	12	10	_14_	4	6
8.	Total Budget Positions	140	113	109	109	110
9.	CETA	8	14	7	5_	0
10.	Total All Positions	148	127	116	114	110
Wor	kload	1977-78	1978-79	1979-80	1980-81	1981-82
	ber of parcels secured roll:	153,952	154,497	155,685	156,567	157,126
	ber of assessments the unsecured roll	: 36,255	36,045	37,409	35,839	* 36,525
T	OTAL	190,207	190,542	193,094	192,406	193,651

<sup>\*</sup> The 4.2% reduction was due to the elimination of business inventory accounts.



## DISTRIBUTION OF RESIDENTIAL PROPERTY (a) AS A PERCENT OF THE LOCALLY-ASSESSED SECURED ROLL 1975-76 to 1981-82

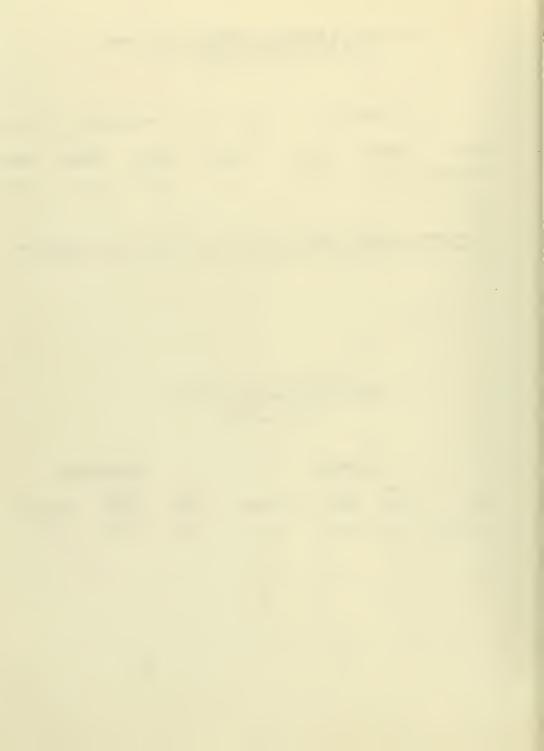
[-	PRE-PROP	. 13 ——	[	POST-PR	OP. 13	
COUNTY	1976-77	1977-78	1978-79	1979-80	1980-81	1981-82
San Francisco	59.1	61.7	63.4	62.8(b)	63.7	62.3

#### NOTE:

- (a) Includes apartments, duplexes, flats, single family dwellings, condominiums.
- (b) Reflects SB 17 rollback in 1979-80 from initial Prop. 13 roll in 78-79.

# INCREASE IN MARKET VALUES RESIDENTIAL vs.: COMMERCIAL/INDUSTRIAL 1978-79 to 1981-82 (\$ in millions)

	RI	ESIDENTIAL		NON- RESIDE	NT IAL	
COUNTY	78-79 Value	81-82 <u>Value</u>	% Increase	78-79 <u>Value</u>	81-82 Value	% Increase
San Francisco	8,500	11,340	33.4	5,141	6,576	27.9



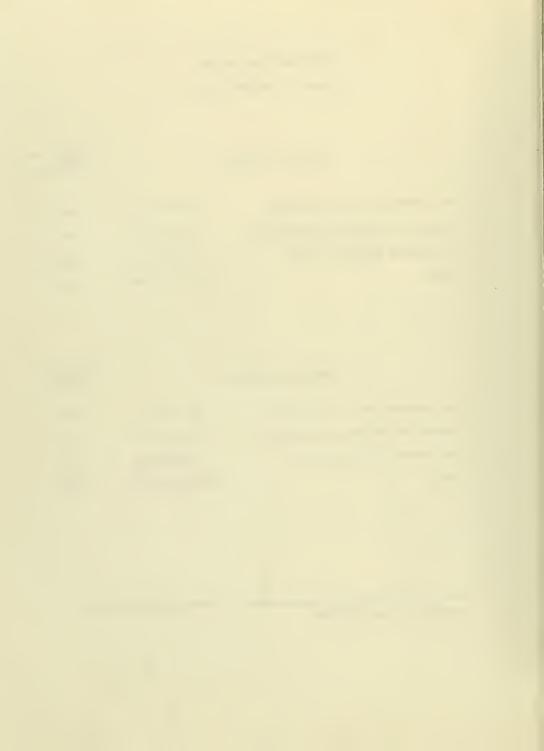
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#### INCREASES IN ASSESSED VALUE \* \*

1979-80 to 1980-81		Percent of Total
New construction and alterations	\$ 267,771,096	18.9
Changes in ownership re-appraisals	859,267,560	60.5
Two percent inflation factor	293,067,240	20.6
TOTAL	\$1,420,044,895	100.0

1980-81 to 1981-82		Percent of Total
New construction and alterations	\$ 394,054,662	21.4
Changes in ownership re-appraisals	1,126,456,771	61.2
Two percent inflation factor	321,603,332	17.4
TOTAL	\$1,842,114,765	100.0

 $<sup>\</sup>mbox{\ensuremath{{\star^{\star}}}}$  Locally assessed real property only. State-assessed utility property is not included.



# ANALYSIS OF PROPERTY TAX DISTRIBUTION FOR SAN FRANCISCO\* REAL PROPERTY ONLY

#### Res. Roll 1980 39 Res. Roll (IN PERCENTAGES) (%) Inc. 1978-80 Roll Incr. % of Total (Res.)

ANALVETS			
0			
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TAY			
DISTRI			
RUTTON			
a a a			
NA			
ANALYSIS OF DRODURTY TAX DISTRIBITION FOR SAN FRANCISCON			
*			

SAN FRANCISCO

17.8

60.9

62.1

20.2

70.9

39.1

37.9

13.7

29.1

% Increase Total Roll 1978-1980

Res. Roll

1978 8

Roll 1978 Non-Res. (%)

Roll 1980 Non-Res. (%)

Roll Incr.

Roll Inc. Non-Res. % of Total

Non-Res.

	REAL
1070_01	PROPERTY
	ONLY

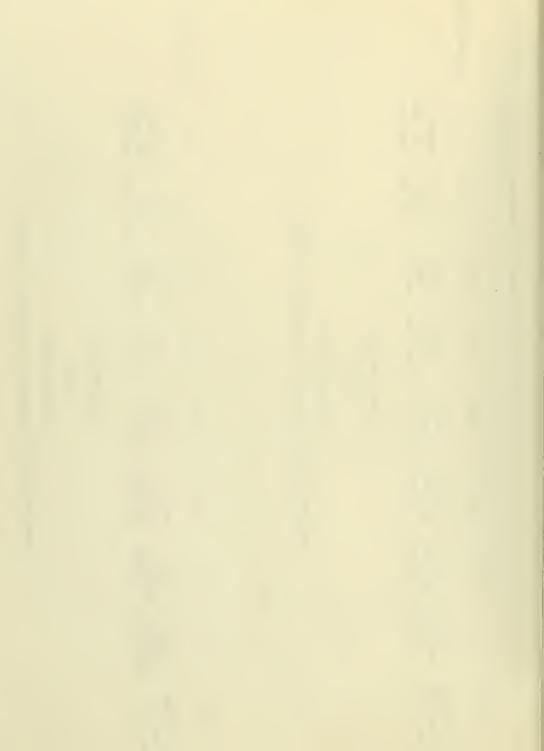
1978-81	REAL PROPERTY ONLY
	ONLY

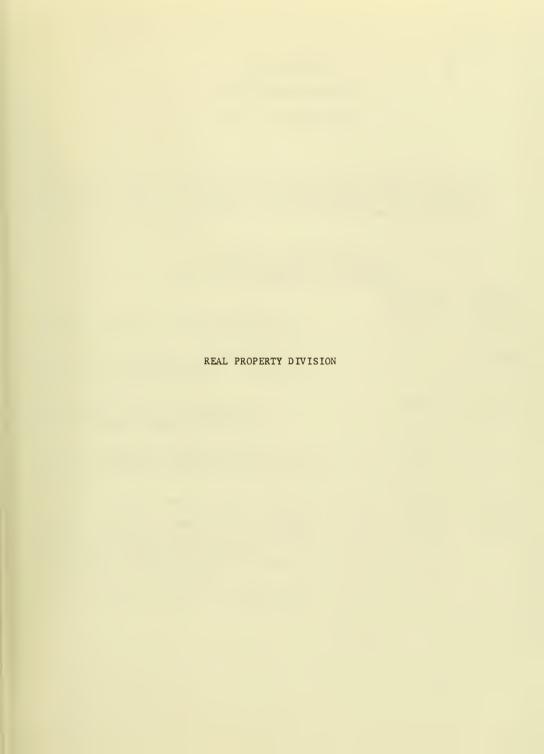
CISCO				
31.2	1978-1981 Total Roll % Increase			
60.9	Res. Roll 1978 (%)			
61.8	Res. Roll 1981 (%)			
32.9	Res. Roll Inc. (%)	(IN PERCENTAGES)	197	NEAR FROTERIT ONLI
64.3	% of Total Roll Inc. (Res.)	ENTAGES)	1978-81	ENTI ONEI
39.1	Non-Res. Roll 1978			
38.2	Non-Res. Roll 1981			

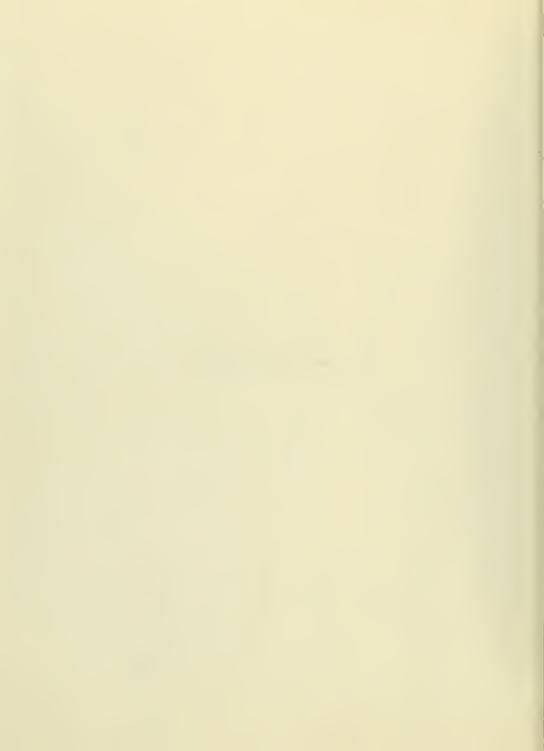
<sup>\*</sup>Increase of Assessment Roll since passage of Proposition 13

SAN FRANC

Roll Inc. Non-Res. 28.6 Roll Inc. % of Total Non-Res. 35.7







## ANNUAL REPORT

#### REAL PROPERTY DIVISION

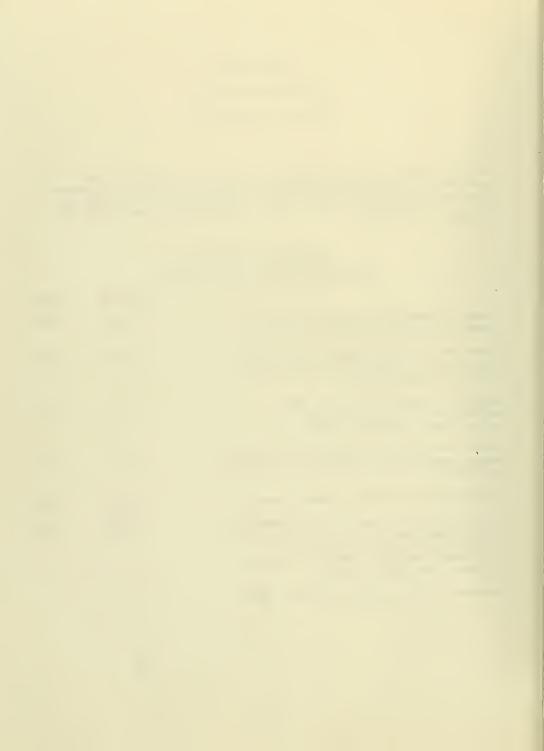
#### 1980-81 Assessment Roll

The Real Property Division is responsible, under the California State Constitution, for the assessment of all taxable real property and Possessory Interests in the County for the purpose of determining the Ad Valorem Tax base for all taxing jurisdictions. This involves the process of discovery, appraisal and enrollment.

# COMPARISON OF OBJECTIVES IN 1980-81 BUDGET WITH ACTUAL PERFORMANCE

	<u>Objectives</u>	Actual
Change of ownership: Review all changes. Inspect & appraise all not excluded by law.	20,000	19,000
Review 60% of building permit applications, Enroll all on property records. Reappraise all those required by law.	15,000	11,800
Review all requests for review, and applications to A.A.B. for reduction in value. Prepare necessary reports.	8,000	4,624
Review, inspect and appraise, all splits, merges, segregations, redemptions, fire damage properties.	1,800	1,700
Review and appraise each possessory interest.	2,300	2,135
Prepare reports for local and state agencies. Analyze, correlate and report on data for SBE. Maintain statistical data for State Legislature. Maintain assessment standard procedures for internal audits.	1,880*	1,910*

<sup>\*</sup>Man-hours--Other figures are units of work.



## REAL PROPERTY DIVISION

## 1981-82 Assessment Roll

The Real Property Division enrolled 157,126 parcels of Real Property on the Secured Roll for the 1981-82 assessment year, with a value of:

	Taxable Value
Land	\$ 6,215,505,127
Improvements	11,706,775,640
Total	\$ 17,922,280,767

This is an increase in value over the 1980-81 Assessment Roll of:

	Taxable Value
Land	\$ 617,240,436
Improvements	1,224,874,329
Total	\$ 1,842,114,755

The Real Property Divisions unsecured roll for 1981-82 consisted of 200 parcels. The Full Value of these parcels is:

Ta	xable	Val	ue
\$	30,0	)40,	350

The Possessory Interest roll for 1981-82 consists of 1,939 parcels with a value of:

Ta	xable	Value
_		
Ş	195,7	796,426



#### REAL PROPERTY DIVISION

Additional assessments enrolled by the Real Property Division, on the secured roll, represent escape assessments. These escapes are a result of our discovery of unrecorded changes of ownership, such as deaths and contracts of sale, which have occurred since March 1, 1975. These changes are required to be reappraised. We have enrolled 435 parcels, this past year, with a full value of:

\$30,775,852

The California Revenue & Taxation Code Section 480-82 require a "Change of Ownership Statement" to be filed on any transfer of property. It also requires the assessor enroll a penalty when the transferee fails to answer a request for the change in ownership statement from the Assessor. We enrolled 312 penalties this past year. The amount of tax dollars due is:

\$52,545.32

Our appraisal staff consisted of 1 Appraiser-trainee (approximately 8 months); 10 Real Property Appraisers; 2 temporary Real Property Appraisers (approximately 8 months); 18 Senior Real Property Appraisers; 4 Principal Real Property Appraisers; 1 Assistant Chief Appraiser; 1 Chief Appraiser.

Under Proposition 13 we are required to reappraise all properties that had

- 1. A change of ownership
- 2. A sale
- 3. New construction, including alterations

The procedures we were mandated to follow were:

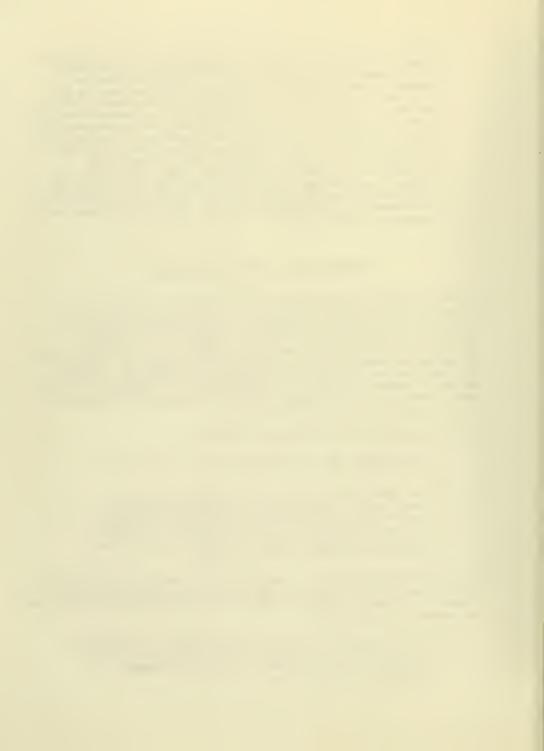
- In all changes of ownership we had to review the entire transfer and in most cases the previous transfer to determine whether or not this particular transfer required a reappraisal or would be excluded from reappraisal. If it required reappraisal the property had to be reappraised to market value based on the market data available.
- 2. Sales: All properties that sold between March 1, 1980 and February 28, 1981 required reappraisal to market value.
- 3. All property newly constructed during that same time period required an appraisal to market value. Any property that has had alterations which has added area, changed the use, or resulted in an extension of the economic life, is included in the term "New Construction." The inclusion of alterations as new construction means that each application for alteration require a review and a determination as to whether it would require a physical inspection, and a reappraisal.



4. Proposition 13 was again modified by Senate Bill 1260 which became effective September 26, 1980. This established new requirements for the Assessor regarding co-owners. S.B.1260 says that any transfer between co-owners in any property which was held by them as co-owners for all or part of the period between March 1, 1975, and March 1, 1980, and which was eligible for a homeowners exemption during the period of the co-ownership is excluded from reappraisal. Any such transferee whose interest was reappraised in contravention of the provisions may obtain a reversal of such reappraisal upon application to the Assessor's Office. This, of course, has increased the workload for the appraisal staff. An indeterminate number of transfers are affected here due to the fact the new law covers all such transfers for a six year period, since March 1, 1975. The Assessor will be required to reverse any such reappraisal upon discovery or when notified.

## WORKLOAD JULY 1, 1980 - JUNE 30, 1981

- 1. 15,199 assessment notices were mailed out the first of July 1980. As a result we received several thousand calls, by phone or in person. The staff was able to satisfy the majority of these taxpayers regarding the appraised value we established for their property. As a result we received only 1,200 requests requiring a full review. Again this confirms our contention that if given time and man-power initially to complete a full appraisal on all mandated appraisals, it is much easier to defend our estimate of value. The property owner is much more satisfied and we have fewer requests for review as well as fewer applications for reduction in Value through the Assesment Appeals Board.
- 2. We had approximately 19,000 changes of ownership.
  - A. Approximately 50% are sales and require a reappraisal to market value.
  - B. The other 50% are changes of ownership without a sale. These require a close analysis to determine whether or not they would be excluded from reappraisal. If they require reappraisal the staff must determine the market value of each property based on the data available from the properties that have actually sold.
- 3. Applications for alterations or new construction amounted to approximately 11,800 The staff is required to analyze each permit, determine if the property is excluded from reappraisal or if it must be inspected to determine the amount of the value added.
  - A. If the property is excluded from reappraisal the procedure is to put the permit information on the property record noting the type of alterations made (for future reference, if a reappraisal is ever necessary).



- B. Those parcels that require reappraisal, or an inspection for further determination, must be inspected on an appointment basis. The value added by any alteration must than be determined.
- 4. At the same time our staff reviewed all parcels involved with a Possessory Interest. This involved 1,939 parcels. Each lease was reviewed and any necessary corrections were made for the 1981-82 Assessment Roll.
- 5. The Assessment Appeals Board received 324 applications for reduction in Full Value. Of those filed 33% were granted a reduction.

Filed	324
Heard	305
Reduced	108
Denied	118
Withdrawn	41
No Shows	38

Total Full Value of applications filed

\$ 94,834,453

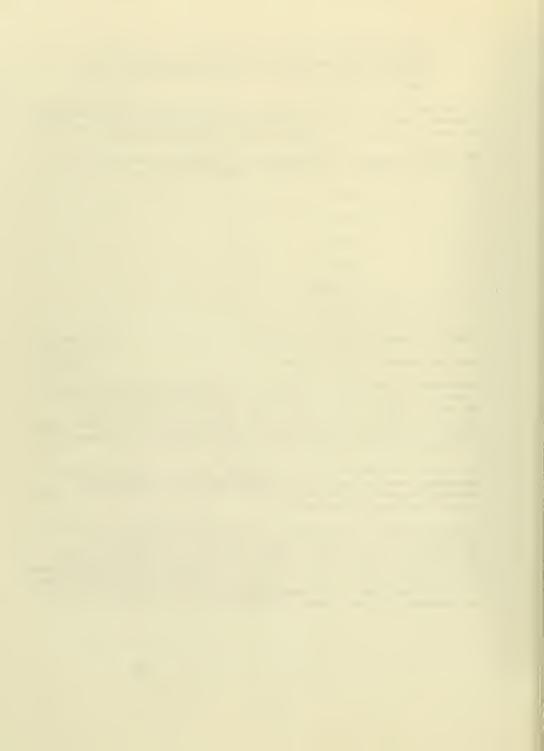
Amount of reduction in Full Value

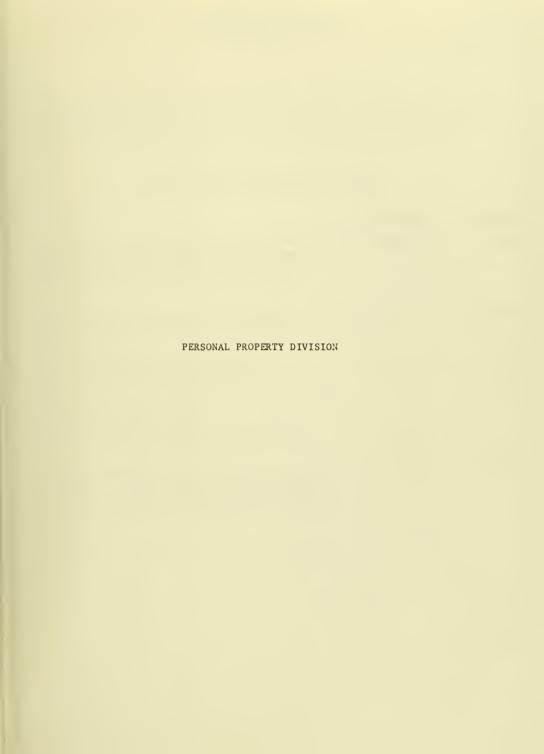
9,478,192

6. Proposition 13 requires the Assessor to reappraise a change in ownership caused by a death of a property owner. The date of reappraisal must be the date of death. We have, therefore, initiated a "Probate Search Program", to search probate filings and advertised court sales, through the "Edwards Abstract" and "The Recorder", to insure mailing of a request for a change in ownership statement due to death of property owner.

The objective of the program is to promptly enroll, on secured roll, the assessment caused by the required reappraisal; and to eliminate the necessity of enrolling escape assessment. This will protect the City and County from a loss in tax revenue.

Frequently, property in an estate is sold by the estate prior to the time the Assessor has been notified by the recording of the degree of distribution. By the time the Assessor can act on the reappraisal the estate has been closed. This necessitates enrollment of an escape assessment on the unsecured roll, which has a very real potential for loss in revenue to the City and County. Our experience indicates the savings to the City and County will be approximately \$250,000 per year.







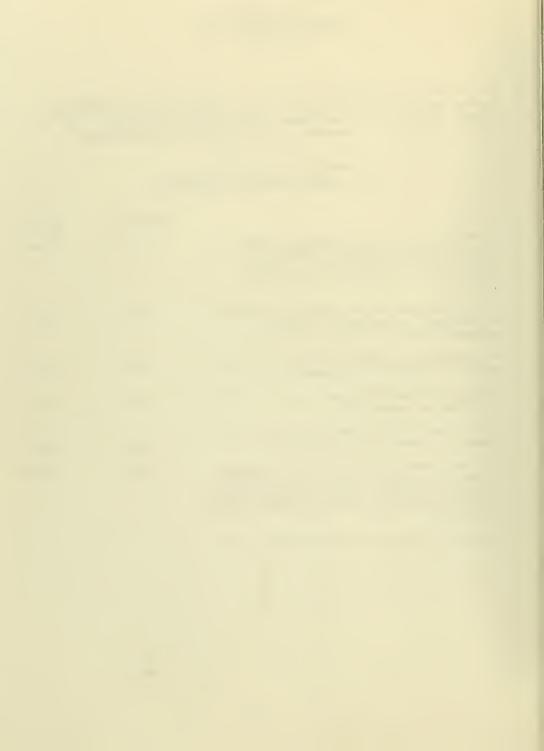
# ANNUAL REPORT PERSONAL PROPERTY DIVISION 1980-1981

This Division, in accordance with State Law, provides for the assessment of personal property and trade fixtures for the purpose of determining the Ad Valorem tax base for all local taxing jurisdictions in the county. This involves the process of discovery, auditing, appraising and enrollment.

# COMPARISON OF OBJECTIVES IN 1980-81 BUDGET WITH ACTUAL PERFORMANCE

	Objectives	Actual
To review and update 55,000 business situses for new businesses, change of ownership and eligibility for direct billings. Prepare data for 6000 corrections for office files & computer.	55,000	56,864
To review & process 45,000 business assessments for enrollment on the secured & unsecured assessment rolls.	45,000	42,914
To perform, review & approve 4,500 field audits & appraisals, mandatory & non-mandatory.	4,500	4,754
Prepare and defend 250 appeals to be heard before the Assessment Appeals Board.	250	137
Review & enroll 2,350 taxable boat assessments.		
Examine all claims for boat exemptions.	2,350	2,490
To prepare reports for local and state agencies; to analyze, correlate & report on data for SBE; to maintain statistical data for state legislature; to maintain assessment standard procedures for internal audits.	1,700*	1,800*

<sup>\*</sup> Man-hours. All other figures are units of work



#### 1980-81 FISCAL YEAR

This division processed and enrolled 42,914 assessments on the 1981-82 Secured and Unsecured Assessment Rolls with the following market values:

Fixtures (Improvements) \$ 945,001,267

Other Personal Property 1,030,351,879

Vessels 46,865,100

\$ 2,022,218,246

The 137 appeals filed with the Assessment Appeals Board on items assessed by the Personal Property Division resulted in:

Reductions	49
Denials	21
Withdrawals	25
Penalty only waivers	16
Postponements	26
Total	137

Special projects for 1981-82 will include the revaluation of the 1978-79 unsecured assessment roll to conform with AB20. Refunds to approximately 7,800 assessees will amount to approximately \$3,100,000 in tax dollars, based on property valued at \$101,000,000.

At present our permanent valuation staff consists of 10 personal property auditors (including one (1) on special assignment with the Real Property division), 1 marine appraiser, 1 senior marine appraiser, 8 senior personal property auditors, 4 principal property auditors, 1 assistant chief property auditor and 1 division chief.

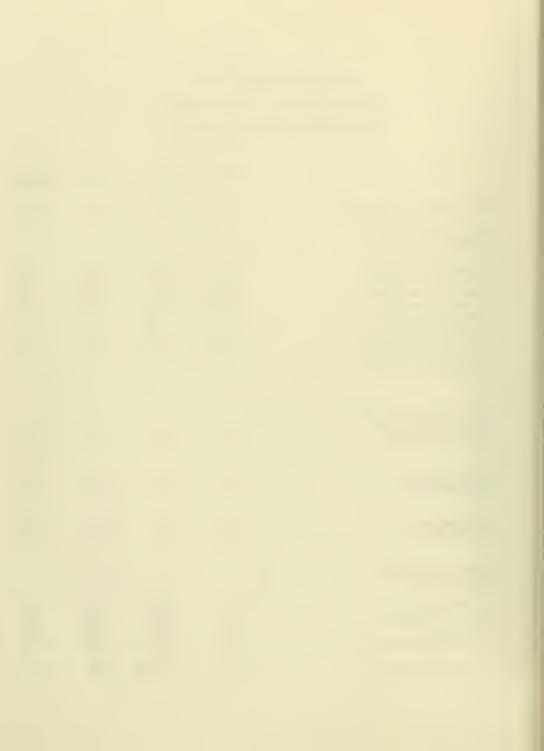
The production and deployment of the auditing-valuation personnel is presented in the following pages.



# COMPARATIVE YEARLY PRODUCTION REPORT

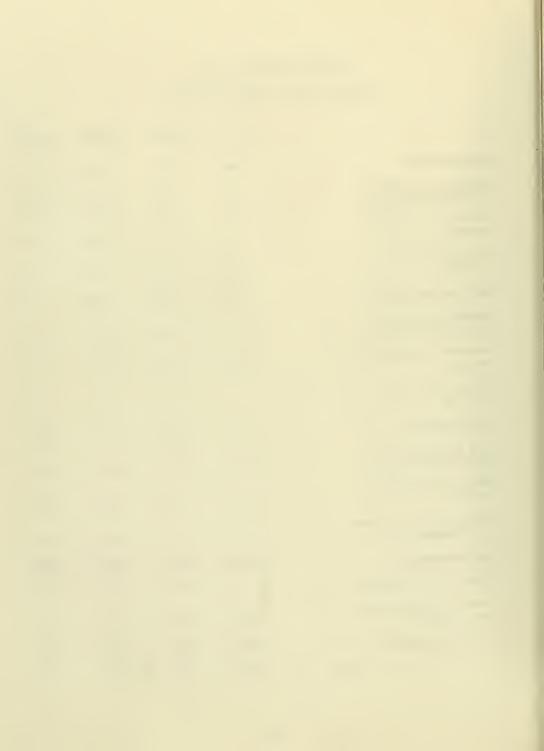
# DEPLOYMENT OF AUDITORS BY "MAN-DAYS"

	1977-78	1978-79	1979-80	1980-81
Field Audits & Appraisals	2,194	1,740	1,960	1,793
Other Work Covered by Scope of Position:				
Assessing Statements Up-Date Field Books Auditor & Senior Review Petroleum Industry Apartments & Rentals Leased Equipment Consigned Merchandise Warehouse & Probate Assessment Standards Statistics	929 194 418 106 14 242) 10) 152) - 64	1,143 458 563 89 13) ) 181) -	856 434 444 31	789 520 477 31
Work Equivalent to Scope of Position but out of Classification	102	103	47	117
Instruction and Training Program	366	77	90	90
Total Auditor Performance Time	4,791	4,367	4,041	3,987
Other "Man-Days" not Covered Above:				
Supervision Vacation & Holidays Sick Pay Administrative Leave	1,057 327 259 71	988 333 273 43	933 331 329 154	923 341 547 107
Total "Man-Days":	6,505	6,004	5,788	5 <b>,7</b> 55



# COMPARATIVE YEARLY PRODUCTION REPORT

	1977-78	1978-79	1979-80	1980-81
Total Assessees	3,606	4,471	4,413	4,694
Total No. of Audits & Appraisals Completed	5,814	5,821	6,098	6,352
"Man-Days" Applicable Thereto	2,194	1,740	1,960	1,793
Average Audits per 'Man-Day''	2.6	3.3	3.1	3.8
Mandatory Assessees	645	433	480	<b>37</b> 5
Mandatory Audits & Appraisals Completed	2,874	1,687	1,937	1,838
"Man-Days" Applicable Thereto	1,524	1,211	1,462	1,446
Average Audits per ''Man-Day''	1.1	1.4	1.3	1.3
Other Assessees	2,961	4,038	3,933	4,319
Other Audits & Appraisals Completed	2,940	4,134	4,161	4,514
"Man-Days" Applicable Thereto	670	529	498	347
Average Audits/Appraisals per "Man-Day"	4.3	7.8	8.4	13.0
Penal Assessments:	1977-78	1978-79	1979-80	1980-81
Direct Bill Assessments	1,516	1,235	829	1,315
Assessments Computed on Prior Values	2,695	2,651	1,917	1,539
New Business Penals	2,195	3,457	2,783	2,998
Total	6,406	7,343	5,529	5,852



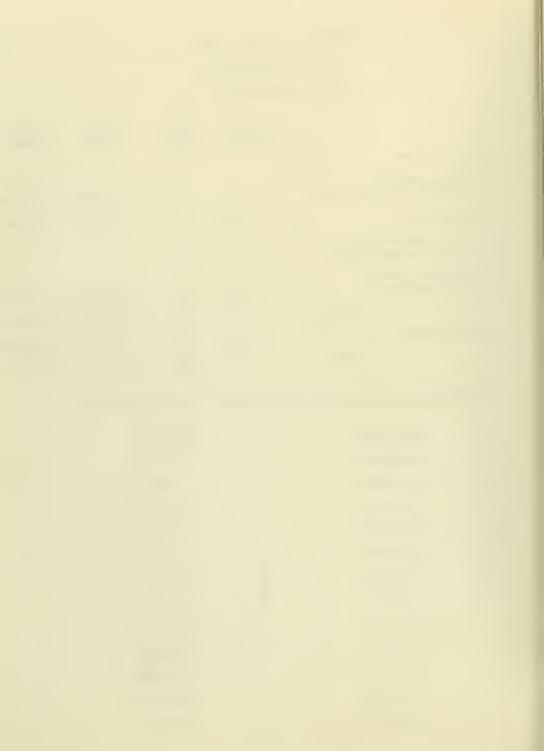
# AUDIT PROGRAM RECOVERIES

# FISCAL YEAR 1980-1981

		NUMBER OF ASSESSEES	AUD IT UNITS	FULL VALUE	TAX DOLLARS
ASSESSOR'S STAFF:					
OUT-OF-STATE AND SOUTHERN CALIFO	RNIA AUDITS	58	300	\$ 4,283,148	\$ 143,534
LOCAL AUDITS		390	1,767	47,934,816	787,056
PENAL INVESTIGAT DIRECT BILL REV		3,993	3,993		
CLOSE-OUTS & OFF INVESTIGATIONS	ICE	253	292	5,680,697	112,333
	SUB-TOTAL	4,694	6,352	\$57,898,661	\$1,042,923
CONTRACT AUDITS		60	231	7,215,555	179,989
	TOTAL	4,754	6,583	\$65,114,216	\$1,222,912

# COMPARATIVE TAX RECOVERIES FROM LOCAL & OUT OF COUNTY AUDIT PROGRAMS

Fiscal Year	Tax Dollar Recovery
1969-1970	\$ 855,152
1970-1971	892,326
1971-1972	1,264,398
1972-1973	1,295,767
1973-1974	790,319
1974-1975	1,137,074
1975-1976	1,493,235
1976-1977	1,259,042
1977-1978	1,080,282
1978-1979	1,326,210
1979-1980	1,150,146
1980-1981	1,222,912



# MARINE DIVISION

# PRODUCTION REPORT 1980-1981

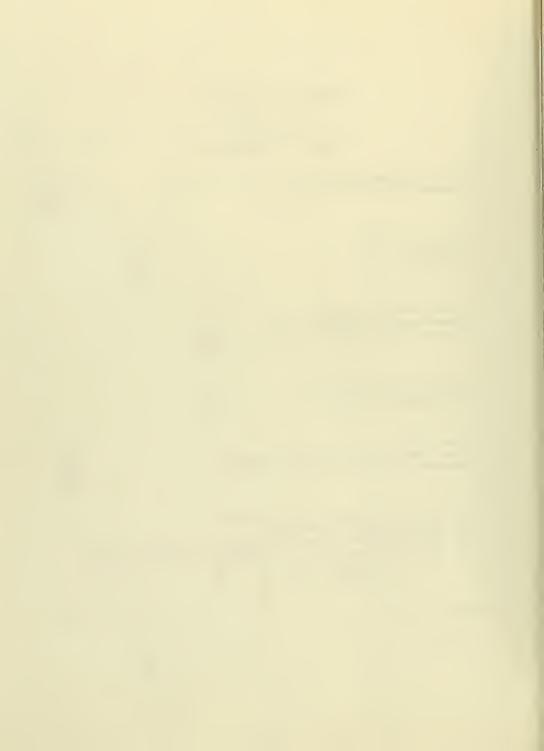
6,249

692

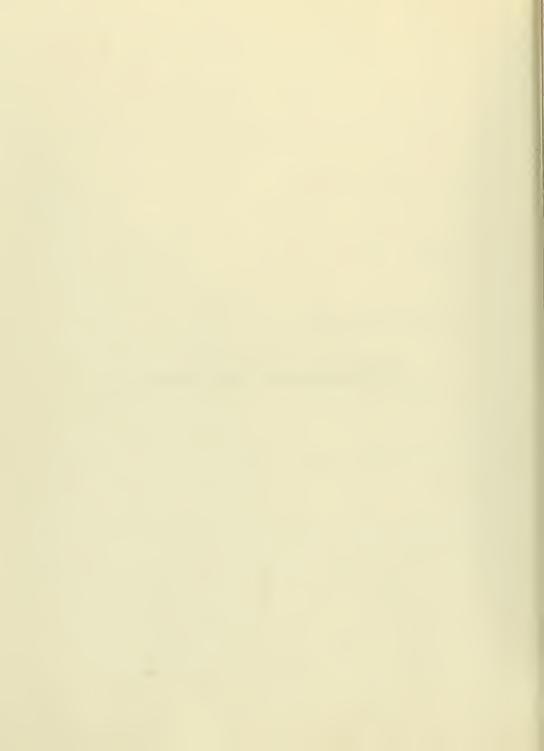
1. 1981 Field Book Update 7/1/80 to 3/1/81 (Vessels)

Work Days

	Documented Vessels Out of County	(*035013)	3,543 2,706
	1981 Direct Bills 4% Bills Normal Bills	916 154 1,420 2,490	
	Vessel Records Processed New and Changed, Coast Guard, DMV Owner and County Reports Processed	4,352 4,581 8,933	
	EDP Boat record Change Slips 1981 Update 7/80 - 12/80 Accumulated 1/81 - 7/81  Boats Added Boats Deleted (Sect. 228); Others Dele Boats Acquired After Lien Date; In Pro-		493 -451 -258 2,490
2.	(A) Appraise Equipment of Service Sta (B) Update Business Property Situs (C) Process Business Property Stateme (D) Assess Personal Property Oil Comp 1981 Statements Issued Statements Filed	ents	.ons



TECHNICAL AND ASSESSMENT SERVICES DIVISION



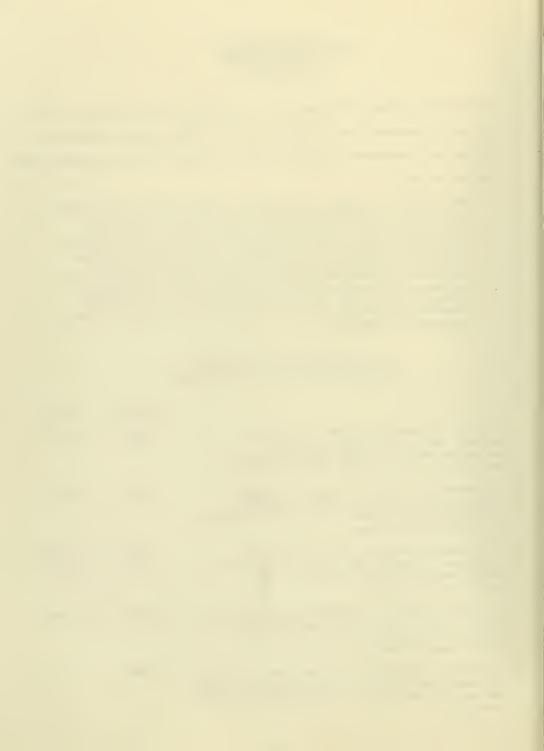
# ANNUAL REPORT TECHNICAL AND ASSESSMENT SERVICES DIVISION 1980-1981

The responsibilities of the Technical and Assessment Services Division are to maintain the Assessment Roll, provide for an up-to-date computer information system, and to administer exemptions. These responsibilities are further broken down as follows:

Maintain and correlate Assessment Roll; enter all data from divisions into computer. Maintain and update records, record transfers of ownership, change or address, lot cuts and mergers. Update SBE map register, process Personal Property declaration books, maintain control Roll Alpha Index for secured and unsecured rolls, Personal Property Exemption Register, Business Property Register, etc. Administer the homeowner exemptions. Process and verify eligibility and amount of exemption on Church, Welfare, School and Veterans. Handle telephone calls and visits from taxpayers, realtors, other departments of the City and other Counties. Inspection of premises to substantiate exemptions.

## COMPARISON OF OBJECTIVES IN 1980-81 BUDGET WITH ACTUAL PERFORMANCE

	<u>Objectives</u>	Actual
TO INPUT VIA COMPUTER, 20,000 new ownership entries, 30,000 mailing address, 100,000 statistical entries, 16,000 valuations, 2,000 new parcels, etc. to produce Assmt. Roll July 1.	168,000	160,250
TO INPUT VIA COMPUTER, new values & changes in 55,000 business property accounts to produce Assmt. Roll July 1, check & balance 100% of values for these 55,000 accounts.	55,000	52,560
TO DETERMINE ELIGIBILITY, make 1,200 onsite inspections, & process all exemption claims for 98,000 exemptions allowed by state law for Assmt. Roll July 1.	1,200 <u>+</u> 98,000	600 <u>+</u> 97,733
TO PROVIDE ASSESSOR'S INFORMATION to the general public, business, other city departments, etc. via counter & telephone for 240,000 phone calls & 70,000 counter inquiries.	310,000 <u>+</u>	310,000 <u>+</u>
TO MAINTAIN A CURRENT SET of block books delineating all taxable real property, condo conversions, 1,500 new lots, 300 deleted lots, 30 subdivision maps, 125 parcel maps.		1,733

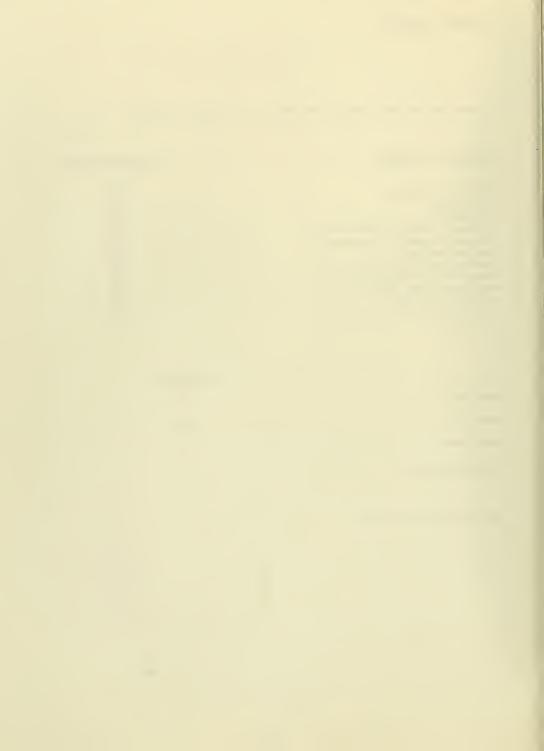


A total of 4100 Man Days/Yr. for Period of 7-1-80 to 6-30-81

OPERATIONS FUNCTIONS	<pre>% OF MAN DAYS/YRS.</pre>
E.D.P.	4%
Public Information	10%
Supervising	5%
Homeowners	15%
Personal Property Field Books	5%
Personal Property Statements	15%
Real Estate Values	6%
Secured Roll Preparation	8%
Unsecured Roll Preparation	4%
Real Estate Ownership File	14%
Mail Address File	4%
Drafting	10%

	MAN-DAYS
VACATION	206
SICK PAY	155
SICK LEAVE	45
COMPENSATORY TIME	4

Net Man Days/Yr = 3,690



# SECURED ROLL

1980-81 156,318 Parcel Count 1981-82 157,126 parcels

1,158 New Lots

350 Deleted Lots

New Subdivision Maps Processed: 56 Total of 743 new lots

Parcel Maps - Nos. Extended and Verified: 159 Total of 394 new lots

Segregation (Parcel Cuts for Taxation) 9

Section 2821, Revenue & Taxation Code

TO E.D.P. (Ownership)

New Lots 1,158

Deleted Lots 350

Changed Lots (Daily) 14,666

Total Lot Changes 16,210

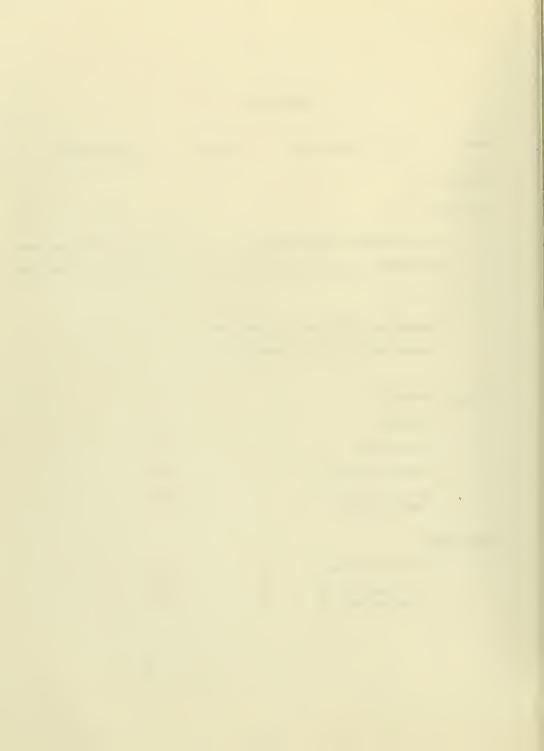
(New & Deletes)

FROM RECORDER

Total Transfer Tax 9,148

Total Papers Pick Up 40,377

from Recorder



# 1981 UNSECURED ROLL

# VALUATION VIA DATA PROCESSING

# DIRECT BILLS - MARCH 1 - FULL VALUE

STMT COUNT	<u>LAND</u>	STRUCT IMPTS.	FIXED IMPTS.	P.P. OTHER	
16,347	0	\$ 30,040,350	17,707,385	\$ 49,465,555	
JULY 1ST	ROLL - FULL VALUE				
15,079	\$60,444,477	84,212,157	652,228,337	\$660,828,917	
TOTALS - FULL VALUE					
31,426	\$60,444,477	114,252,507	669,935,722	\$710,294,472	

## SECURED VALUATIONS

# VIA DATA PROCESSING

NUMBER OF CHANGES IN FULL VALUE IN REAL ESTATE

11,762

TOTAL INCREASE IN FULL VALUE REAL ESTATE IN THE 1981-82 ASSESSMENT \$1,842,114,765



# CORRECTIONS TO ASSESSMENT ROLLS

	DECREASE	INCREASE
REAL ESTATE CHANGES	431	259
PERSONAL PROPERTY	813	848
	DENIED	EXTENDED
HOMEOWNERS EXEMPTION	561	363
VETERANS EXEMPTION	0	3
MISCELLANEOUS EXEMPTIONS	10	46

# ASSESSMENT SERVICES

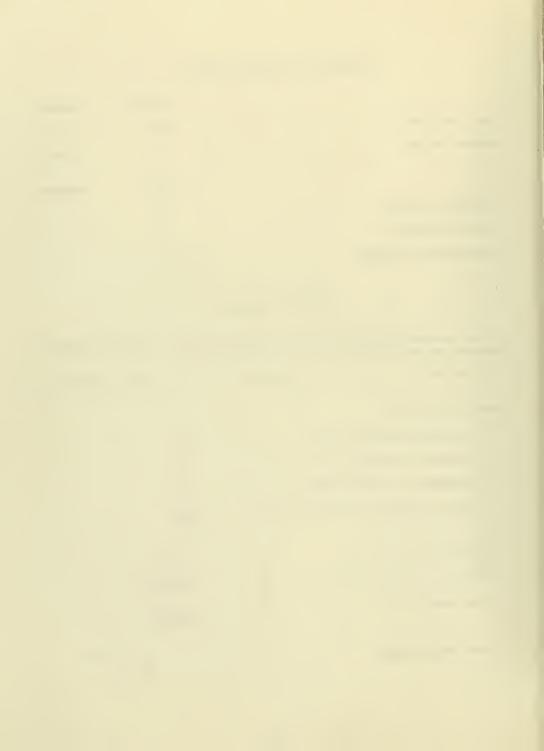
Section processes claims for statutory exemptions (Church, Welfare, Homeowners, Veterans) and supplies assessment information to public.

Full-time staff:	5 employees	Total Work days 1,255
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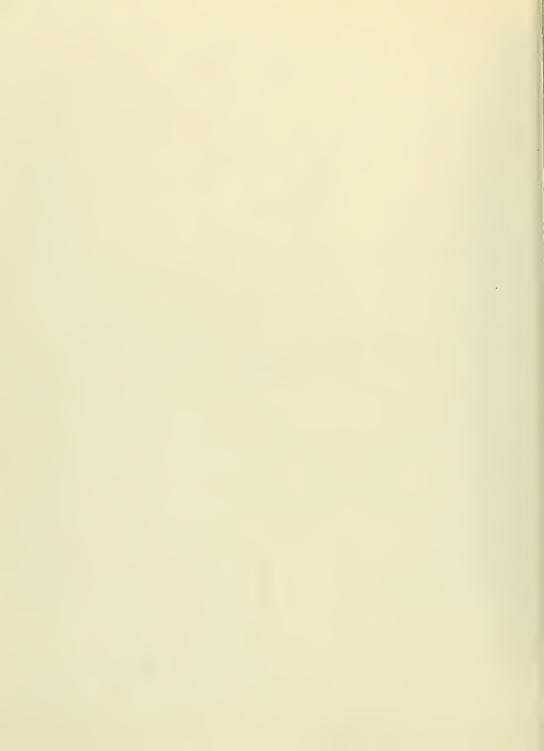
## Work-day Allocation:

Processing Exemptions Claims	47%
Telephone Switchboard	9%
Maintenance of Public Records	1%
Public Information and Counter Service	43% 100%
Vacation	65 days
Sick Pay	42 days
Sick Leave	$\frac{0}{107}$ days

Work Days Available 1,148



APPENDIX



#### SAN FRANCISCO

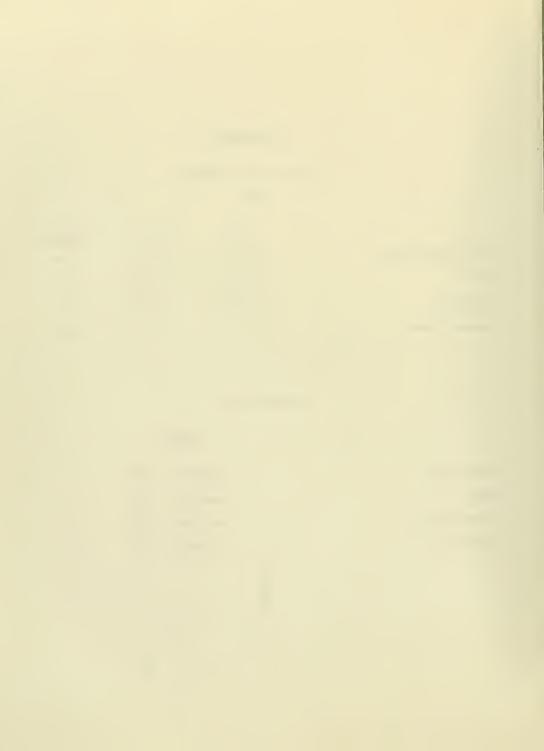
#### Average Cost of Housing

#### 1978-81

	1978	1981	% Increase
Single Family House	\$ 90,211	\$139,105	54%
Duplex	131,790	192,784	46%
Condominium	113,296	175,928	55%
Apartment Bldgs.			66%

#### Sales Volume

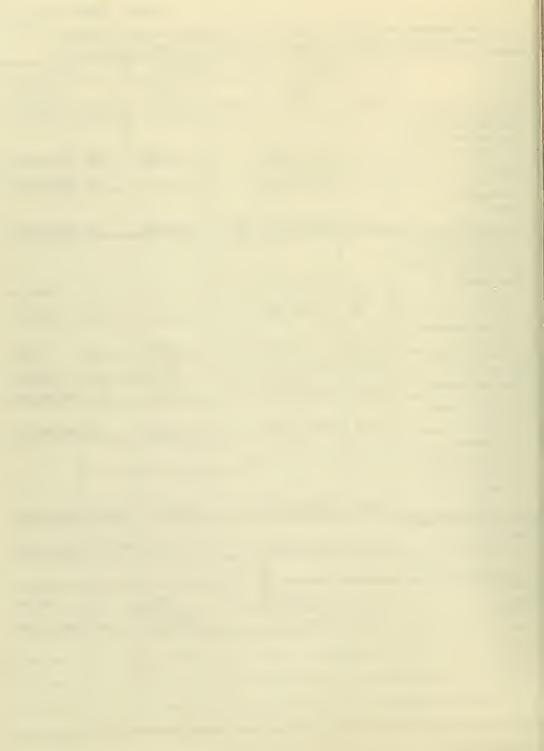
	1980-81	<u>:</u>
Single Family	Decreased	26%
Duplex	Decreased	27%
Apartment Bldgs.	Decreased	31%
Condominium	Increased	22%



## TYPE, NUMBER, AND ASSESSED VALUES OF ALL PRIVATELY-OWNED PROPERTIES EXEMPT FROM TAXATION AND SIMILAR DATA FOR REIMBURSABLE EXEMPTIONS

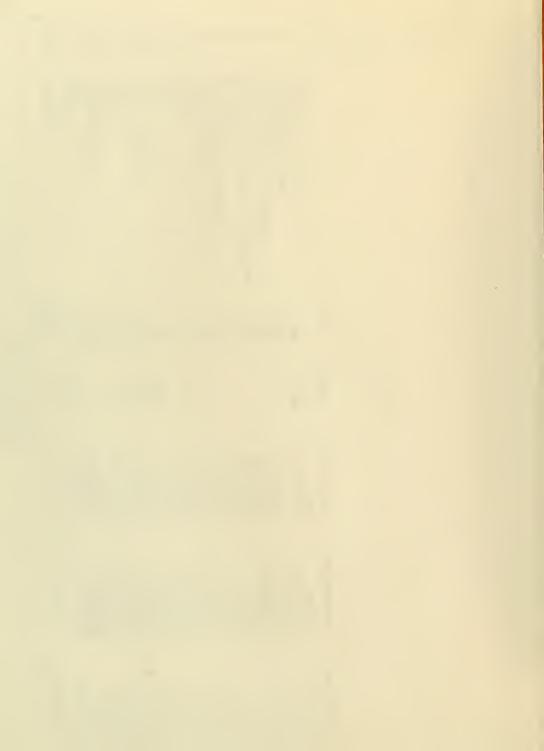
EXEMPT FROM TAXATION AND SIMILAR DATA FOR REIMBURSABLE EXEMPTIONS						
SECURED UNSECURED				TOTAL		
LINE NO. TYPE	NUMBER	TOTAL TANGIBLE PROPERTY	NUMBER	TOTAL TANGIBLE PROPERTY	NUMBER	TOTAL TANGIBLE PROPERTY
WELFARE PROPERTIES (Const., Art. XIII, Sec. 4b)  1 Private and Parochial schools of less than collegiate grade.	225	113,826,319	1	19,919	226	113,846,238
2 Hospitals	83	293,302,956			83	293,302,956
3 Charitable and religious properties.	584	262,741,736	160	8,040,843		270,782,579
ALL OTHER PROPERTIES (Const., Art. XIII) 4 Homes of totally disabled and						
blind veterans (Sec. 4a) Not over \$40,000	73	2,294,330	<u>-</u>		73	2,294,330
Over \$40,000	25	1,270,249	-	-	25	1,270,249
5 Other veterans' properties (Sec. 3, 0, p, q, r)	14	49,677	15	32,373	29	82,050
6 Total veterans' properties (line 4 plus line 5)	112	3,614,256	15	32,373	127	3,646,629
7 Churches (Sec. 3f & 4d)	537	128,929,992	7	157,712	544	129,087,704
8 Privately owned colleges (Sec. 3e)	56	89,544,444	4	1,686,453	60	91,230,897
9 Low valued property (Sec. 7) (See instructions)	_	_	-		-	-
10 Totals lines 1-5 & 7-9	1,597	891,959,703	187	9,937,300	1,784	901,897,003
REIMBURSABLE EXEMPTIONS 11 Homeowners' (Sec. 218, R & T C)	96,085	672,228,258	27	182,300	96,112	672,410,558
12 Business inventories (Sec. 219)	-	-	-	-	-	-
Excluded above 13 Cemetery	3	335,612	1	6,791	4	342,403
Other (Specify)	21	7,045,263	5	11,286,007	26	18,331,270
15						

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TOTAL	AAXEACAN DOSTELLIE OLOGO DE P	CLASS
	APARTMENTS BANKS COMMERCIAL STORES SCHODES SCHOOLS SCHOOLS SCHOOLS FLATS & OUPLEX FLATS & OUPLEX FLATS & TORE GARAGES (COMMERCIAL) HOTELS - 1ST CLASS HOTELS - 1ST CLASS INDUSTRIAL MOTELS CONVALESCENT HOMES, NURSING HOMES OFFICE BUILDINGS CONVALESCENT HORES, FRATERNAL ORGANIZATIONS THEATRES OFFICE BUILDINGS CONVENTS, RECTORIES WACANT COMMISSION PROPERTY CONDOMINIUM INCOMPLETE STATISTICS	DESCRIPTION
157,126	13,147 3,046 3,046 210 22,044 227,046 2700 359 34 673 2,874 974 974 974 974 974 974 974 9	PARCEL
318,930	134,047 98,888 49,982 9,388 8,205 9,415 3,607	REAL ESTATE BY CLASS L UNITS
6,215,505,127	965,043,696 41,797,067 430,930,647 7,114,301 2,110,230,531 3,110,230,531 11,226,774 62,386,264 90,911,216 90,911,216 628,001,956 28,001,956 28,001,956 28,001,956 28,001,956 28,001,956 28,001,956 28,001,956 28,001,956 28,001,956 28,001,956 28,001,956 28,001,956 28,001,956 28,001,956 28,001,956 31,086,969	LAND CV
11,706,775,640	2,221,627,716 659,611,352 467,774,707 18,981,069 3,172,146,135 11,7279,411 1,101,129,254 161,430,329 54,706,751 379,775,014 379,775,014 379,775,014 379,775,014 379,775,014 379,775,014 379,75,014 379,775,014	IMPS CV
17,922,280,767	3,186,671,412 111,408,419 898,705,350 26,995,376,666 1,912,337,080 272,657,073 117,093,015 470,86,230 224,554,346 592,4596,101 76,995,4596,101 76,995,4596,101 39,2697,17,345 23,990,41,013 6,930,17,345 2,990,41,013 6,930,17,345 17,494,995 17,496,703 39,386,725 17,494,996 17,683,560 126,412,898	REAL ESTATE FULL CASH VALUE



# City and County of San Francisco ASSESSOR'S OFFICE



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## ANNUAL REPORT

Fiscal Year 1981 ~ 1982



SAMUEL DUCA, M.A.I.
ASSESSOR



October 15, 1982

Honorable Dianne Feinstein Mayor of San Francisco Room 200, City Hall San Francisco, CA 94102

Dear Mayor Feinstein:

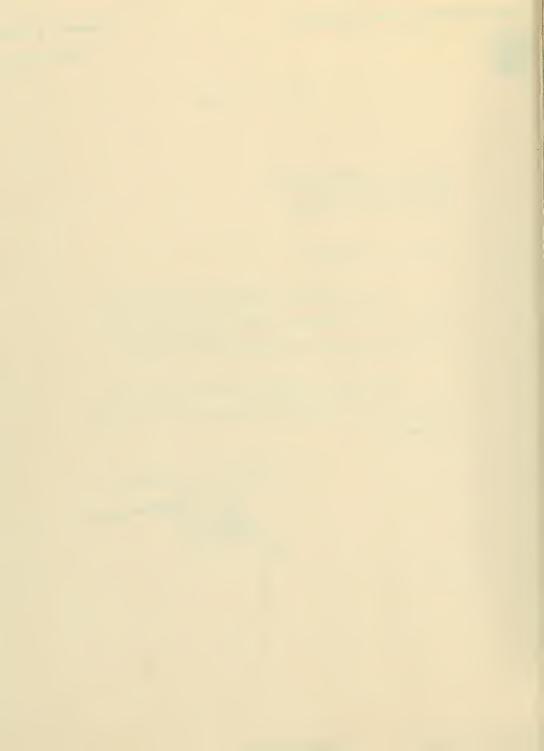
We are pleased to furnish you the Annual Report of the Assessor's Office, City and County of San Francisco, for the fiscal year 1981-82.

The Report includes a review of the activities of this office with accompanying statistical information.

Respectfully submitted,

Assessor

SD:cl



#### ANNUAL REPORT

#### ASSESSOR'S OFFICE

#### CITY & COUNTY OF SAN FRANCISCO

1981 - 82

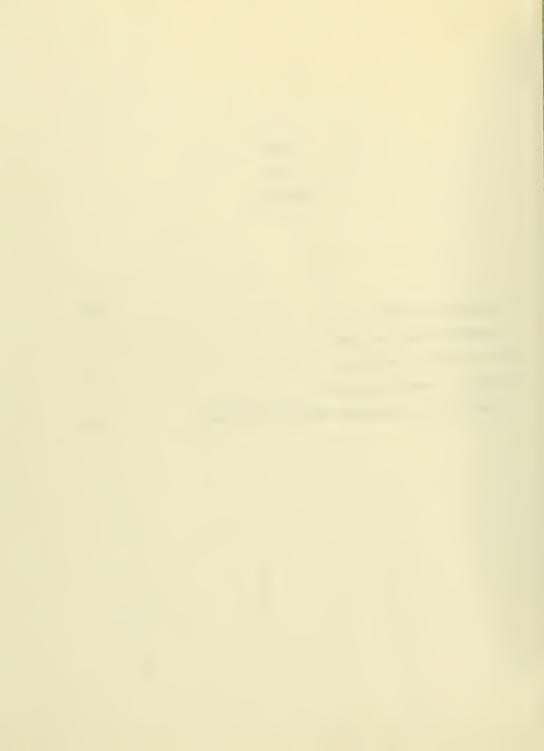


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TECHNICAL AND ASSESSMENT SERVICES DIVISION	. 23



#### City and County of San Francisco



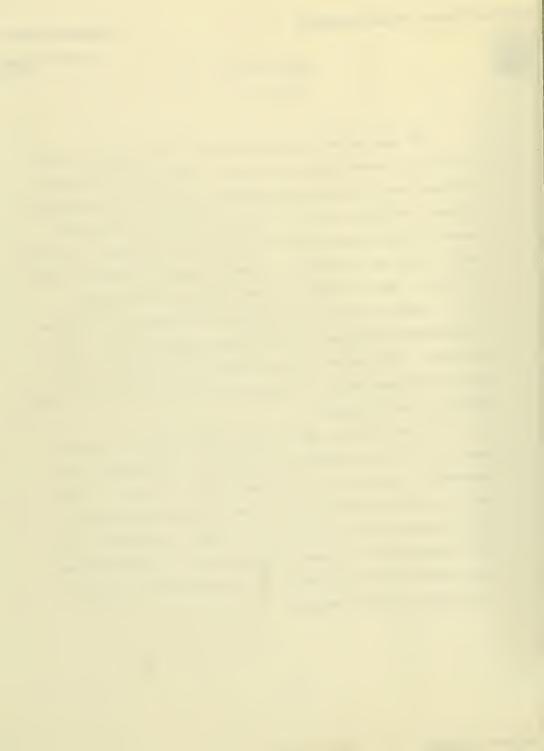
ANNUAL REPORT
1981-82

SAMUEL DUCA, M.A.I. ASSESSOR

We have experienced four years of Proposition 13, and in spite of severe budget reductions, the economic recession, difficulties in recruiting permanent personnel, and inadequate working conditions, the very competent clerical and professional staff of the Assessor's Office has performed its mission well - this is, to assess all taxable property equitably under the law so that all property owners pay their fair share.

There are still improvements to be made due to changes in procedures mandated by State laws, regulations and court decisions. However we will continue in our efforts to generate the maximum amount of property tax revenue for the City and County of San Francisco.

Proposition 13, which caused major changes in assessment practices and property tax revenues in California, was adopted in June 1978. The Assessment Roll for July 1, 1978 was the first produced under the new Constitutional mandate. The Assessment Roll produced July 1, 1982 is, therefore, the fifth Assessment Roll under Proposition 13. The table below indicates some of the effects of Proposition 13 on property tax revenue in San Francisco.

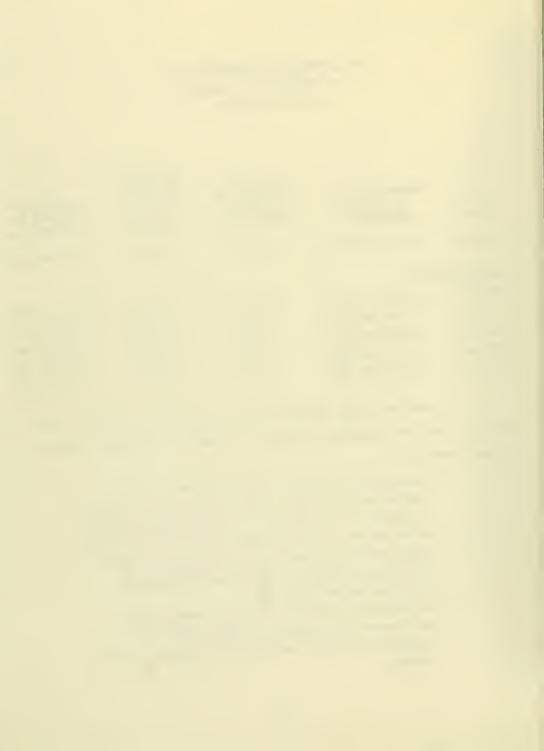


# THE EFFECT OF PROPOSITION 13 ON PROPERTY TAX REVENUE IN SAN FRANCISCO

<u>Year</u>	Assessed Value of Taxable Property	Tax Rate (Per \$100 of Assessed Valuation)	Effective Tax Rate On Full Assessed Value	Estimated Property Tax Revenue
1977-78	\$14,724,371,404	\$11.70	2.925%	\$ 435,240,000
Propositi	on 13			
1978-79	\$15,926,312,244	\$ 5.06	1.265%	\$ 231,051,000
1979-80	17,434,385,796	4.97	1.2425%	217,066,000
1980-81	18,350,584,092	4.92	1.23%	225,907,000
1981-82	20,316,708,761	1.19	1.19%	242,399,000
1982-83	23,424,381,385	1.17	1.17%	274,527,000

In analyzing the figures above it should be remembered that four factors have combined to limit the growth of assessed values in San Francisco:

- Proposition 13 rolled back assessed value to the March 1975 level, and allows only a 2% annual increase for inflation, or re-appraisal to full value after sale or transfer and new construction.
- High interest rates for real estate loans have reduced the number of sales and development projects in real property.
- The economic recession and high unemployment has limited the demand for commercial and residential space, although that demand is still strong.



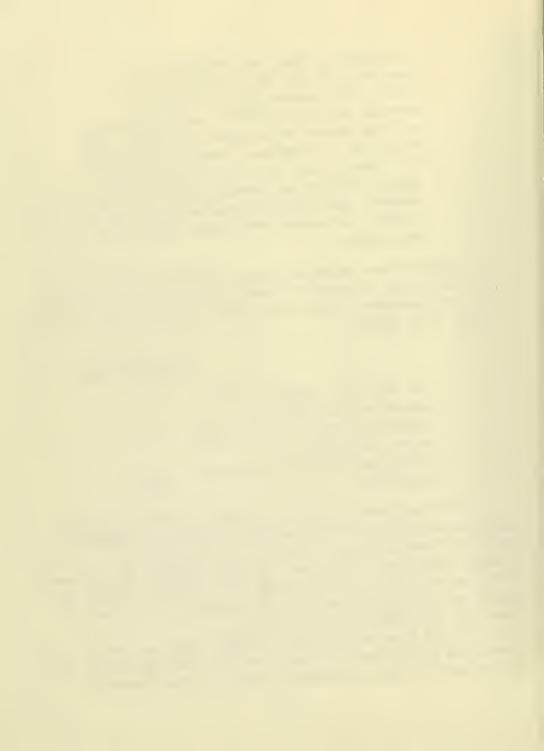
4. In 1980-81, by State law, business inventories were made 100% exempt from property taxation. This removed about \$725,000,000 in assessed value from the Roll, and reduced property tax revenue by more than \$9,000,000. This \$9,000,000 is reimbursed annually to the City by a State subsidy but it is received by the General Fund and not credited as property tax revenue. Both the total assessed value and the property tax revenue were reduced about 4% by this action.

Despite these negative factors, the assessed value of taxable property has increased 59% since 1977-78, or about 11.8% per year. The increases in the real property assessed values are due to these three causes:

		Percent of Total Increase
1.	The two percent inflation factor	17%
	allowed by Proposition 13.	
2.	Appraisal of new construction and	36%
	major alterations.	
3.	Re-appraisals of property sold or	47%
	transferred.	100%

Unsecured property and other special classifications are appraised annually by methods required by State law, resulting in comparable value increases. However, all the increases in assessed valuations, (which cause increased revenue) are the result of the day-by-day work of the staff in the Assessor's Office, preparing tens of thousands of appraisals annually, and converting these into the Assessment Roll each July 1.

It will be noted in Table 1 on Page 2 that the property tax revenue has not increased as rapidly as the assessed value of taxable property. There are several reasons for this, caused by



Proposition 13 and by State laws or court decisions. The full effect of the restrictions of Proposition 13 caused net reductions in property tax revenue in both 1978-79, and 1979-80, so it was not until 1980-81 that increases from the new lower tax base were possible. The transfer of business inventories and the revenue derived from this to State subsidy has been noted. One court decision required refunds to some taxpayers for certain unsecured properties, another court decision resulted in funds being returned to the State of California.

At this time it appears that the major fiscal effects and adjustments caused by Proposition 13 have been completed, and the revenue increases should approximate the percentage of assessed value increases in the future, taking into account the reductions in the tax rate.

Other major effects of Proposition 13 on the equity of the assessment structure have not been addressed. New residential properties, or properties that have been transferred during the past four years, are bearing an increased percentage of the property tax burden without any increase in benefits. On a state-wide basis, residential properties are sold or transferred more frequently than commercial or industrial property. It is expected that in the long term, these properties will be paying a higher percentage of the tax burden than commercial properties which transfer less frequently.

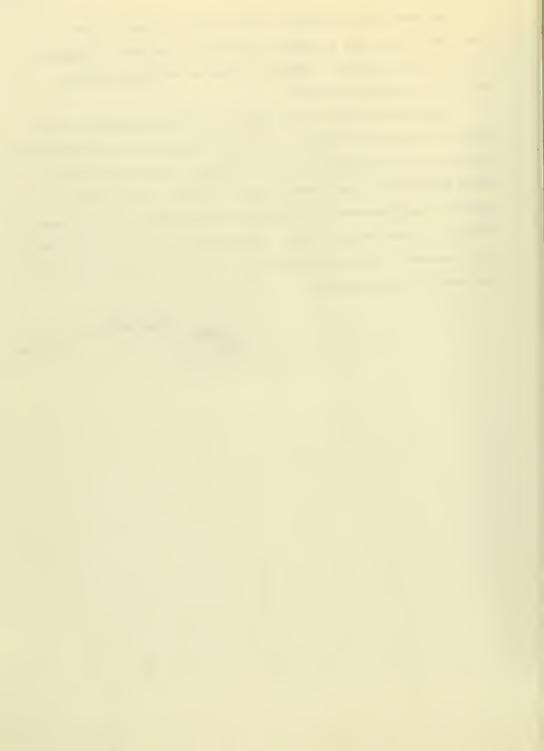
Proposals for constitutional amendments such as a split-roll system are now being considered for the next general State election in order to rectify these problems.



We have been fortunate in the City and County of San Francisco to have had a dynamic commercial development program during the past decade. However, we see a softening of the demand for commercial property.

The serious effect of Proposition 13 on Home Rule, or the ability of local governments to decide their own policy priorities for vital services needed by each community, with the necessary taxing authority to implement these priorities, has not been abated. State Supreme Court decisions have expanded local taxing authority to some degree, but a clear statement on the State level of the minimal rights required for the financial survival of local government is still needed.

SAM DUCA Assessor



#### OFFICE OF THE MAYOR SAN FRANCISCO



September 30, 1982

Honorable Sam Duca Assessor City Hall, Room 101 San Francisco, California 94102

Dear Sam:

I have reviewed your department's MBO performance for Fiscal Year 1981-82, your first year on the program. The Assessor's Office performed well in all areas, and met all State requirements.

I am particularly pleased by the following performance achievements:

- The Assessment Roll had an error rate of 0.5% four times better than the State requirement:
- All required investigations and appraisals of real and personal property were conducted. This included reviews of 39,500 changes of ownership; 26,400 building permits and 3,600 owner requested reviews of assessments:
- All reports to the State were completed adequately and on time;
- Accurate processing and updating of assessments led to a 15.5% increase in the Annual Assessment Roll.

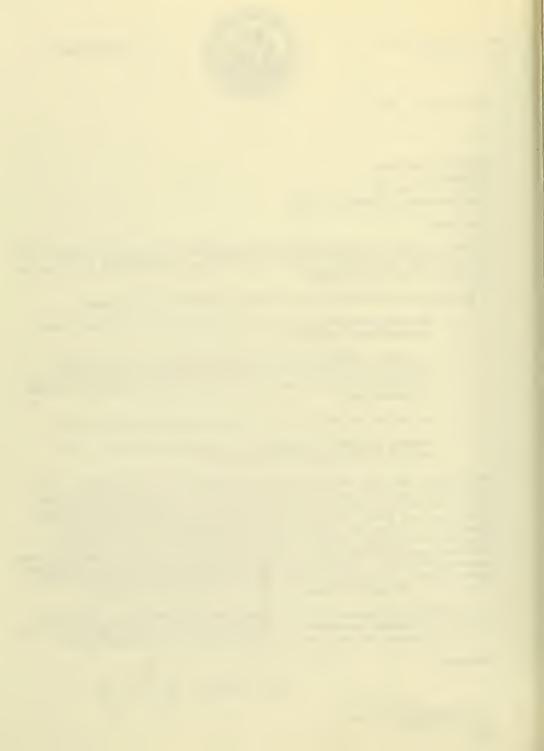
Now that you and your staff have had experience with the MBO program, I hope you will try to refine use of the techniques. MBO is a management tool that can be used to set priorities for your department, measure the efficiency of operations, and direct diverse activities towards general departmental goals. Specifically, I hope you will apply MBO to those areas where you are not strictly tied to State mandates. For instance, you can measure goals for efficiency and effectiveness in terms of costs per activity, the number of days required to complete a task, or the number of appeals upheld by the Assessment Appeals Board. I strongly urge that you develop performance objectives along these lines. My staff will work with you to establish such measures.

In FY 1981-82 the Assessor's Office demonstrated that MBO can be effectively applied to assessment operations. I hope you are proud of your performance and use of the program, and will try to further adapt it to your department.

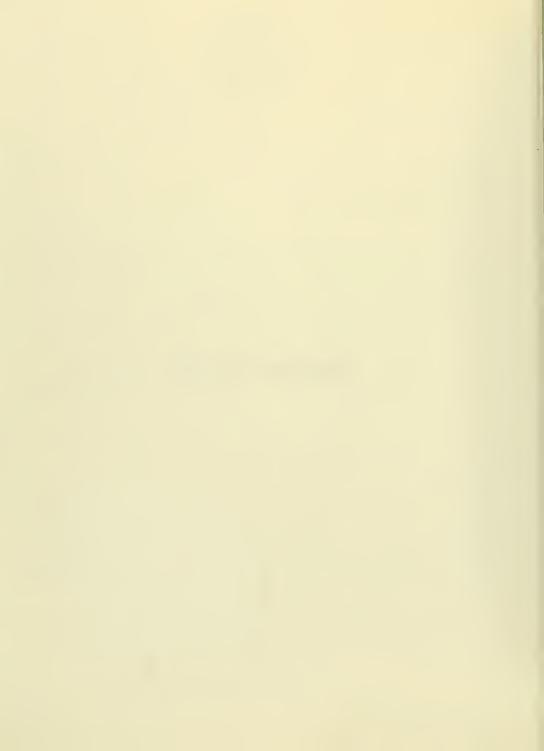
a Conest legioning!

Sincerely,

Mayor



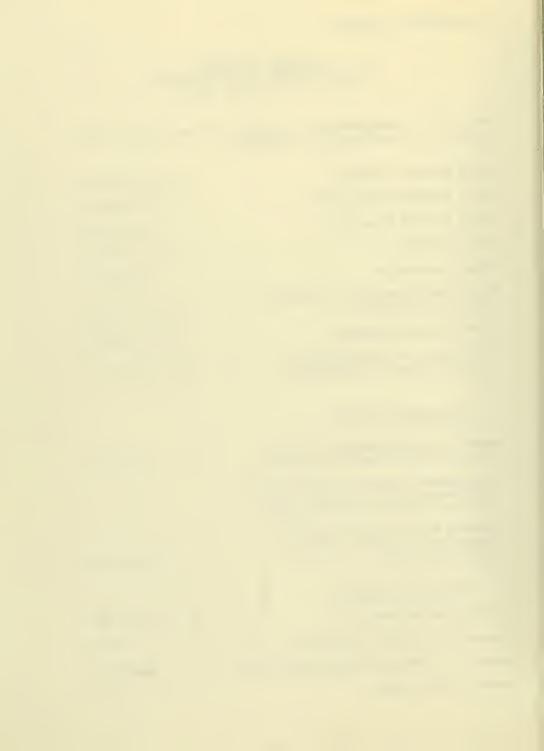




# ASSESSOR'S OFFICE CITY AND COUNTY OF SAN FRANCISCO ANNUAL STATISTICAL REPORT

The 1982-83 Assessment Roll for the City and County of San Francisco is constituted as follows:

Total Tangible Secured	\$20,540,302,297
Total Tangible Unsecured	1,983,308,350
Total Escaped Unsecured	192,284,600
Total Tangible	\$22,715,895,247
Penal Assessments	3,820,373
Total Locally Assessed Valuation Prior to Exemptions	\$24,156,520,820
State Assessed Property	1,436,805,200
Total Local and State Assessed Property Prior to Exemptions	\$24,156,520,820
Exemptions 1982-83	
Homeowners qualifying for \$7,000 Assessed Value Exemption (95,912)	\$ 671,047,635
(Homeowners Exemption property tax equivalent is reimbursed to the City by the State of California)	
Assessed Value of Constitutional Exemptions (Veterans, Welfare, Charitable, etc.)	869,230,867
Tax Revenue 1982-83	
Ad Valorem Tax Revenue	\$ 274,000,000
Percentage of Total Resources	16.4%
Assessor's 1981-82 Budget Expenditures	3,557,521
Administrative Cost	1.3%



### ASSESSOR'S OFFICE CITY AND COUNTY OF SAN FRANCISCO

#### 1981-82 ASSESSMENT ROLL

	Taxable Value	Percent of Total
Single-Family	\$ 5,974,535,847	30.0
Multi-Family	5,099,208,492	25.6
Commercial, Industrial and Other*	8,853,222,457	44.4
TOTAL	\$19,926,966,796	100.0

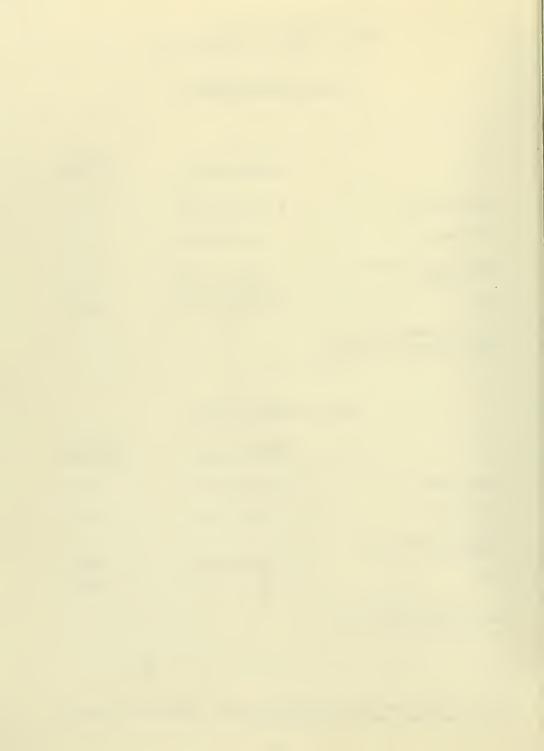
Prior to Exemptions, State assessed property not included

#### 1982-83 ASSESSMENT ROLL

	Taxable Value	Percent of Total
Single-Family	\$ 6,616,855,472	29.1
Multi-Family	5,491,318,143	24.1
Commercial, Industrial and Other*	10,611,542,005	46.8
TOTAL	\$22,719,715,620	100.0

Prior to Exemption, State assessed property not included

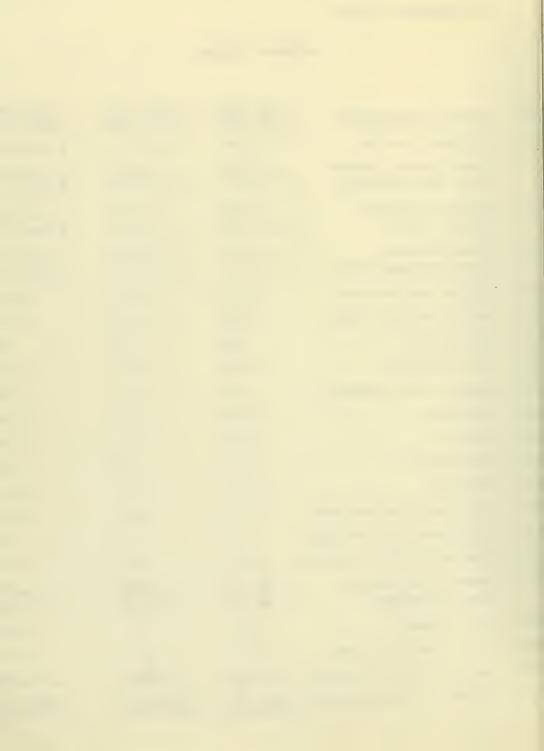
 $<sup>{}^{\</sup>star}{}0 \, ther$  includes business personal property, possessory interest, boats, penal and escaped assessments.



#### ADMINISTRATION DIVISION

#### ASSESSOR'S BUDGET

ACCT.	OBJECT OF EXPENDITURE	1980-1981 BUDGET AMOUNT	1981-1982 BUDGET AMOUNT	1982-1983 BUDGET AMOUNT
0010	Permanent Salaries	\$ 2,053,423	\$ 2,211,739	\$ 2,421,300
0010	Annual Salary Increase TOTAL PERM. SALARIES	226,720 \$ 2,280,143	209,561 \$ 2,421,300	329,079 \$ 2,750,379
0020	Temporary Salaries TOTAL SALARIES	63,892 \$ 2,344,035	103,898 \$ 2,525,198	124,219 \$ 2,874,598
0601	Fringe Benefits TOTAL PERSONNEL COSTS	\$ 2,914,756	585,992 \$ 3,111,190	\$ 3,539,354
1001	Professional Services	22,900	20,839	20,839
1110	Use of Employees' Cars	57,600	52,416	57,192
1201	Local Fares	200	180	180
1206	Travel Expense	10,360	9,427	9,427
1218	Repair Office Equipment	2,875	2,681	2,681
1232	Telephone	19,000	17,689	17,689
1233	Postage	23,581	21,951	21,951
1235	Subscriptions	2,500	2,328	2,328
1236	Printing	26,392	24,571	24,571
1241	Rental of Office Equipmen	t 10,403	9,682	9,682
1299	Other Contractual Service	s 615	576	576
1300	Materials & Office Suppli	es 6,709	6,255	6,255
3500	Reproduction Services TOTAL OF ACCOUNTS	1,502 \$ 184,637	1,367 \$ 169,962	1,367 \$ 174,738
3020	City Attorney	-0-	-0-	26,066
3130	Civil Service Training	-0-	-0-	1,927
3400	Controller Data Processin	g 303,702	276,369	346,369
TOTAL	PERSONNEL & OTHER ACCOUNTS	\$_3,403,095	\$ 3,557,521	\$_4,088,454



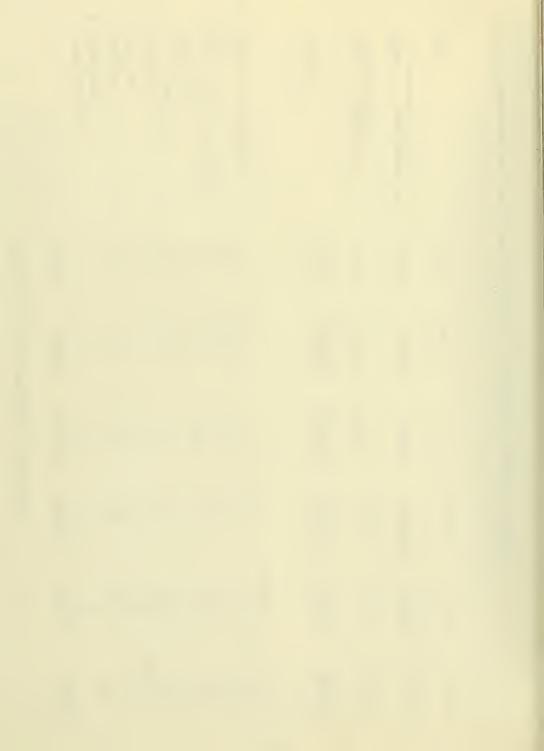
# ASSESSOR'S OFFICE PERSONNEL STATISTICS

TOTAL 190,207 190,542 193,094 192,406 193,651	Number of assessments on 36,255 36,045 37,409 35,839* 36,525 the unsecured roll:	Number of parcels on 153,952 154,497 155,685 156,567 157,126 secured roll:	Workload 1977-78 1978-79 1979-80 1980-81 1981-82	1 All Positions 148 127 116 114	14 7 5	Temporary 12 10 14 4 8	103 95 105	5	24 20 31	28 28 28	42 39 38	4 3	<u>1977-78</u> <u>1978-79</u> <u>1979-80</u> <u>1980-81</u> <u>1981-82</u>	ASSESSOR S OFFICE FERSONNEL STATISTICS
													12	
195,700	37,611	158,089	1982-83	110	0	110   8	102	ы	31	27	36	w	1982-83	

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9.

<sup>\*</sup>The 4.2% reduction was due to the elimination of business inventory accounts.



# CHARACTERISTICS OF THE INCREASES IN ASSESSED VALUE \* \*

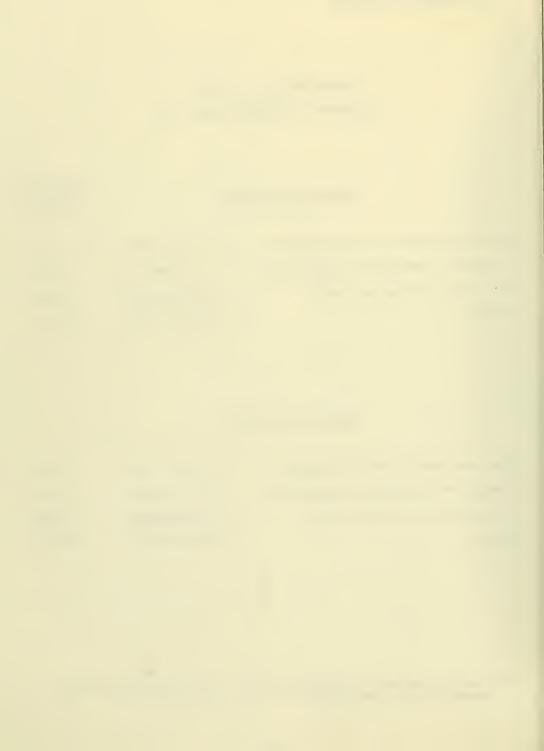
1980-81 to 1981-8	<u>32</u>	Percent of
New construction and alterations	\$ 394,054,662	21.4
Changes in ownership re-appraisals	1,126,456,771	61.2
Two percent inflation factor	321,603,332	17.4
TOTAL	\$1,842,114,765	100.0

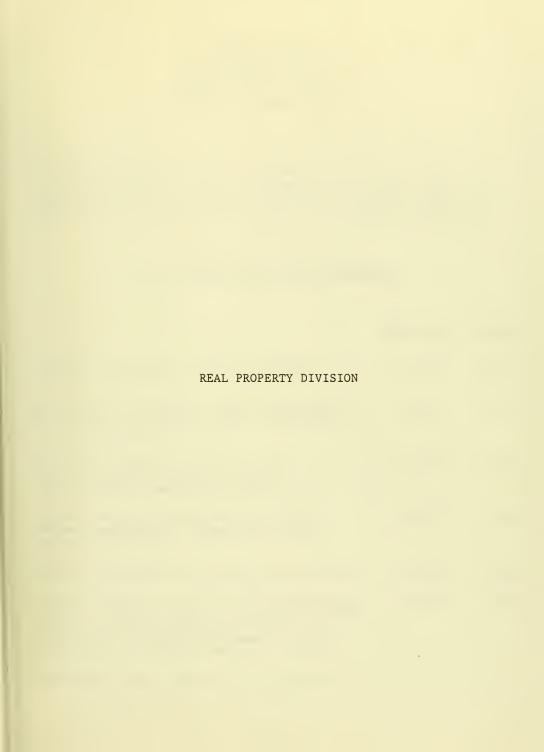
# 1981-82 to 1982-83

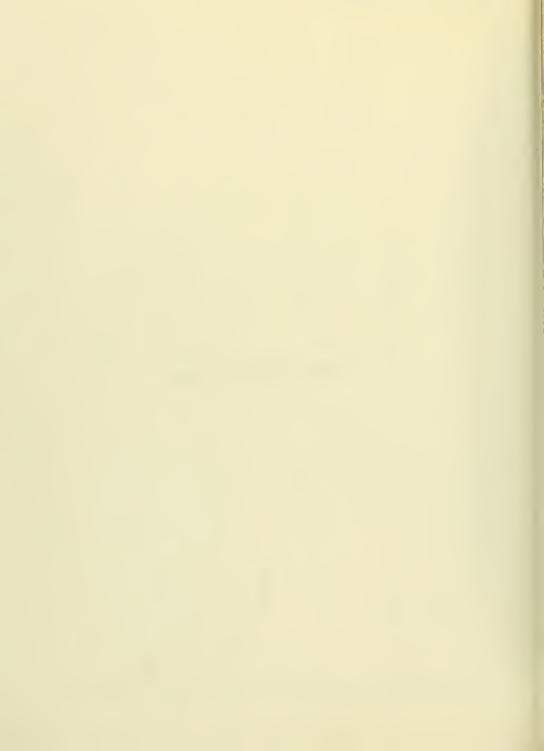
New construction and alterations	\$ 762,371,764	35.9%
Changes in ownership re-appraisals	1,002,764,787	47.2%
Two percent inflation factor	358,443,614	16.9%
TOTAL	\$2,123,580,165	100.0%

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<sup>\*\*</sup> Locally assessed real property only. State-assessed utility property is not included.







## ANNUAL REPORT

### REAL PROPERTY DIVISION

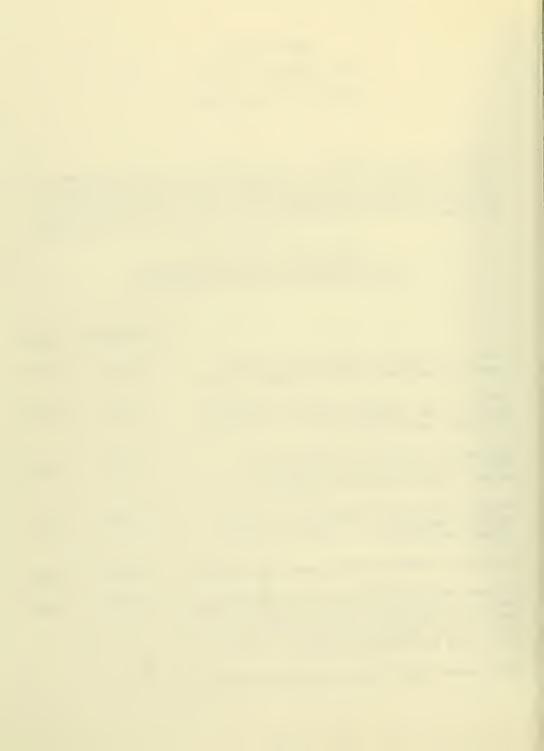
## 1981-82 Assessment Roll

The Real Property Division is responsible, under the California State Constitution, for the assessment of all taxable real property and Possessory Interest in the County for the purpose of determining the Ad Valorem Tax base for all taxing jurisdictions. This involves the process of discovery, appraisal and enrollment.

# COMPARISON OF OBJECTIVES IN 1981-82 BUDGET WITH ACTUAL PERFORMANCE

	<u>Objectives</u>	Actual
Change of ownership: Review all changes inspect & appraise all not excluded by law.	20,000	19,437
Review 60% of building permit applications, enroll all on property records. Reappraise all those required by law.	15,000	15,731
Review all requests for review, and applications to A.A.B. for reduction in value. Prepare necessary reports.	7,250	5,846
Review, inspect and appraise, all splits, merges, segregations, redemptions, fire damage properties.	2,000	2,318
Review and appraise each possessory interest.	2,300	2,388
Prepare reports for local and state agencies Analyze, correlate and report on data for SBE. Maintain statistical data for State Legislature. Maintain assessment standard procedures for internal audits.	1,600*	1,581*

<sup>\*</sup>Man-hours--Other figures are units of work.



### REAL PROPERTY DIVISION

# 1982-83 Assessment Roll

The Real Property Division enrolled 158,089 parcels of Real Property on the Secured Roll for the 1982-83 assessment year, with a value of:

# Taxable Value

Land \$ 6,871,056,016

Improvements \$13,170,771,577

Total \$20,041,827,593

This is an increase in value over the 1981-82 Assessment Roll of:

# Taxable Value

Land \$ 655,550,889

Improvements \$ 1,463,995,937

Total \$ 2,119,546,826

The Real Property Division's unsecured roll for 1982-83 consisted of 171 parcels. The Full Value of these parcels is:

# Taxable Value

\$ 47,741,337

The Possessory Interest roll for 1982-83 consists of 2,084 parcels with a value of:

# Taxable Value

\$ 164,436,777

Revenue generated to City and County through the "Estate Search Program"

Tax Dollars

\$ 1,489,214



# REAL PROPERTY DIVISION

Our appraisal staff consisted of 1.25 Appraiser-trainee; 9.4 Real Property Appraisers; 15.8 Senior Real Property Appraisers; 4 Principal Real Property Appraisers; 1 Assistant Chief Appraiser; 1 Chief Appraiser.

Under Proposition 13 we are required to reappraise all properties that had

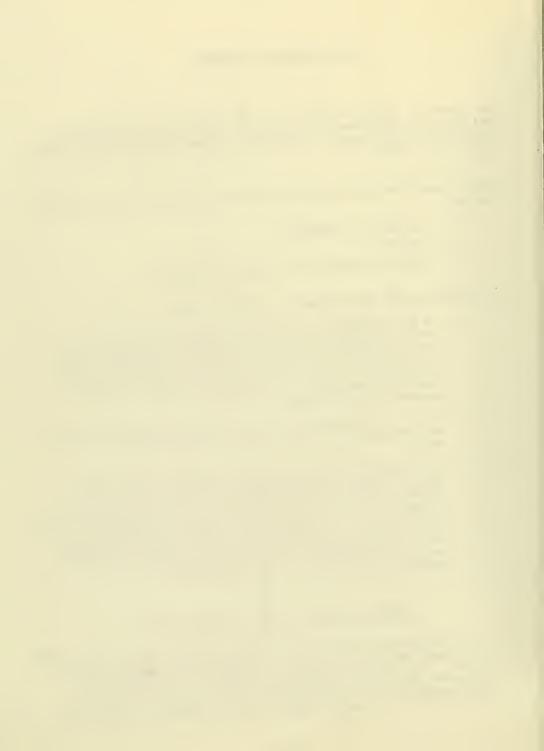
- 1. A change of ownership
- 2. A sale
- 3. New construction, including alterations

The procedures we were mandated to follow were:

- In all changes of ownership we had to review the entire transfer and in most cases the previous transfer to determine whether or not this particular transfer required a reappraisal or would be excluded from reappraisal. If it required reappraisal the property had to be reappraised to market value based on the market data available.
- Sales: All properties that sold between March 1, 1981 and February 28, 1982 required reappraisal to market value.
- 3. All property newly constructed during the same time period required an appraisal to market value. Any property that has had alterations which have added area, changed the use, or resulted in an extension of the economic life, is included in the term "New Construction." The inclusion of alterations as new construction means that each application for alteration require a review and a determination as to whether it would require a physical inspection, and a reappraisal.

# WORKLOAD JULY 1, 1981 - JUNE 30, 1982

1. 11,762 assessment notices were mailed out the first of July 1981. As a result we received several thousand calls, by phone or in person. The staff was able to satisfy the majority of these taxpayers regarding the appraised value we established for their property. As a result we received only 1,500 requests requiring a full review. Again this confirms our contention

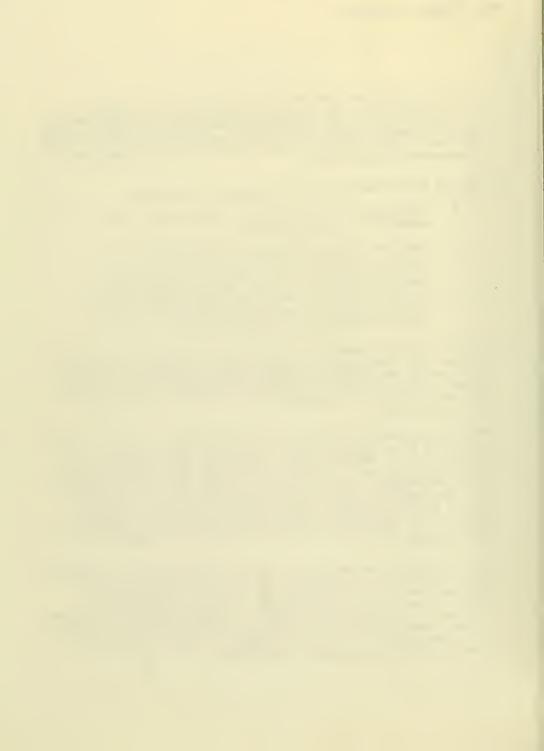


that if given time and man-power initially to complete a full appraisal on all mandated appraisals, it is much easier to defend our estimate of value. The property owner is much more satisfied and we have fewer requests for review as well as fewer applications for reduction in value through the Assessment Appeals Board.

- 2. We had approximately 19,500 changes of ownership.
  - A. Approximately 50% are sales and require a reappraisal to market value.
  - B. The other 50% are changes of ownership without a sale. These require a close analysis to determine whether or not they would be excluded from reappraisal. If they require reappraisal the staff must determine the market value of each property based on the data available from the properties that have actually sold.
- 3. Application for permits for alterations or new construction through the Department of Public Works amounted to 15,731. This is 52% of the 30,249 applications issued by the Central Permit, Electrical and Plumbing departments. Some of these are duplications for different kinds of work on the same building project.

We are continuing to work with the Department of Public Works regarding these applications. Constitutional changes since Proposition 13 require that the Assessor receive a copy of these applications. It is of the utmost importance that this be accomplished. First, the law requires that new construction be appraised and enrolled by the Assessor. Secondly, and of equal importance, the added value to the assessment roll is very significant as shown by this year's increase to the roll for new construction in an amount in excess of \$750,000,000.

It is important to note that all this information was gathered solely through our own efforts and at considerable cost of many man-hours. The applications that are available are picked up by one of our assessment clerks, duplicated and then returned to Central Permit Bureau. Other sources of discovery of new construction are accomplished by long, diligent search-field inspections, contact with public, recorded deeds of trust, and recorded permit applications.



- 4. At the same time our staff reviewed all parcels involved with a Possessory Interest. This involved 2,084 parcels. Each lease was reviewed and any necessary corrections were made for the 1982-83 Assessment Roll. The Real Property unsecured roll consisted of 171 items.
- The Assessment Appeals Board received 471 applications for reduction in Full Value. Of those filed 33% were granted a reduction.

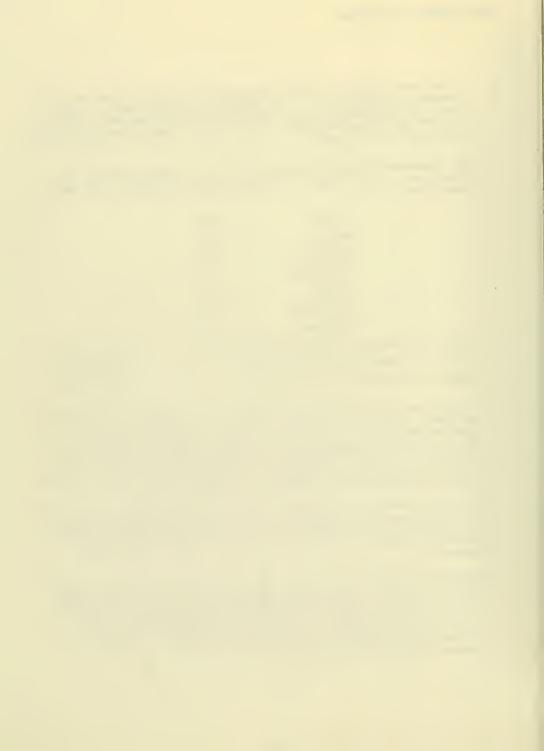
Filed	471
Heard	458
Reduced	235
Increased	3
Denied	114
Withdrawn	51
No Shows	58

Total Full Value of applications filed	\$405,992,561
Amount of reduction in Full Value	\$ 29,648,837
Amount of increase of Full Value	\$ 10,816,182

6. Proposition 13 requires the Assessor to reappraise a change in ownership caused by a death of a property owner. The date of reappraisal must be the date of death. We initiated an "Estate Search Program", to search probate filings and advertised court sales, through the "Edwards Abstract" and "The Recorder", to insure mailing of a request for a change in ownership statement due to death of property owner.

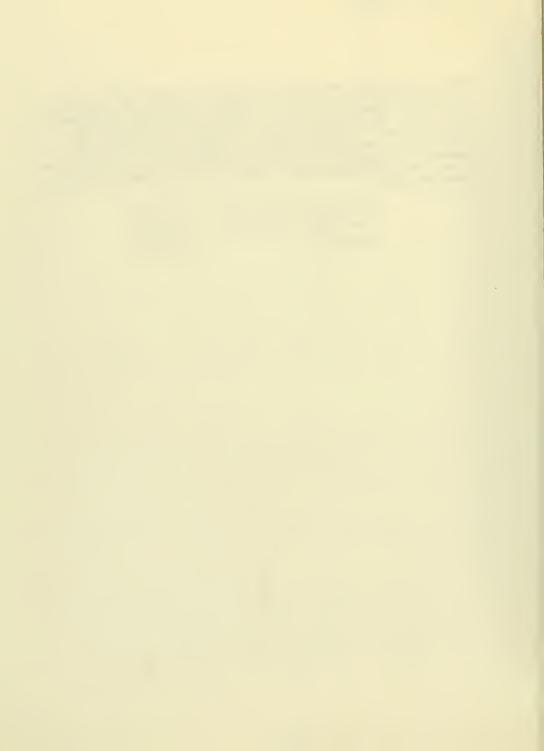
The objective of the program is to promptly enroll, on secured roll, the assessment caused by the required reappraisal; and to eliminate the necessity of enrolling escape assessments. This will protect the City and County from a loss in tax revenue.

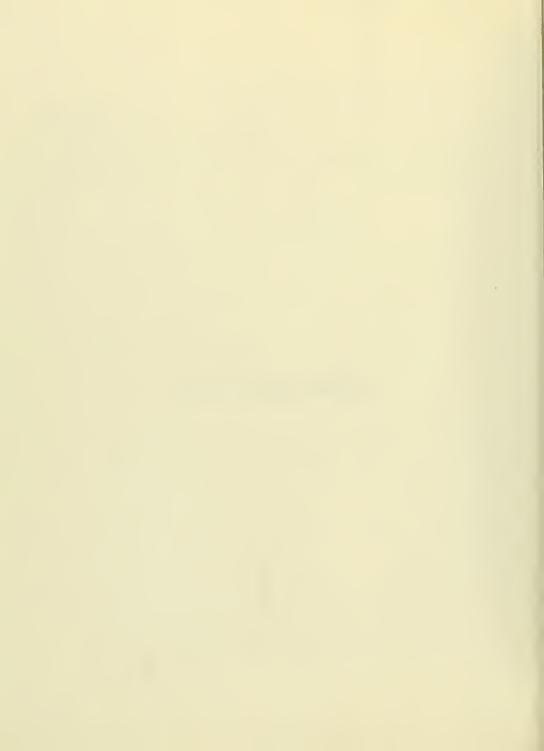
Frequently, property in an estate is sold by the estate prior to the time the Assessor has been notified by the recording of the decree of distribution. By the time the Assessor can act on the reappraisal the estate has been closed. This necessitates enrollment of an escape assessment on the unsecured roll which has a very real potential for loss in revenue to the City and County.



This program has been in effect for just over a year. It has proven most successful. We have been able to promptly enroll most changes that have occurred and also enroll most escapes for the previous year's roll prior to the estate being closed. It is difficult to measure the number of transfers we would have picked up through other methods. However, the amount of tax dollars generated to the City and County is significant when compared to that generated the previous year:

Tax Dollars this year \$1,489,000Tax Dollars past year 378,500Increase \$1,110,500





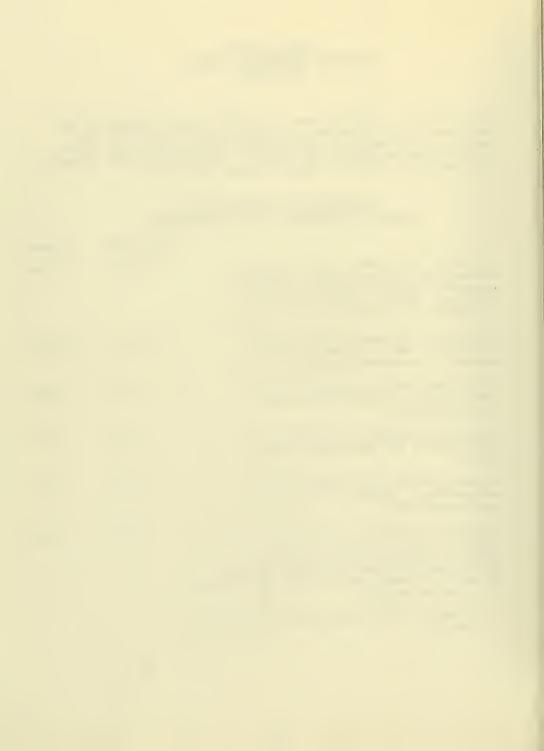
# ANNUAL REPORT PERSONAL PROPERTY DIVISION 1981-1982

This Division, in accordance with State Law, provides for the assessment of personal property and trade fixtures for the purpose of determining the Ad Valorem tax base for all local taxing jurisdictions in the county. This involves the process of discovery, auditing, appraising and enrollment.

# COMPARISON OF OBJECTIVES IN 1981-82 BUDGET WITH ACTUAL PERFORMANCE

	<u>Objectives</u>	<u>Actual</u>
To review and update 55,000 business situses for new businesses, change of ownership and eligibility for direct billings. Prepare data for 6000 corrections for office files & computer.	55,000	53,140
To review & process 43,000 business assessments for enrollment on the secured & unsecured assessment rolls.	43,000	42,248
To perform, review & approve 4,500 field audits & appraisals, mandatory & non-mandatory.	4,500	4,662
Prepare and defend all appeals to be heard before the Assessment Appeals Board.	144	144
Review & enroll 2,400 taxable boat assessments. Examine all claims for boat exemptions.	2,400	2,743
To prepare reports for local and state agencies; to analyze, correlate & report on data for SBE; to maintain statistical data for state legislature; to maintain assessment standard procedures for internal audits.	1,700*	1,780*

<sup>\*</sup> Man-hours. All other figures are units of work.



# PERSONAL PROPERTY DIVISION 1981-82 FISCAL YEAR

This division processed and enrolled 47,061 assessments on the 1982-83 Secured and Unsecured Assessment Rolls with the following market values:

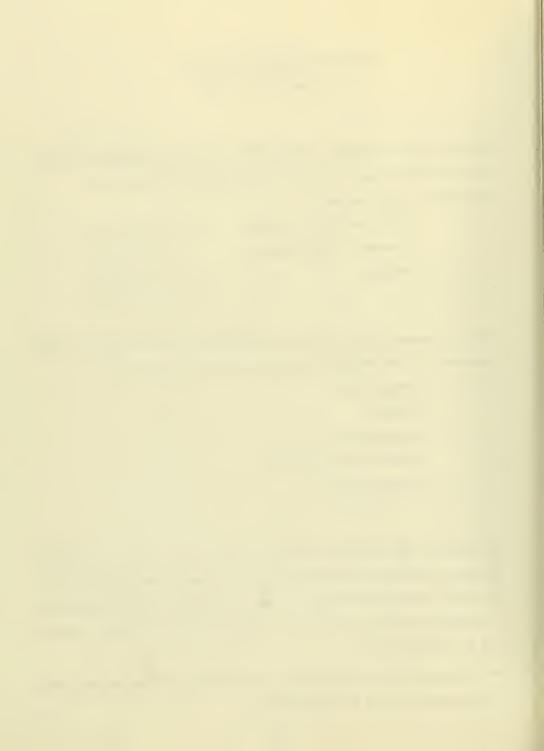
Other Personal Property	\$ 1,177,051,550
Fixtures (Improvements)	1,313,913,907
Vessels	 52,345,824
	\$ 2,543,311,281

The 144 appeals filed with the Assessment Appeals Board on items assessed by the Personal Property Division resulted in:

Reductions	45
Denials	78
Withdrawals	9
Penalty only waivers	12
Postponements	0
Total	144

At present, our permanent valuation staff consists of 11 personal property auditors (including one (1) on special assignment with the Real Property division), 9 senior personal property auditors, 4 principal property auditors, 1 assistant chief property auditor and 1 division chief.

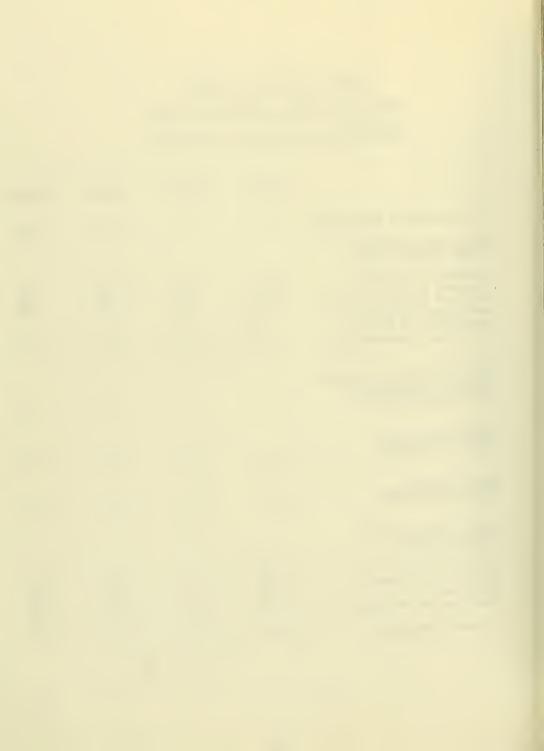
The production and deployment of the auditing-valuation personnel is presented in the following pages.



# COMPARATIVE YEARLY PRODUCTION REPORT

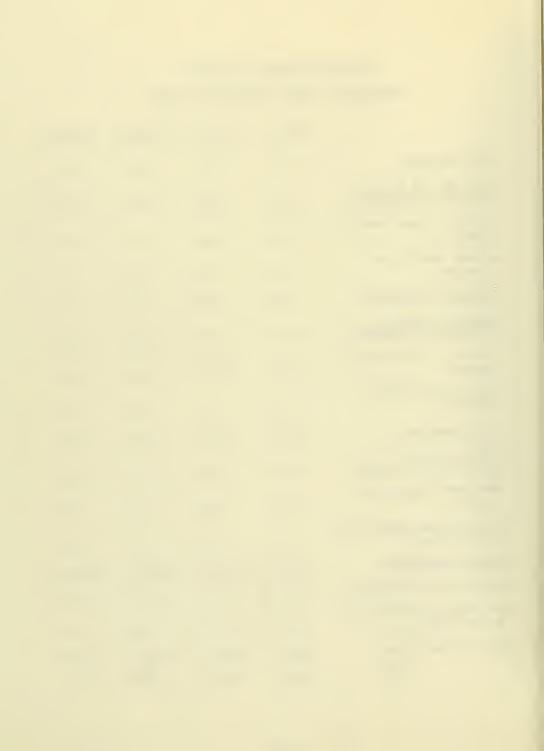
# DEPLOYMENT OF AUDITORS BY "MAN-DAYS"

	1978-79	1979-80	1980-81	1981-82
Field Audits & Appraisals Other Work Covered by Scope of Position:	1,740	1,960	1,793	1,947
Assessing Statements Up-Date Field Books Auditor & Senior Review Petroleum Industry Apartments & Rentals	1,143 458 563 89 13)	856 434 444 31	789 520 477 31	645 540 558
Consigned Merchandise	181)	179	170	179
Work Equivalent to Scope of Position but out of Classification	103	47	117	17
Instruction and Training Program	77	90	90	82
Total Auditor Performance Time	4,367	4,041	3,987	3,968
Other "Man-Days" not Covered Above:				
Supervision Vacation & Holidays Sick Pay Administrative Leave	988 333 273 43	933 331 329 154	923 341 547 	932 458 299 46
Total "Man-Days":	6,004	5,788	5,755	5,703



# COMPARATIVE YEARLY PRODUCTION REPORT

	1978-79	1979-80	1980-81	1981-82
Total Assessees	4,471	4,413	4,694	4,591
Total No. of Audits & Appraisals Completed	5,821	6,098	6,352	6,166
"Man-Days" Applicable Thereto	1,740	1,960	1,793	1,947
Average Audits per "Man-Day"	3.3	3.1	3.8	3.2
Mandatory Assessees	433	480	375	340
Mandatory Audits & Appraisals Completed	1,687	1,937	1,838	1,717
"Man-Days" Applicable Thereto	1,211	1,462	1,446	1,459
Average Audits per "Man-Day"	1.4	1.3	1.3	1.2
Other Assessees	4,038	3,933	4,319	4,251
Other Audits & Appraisals Completed	4,134	4,161	4,514	4,449
"Man-Days" Applicable Thereto	529	498	347	488
Average Audits/Appraisals per "Man-Day"	7.8	8.4	13.0	9.1
Penal Assessments:	1978-79	1979-80	1980-81	1981-82
Direct Bill Assessments	1,235	829	1,315	2,178
Assessments Computed on Prior Values	2,651	1,917	1,539	981
New Business Penals	3,457	2,783	2,998	2,598
Total	7,343	5,529	5,852	5,757



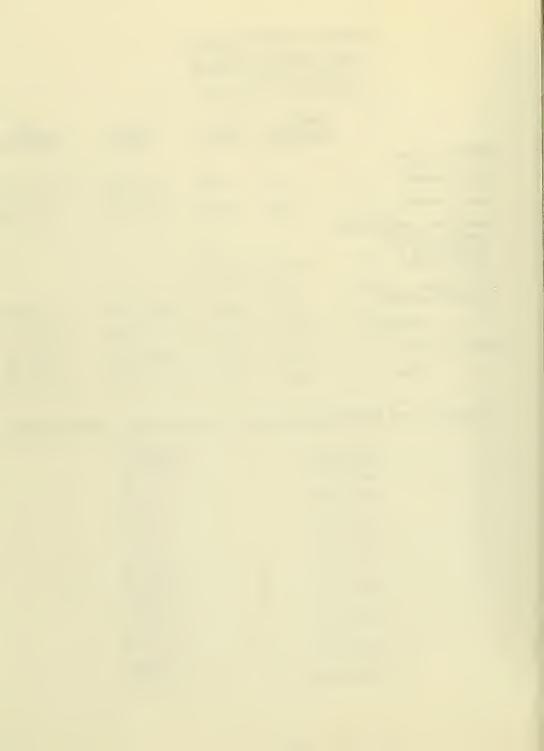
# AUDIT PROGRAM RECOVERIES

# FISCAL YEAR 1981-1982

	NUMBER OF ASSESSEES	AUDIT UNITS	FULL VALUE	TAX DOLLARS
ASSESSOR'S STAFF				
OUT-OF-STATE	48	198	\$ 7,172,060	\$ 122,134
LOCAL AUDITS	398	1,789	62,868,211	967,067
PENAL AND DIRECT BILL INVESTIGATIONS, APPRAISALS & REVALUATIONS	4,069	4,069		
CLOSE-OUTS & OFFICE INVESTIGATIONS	76	110	4,254,529	59,266
SUB-TOTAL	4,591	6,166	\$74,294,800	\$1,148,467
CONTRACT AUDITS	71	373	9,117,198	159,163
TOTAL	4,662	6,539	\$83,411,998	\$1,307,630

# COMPARATIVE TAX RECOVERIES FROM LOCAL & OUT OF COUNTY AUDIT PROGRAMS

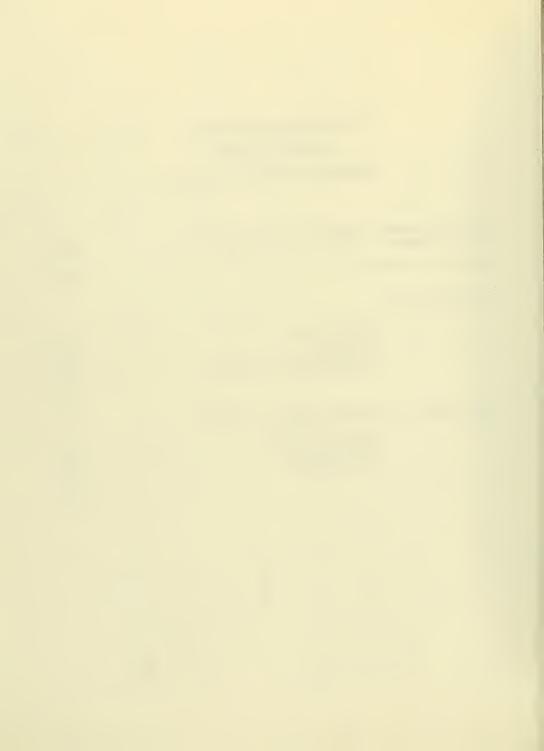
Fiscal Year	Tax Dollar Recovery
1970-1971	\$ 892,326
1971-1972	1,264,398
1972-1973	1,295,767
1973-1974	790,319
1974-1975	1,137,074
1975-1976	1,493,235
1976-1977	1,259,042
1977-1978	1,080,282
1978-1979	1,326,210
1979-1980	1,150,146
1980-1981	1,222,912
1981-1982	1,307,630



# MARINE DIVISION

# PRODUCTION REPORT 1981 - 1982

1982 Field Book - Vessels to July 24, 1982 Less: Documented Vessels Out of County	6,544 3,512
Net for San Francisco	3,032
1982 Assessments:	
Direct Bills 4% Bills Normal Bills Unidentified, Follow-ups	879 149 1,715 
Vessel Records Processed (DMV, CG, Owners):	
New Boats Added EDP Changes Boats Deleted	1,496 1,209 1,427
	4,132



TECHNICAL AND ASSESSMENT SERVICES DIVISION



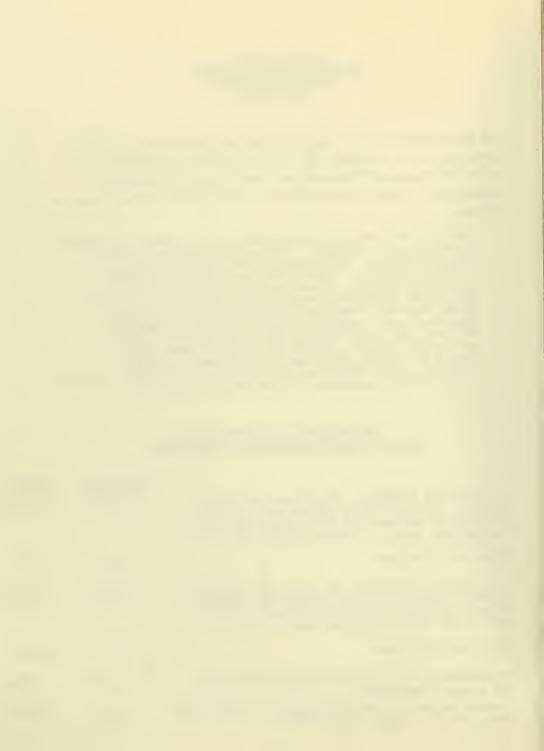
# ANNUAL REPORT TECHNICAL AND ASSESSMENT SERVICES DIVISION 1981-1982

The responsibilites of the Technical and Assessment Services Division are to maintain the Assessment Roll, provide for an up-to-date computer information system, and to administer exemptions. These responsibilities are further broken down as follows:

Maintain and correlate Assessment Roll; enter all data from divisions into computer. Maintain and update records, record transfers of ownership, change of address, lot cuts and mergers. Update SBE map register, process Personal Property declaration books, maintain and control Roll Alpha Index for secured and unsecured rolls, Personal Property Exemption Register, Business Property Register, etc. Administer the homeowner exemption. Process and verify eligibility and amount of exemption on Church, Welfare, School and Veteran Exemptions. Handle telephone calls and visits from taxpayers, realtors, other departments of the City and other Counties. Inspection of premises to substantiate exemptions.

# COMPARISON OF OBJECTIVES IN 1981-82 BUDGET WITH ACTUAL PERFORMANCE

	<u>Objectives</u>	<u>Actual</u>
TO INPUT VIA COMPUTER, 20,000 new ownership entries, 30,000 mailing addresses, 100,000 statistical entries, 16,000 valuations, 2,000 new parcels, etc. to produce Assmt. Roll July 1	168,000	157,200
Error rate for above	2%	.5%
TO INPUT VIA COMPUTER, new values & changes in 55,000 business property accounts to produce Assmt. Roll July 1, check & balance 100% of values for these 55,000 accounts.	55,000	53,140
Error rate for above	2%	1.25%
TO DETERMINE ELIGIBILITY OF EXEMPTIONS, make 600 onsite inspections.	600	594
Process claims for 98,000 exemptions allowed by State law for Assmt. Roll July 1.	98,000	97,561



	<u>Objectives</u>	<u>Actual</u>
TO PROVIDE ASSESSOR'S INFORMATION to the general public, business, other city departments, etc. via counter & telephone for 240,000 phone calls & 70,000 counter inquiries.	310,000 <u>+</u>	308,000
Average response time for above, in minutes	2.00	2.00
TO MAINTAIN A CURRENT SET of block books delineating all taxable real property, condo conversions, 1,500 new lots, 180 deleted lots, 150 subdivision maps, 25 parcel maps.	1,955	1,782

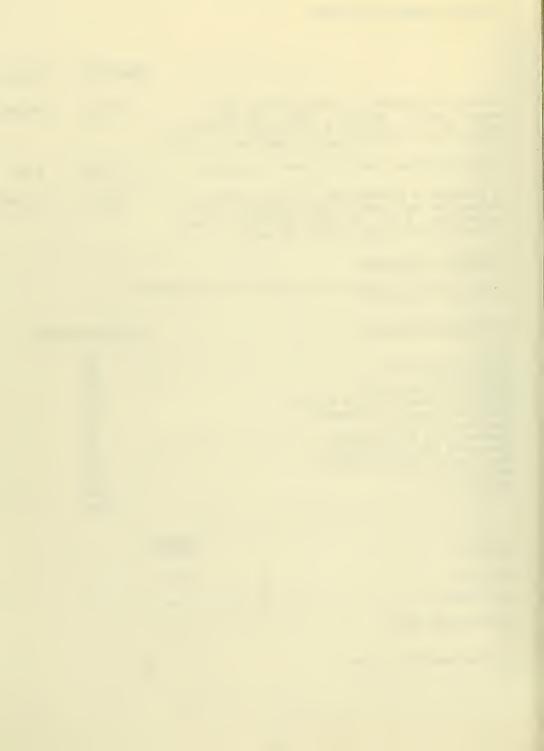
#### PERSONNEL UTILIZATION

A total 4,160 Man Days was available for the period of 7-1-81 to 6-30-82.

OPERATIONS FUNCTIONS	% OF MAN DAYS/YR,
E.D.P.	4%
Public Information Supervising	10% 5%
Homeowners Exemptions	15%
Personal Property Field Books	5%
Personal Property Statements	15%
Real Estate Values	6%
Secured Roll Preparation	8%
Unsecured Roll Preparation	4%
Real Estate Ownership File Mail Address File	14% 4%
Drafting	10%
22422116	
	100%

VACATION	MAN-DAYS 219
SICK PAY	217
SICK LEAVE	16
COMPENSATORY TIME	8

Net Man Days/Yr = 3,700



#### SECURED ROLL

1981-82 - 157,126 Parcel Count 1982-83 - 158,089 Parcels

New Subdivision Maps Processed: 39 Total of 765 new lots

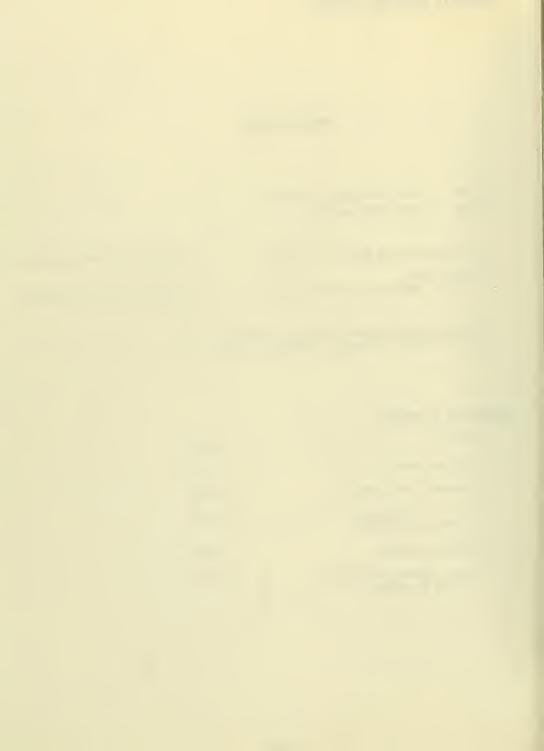
Parcel Maps

Nos. Extended and Verified: 104 Total of 261 new lots

Segregation (Parcel Cuts for Taxation) 14 Section 2821, Revenue & Taxation Code

#### OWNERSHIP TRANSFERS

New Lots	1,301
Deleted Lots	338
Changed Lots (Daily)	11,604
Total Lot Changes (New & Deletes)	13,264
Property Sales	7,646
Total Papers Picked up from Recorder	31,169



#### 1982 UNSECURED ROLL

#### VALUATION

#### DIRECT BILLS - MARCH 1-FULL VALUE

STMT COUN	T LAND	STRUCT IMPTS.	FIXED IMPTS.	P.P. OTHER
16,624	-0-	\$ 28,531,482	\$ 17,860,402	\$ 53,304,785
JULY 1ST	ROLL - FULL	VALUE		
16,352	\$70,748,069	\$115,109,925	\$ 951,135,697	\$ 746,938,550
TOTALS -	FULL VALUE			
32,976	\$70,748,069	\$143,641,407	\$ 968,996,099	\$ 800,243,335

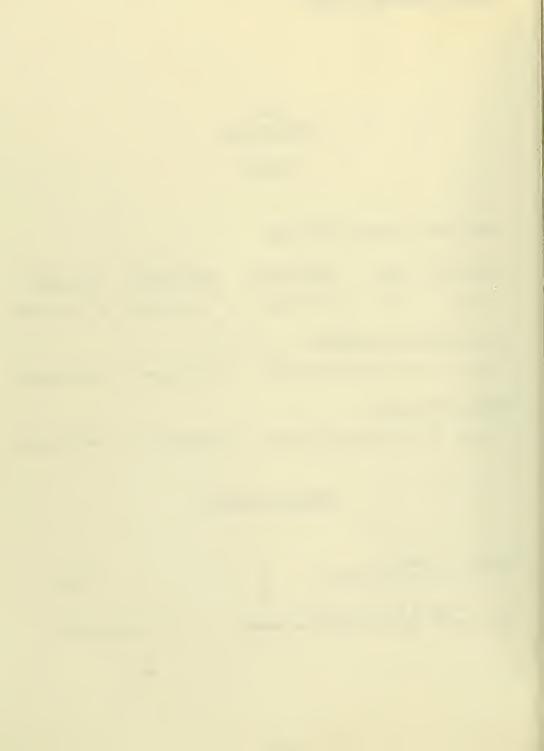
#### SECURED VALUATIONS

NUMBER OF CHANGES IN FULL VALUE IN REAL ESTATE

10,396

TOTAL INCREASE IN FULL VALUE
REAL ESTATE IN THE 1982-83 ASSESSMENT

\$2,119,546,826



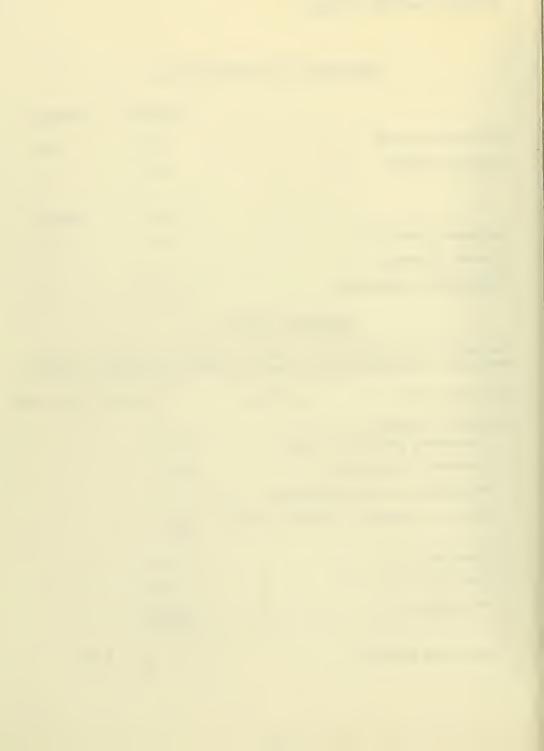
#### CORRECTIONS TO ASSESSMENT ROLLS

	DECREASE	INCREASE
REAL ESTATE CHANGES	423	308
PERSONAL PROPERTY	904	0
	DENIED	EXTENDED
HOMEOWNERS EXEMPTION	674	150
VETERANS EXEMPTION	0	1
MISCELLANEOUS EXEMPTIONS	10	30

#### ASSESSMENT SERVICES

Section processes claims for statutory exemptions (Church, Welfare, Homeowners, Veterans) and supplies assessment information to public.

Full-time staff:	6 employees	Total V	Work days	1,560
Work-day Allocation:				
Processing Exemption	s Claims	34%		
Telephone Switchboar	d	16%		
Maintenance of Public	c Records	1%		
Public Information &	Counter Service	49%		
		100%		
Vacation		75 days		
Sick Pay		45 days		
Sick Leave	_	8 days		
		128 days		
Work Days Available			1,432	

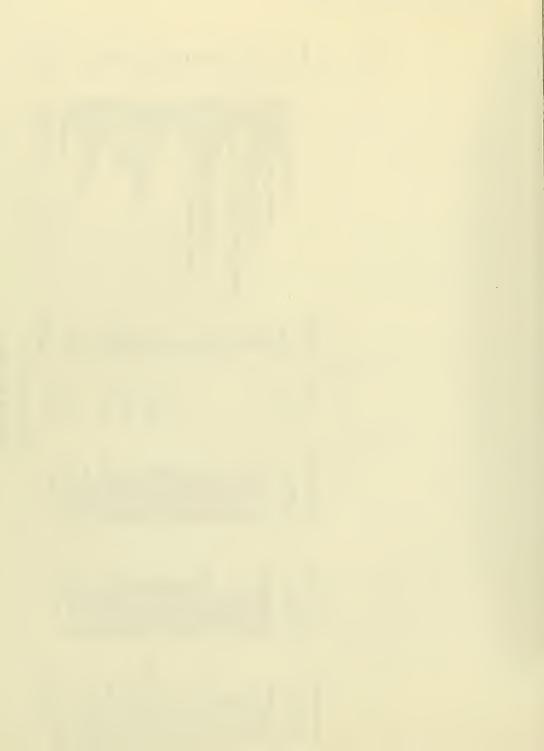


ROLL YEAR STATISTICS

REAL ESTATE BY CLASS

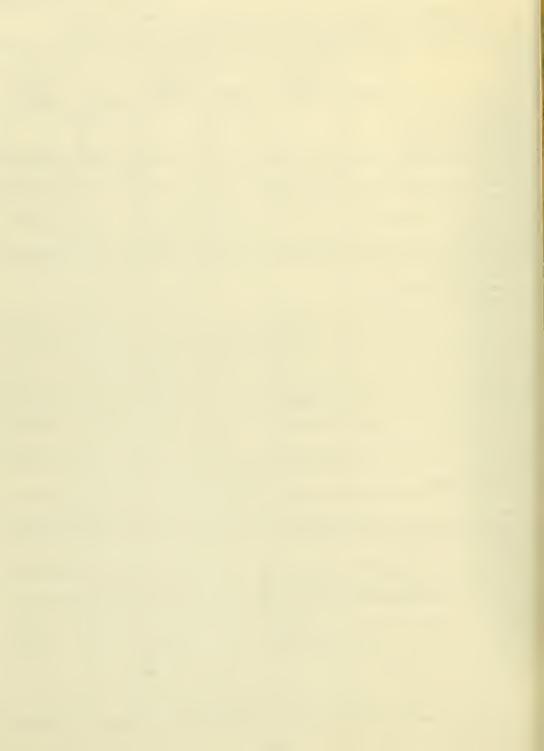
. 20,041,827,593	13,170,771,577	6,871,056,016	320,356	158,089		TOTAL
5,622,007	803,106	5,818,901		36	INCOMPLETE STATISTICS	
925,827,674	636,511,824	289,315,850	6,516	6,516	CONDOMINIUM	2
				52	FORT COMMISSION PROPERTY	∢
140,014,202	40,254,017	99,760,185		1,035	MISCELLANEOUS	×
201,823,043	150,022,890	51,800,153		527	CHURCHES, CONVENTS, RECTORIES	Œ
199,686,224	11,218,303	188,467,921		7,701	VACANT	<
68,045,964	38,396,361	29,649,543		132	CLUBS, LODGES, FRATERNAL ORGANIZATIONS	c
18,367,763	6,905,891	11,461,872		54	THEATRES	<b>¬</b>
42,032,799	8,538,590	33,494,209		291	GAS STATIONS	s
2,037,913	95,590	1,942,323		519	PUBLIC BUILDINGS (GOVERNMENT)	Ф
3,641,201,665	2,912,596,900	728,604,765		1,064	OFFICE BUILDINGS	0
68,252,447	55,546,825	12,705,622		65	CONVALESCENT HOMES , NURSING HOMES	X-2
229,756,033	203,465,942	26,290,091		40	HOSP IT ALS	N-1
84,116,892	50,996,905	33,119,987	3,594	92	MOTELS	3
687,865,979	397,424,900	290,441,079		2,861	INDUSTRIAL	_
254,948,278	150,993,997	103,954,281	9,228	662	HOTELS - OTHER	H-2
489,170,068	390,998,016	98,172,052	8,205	34	HOTELS - 1ST CLASS	Ţ
160,340,163	63,479,138	96,861,025		357	GARAGES (COMMERCIAL)	G
297,852,855	177,692,942	120,159,913	9,447	2,707	FLAT & STORE	F-2
2,047,218,919	1,276,679,669	770,539,250	50,043	22,050	FLATS & DUPLEX	713
160,166,279	120,969,193	39,197,086		216	SCHOOLS	æ
5,691,027,798	3,415,201,840	2,275,825,958	98,891	94,819	DWELLINGS	0
27,229,274	15,360,688	7,868,586		4	SHOP PING CENTER	C-1
1,022,802,442	554,070,628	468,731,814		3,012	COMMERCIAL STORES	C
131,321,748	79,377,476	51,944,272		136	DANK S	Э
3,444,099,224	2,409,169,946	1,034,929,278	134,432	13,107	APARTMENTS	>
REAL ESTATE FULL CASH VALUE	IMPS CV	LANO CV	UNITS	PARCEL	DESCRIPTION	CLASS
		LLASS	KEAL ESTATE BY CLASS	X IT A		

7 - 1 - 82



## TYPE, NUMBER, AND ASSESSED VALUES OF ALL PRIVATELY-OWNED PROPERTIES EXEMPT FROM TAXATION AND SIMILAR DATA FOR REIMBURSABLE EXEMPTIONS

	St	CURED	U	ISECURED	1	OTAL
INE NO, TYPE	NUMBER	TOTAL TANGIBLE PROPERTY	NUMBER	TOTAL TANGIBLE PROPERTY	NUMBER	TOTAL TANGIBLE PROPERTY
WELFARE AND RELIGIOUS PROPERTIES (Const., Art. XIII, Sec. 4b) Private and Parochial schools						
of less than collegiate grade.	214	115,962,088	2	24,722	216	115,986,810
Hospitals	86	327,778,528	1	1,145	87	327,779,673
Other religious and charitable properties	523	244,714,403	84	2,591,061	607	247,305,464
Religious properties (R & TC, Sec. 207)	371	106,043,510	5	40,412	376	106,083,922
Al.I. OTHER PROPERTIES (Const., Art. XIII) Homes of totally disabled and						
blind veterans (Sec. 4a) Not over \$40,000	78_	_ 2,429,285			<u>78</u>	2,429,285
Over \$40,000	22	1,156,527	-	_	22	1,156,527
Other veterans' properties (Sec. 3, 0, p, q, r)	9	33,520	7	15,260	16	48,780
Total veterans' properties (line 5 plus line 6)	109	3,619,332	7	15,260	116	3,634,592
Churches (Sec. 3f & 4d)	179	27,797,491	2	42,725	181	27,840,216
Privately owned colleges (Sec. 3e)	44	34,201,021	1	17,425	45	34,218,446
Low valued property (Sec. 7) (See instructions)	-	-	_	-	-	_
Totals lines 1-6 & 8-10	1,526	860,116,373	102	2,732,750	1,628	862,849,123
REIMBURSABLE EXEMPTIONS Homeowners' (Scc. 218, R & TC)	95,881	670,843,535	31	204,100	95,912	671,047,635
Business inventories (Sec. 219)	-	-	-	-	-	-
Excluded above Cemetery	1	98,176	-	-	1	98,176
Other (Specify)	19	6,022,068	1	57,400	20	6,079,468



# City and County of San Francisco ASSESSOR'S OFFICE



NOV 3 0 1983

ANNUAL REPORT

Fiscal Year 1982-1983



SAMUEL DUCA, M.A.I. ASSESSOR

November 14, 1983

Honorable Dianne Feinstein Mayor of San Francisco Room 200, City Hall San Francisco, Ca. 94102

Dear Mayor Feinstein:

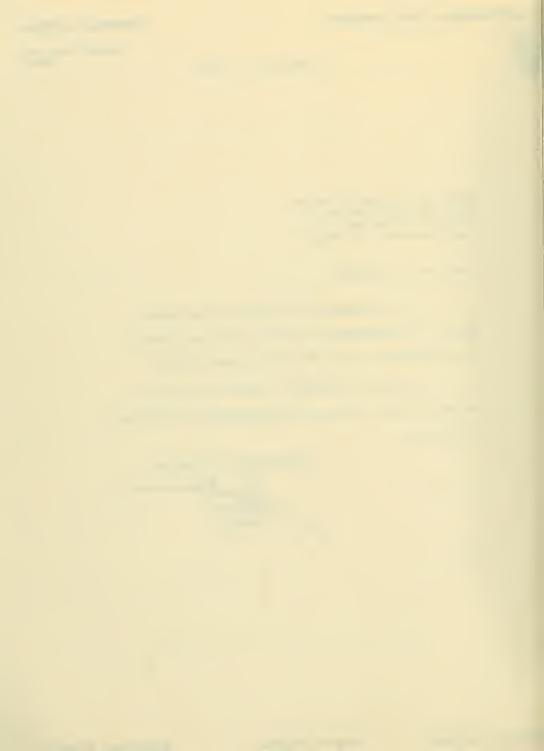
We are pleased to furnish you the Annual Report of the Assessor's Office, City and County of San Francisco, for the fiscal year 1982-83.

The Report includes a review of the activities of this office with accompanying statistical information.

Respectfully submitted,

SAM DUCA Assessor

SD:yb



#### ANNUAL REPORT

#### ASSESSOR'S OFFICE

#### CITY & COUNTY OF SAN FRANCISCO

1982 - 1983



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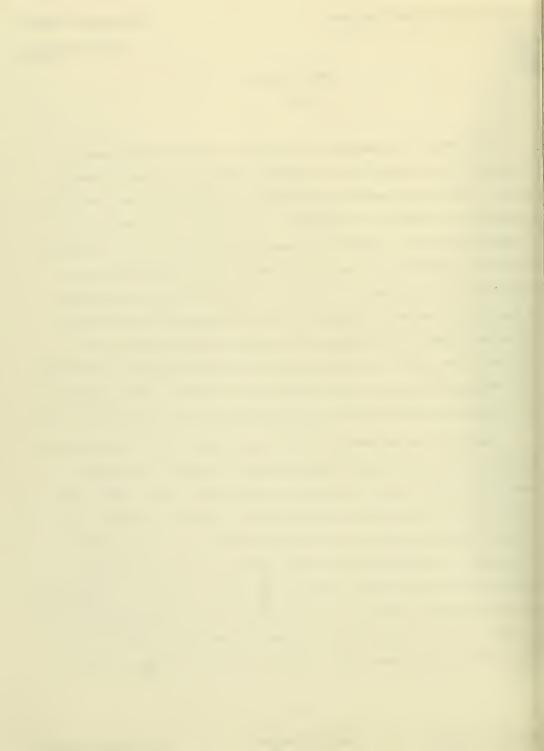
SAMUEL DUCA, M.A.I. ASSESSOR



## ANNUAL REPORT

The 1982-83 assessment roll reflects the fifth full year of operation under Proposition 13 (Article XIIIA of the State Constitution), which has caused major changes in assessment practices and property tax revenues in California. There have been numerous laws passed by the State Legislature interpreting Proposition 13 and many rules and regulations issued by the State Board of Equalization to implement this legislation. It is also noted that there have been a significant number of Superior Court and Supreme Court decisions affecting property tax administration under Article XIIIA during the past five years. It is our belief that these changes in property tax administration were well established in 1982-83, which resulted in a relatively stable year for producing the current assessment roll.

The State Legislature in 1983 passed Senate Bill 813 and Assembly Bill 399, both signed by the Governor, which will completely change the real property tax administration system once again. The purpose of this legislation was to produce additional property tax revenue by a new system of accelerated appraisal and supplemental assessments, eliminating the March 1 lien date and substituting a floating lien date for all property that may be subject to reappraisal. This new system could result in the same property receiving from three to six tax bills a year under different circumstances, with three to six different delinquent dates. This legislation became effective



in July, 1983, but because of the time necessary for the development of computer software and supplemental budget requirements, the practices mandated by the legislation will not be activated until January 1, 1984.

This office has been fortunate in receiving a 100% maintenance budget for 1982-83 and it is the first time since the passage of Proposition 13 that we have had no significant reduction in our budget. Consequently, the Assessor's Office met all of its budget requirements under the MBO (Management by Objectives) goals, which are detailed in the Division Reports. It is further noted that the City and County of San Francisco has had an increase in the assessment roll in excess of 12% for each of the past two years, which is among the highest of all California counties.

While this office has achieved a high level of efficiency and productivity, there are still some operational problems involving the processing of building permit applications, the need for software to increase computer capabilities, and the large number of temporary personnel on our staff as of June 30, 1983. However, it appears that these problems will be solved during 1983-84.

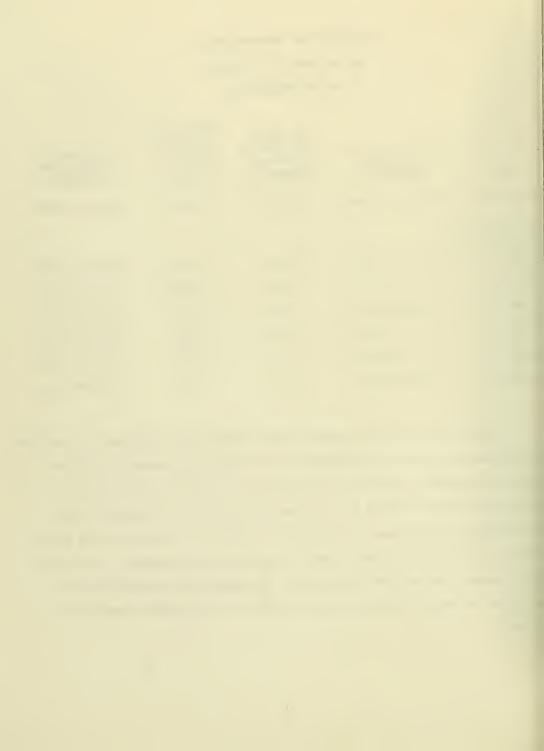
Article XIIIA of the State Constitution, which caused major changes in assessment practices and property tax revenues, was adopted in June, 1978. The table below indicates the effect of Proposition 13 on property tax revenue in San Francisco.



## THE EFFECT OF PROPOSITION 13 ON PROPERTY TAX REVENUE IN SAN FRANCISCO

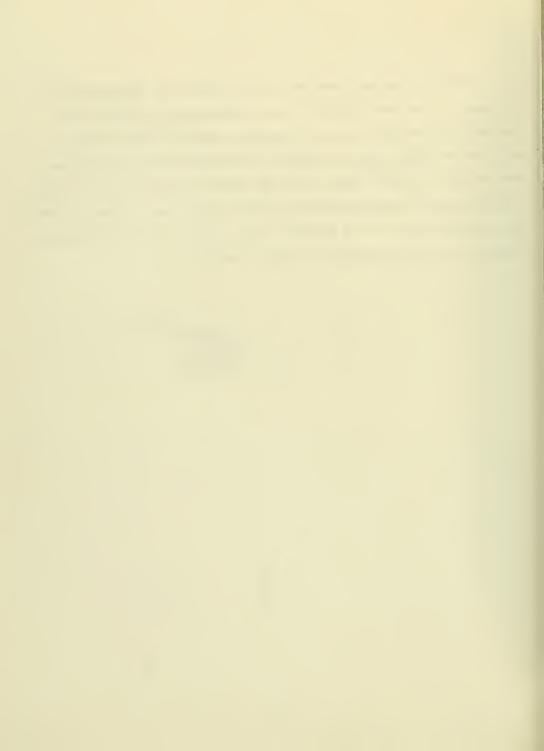
<u>Year</u>	Assessed Value of Taxable Property	Tax Rate (Per \$100 of Assessed Valuation)	Effective Tax Rate On Full Assessed Value	Estimated Property Tax Revenue
1977-78	\$14,724,371,404	\$11.70	2.925%	\$435,240,000
Proposition	on 13			
1978-79	\$15,926,312,244	\$5.06	1.265%	\$231,051,000
1979-80	17,434,385,796	4.97	1.2425%	217,066,000
1980-81	18,350,584,092	4.92	1.23%	225,907,000
1981-82	20,316,708,761	1.19	1.19%	242,399,000
1982-83	23,424,381,385	1.17	1.17%	274,527,000
1983-84	26,165,905,693	1.15	1.15%	300,907,915

Even though these figures show a substantial increase in assessed value, we have found a softening of our commercial demand for office space. However, because of the decrease in interest rates, we have seen an increased demand for residential property. During the past five years, we have been fortunate in the City and County of San Francisco to have had a dynamic commercial development program. It is for this reason that we have experienced a significant increase in the assessed value of property, which resulted in increased property tax revenue.

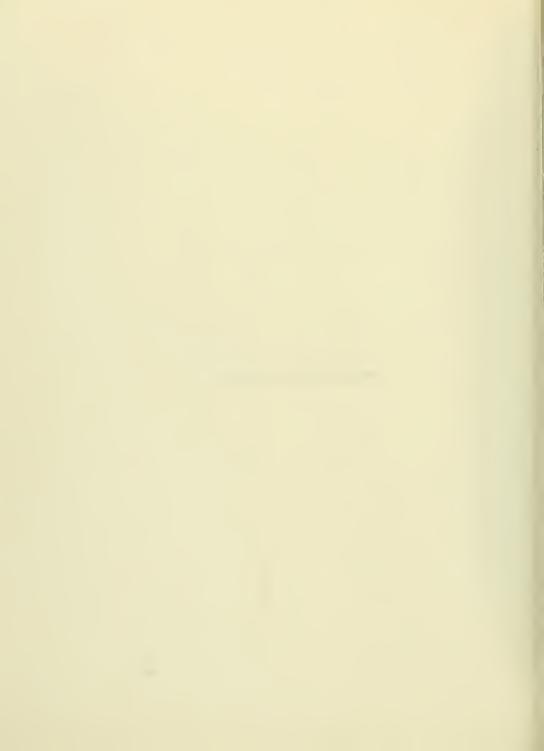


We still believe that the serious effect of Proposition 13 on Home Rule, or the ability of local governments to decide their own policy priorities for vital services needed by each community, with the necessary taxing authority to implement these priorities, has not been abated. There have been recent Supreme Court decisions expanding local taxing authority to some degree, but a clear statement on the State level of the minimal rights required for the financial survival of local government is still required.

SAM DUCA Assessor



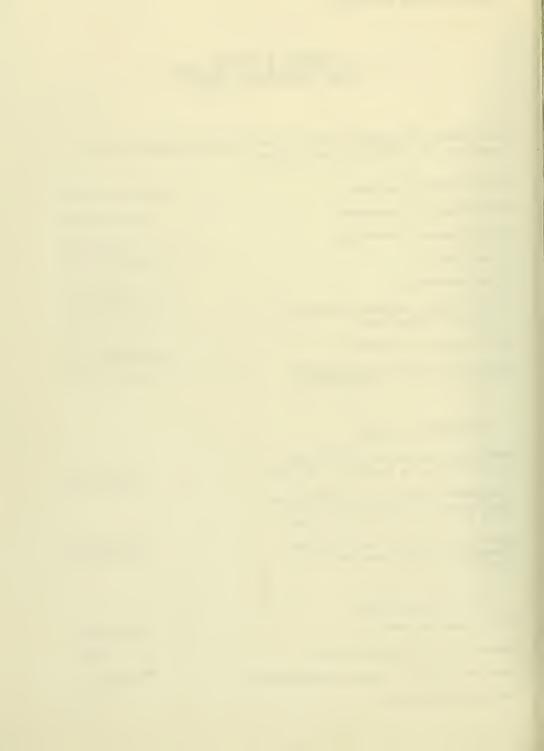
ADMINISTRATION DIVISION



## ASSESSOR'S OFFICE CITY AND COUNTY OF SAN FRANCISCO ANNUAL STATISTICAL REPORT

The 1983-84 Assessment Roll for the City and County of San Francisco is constituted as follows:

Total Tangible Secured	\$ 22,843,934,842
Total Tangible Unsecured	2,562,751,683
Total Escaped Unsecured	179,597,568
Total Tangible	\$ 25,586,284,093
Penal Assessments	14,904,257
Total Locally Assessed Valuation Prior to Exemptions	\$ 25,601,188,350
State Assessed Property	1,792,027,320
Total Local and State Assessed Property Prior to Exemptions	\$ 27,393,215,670
Exemptions 1983-84	
Homeowners qualifying for \$7,000 Assessed Value Exemption (95,011)	\$ 671,807,538
(Homeowners Exemption property tax equivalent is reimbursed to the City by the State of California)	
Assessed Value of Constitutional Exemptions (Veterans, Welfare, Charitable, etc.)	979,814,190
Tax Revenue 1983-84	
Ad Valorem Tax Revenue	\$ 301,000,000
Percentage of Total Resources	16.9%
Assessor's 1982-83 Budget Expenditures	4,088,454
Administrative Cost	1.36%



### ASSESSOR'S OFFICE CITY AND COUNTY OF SAN FRANCISCO

#### 1982-83 ASSESSMENT ROLL

	Taxable Value		Percent of Total
Single-Family	\$ 6,616,855,472		29.1
Multi-Family	5,491,318,143		24.1
Commercial, Industrial and Other*	10,611,542,005		46.8
TOTAL	\$22,719,715,620		100.0

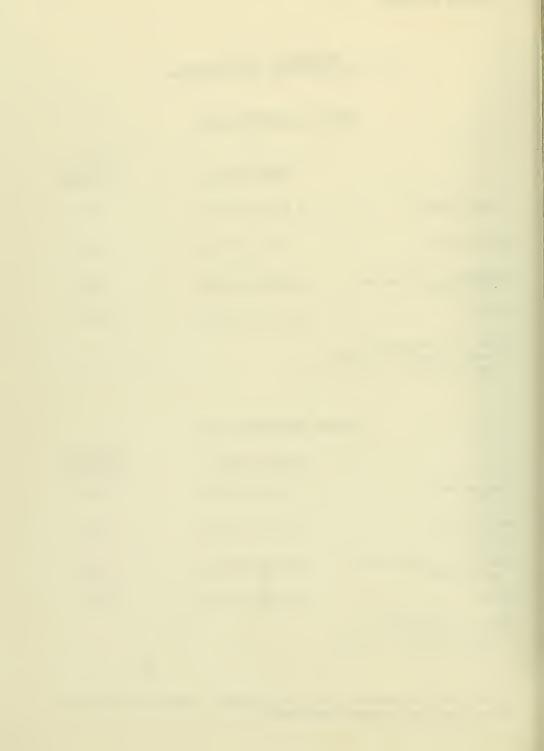
Prior to Exemptions, State assessed property not included

#### 1983-84 ASSESSMENT ROLL

	Taxable Value	Percent of Total
Single-Family	\$ 7,148,006,031	27.9
Multi-Family	5,797,761,492	22.7
Commercial, Industrial and Others*	12,655,420,827	49.4
TOTAL	\$25,601,188,350	100.0

Prior to Exemptions, State assessed Property not included

<sup>\*</sup>Other includes business personal property, possessory interest, boats, penal and escaped assessments.



#### ASSESSOR'S OFFICE

ACCT.	OBJECT OF EXPENDITURE		1981-1982 DGET AMOUNT	<u>B</u>		1982-1983 DGET AMOUNT		1983-1984 DGET AMOUNT
0010	Permanent Salaries	\$	2,211,739	\$	;	2,421,300	\$	2,818,464
0010	Annual Salary Increase		209,561			329,079		336,760
	TOTAL PERM. SALARIES	\$	2,421,300	\$	;	2,750,379	\$	3,155,224
0020	Temporary Salaries		103,898			124,219		16,079
	TOTAL SALARIES	\$	2,525,198	\$	:	2,874,598	\$	3,171,303
)601	Fringe Benefits		585,992			664,756		735,282
	TOTAL PERSONNEL COSTS	\$	3,111,190	\$		3,539,354	\$	3,906,585
.001	Professional Services		20,839			20,839		20,839
.110	Use of Employees' Cars		52,416			57,192		64,151
.201	Local Fares		180			180		194
.206	Travel Expense		9,427			9,427		9,427
.218	Repair Office Equipment		2,681			2,681		2,401
.232	Telephone		17,689			17,689		17,427
.233	Postage		21,951			21,951		24,868
.235	Subscriptions		2,328			2,328		2,262
.236	Printing		24,571			24,571		23,588
241	Rental of Office Equipment		9,682			9,682		9,682
299	Other Contractual Services		576			576		1,076
300	Materials & Office Supplies		6,255			6,255		8,467
260	Equipment		-0-			-0-		9,544
500	Reproduction Services		1,367			1,367		1,687
	TOTAL OF ACCOUNTS	\$	169,962	\$	;	174,738	\$	195,613
020	City Attorney		-0-			26,066		27,891
130	Civil Service Training		-0-			1,927		1,130
400	Controller Data Processing		276,369			346,369		478,304
OTAL	PERSONNEL & OTHER ACCOUNTS	140	3,557,521	9	3	4,088,454	\$	4,609,523

\_



Administration Division

	roll: nts d roll:	ls	itions	sitions	manent		S	ative		
190,207	36,255	1977-78 153,952	148	12 140	128	34 35	47	٠.	1977-78	ASSE
190,542	36,045	<u>1978-79</u> 154,497	14	113	103	28 24	42	4	1978-79	ASSESSOR'S OFFICE
193,094	37,409	1979-80 155,685	7 116	109	95	28 20	39	ω	1979-80	PERSONNEL STATISTICS
192,406	35,839*	<u>1980-81</u>	114	109	105	28 31	38	ω	1980-81	ISTICS
193,651	36,525	<u>1981-82</u> 157,126	110	110	102	27 31	36	ω	1981-82	

27 31 5 102 8 110 0

116 0 116 0 116

10. Total Posi

No. of accoun

on unsecured

TOTAL

No. of parcel

on secured r

Workload

9. CETA 00 4.

Clerical

3. Auditors

Appraisers

1. Administra

1982-83

1983-84\*

6. Total Perm

Technical

Temporary

Budget Pos

195,700

197,337

37,611

37,892

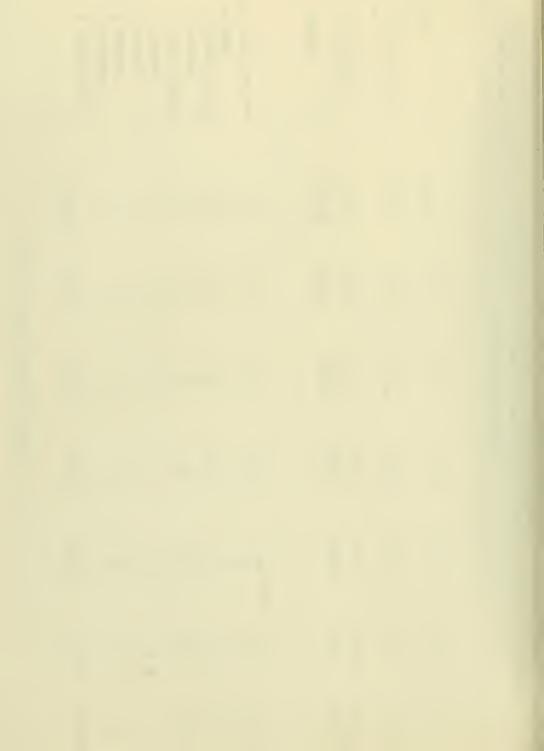
1983-84

158,089 1982-83

159,445

<sup>\*</sup>The 4.2% reduction was due to the elimination of business inventory accounts.

<sup>\*\*</sup>In 1983-84, five new positions were approved in a supplemental appropriation to implement new procedures mandated by the State, and all full-time temporary positions were converted to permanent positions.

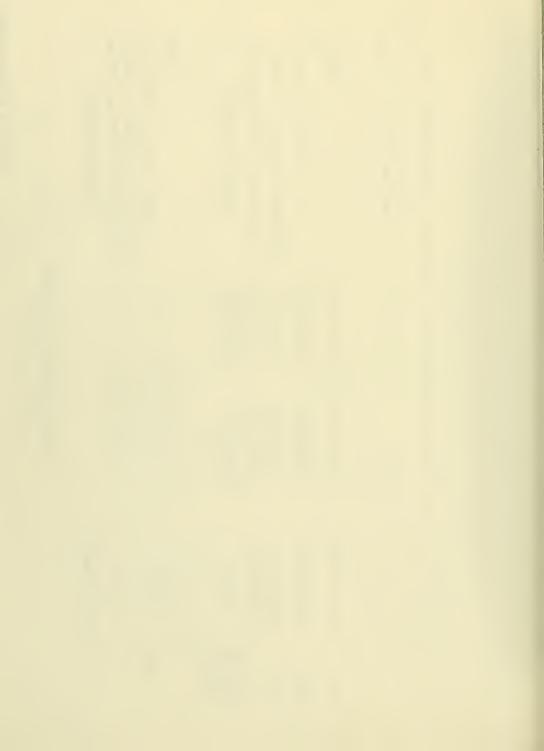


# COMPARISON TO ANNUAL INCREASES IN ASSESSED VALUE

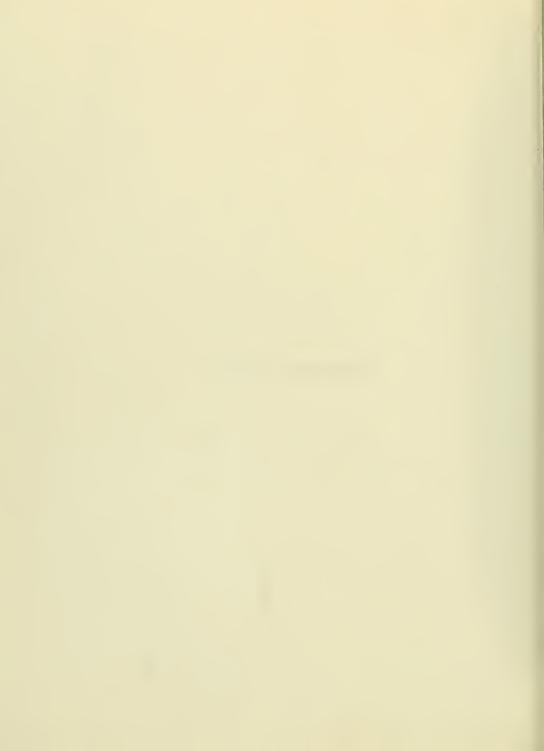
\*

Percent of Total Increases	TOTAL	1% Inflation factor	New Construction & Alterations Change in Ownership Reappraisals	1982-83 to 1983-84	1981-82 to 1982-83  New construction & Alterations Changes in ownership re-appraisal Two percent inflation factor
29.3%	\$674,218,600	121,081,734	\$260,680,550	Residential	\$   \$ 2   1
70.7%	\$1,621,507,215	79,336,541	\$703,088,004 839,082,670	Non Residential	\$ 762,371,764 1,002,764,787 358,443,614 \$2,123,580,165
	\$2,295,725,815	200,418,275	\$ 963,768,554	Total	Percent of Total 35.9% 47.2% 16.9%
	100%	8.7%	42% 49.3%	Percent of Total Increase	H

<sup>\*\*</sup> Locally assessed real property only. State-assessed utility property is not included.



REAL PROPERTY DIVISION



### ANNUAL REPORT

### REAL PROPERTY DIVISION

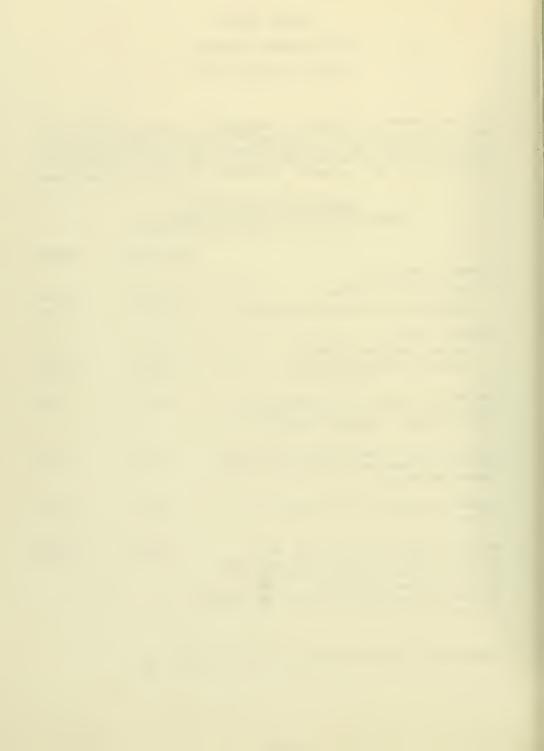
### 1982-83 Assessment Roll

The Real Property Division is responsible, under the California State Constitution, for the assessment of all taxable real property and Possessory Interest in the County for the purpose of determining the Ad Valorem Tax base for all taxing jurisdictions. This involves the process of discovery, appraisal and enrollment.

# COMPARISON OF OBJECTIVES IN 1982-83 BUDGET WITH ACTUAL PERFORMANCE

	<u>Objectives</u>	<u>Actual</u>
Change of Ownership:		
Review all transfers	19,500	18,165
Appraise transfers as required	15,600	14,950
Building Permits:		
Review building permits	16,900	17,110
Appraise building permits	11,000	11,136
Review all requests for review and applications to A.A.B. for reduction in value. Prepare necessary reports.	4,500	4,580
Review, inspect and appraise all splits, mergers, segregations, redemptions, fire damage properties.	2,000	1,986
Review and appraise each possessory interest.	2,300	2,092
Prepare reports for local and state agencies. Analyze, correlate and report on data for SBE. Maintain statistical data for State Legislature. Maintain assessment standard procedures for internaudits.	1,600* nal	1,700*

<sup>\*</sup>Man-hours -- Other figures are units of work.



# REAL PROPERTY DIVISION 1983-84 Assessment Roll

The Real Property Division enrolled 159,445 parcels of Real Property on the Secured Roll for the 1983-84 assessment year, with a value of:

### Taxable Value

Land \$ 7,715,096,764

Improvements 14,622,456,644

Total \$ 22,337,553,408

This is an increase in value over the 1982-83 Assessment Roll of:

### Taxable Value

Land \$ 674,218,600

Improvements 1,621,507,215

Total \$ 2,295,725,815

The Real Property Division's unsecured roll for 1983-84 consisted of 166 parcels. The Full Value of these parcels is:

### Taxable Value

\$ 48,054,639

The Possessory Interest roll for 1983-84 consists of 2,098 parcels with a value of:

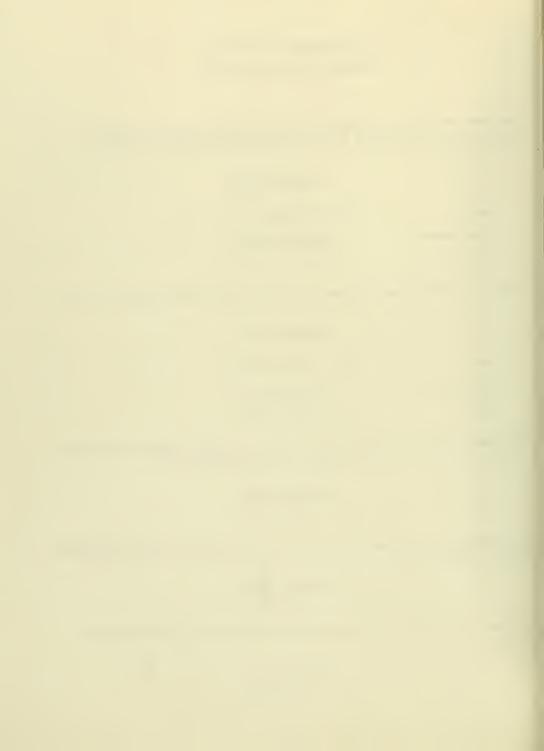
### Taxable Value

\$ 164,889,963

Revenue generated to City and County through the "Estate Search Program".

### Tax Dollars

\$ 1,971,000



### REAL PROPERTY DIVISION

Our appraisal staff consisted of 1.5 Appraiser-trainee; 10.2 Real Property Appraisers; 16.4 Senior Real Property Appraisers; 4 Principal Real Property Appraisers; 1 Assistant Chief Appraiser; and 1 Chief Appraiser.

Under Proposition 13 we are required to reappraise all properties that had

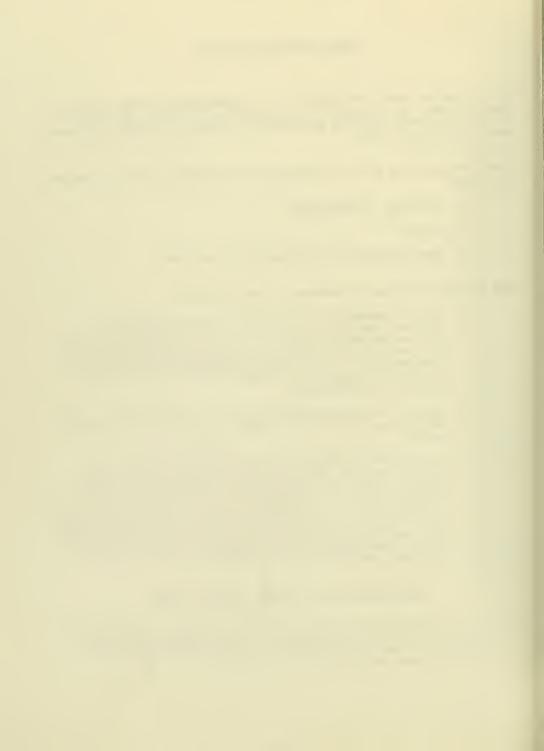
- 1. A change of ownership
- 2. A sale
- 3. New construction, including alterations

The procedures we were mandated to follow were:

- In all changes of ownership we had to review the entire transfer and in most cases the previous transfer to determine whether or not this particular transfer required a reappraisal or would be excluded from reappraisal. If it required reappraisal the property had to be reappraised to market value based on the market data available.
- Sales: All properties that sold between March 1, 1982 and February 28, 1983, required reappraisal to market value.
- 3. All property newly constructed during the same time period required an appraisal to market value. Any property that has had alterations which have added area, changed the use, or resulted in an extension of the economic life, is included in the term "New Construction". The inclusion of alterations as new construction means that each application for alteration requires a review and a determination as to whether it would require a physical inspection and a reappraisal.

### WORKLOAD JULY 1, 1982 - JUNE 30, 1983

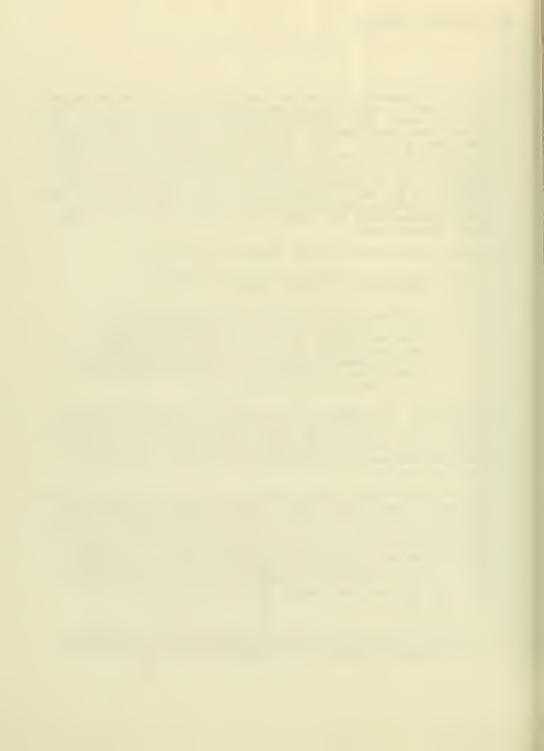
1. Prior to mailing assessment notices on August 1, 1983, 5600 assessments had to be manually calculated to reflect the decrease in the inflation factor. The inflation factor of 2 percent was recalculated to 1 percent.



- 2. 11,500 assessment notices were mailed out the first of August, 1983. As a result we received several thousand calls, by phone or in person. The staff was able to satisfy the majority of these taxpayers regarding the appraised value we established for their property. As a result we received only 625 requests requiring a full review. Again this confirms our contention that if given time and man-power initially to complete a full appraisal on all mandated appraisals, it is much easier to defend our estimate of value. The property owner is much more satisfied and we have fewer requests for review as well as fewer applications for reduction in value through the Assessment Appeals Board.
- 3. We had approximately 18,200 changes of ownership.
  - A. Approximately 50% are sales and require a reappraisal to market value.
  - B. The other 50% are changes of ownership without a sale. These require a close analysis to determine whether or not they would be excluded from reappraisal. If they require reappraisal the staff must determine the market value of each property based on the data available from the properties that have actually sold.
- 4. Application for permits for alterations or new construction through the Department of Public Works amounted to 17,100. This is 52% of the 33,000 applications issued by the Central Permit, Electrical and Plumbing departments. Some of these are duplications for different kinds of work on the same building project.

We are continuing to work with the Depa tment of Public Works regarding these applications Constitutional changes since Proposition 13 require that the Assessor receive a copy of these applications. It is of the utmost importance that this be accomplished. First, the law requires that new construction be appraised and enrolled by the Assessor. Secondly, and of equal importance, the added value to the assessment roll is very significant as shown by this year's increase to the roll for new construction in an amount in excess of \$965,000,000.

It is important to note that all of this information was gathered solely through our own efforts and at considerable cost of many man-hours. The applications that are available



are picked up by one of our assessment clerks, duplicated, and then returned to Central Permit Bureau. Other sources of discovery of new construction are accomplished by long, diligent search - field inspections, contact with public recorded deeds of trust, and recorded permit applications.

- 5. At the same time our staff reviewed all parcels involved with a Possessory Interest. This involved 2,098 parcels. Each lease was reviewed and any necessary corrections were made for the 1983-84 Assessment Roll. The Real Property unsecured roll consisted of 166 items.
- The Assessment Appeals Board received 363 applications for reduction in Full Value. Of those filed, 36% were granted a reduction.

Filed	363
Heard	205
Reduced	133
Increased	3
Denied	70
Withdrawn	88
No Shows	55

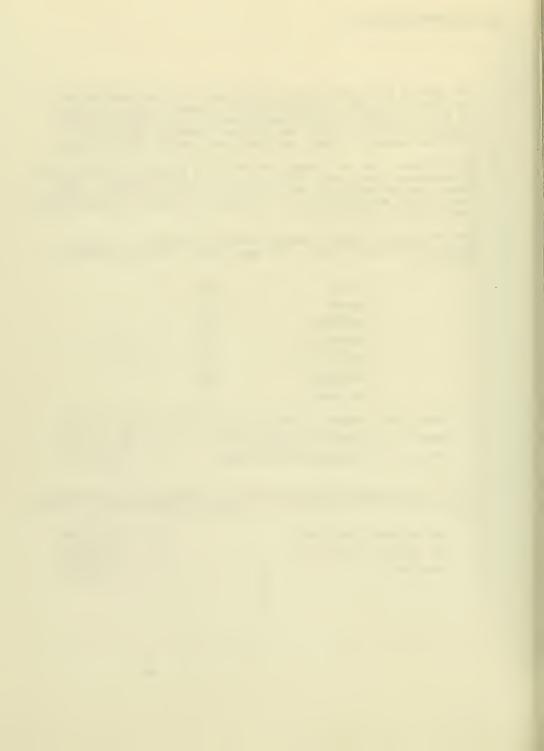
Total Full Value of applications filed \$1,006,922,000

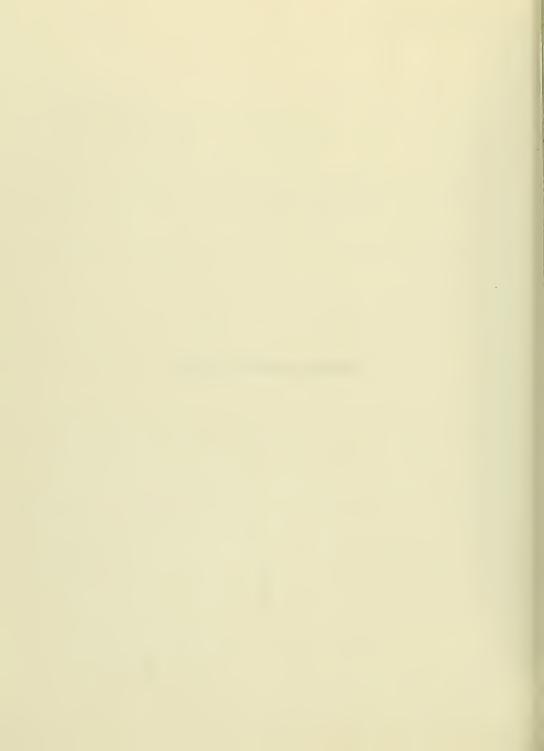
Amount of reduction in Full Value \$63,122,720

Amount of increase in Full Value \$1,055,373

 The Estate Escape program has been in effect for two years. We have enrolled 1535 escapes for total tax dollars of \$1,971,000.

Increase	\$ 482,000
Tax Dollars past year	\$ 1,489,000
Tax Dollars this year	\$ 1,971,000





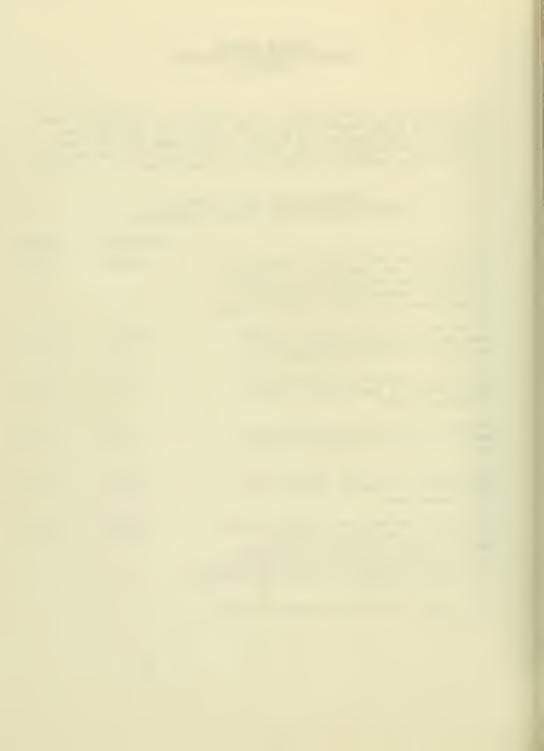
# ANNUAL REPORT PERSONAL PROPERTY DIVISION 1982-1983

This Division, in accordance with State Law, provides for the assessment of personal property and trade fixtures for the purpose of determining the Ad Valorem tax base for all local taxing jurisdictions in the county. This involves the process of discovery, auditing, appraising and enrollment.

# COMPARISON OF OBJECTIVES IN 1982-83 BUDGET WITH ACTUAL PERFORMANCE

	<u>Objectives</u>	Actual
To review and update 55,000 business situses for new businesses, change of ownership and eligibility for direct billings. Prepare data for 6000 corrections for office files & computer.	55,000	53,663
To review & process 43,000 business assessments for enrollment on the secured & unsecured assessment rolls.	43,000	46,439
To perform, review & approve 4,700 field audits & appraisals, mandatory & non-mandatory.	4,700	5,388
Prepare and defend all appeals to be heard before the Assessment Appeals Board.	182	182
Review & enroll 2,400 taxable boat assessments. Examine all claims for boat exemptions.	2,400	2,527
To prepare reports for local and state agencies; to analyze, correlate & report on data for SBE; to maintain statistical data for state legislature; to maintain assessment standard procedures for internal audits.	1,800	1,842

<sup>\*</sup>Man-hours. All other figures are units of work.



# PERSONAL PROPERTY DIVISION 1982-83 FISCAL YEAR

This division processed and enrolled 46,439 assessments on the 1983-84 Secured and Unsecured Assessment Rolls with the following market values:

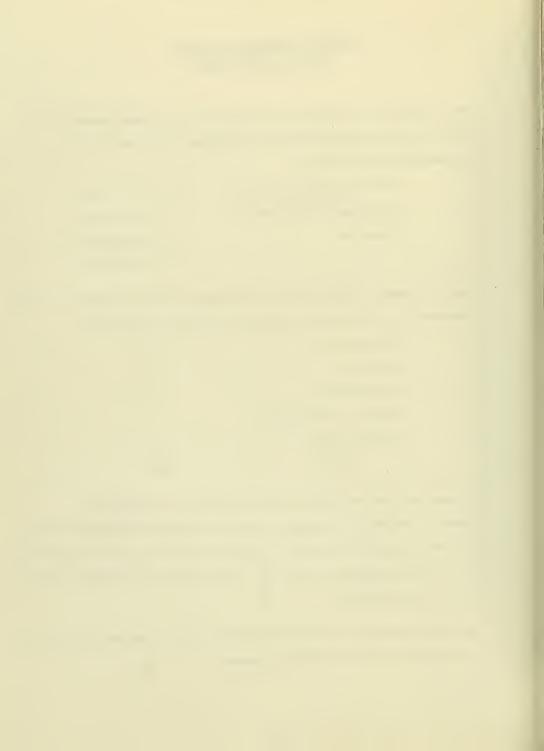
Other Personal Property	\$ 1,244,118,611
Fixtures (Improvements)	1,504,773,680
Vessels	 57,982,278
	\$ 2,806,874,569

The 182 appeals filed with the Assessment Appeals Board on items assessed by the Personal Property Division resulted in:

Reductions	59
Denials	62
Withdrawals	33
Penalty only waivers	5
Postponements	23
Total	182

At present, our valuation staff consists of 11 personal property auditors (including one (1) on special assignment with the Real Property division), 9 senior personal property auditors, 4 principal property auditors, 1 assistant chief property auditor and 1 division chief.

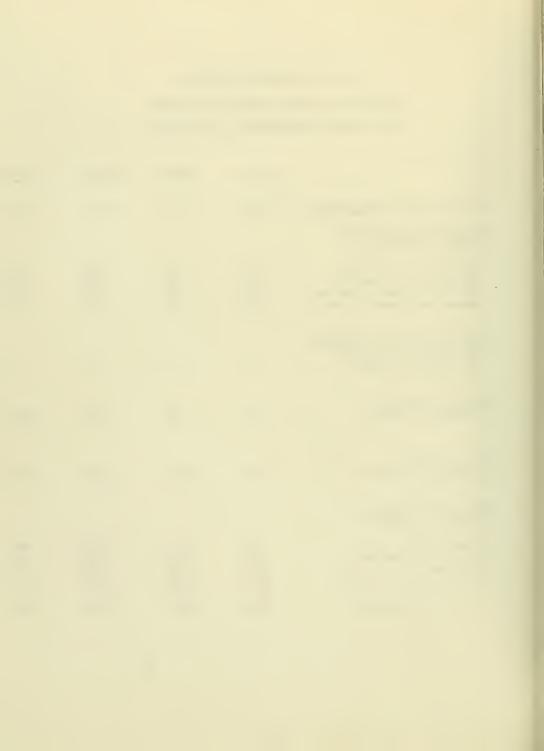
The production and deployment of the auditing-valuation personnel is presented in the following pages.



### COMPARATIVE YEARLY PRODUCTION REPORT

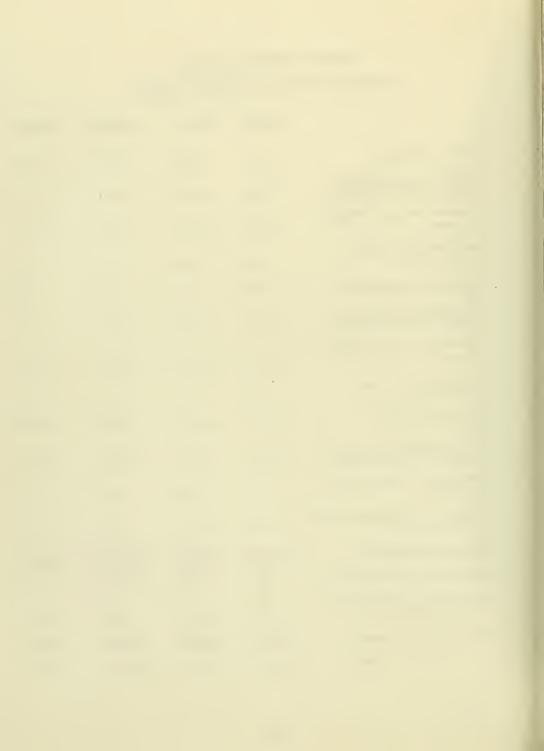
### DEPLOYMENT OF AUDITORS BY "MAN-DAYS"

	1979-80	1980-81	1981-82	1982-83
Field Audits & Appraisals	1,960	1,793	1,947	2,057
Other Work Covered by Scope of Position:				
Assessing Statements Up-Date Field Books Auditor & Senior Review Leased Equipment & Etc.	856 434 444 210	789 520 477 201	645 540 558 179	515 562 522 111
Work Equivalent to Scope of Position but out of Classification	47 .	117	17	4
Instruction and Training Program	90	90	82	195
Total Auditor Performance Time	4,041	3,987	3,968	3,966
Other "Man-Days" not Covered Above:				
Supervision Vacation & Holidays Sick Pay Administrative Leave	933 331 329 154	923 341 547 107	932 458 299 46	955 498 363 82
Total "Man-Days":	5,788	5,755	5,703	5,864



### COMPARATIVE YEARLY PRODUCTION REPORT

	1979-80	1980-81	1981-82	1982-83
Total Assessees	4,413	4,694	4,591	5,388
Total No. of Audits & Appraisals Completed	6,098	6,352	6,166	7,474
"Man-Days" Applicable Thereto	1,960	1,793	1,947	2,057
Average Audits per "Man-Day"	3.1	3.8	3.2	3.6
Mandatory Assessees	480	375	340	344
Mandatory Audits & Appraisals Completed	1,937	1,838	1,717	1,045
"Man-Days" Applicable Thereto	1,462	1,446	1,459	1,075
Average Audits per "Man-Day"	1.3	1.3	1.2	1.0
Other Assessees	3,933	4,319	4,251	5,044
Other Audits & Appraisals Completed	4,161	4,514	4,449	6,429
"Man-Days" Applicable Thereto	498	347	488	982
Average Audits/Appraisals per "Man-Day"	8.4	13.0	9.1	6.5
Penal Assessments:	1979-80	1980-81	1981-82	1982-83
Direct Bill Assessments	829	1,315	2,178	1,054
Assessments Computed on Prior Values	1,917	1,539	981	1,963
New Business Penals	2,783	2,998	2,598	3,030
Total	5,529	5,852	5,757	6,047



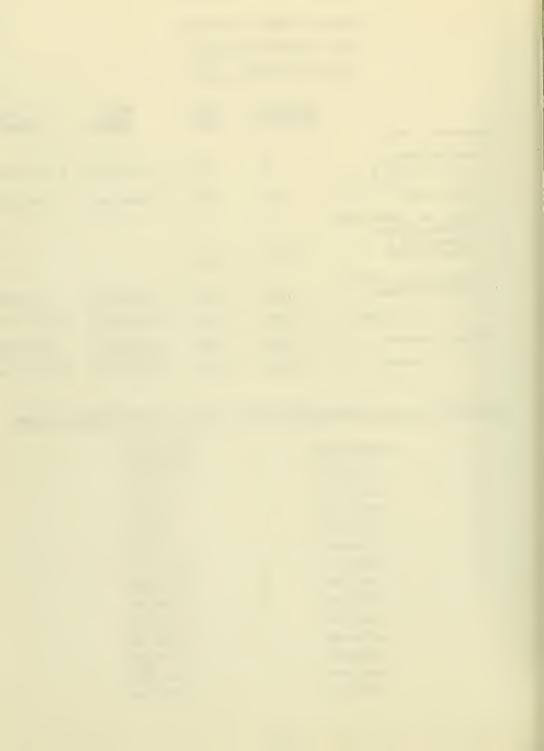
### AUDIT PROGRAM RECOVERIES

### FISCAL YEAR 1982 - 1983

	NUMBER OF ASSESSEES	AUDIT UNITS	FULL VALUE	TAX DOLLARS
ASSESSOR'S STAFF				
OUT-OF-STATE ) & SO. CALIF.)	55	359	\$ 9,911,010	\$ 147,565
LOCAL AUDITS	444	2,205	58,887,498	921,359
PENAL AND DIRECT BILL INVESTIGATIONS, APPRAISALS & REVALUATIONS	4,735	4,735		
CLOSE-OUTS & OFFICE INVESTIGATIONS	154	175	5,693,590	72,818
SUB-TOTAL	5,388	7,474	\$74,492,098	\$1,141,742
CONTRACT AUDITS	68	337	12,638,822	230,464
TOTAL	5,456	7,811	\$87,130,920	\$1,372,206

### COMPARATIVE TAX RECOVERIES FROM LOCAL & OUT OF COUNTY AUDIT PROGRAMS

Fiscal Year	Tax Dollar Recovery
1970-1971	\$ 892,326
1971-1972	1,264,398
1972-1973	1,295,767
1973-1974	790,319
1974-1975	1,137,074
1975-1976	1,493,235
1976-1977	1,259,042
1977-1978	1,080,282
1978-1979	1,326,210
1979-1980	1,150,146
1980-1981	1,222,912
1981-1982	1,307,630
1982-1983	1,372,206

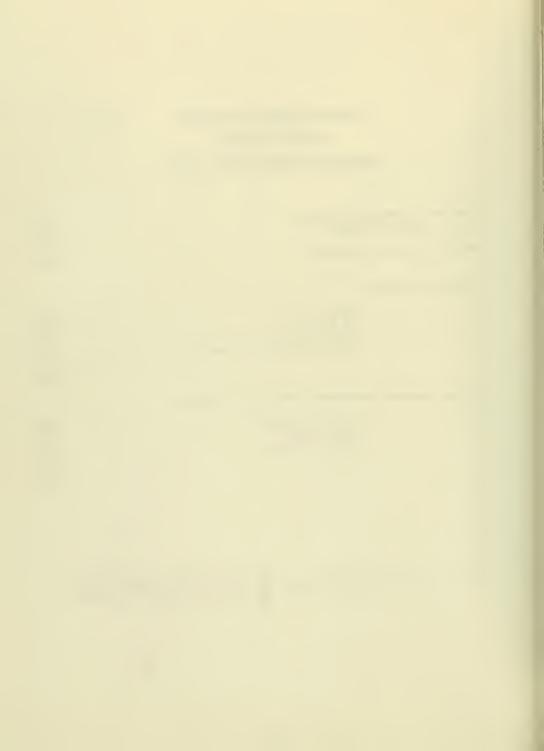


### MARINE DIVISION

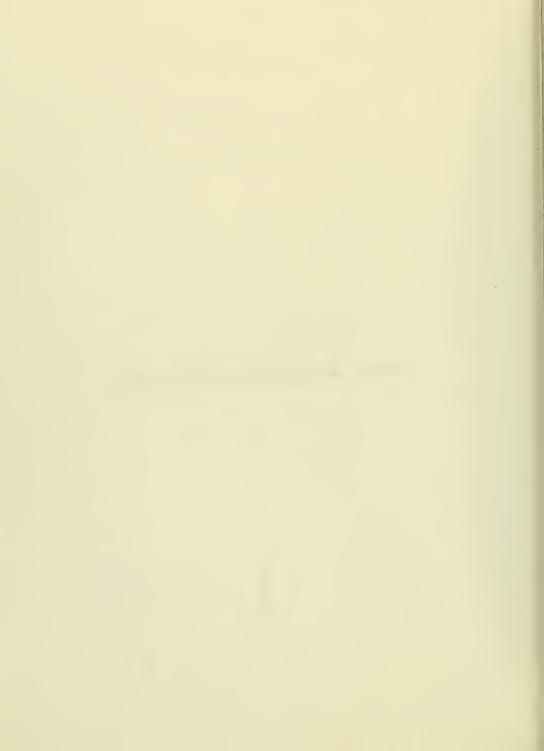
### PRODUCTION REPORT 1982 - 1983

1983 Total Marine Records Less: Exempt Vessels	3,176 99
Total for San Francisco	3,077
1983 Assessments:	
Direct Bills 4% Bills Normal Bills Unidentified, Follow-ups	2,266 92 69 650
	3,077
Vessel Records Processed (DMV, CG, Owners):	
New Boats Added EDP Changes Boats Deleted	433 278 243
	954

Note: Documented vessels out of county were removed from file in January 1983 (approximately 3,500 records).



TECHNICAL AND ASSESSMENT SERVICES DIVISION



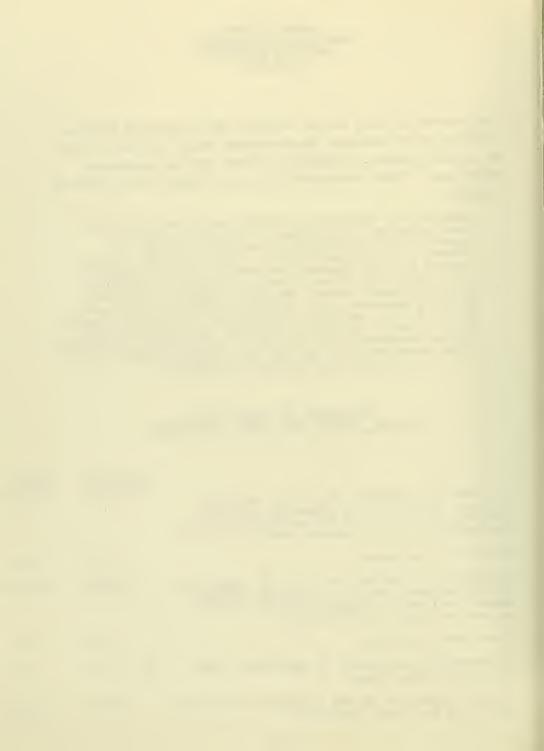
# ANNUAL REPORT TECHNICAL AND ASSESSMENT SERVICES DIVISION 1982-1983

The responsibilities of the Technical and Assessment Services Division are to maintain the Assessment Roll, provide for an up-to-date computer information system, and to administer exemptions. These responsibilities are further broken down as follows:

Maintain and correlate Assessment Roll; enter all data from divisions into computer. Maintain and upadate records, record transfers of ownership, change of address, lot cuts and mergers. Update SBE map register, process Personal Property declaration books, maintain and control Roll Alpha Index for secured and unsecured rolls, Personal Property Exemption Register, Business Property Register, etc. Administer the homeowner exemption. Process and verify eligibility and amount of exemption on Church, Welfare, School and Veteran Exemptions. Handle telephone calls and visits from taxpayers, realtors, other departments of the City and other Counties. Inspection of premises to substantiate exemptions.

# COMPARISON OF OBJECTIVES IN 1982-83 BUDGET WITH ACTUAL PERFORMANCE

TO INPUT VIA COMPUTER, 20,000 new ownership entries, 30,000 mailing addresses, 100,000 statistical entries, 16,000 valuations, 2,000 new parcels, etc. to produce Assmt. Roll July 1	Objectives 168,000	<u>Actual</u> 162,900
Error rate for above	1.5%	.5%
TO INPUT VIA COMPUTER, new values & changes in 55,000 business property accounts to produce Assmt. Roll July 1, check & balance 100% of values for these 55,000 accounts.	55,000	56,228
Error rate for above	1.5%	.5%
TO DETERMINE ELIGIBILITY OF EXEMPTIONS, make 600 onsite inspections.	600	612
PROCESS CLAIMS for 98,000 exemptions allowed by State law for Assmt. Roll July 1.	98,000	97,320



TO PROVIDE ASSESSOR'S INFORMATION to the general public, business, other city departments, etc. via counter & telephone for 240,000 phone calls & 70,000 counter inquiries.	Objectives 310,000±	<u>Actual</u> 312,500
Average response time for above, in minutes	2.00	2.00
TO MAINTAIN A CURRENT SET of block books delineating all taxable real property, condo conversions, 1,500 new lots, 180 deleted lots, 150 subdivision lots, 25 parcel maps.	1,955	2,125

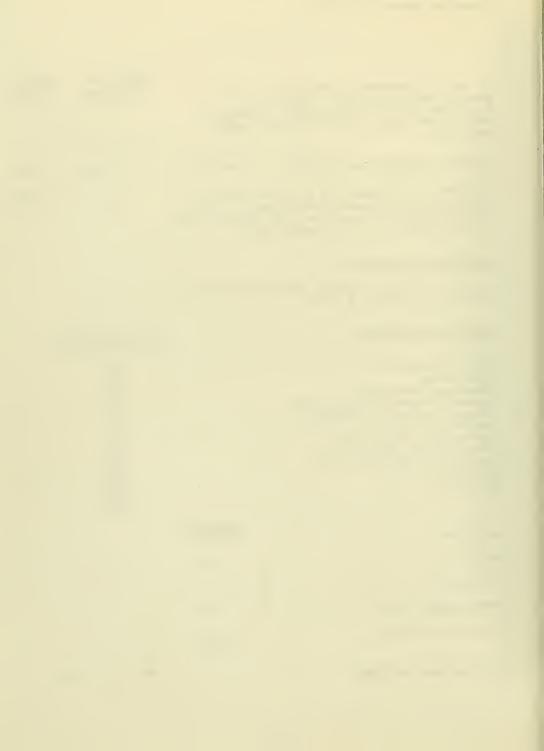
7 OF MAN DAYS/YR

### PERSONNEL UTILIZATION

OPERATIONS FUNCTIONS

A total 4,420 Man Days was available for the period of 7-1-82 to 6-30-83.

OPERATIONS FUNCTIONS		6 OF MAN DAIS/IR.
E.D.P. Public Information Supervising Homeowners Exemptions Personal Property Field Books Personal Property Statements Real Estate Values Secured Roll Preparation Unsecured Roll Preparation Real Estate Ownership File Mail Address File Drafting		10% 10% 5% 15% 5% 15% 6% 8% 4% 14% 4% 10% 100%
VACATION	MAN-DAYS 239	
SICK PAY	179	
SICK LEAVE	49	
COMPENSATORY TIME	16	
FLOATING HOLIDAY	<u>32</u> 515	
Net Man-days Available		3,905



#### SECURED ROLL

1982-83 - 158,089 Parcel Count

1983-84 - 159,445 Parcels

New Subdivision Maps Processed: 44 Total of 1,239 new lots

Parcel Maps

Nos. Extended and Verified: 132 Total of 317 new lots

Segregation (Parcel Cuts for Taxation) 18 Section 2821, Revenue & Taxation Code

#### OWNERSHIP TRANSFERS

New Lots	1,795
Deleted Lots	327
Changed Lots (Daily)	13,938
Total Lot Changes (New & Deletes)	16,060
Property Sales	8,979
Total Papers Picked up from Recorder	36,698



#### 1983 UNSECURED ROLL VALUATION

#### DIRECT BILLS - MARCH 1 - FULL VALUE

STMT COUNT	LAND	STRUCT IMPTS.	FIXED IMPTS.	P.P. OTHER
14,023	-0-	- 0 -	\$ 16,275,018	\$ 45,942,043

#### JULY 29th ROLL - FULL VALUE

18,853 \$97,549,131 \$164,889,963 \$1,274,369,145 \$963,726,383

#### TOTALS - FULL VALUE

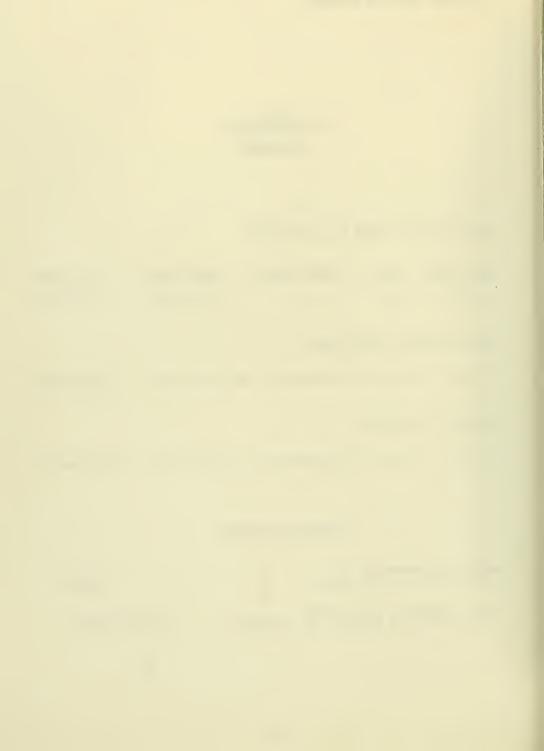
32,876 \$97,549,131 \$164,889,963 \$1,290,644,163 \$1,009,668,426

#### SECURED VALUATIONS

NUMBER OF CHANGES IN FULL VALUE IN REAL ESTATE

10,498

TOTAL INCREASE IN FULL VALUE REAL ESTATE IN THE 1983-84 ASSESSMENT \$2,295,725,815



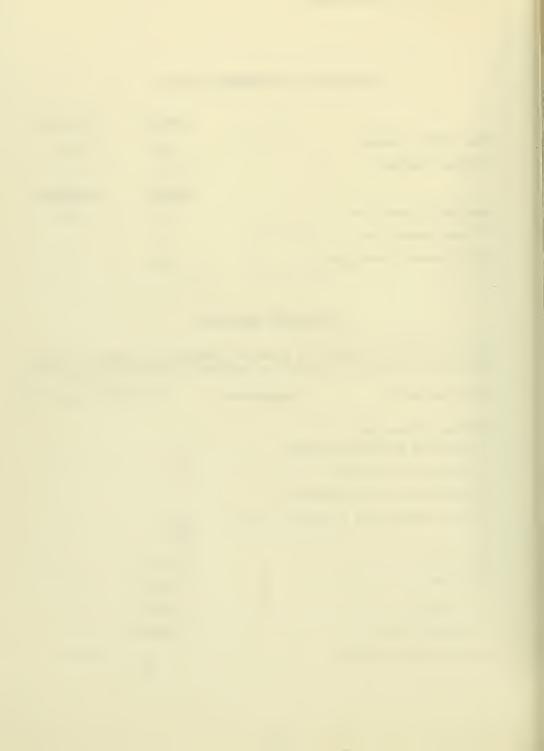
#### CORRECTIONS TO ASSESSMENT ROLLS

	DECREASE	INCREASE
REAL ESTATE CHANGES	541	157
PERSONAL PROPERTY	1,079	19
	DENIED	EXTENDED
HOMEOWNERS EXEMPTION	273	139
VETERANS EXEMPTION	0	2
MISCELLANEOUS EXEMPTIONS	108	50

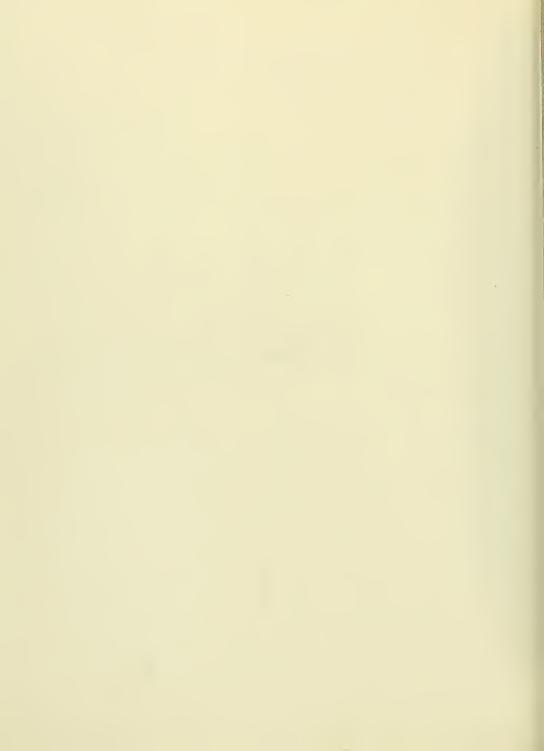
#### ASSESSMENT SERVICES

Section processes claims for statutory exemptions (Church, Welfare, Homeowners, Veterans) and supplies assessment information to public.

Full-time staff:	7 employees		Total	Work	days	1,820
Work-day Allocation:						
Processing Exemptions	s Claims	28%	7			
Telephone Switchboard	1	14%	/ •			
Maintenance of Public	Records	12	7			
Public Information &	Counter Service	57%	7			
		100%	7			
Vacation		84	days			
Sick Pay		49	days			
Sick Leave		9	Days			
Floating Holiday		14	days			
Net Work Days Available	2			1	,664	

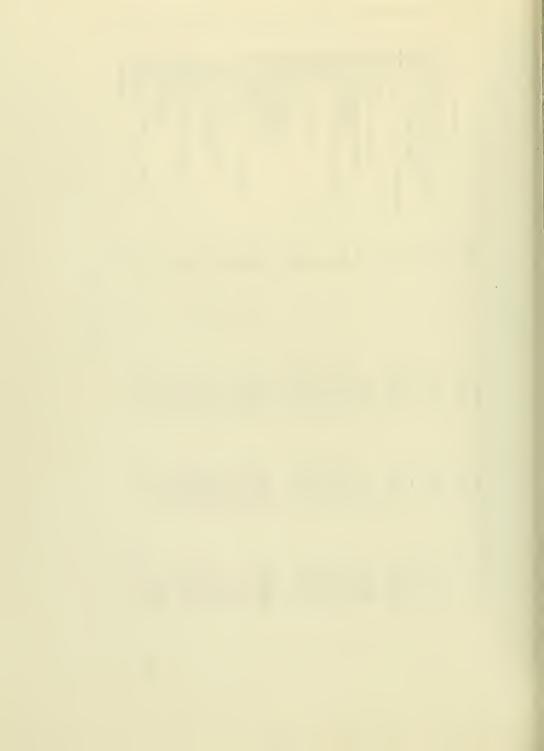






.2,337,453,409	1400220460644	7.715.096.764		129,445		TETAL
40.400	50,720	*0,225		12	INCOMPLETE STATISTICS	
1,130.075,344	7c 8+272+4+5	368.402.864	4,057	7,551	(0\CC#1\10M	7
				52	PLAT COMMISSION PROFERTY	4
500000	271.969	230011	12		SINGLE SINUCTURE DEER MULT LOTS (O & F)	> <
100.130.620	37,000,103	129.064.763		1,019	MISCELLANEIUS (UTHER THAN LISTED)	*
205,306,056	152,553,561	52,752,475		527	CHURCHES - CUNVENTS - RECTORIES	
030000000000000000000000000000000000000	100000000	210,000,000		0 2 1 4 1	VACANT LOT - RESTRICTIONS	< 4
301-0-0-10-10-1	0 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -	278 400 451		7 77.	COCCUP COCCUP CONTRACTOR COCCUPATIONS	
70.078.581	30.737.553	30.020.628		127	CIUSS, IDDGES, FRATIRNAI OSCANIZATIONS	= -
14.104.154	7-779-07-	11.310.000			TERMINES.	٠,
6 90 - 01 - 12	9-7-4-3-9	34-585-575		282	CAS STATIONS	7 7
100000	4,0,0	1419000		10	TARRENG CUI	2
340 530	89,627	3,501,322		50%	PUBLIC BUILDINGS IGCVERNMENT)	. 4
*U # 886	300,000	196,336			OFFICE - CONDOMINIUM	70
40419,040,000	3,5:1,970,473	941.676.367		1,091	OFFICE BUILDINGS	0
77,147,058	62,635,209	14,561,784		70	CONVALESCENT HOMES, NURSING HOMES	₩2
232,053,533	265,500,571	26,552,962		96	HOSPITALS	H
83,388,623	52,182,238	31,206,385		91	MOTELS	3
14,673,036	10,723,320	4,149,718		23	INDUSTRIAL WAREHOUSE	×
853,684,101	*80**85	373,194,617		<.835	INDUSTRIAL	-
275,655,558	107,727,414	107,927,044		24	HOTELS - OTHER	M~
544,043,425	474,563,951	124,474,494		36	HOTELS - IST CLASS	11
967,500	004.500	303,000		_	HOTELS WITH COMMERCIAL	HC.
					GARAGE CUNDOMINIUM	29
3,441,740	794,551	2,703,155		0	GOLF COURSE	23
167,443,740	70,888,043	96,555,697		352	GARAGES (CCMMERCIAL)	6
361.018.443	191,181,090	130,435,353		2.716	FLAT & STOKE	54
1.411.144	748,250	*68 e 89 %		,	I PLAT & I APT FLUG - ONE PARCEL	FA
2,134,554,752	1,322,120,600	E12.439.126	7,46,69	21,995	FLATS & DUFLEX	+
172,415,685	131,997,147	40,418,688			SCHUDLS	m į
208,202	176,690	91,500	•	w	1 FLAT L DWELLING - UNE PARCEL	G P
426,765	207,366	214,399		٥	2 OWELLINGS - ONE PARCEL	00
1.516.950	901,235	617,715		-	OWELLINGS - APARIMENTS	C A
6.011.330.684	3,580,438,558	2,424,892,124	*33*46	44,768	DMELL 146 S	c
27,501,560	140554024	7,947,208			SHOPPING CENTER	(2
11.050.559	7,170,728	4,465,831		3.5	COMMERCIAL STORE CONOCHINIUM	7.2
169,756,983	130,605,896	37,951,085	2 *092	90	CD-DP UNITS	0)
1012504510341	012,594,182	512,837,156		3,603	LOMMERCIAL STOKES	۲
					BANK CONDOMINIUM	13
14,000,000	73.155.014	56,163,992		130	BANKS	œ į
5,361,675	J.C 15.447	811020502		•	AFARTMENTS & CHMMFKLIAL STORES	AC.
2,741,012,716	2 + 4 4 1 + 3 4 P + 4 5 4	1,049,000,002	13177	12,445	APARTMENTS	⊳
PULL TASH VALUE	A) SAWI	LANL CV	UNITS	CC UNT	DESCRIPTION	CLASS
HEAL STIATE				1 1 1 1 4 4 1		

HEAL ESTATE BY CLASS



# CERTIFICALE OF ASSESSED VALUATION August 26, 1983

I, John C. Parrell, Controller of the City and County of San Francisco, State of California, do hereby certify that the Assessment Rolls of the City and County of San Francisco for the Fiscal Year 1983-84 show that the total assessed valuation of the property for each jurisdiction within the boundaries of this City and County is as follows.

Net Total	Less: Homeowner Exemption Business Inventory Exemption	Basis of Levy	Current base YearNet	Less: Non-reimbursable Exemptions RedevelopmentYerba Buena	Total	Land Improvements Personal Property Penal Assessments		
\$21,099,571,811	(671,807,538)	\$21,771,379,349	(92,741,303)	(979,814,190)	\$22,843,934,842	\$ 7,715,096,764 14,836,586,161 292,251,917	ASSESSOR'S ROLL#	
\$1,759,160,970	110011	\$1,759,160,970	(32,866,350)	0	\$1,792,027,320	\$ 313,651,620 1,370,418,920 107,956,780	BOARD ROLLJes	SECURED ROLLS
\$21,099,571,811 \$1,759,160,970 \$22,858,732,781 \$2,634,033,674 \$25,492,766,455	(671,807,538)	\$21,771,379,349 \$1,759,160,970 \$23,530,540,319 \$2,635,365,374 \$26,165,905,693	(92,741,303) (32,866,350) (125,607,653) (1,426,666) (127,034,319)	(979,814,190)	\$22,843,934,842 \$1,792,027,320 \$24,635,962,162 \$2,690,455,345 \$27,326,417,507	\$ 8,028,748,384 16,207,005,081 400,208,697	TOTAL SECURED	
\$2,634,033,674	(149,900) (1,181,800)	\$2,635,365,374	(1,426,666)	(53,663,305)	\$2,690,455,345	\$ 106,218,723 1,518,992,427 1,048,423,373 16,820,822	UNSECURED	
\$25,492,766,455	(671,957,438) (1,181,800)	\$26,165,905,693	(127,034,319)	(979,814,190) (53,663,305) (1,033,477,495)	\$27,326,417,507	\$ 8,134,967,107 17,725,997,508 1,448,632,070 16,820,822	ASSESSED VALUES	

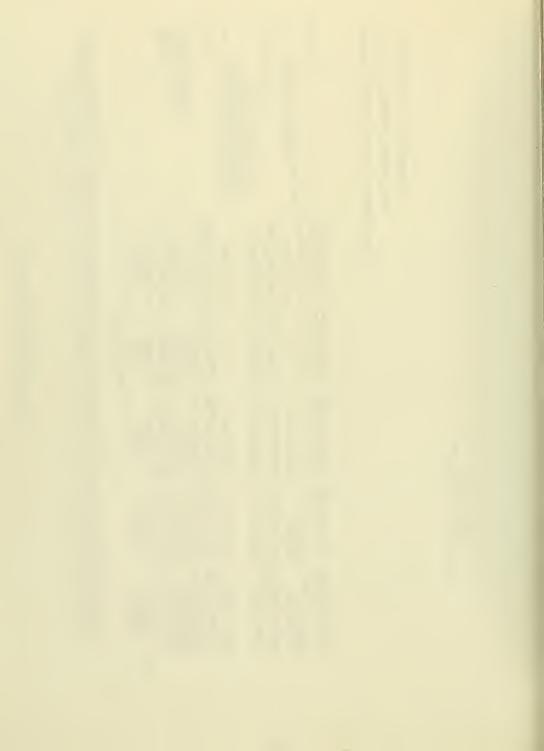
Assessed Valuations subject to equalization by:

# County Assessment Appeals Board

\*\* State Board of Equalization

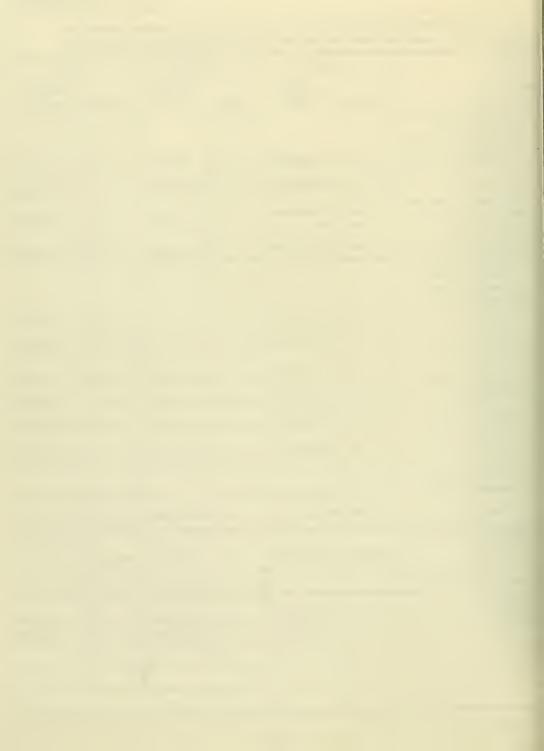
John C. FARRELL Controller

-27-



## TYPE, NUMBER, AND ASSESSED VALUES OF ALL PRIVATELY-OWNED PROPERTIES EXEMPT FROM TAXATION AND SIMILAR DATA FOR REIMBURSABLE EXEMPTIONS

	5	ECURED	Ui	NSECURED	TOTAL				
INE NO. TYPE	NUMBER	TOTAL TANGIBLE PROPERTY	NUMBER	TOTAL TANGIBLE PROPERTY	NUMBER	TOTAL TANGIBLE PROPERTY			
WELFARE AND RELIGIOUS PROPERTIES (Const., Art. XIII, Sec. 4b)									
Private and Parochial schools of less than collegrate grade.	211	116,198,679	3	200,023	214	116,398,702			
2 Hospitals	80	342,592,623	8	18,242,891	88	360,835,514			
Other religious and charitable properties	545	274,894,861	213	16,193,032	758	291,087,893			
4 Religious properties (R & TC, Sec. 207)	. 406	111,571,600	9	21,125	415	111,592,725			
ALL OTHER PROPERTIES (Const., Art. XIII)  Homes of totally disabled and blind veterans (Sec. 4a) Not over \$40,000	79	2,521,101	_		79	2,521,101			
Over \$40,000	19	1,009,831			19	1,009,831			
Other veterans' properties (Sec. 3, 0, p, q, r)	8	29,574	11	20,723	19	50,297			
'Total veterans' properties (line 5 plus line 6)	106	3,560,506	11	20,723	117	3.581.229			
Churches (Sec. 3f & 4d)	170	34,598,951	13	410,151	183	35,009,102			
Privately owned colleges (Sec. 3c)	50	93,410,302	10	2,747,224	60	96,157,526			
Low valued property (Sec. 7) (See instructions)	-	-	_	-	_	-			
Totals lines 1-6 & 8-10	1,568	976,827,522	267	37,835,169	1,835	1,014,662,691			
REIMBURSABLE EXEMPTIONS Homeowners' (Sec. 218, R & TC)	96,008	671,807,538	35	233,900	96,043	672,041,438			
Business inventories (Sec. 219)		_	-	_	_	<u>-</u>			
Excluded above Cemetery	1	99,157	1	14,950	2	114,107			
Other (Specify)	13	2,887,511	10	15,873,486	23	18,760,997			
4									
				,					



# Cal-Tax Research Bulletin

November 1983

# Supplemental Property Tax Roll

#### Adrift with a Floating Lien Date

#### Introduction

In addition to achieving an ambitivus number of long-sought reforms in California's public school system, SB 813 (Hart-Hughes) also enacted the largest property tax increase in many years. This property tax change will generate an estimated \$270 million in 1983-84 from a new supplemental property tax roll composed of early assessment of properties newly constructed or reassessment of property with a change in ownership. In 1984-85 uhen it is in effect for a full year the revenue produced is estimated to be \$450 million.

This complicated change in California property tax law will add new responsibilities for county assessors, county auditors and county tax collectors. Alread a follow-up legislation has been necessary. Assembly Bill 399 (Hannigan) u as enacted six weeks after SB 813 to take care of a number of problems and oversights, including a \$10 million appropriation for counties together with an earmarking of 5% of supplemental roll revenue to cover administrative costs.

The following is background and explanation of the operation of this new supplemental property tax roll

# Property Taxes and SB 813

Senate Bill 813, the landmark education reform and finance measure of 1983, was delayed for weeks in the Legislature over funding and other issues. The Legislature had explored various plans and combinations of tax increases to finance school needs. These included increases in the sales tax, bank and corporation tax, personal income tax, alcoholic beverage tax, cigarette tax, repeal of some existing sales tax exemptions, and local tax authorizations for schools.

The governor's position regarding the 1983-84 budget was that \$250 million in additional funds affordably could be appropriated for education, but a tax increase, even as part of an education reform package, was unacceptable. The Legislature, on the other hand, consistently urged the need for an additional \$1 billion for schools to finance the reform provisions of SB 813.

To help close the funding gap between the governor and the Legislature on SB 813, the legislative conference committee on the measure used the supplemental property tax roll proposal to provide substantial amounts of the additional revenue needed. Revenue generated by this change, except for administration expenses, was targeted to schools for 1983-84 and 1984-85 fiscal years, together with revenues from some smaller income tax changes.

The supplemental tax roll is not a new concept to the Department of Finance. In 1982 a similar proposal was a component of the budget trailer bill by the Brown administration. It received very little legislative interest at that time

This year's supplemental roll proposal was recommended by the governor's Government Efficiency Team (GET) as a so-called "loophole closer" that would produce additional revenue in order to balance the budget. The conference committee on SB 813 took the opportunity to use it instead to break the deadlock on that bill.

#### Pre-SB 813 Property Assessments

Since passage of Proposition 13, property values for tax purposes have been adjusted by an inflation factor of 2% except in 1983 when it was 1%. When properties charge ownership, a reassessment to current value is triggered and any new construction is enrolled at full value. Assessed values would not result in higher taxes, however, until the tax year (July 1-June 30) following the March 1 lien date when the new values were placed upon the tax roll.

Properties which change ownership or new construction that was completed after the March 1 lien date in the past could avoid reappraisal for up to 15 months. Figure 1 shows how long properties would avoid reappraisal under the old assessment system based on the month of the change of ownership or new construction.

#### Pre-SB 813 Assessment Practice

Figure 1

## Month of change in ownership or completion of new construction

Number of full months property avoided higher assessment

	_											_			
March										Ī					15
April															14
May															13
June															
July															11
August															
September															
October															
November															
December															
January															
February															4



#### Supplemental Roll

The supplemental property tax roll ill generate more than \$450 million per ear when in full effect by causing proprity taxes to increase to higher levels for equickly after a change in owner-hip or new construction. This tax increase will result from the abandonment f a fixed March 1 lien date for properyin the first year of a change in owner-hip or new construction.

Instead of waiting until March 1 to ick up higher assessments, the supplemental roll will pick up higher values on hese properties immediately by estabshing a "floating" lien date. Taxes on he new supplemental tax roll will beome a lien against real property on the ate of the change in ownership or new

onstruction.

al roll no longer than the period from he time of the change in ownership or ew construction to the following March. Each March 1, properties that had een on the supplemental roll will have alues adjusted for inflation and then e placed on the regular tax roll with a farch 1 lien date.

A property can be on the supplemen-

The effective date for this change in roperty tax law was July 1, 1983.

#### **County Assessors**

County assessors will be responsible for appraising properties that have a change in ownership or completed new construction in order to determine the amount of property value to be placed on the supplemental assessment roll. Two basic categories of calculations will be made by assessors, based on the timing of the change in ownership or new construction.

For properties that have a change in ownership or new construction on or after June 1 through February 28, a single assessment on the supplemental roll will be made for the tax year starting July 1. But for properties that change ownership or have new construction on or after March 1 through May 31. two supplemental assessments will be required. Two assessments are necessary because two tax years are involved. The first supplemental assessment will be for the current tax year ending June 30. The second supplemental assessment will be made for the coming tax year beginning July 1.

For properties that change owner-spin or have new construction completed on or after March 1 through May 31, the first supplemental assessment is the difference between the new base year value and the taxable value on the current tax roll. The second assessment is the difference between the new base year value and the taxable value to be enrolled on the tax roll being prepared. For properties that have a change in ownership or new construction on or

after June 1 through February 28, the supplemental assessment is the difference between the new bass year value and the taxable value on the current roll. Figure 2 shows the various supplemental assessment calculations based on the timing of the change in ownership or completed new construction.

Whenever there is more than one change in ownership in an assessment year or multiple completion dates for construction on the same property, additional supplemental assessments will be placed on the supplemental roll.

If change in ownership or new construction occurs before the supplemental billing is made, the supplemental assessment will be put on the supplemental unsecured roll. Thereafter, it will be treated and collected like other taxes on the unsecured roll.

#### **Exemptions and Exclusions**

Excluded from the supplemental tax roll are: state assessees and other properties such as open space and timber land not covered by the assessment limitations of Article XIII A of the constitution; new construction completed but not sold, leased, rented or occupied; other exemptions that have been granted on the current roll or roll being prepared, fixtures normally valued as a separate appraisal unit from a structure, and mobilehomes not subject to the property tax. New construction that is exempted until sold, leased, rented, or occupied would be reassessed in any event on the next March 1 lien date.

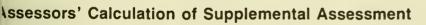
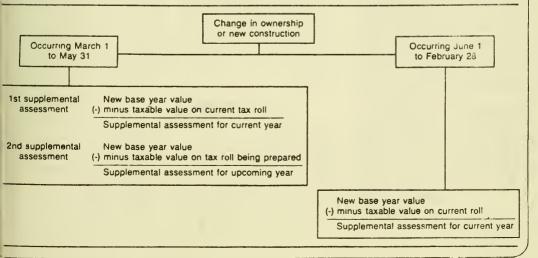


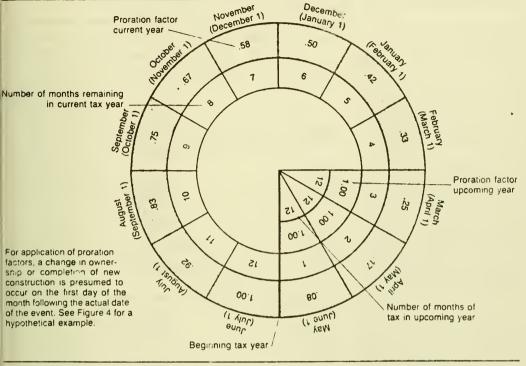
Figure 2





#### Supplemental Tax Roll Proration Factors

Figure 3



After the assessor makes the calculation for the supplemental roll, a notice is sent to the assessee. The notice is required to contain a number of provisions, including the amount of the supplemental assessment, amount of exemptions, a statement that the supplemental roll is consistent with Article XIII A of the Constitution, and time imits for filing a claim for an exemption or filing a nappeal. When the period for illing a claim for an exemption has expired, the supplemental assessment is ransferred to the county auditor.

#### **County Auditor**

The county auditor applies the curent year's tax rate to the supplemenal assessment in order to determine the mount of taxes due for a full year. To he full year's tax bill, the auditor then applies a proration factor based on the ortion of the tax year remaining after he change in ownership or new contruction. The portion of the year renaining will be presumed to be from the irst of the month following the actual late of the change in ownership or new onstruction.

For properties with a presumed date of April 1, May 1 or June 1, the proration factor is .25, .17, and .08, respectively, for supplemental taxes in the current year. In addition, these properties would pay 100% of the supplemental assessment for the tax roll being prepared. Properties with presumed dates between July 1 and March 1, the proration factors range from 1.00 to .33.

Figure 3 shows the application of these proration factors for changes in ownership and new construction.

#### Collecting the Supplemental Tax

Supplemental tax bills will be mailed by county tax collectors and will be due on the date mailed. These tax bills will become delinquent on the last day of the month following the month in which they were mailed. Taxes that are delinquent as of January 1 will be computed in two equal payments. The second installment will be delinquent four months after the initial payment was delinquent.

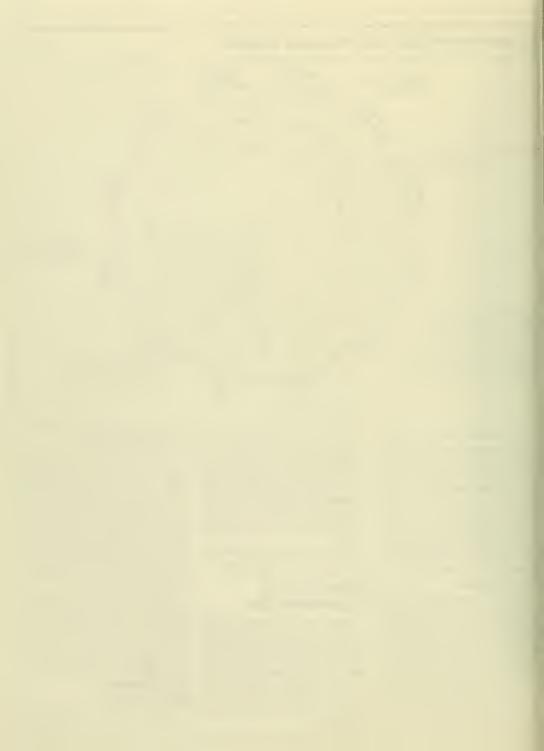
#### Constitutionality

Forty-two county assessors have filed suit in San Francisco Superior Court challenging the supplemental property tax roll. The lawsuit charges that the supplemental roll is unconstitutional and invalid because: it is a new ad valorem tax on real property, prohibited by Article XIII A. Section 3 of the California Constitution, and it exempts newly constructed real property to be offered for sale contrary to Article XIII Section 1, which requires property tax exemption to be authorized by the constitution.

Assessors will drop the argument that the supplemental roll is an unfunded mandate since AB 299 appropriated a one-time \$10 million; plus an ongoing 5% of the supplemental roll revenue for administration. Assessors estimate, however, the cost of the mandate will exceed the funding provided.

## Supplemental Roll Revenue

Additional revenue (sheraled by the supplemental roll with be deduced to



Jai-lax News

schools for the first two years. In 1985-86 the supplemental roll revenue will be allocated to all local jurisdictions according to AB 8 property tax allocation formulas. Some forecasts are that schools will not receive the expected \$270 million in revenue that had been projected for 1983-84 due to delays in assessment and collection of the supplemental tax. The revenue, however, will be made up the following year.

# Hypothetical Example of Operation of the Supplemental Property Tax Roll

A property changes ownership on April 12, 1984. The property had a 1975 base year value of \$42,000. The new base year value established by the change in ownership is \$115,000.

#### **County Assessor**

Because the property is transferred between the lien date and the beginning of the next fiscal year, the county assessor will make two supplemental assessments.

1st Supplemental Assessment current year 1983-84

(-) minus taxable value on the current roll (\$42,000 × 1.1602 inflation adjustment)	\$ -48,728
Supplemental Assessment for 1983-84	\$ 66,272
2nd Supplemental Assessment upcoming year 1984-85	
New base year value	\$115,000
(-) minus taxable value on the roll being prepared (\$48,728 × 1.02 inflation adjustment)	\$ -49,702

#### **County Auditor**

multiplied by regular property tax rate .....

Supplement . Assessment for upcoming 1984-85 tax year ....... \$ 65,298

Tax due for full year\$ Multiplied by May 1 proration factor	775.54 .17
Amount of supplemental tax due 1983-84\$	128.44
2nd Supplemental Assessment\$6 multiplied by regular property tax rate	5,298 1.13%
Amount of supplemental tax due 1984-85 100% of full year\$	737.87

First payment is delinquent 30 days after the date it is mailed. The second payment is delinquent four months after the delinquency date of the first payment.

## Cal-Tax Research

Cal-Tax is a nanpartisan, nanprofit carporation founded in 1926 ta advance economy and efficiency in government through research, advacay and public cammunicatians Cal-Tax is supported by membership cantributians fram business and in-fluidual taxpayers, 921 11th Street, Suite 800, Sarramento, Califarnia 98814, 1916, 441-0490

Wallace A. Erickson Richard P. Simpson Executive Vice President Jarry McCarthy Executive Vice President

## Recent Cal-Tax Research Bulletins

Tuition and Fees in California. Levels and trends in student fees and tuition in California public postsecondary education. Descriptions of types of fees charged, relationship to family income and cost of education, and comparison with other states. Includes most recent hudget actions. October 1983 44 pages)

Proposition 13 Five Years Later. An an-

nual publication summarizing the status of Proposition 13 litigation and listing new legislation relating to the 1978 constitutional amendment. September 1983 (8 pages)

Employment and Training Programs for the 80s. Description of new state and federal training programs operating in California to relieve severe unemployment during the current recession. August 1983 (8 pages)

The STRS Unfunded Liability. Describes the unfunded liability and benefit levels for teachers under the State Teachers Retirement System. This bulletin also looks at some of the retirement implications of education reform. July 1983 (6 pages)

Proposition 13 — Adding it Up. Summarizes Proposition 13 litigation and takes a graphic look at state and local programs since enactment of the 1978 constitutional amendment. June 1983 (8 pages)

Affordable Government. Suggested measures to control costs and increase efficiency of state and local programs. May 1983 (4 pages)

Measuring Education. Statistical survey of school funding, expenditures, enrollment and personnel. April 1983 (4 pages)

California Taxing and Spending. Compares California with other states u ith respect to: categories of state and local spending, tax burden for major state and local tax sources, and federal tax burden. March 1983 (4 pages)

Binding Interest Arbitration for Public Employees. Analysis of the issues relating to binding arbitration of contract disputes involving public employees. March 1983 (4 pages)

Toward Fair But Less Costly Public Pensions. Proposes alternative public retirement benefit plans that would replace pre-retirement net income at reduced cost to employers and employees. February 1883 44 pages!

Improving Student Performance in California. Summary and excerpts from a study prepared for the California Roundtable which presents recommendations for business community actions to help improve student performance in California's secondary schools. January 1983 (4 pages)

Synopsis of "More Than A Gold Watch." A summary of the Cal-Tax Foundation study by Richard P. Simpson on unfunded liability and benefit levels in state and local retirement provents for public employees. June 1982 pages)



-84

## CITY AND COUNTY OF SAN FRANCISCO

ASSESSOR'S OFFICE



DOCUMENTS DEPT.

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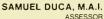
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ANNUAL REPORT

FISCAL YEAR 1983-1984



#### Assessor's Office





October 23, 1984

Honorable Dianne Feinstein Mayor of San Francisco Room 200, City Hall San Francisco, Ca. 94102

Dear Mayor Feinstein:

We are pleased to furnish you the Annual Report of the Assessor's Office, City and County of San Francisco, for the fiscal year 1983-84.

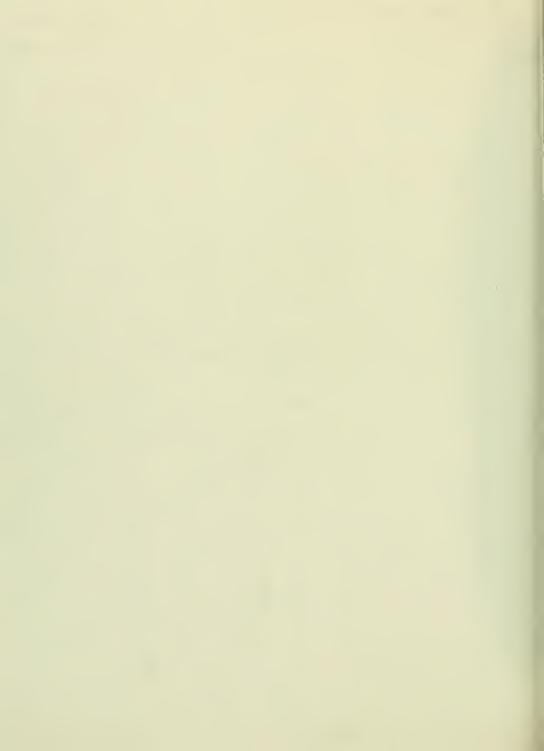
The Report includes a review of the activities of this office with accompanying statistical information.

Respectfully submitted,

SAM DUCA

Assessor

SD/Yb

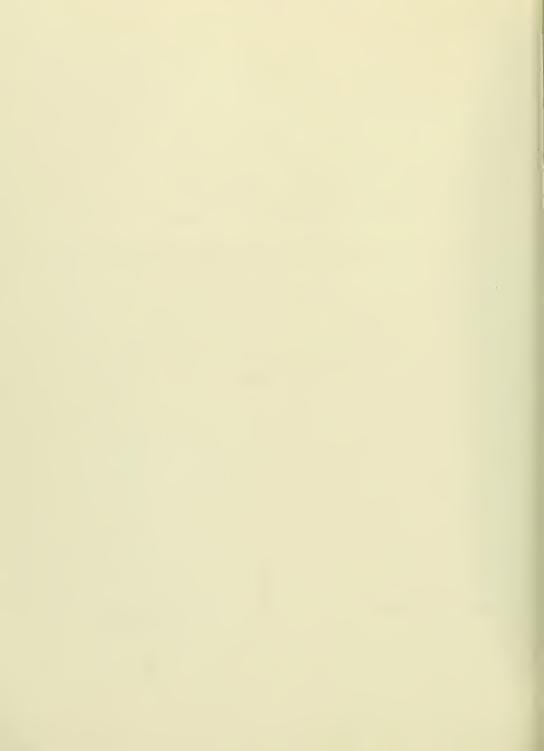


#### ANNUAL REPORT

ASSESSOR'S OFFICE

CITY & COUNTY OF SAN FRACISCO

1983 - 1984



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SAMUEL DUCA, M.A.I.

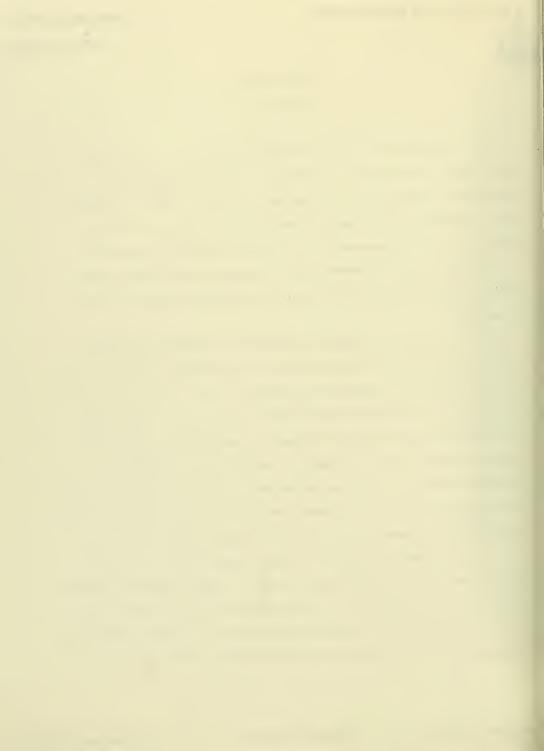


# ANNUAL REPORT

Senate Bill 813 became effective July 1, 1983, the first day of the fiscal year 1983-84. This new legislation caused major changes in the Assessor's Office. Prior to SB813, when a property was reassessed the new value was enrolled in the next July 1 assessment roll and the increased taxes would be due the following December 10. Therefore the property owner might not pay the additional amount of property taxes for 10 or 12 months.

In order to increase property tax revenue for public school financing, SB813 provided that all property subject to reappraisal would be reappraised immediately and a supplemental bill reflecting the difference between the value on the current roll and the new value would be assessed to the property owner, and would be payable within 30 days of receipt of a supplemental property tax bill. This was estimated to raise about \$500,000,000 in additional revenue throughout the State and about \$10,000,000 in additional revenue in the City and County of San Francisco.

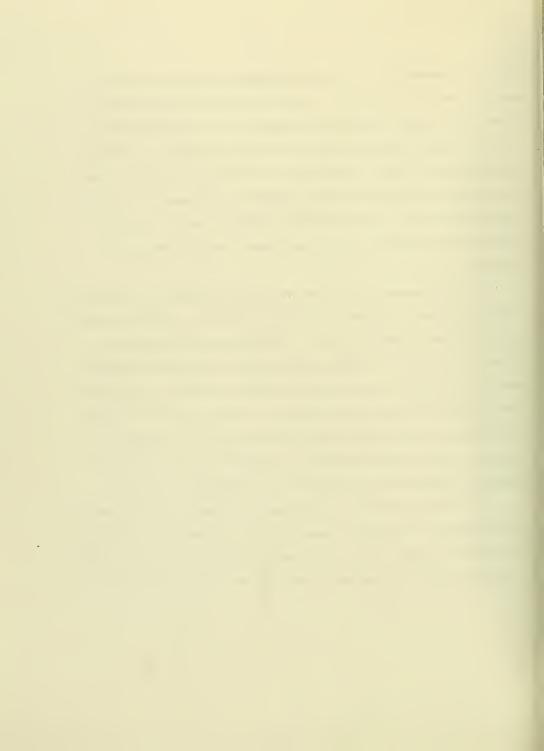
In order to implement SB813 a supplemental appropriation in the amount \$211,000 was required, which provided five new positions for the Assessor's Office and \$101,000 for increased EDP programming and data processing (by State law the supplemental appropriation was funded from the additional revenue). All re-



appraisal procedures in the Real Property Division had to be modified and the staff had to be retrained in the new procedures. All these complicated changes were implemented beginning in December 1983 and the San Francisco Assessor's Office was among the first in the State of California to install the new property tax administration system and to prepare the new supplemental rolls. By the end of 1983-84 the new systems were working smoothly and the additional revenue was being realized.

The Assessor's Office has been fortunate in receiving a 100% maintenance budget for 1983-84, plus the required supplemental appropriation for SB813. Consequently the Assessor's Office met all of its budget requirements for the MBO (Management by Objectives), which are described in detail in the Division sections of this Annual Report. Also it should be noted that the City and County of San Francisco had an increase in the July 1, 1984 Assessment Roll in excess of 11%, which will generate an additional \$33,000,000 in property tax revenue.

Article XIIIA of the State Constitution, which caused major changes in assessment practices and property tax revenues, was adopted in June, 1978. The table below indicates the effect of Proposition 13 on property tax revenue in San Francisco.



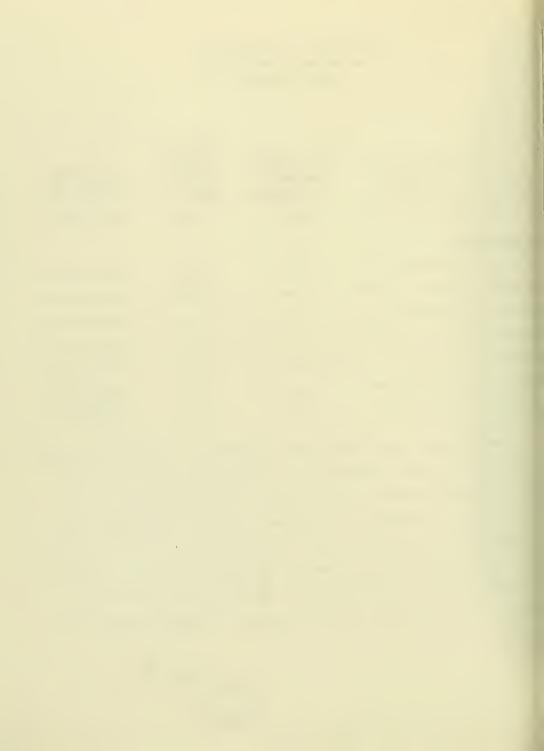
# THE EFFECT OF PROPOSITION 13 ON PROPERTY TAX REVENUE IN SAN FRANCISCO

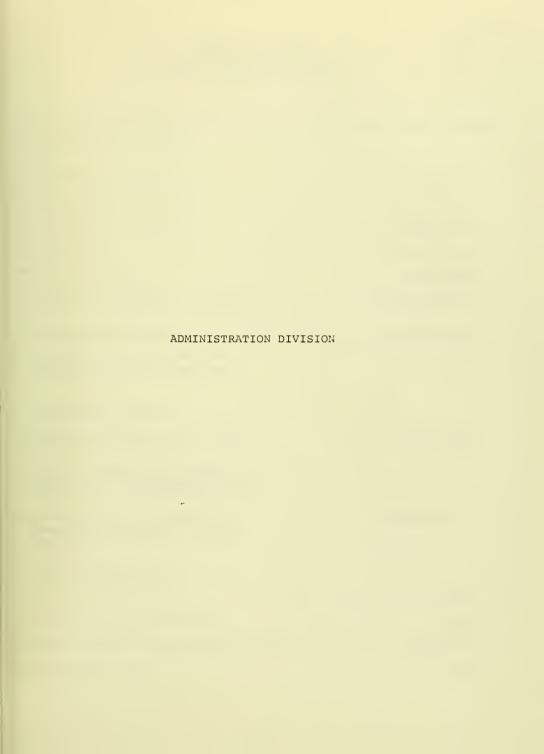
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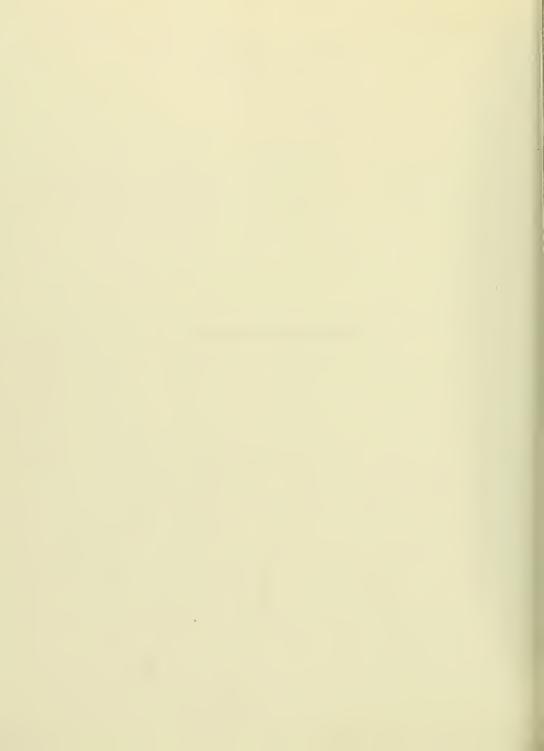
Year	Assessed Value of Taxable Property	Tax Rate (Per \$100 of Assessed Valuation)	Tax Rate On Full Assessed Value	Estimated Property Tax Revenue
977 <b>-</b> 78	\$14,724,371,404	\$11.70	2.925%	\$435,240,000
roposit	ion 13			
978-79	\$15,926,312,244	\$ 5.06	1.265%	\$231,051,000
979-80	17,434,385,796	4.97	1.2425%	217,066,000
980-81	18,350,584,092	4.92	1.23%	225,907,000
981-82	20,316,708,761	1.19	1.19%	242,399,000
382-83	23,424,381,385	1.17	1.17%	274,527,000
383-84	26,165,905,693	1.15	1.15%	300,908,000
984-85	29,257,018,537	1.14	1.14%	333,530,000

Even though these figures show a substantial increase in assessed value, there has been asoftening of our commercial demand for office space. However, because of the decrease in interest rates, we have seen an increased demand for residential property. During the past s.x years, we have been fortunate in the City and County of San Francesco to have had a dynamic commercial development program. It is for tis reason that we have experienced a significant increase in the assessed value of property, which resulted in increased property tax ryenue.

SAM DUCA Assessor



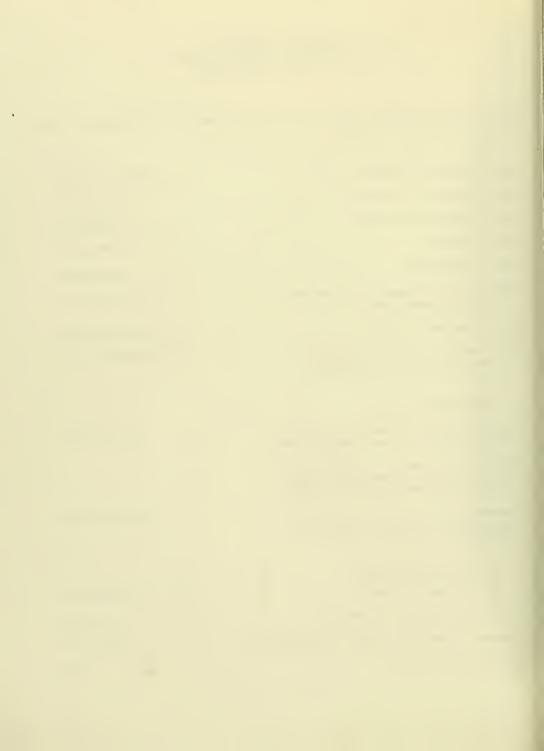




# ASSESSOR'S OFFICE CITY AND COUNTY OF SAN FRANCISCO ANNUAL STATISTICAL REPORT

The 1984-85 Assessment Roll for the City and County of San Francisco is constituted as follows:

\$ 25,437,664,511
2,947,705,567
 246,284,149
\$ 28,631,654,227
 9,241,908
\$ 28,640,896,135
 2,084,699,320
\$ 30,725,595,455
\$ 672,723,049
1,075,405,237
\$ 333,530,000
16.24%
4,609,523
1.38%
\$ \$ \$



# ASSESSOR'S OFFICE CITY AND COUNTY OF SAN FRANCISCO

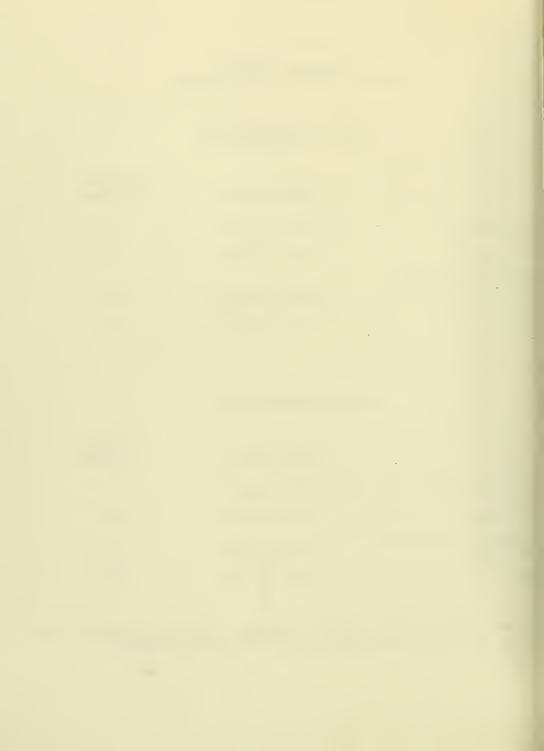
### 1983-84 ASSESSMENT ROLL

	Taxable Value	Percent of Total
Single-Family	\$ 7,148,006,031	26.1
Multi-Family	5,797,761,492	21.2
Commercial, Industrial and Other*	14,447,448,147	52.7
TOTAL	\$ 27,393,215,670	100.0

### 1984-85 ASSESSMENT ROLL

	Taxable Value	Percent of Total
Single-Family	\$ 7,874,509,814	25.6
Multi-Family	6,109,246,826	19.9
Commercial, Industrial and Other*	16,741,838,815	54.5
TOTAL	\$ 30,725,595,455	100.0

<sup>\*</sup>Other includes business personal property, possessory interest, boats, penal and escaped assessments, and State assessed property.



### ASSESSOR'S OFFICE

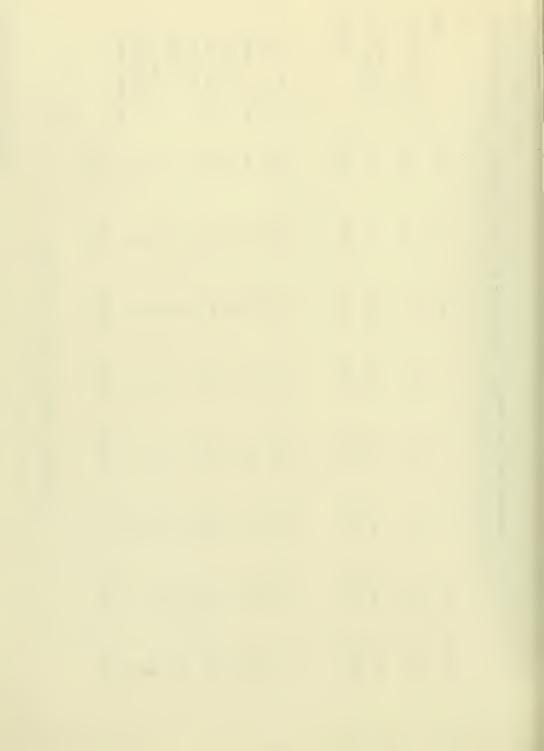
ACCT.	OBJECT OF EXPENDITURES		1982-83 DGET AMOUNT	<u>B</u>	1983-84 UDGET AMOUNT	BU	1984-85 DGET AMOUNT
0010	Permanent Salaries	\$	2,421,300	\$	2,818,464	\$	3,155,224
0010	Annual Salary Increase		329,079	·	336,760		76,629
	TOTAL PERM. SALARIES	\$	2,750,379	\$	3,155,224	\$	3,231,853
0020	Temporary Salaries	_	124,219		16,979	_	54,108
	TOTAL SALARIES	\$	2,874,598	\$	3,171,303	\$	3,285,961
0601	Fringe Benefits		664,756	_	735,282		898,401
	TOTAL PERSONNEL COSTS	\$	3,539,354	\$	3,906,585	\$	4,184,362
L001	Professional Services		20,839		20,839		20,839
L110	Use of Employeess' Cars		57,192		64,151		70,319
-201	Local Fares		180		194		100
-206	Travel Expense		9,427		9,427		9,427
-218	Repair Office Equipment		2,681		2,401		2,401
.232	Telephone		17,689		17,427		18,000
.233	Postage		21,951		24,868		15,000
.235	Subscriptions		2,328		2,262		3,500
.236	Printing		24,571		23,588		20,000
241	Rental of Office Equipmen	nt	9,682		9,682		9,682
299	Other Contractual Service	25	576		1,076		13,366
300	Materials & Office Suppli	ies	6,255		8,467		8,277
260	Equipment		0-		9,544		-0-
500	Reproduction Services		1,367	_	1,687		1,367
	TOTAL OF ACCOUNTS	\$	174,738	\$	195,613	\$	192,278
020	City Attorney		26,066		27,891		-0-
130	Civil Service Training		1,927		1,130		1,037
400	Controller Data Processin	ng	346,369	_	478,304		626,499
	TOTAL PERSONNEL & OTHER ACCOUNTS	\$	4,088,454	\$	4,609,523	\$	5,004,176



# ASSESSOR'S OFFICE PERSONNEL STATISTICS

TOTAL	on on	on .	Work	10.	9.		7.	6.	5	4.	ω.	2.	1.	
r.	No. of accounts on unsecured roll:	of parcels secured roll:	load	Total Positions	CETA	Budget Positions	Temporary	Total Permanent	Technical	Clerical	Auditors	Appraisers	Administrative	
190,207	36,255	153,952	1977-78											1977-78
190,542	36,045	154,497	1978-79	127	14	113	10	103	5	24	28	42	4	1978-79
193,094	37,409	155,685	1979-80	116	7	109	14	95	5	20	28	39	ω	1979-80
192,406	35,839*	156,567	1980-81	114	5	109	4	105	5	31	28	38	ω	1980-81
193,651	36,525	157,126	1981-82	110	0	110	8	102	5	31	27	36	ω	1981-82
195,700	37,611	158,089	1982-83	110	0	110	8	102	5	31	27	36	ω	1982-83
197,337	37,892	159,445	1983-84	116	0	116	0	116	5	42	27	39	ω	1983-84
199,607	38,895	160,712	1984-85	116	0	116	0	116	5	42	27	39	ω	1984-85

<sup>\*</sup> The 4.2% reduction in 1980-81 was due to the elimination of business inventory accounts.

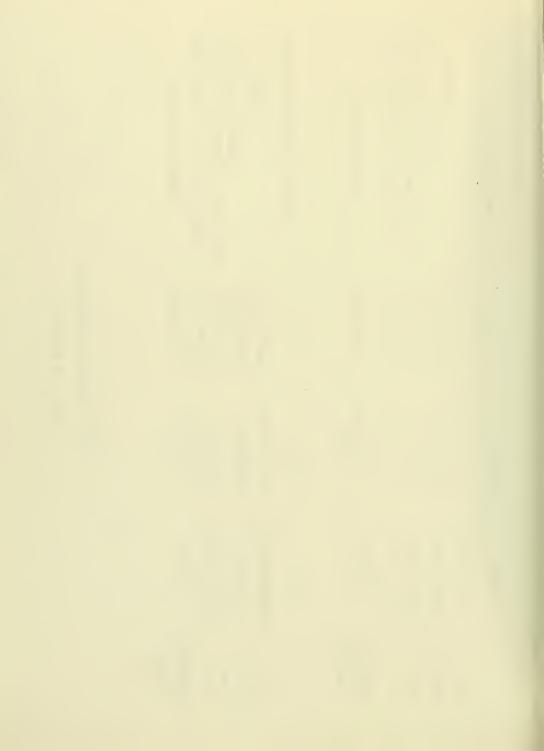


COMPARISON OF ANNUAL

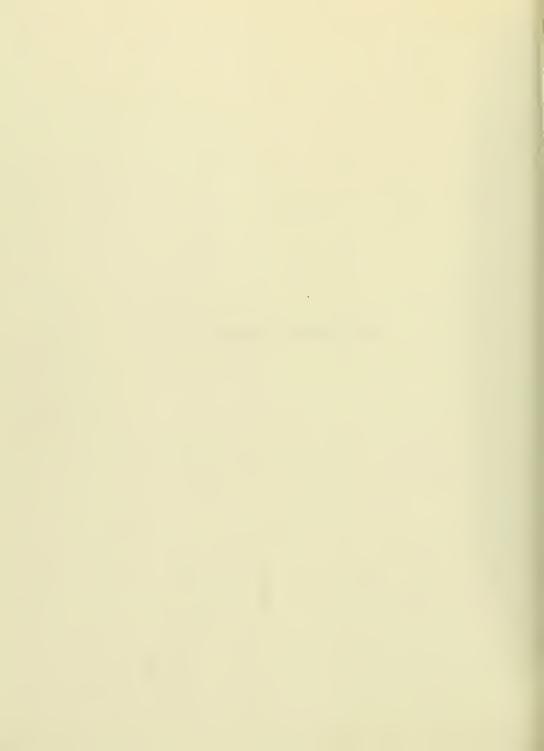
# INCREASES IN ASSESSED VALUE \*\*

Percent of Total Increases	New Construction & Alterations Change in Ownership Reappraisals 2% Inflation Factor TOTAL	1983-84 to 1984-85	Percent of Total Increases	1982-83 to 1983-84  New Construction & Alterations  Changes in Ownership Reappraisals  1% Inflation Factor  TOTAL
39.5%	\$ 125,569,903 627,314,440 255,647,844 \$1,008,532,187	Residential	29.3%	Residential \$ 260,680,550 292,456,316 121,081,734 \$ 674,218,600
60.5%	\$ 679,787,027 672,732,599 191,103,223 \$1,543,622,843	Non Residential	70.7%	Non Residential \$ 703,088,004 839,082,670 79,336,541 \$1,621,507,215
100%	\$ 805,316,930 1,300,047,039 446,751,068 \$2,552,155,032	Total	. 100%	Total \$ 963,768,554 1,131,538,986 200,418,275 \$2,295,725,815
	31.6% 50.9% 17.5% 100%	Percent of Total Increase		Percent of Total Increase 42% 8.7% 100%

<sup>\*\*</sup> Locally assessed real property only. State-assessed utility property is not included.







### ANNUAL REPORT

### REAL PROPERTY DIVISION

### 1983-84 Assessment Roll

The Real Property Division is responsible, under the California State Constitution, for the assessment of all taxable real property and Possessory Interest in the County for the purpose of determining the Ad Valorem Tax base for all taxing jurisdictions. This involves the process of discovery, appraisal and enrollment.

## COMPARISON OF OBJECTIVES IN 1983-84 BUDGET WITH ACTUAL PERFORMANCE

	Objectives	Actual
Change of Ownership:		
Review all transfers	19,500	19,031
Appraise transfers as required	15,600	15,224
Building Permits:		
Review building permits	16,900	18,741
Appraise building permits	11,000	12,221
Review all requests for review and applications to A.A.B. for reduction in value. Prepare necessary reports.	4,500	3,351
Review, inspect and appraise all splits, mergers, segregations, redemptions, fire damage properties.	2,000	1,905
Review and appraise each possessory interest.	2,300	2,468
Prepare reports for local and state agencies. Analyze, correlate and report on data for SBE. Maintain statistical data for State Legislature. Maintain assessment standard procedures for internal audits.	1,600*	1,710*
Prepare Supplemental notices and billing for Supplemental Assessment Roll required by SB 813.	16,000	17,080

<sup>\*</sup>Man hours -- Other figures are units of work



### REAL PROPERTY DIVISION

### 1984-85 Assessment Roll

The Real Property Division enrolled 160,712 parcels of Real Property on the Secured Roll for the 1984-85 assessment year, with a value of:

### Taxable Value

Land \$ 8,605,208,993

Improvements 16,284,449,447

Total \$ 24,889,708,440

This is an increase in value over the 1983-84 Assessment Roll of:

### Taxable Value

Land \$ 890,112,229

Improvements 1,661,992,803

Total \$ 2,552,155,032

The Real Property Division's unsecured roll for 1984-85 consists of 156 parcels. The Full Value of these parcels is:

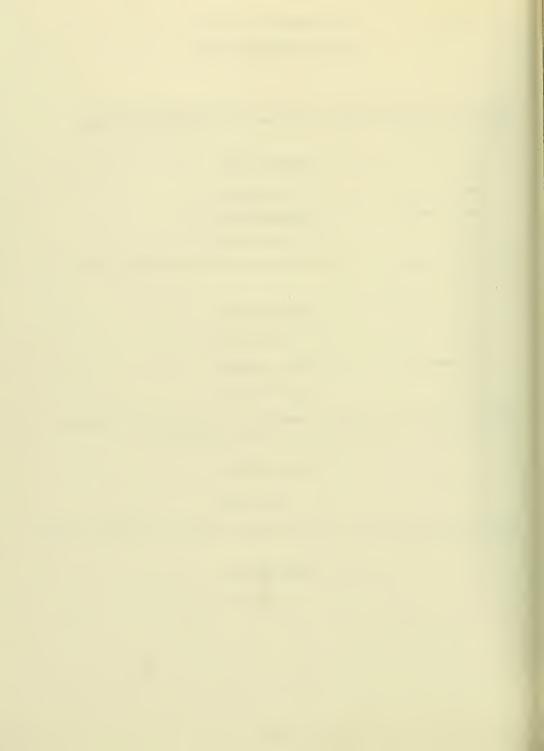
### Taxable Value

\$ 45,913,142

The Possessory Interest roll for 1984-85 consists of 2,118 parcels with a value of:

### Taxable Value

\$ 330,447,379



### REAL PROPERTY DIVISION

Our appraisal staff consisted of 2.0 Appraiser-trainees; 11.2 Real Property Appraisers; 16.4 Senior Real Property Appraisers; 4 Principal Real Property Appraisers; 1 Assistant Chief Appraiser; and 1 Chief Appraiser; a total of 35.6 Appraisers.

Under Proposition 13 we are required to reappraise all properties that had

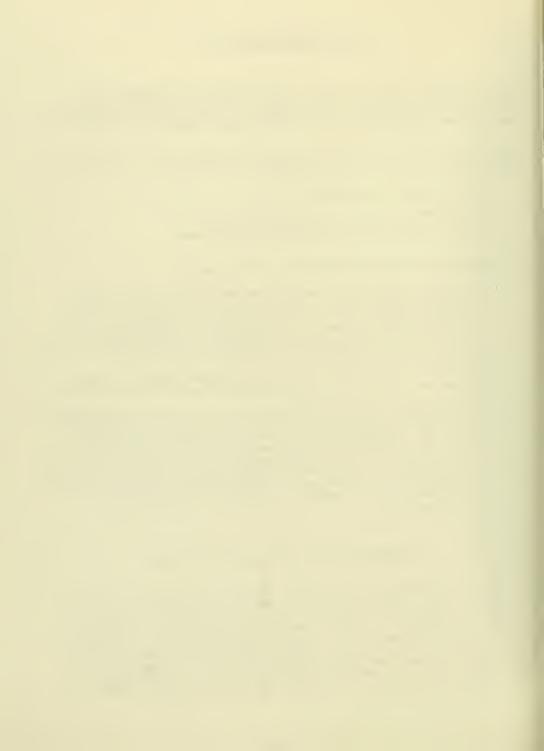
- 1. A change of ownership
- 2. A sale
- 3. New construction, including alterations

The procedures we were mandated to follow were:

- In all changes of ownership we had to review the entire transfer and in most cases the previous transfer to determine whether or not this particular transfer required a reappraisal or would be excluded from reappraisal. If it required reappraisal the property had to be reappraised to market value based on the market data available.
- Sales: All properties that sold between March 1, 1983 and February 29, 1984, required reappraisal to market value.
- 3. All property newly constructed during the same time period required an appraisal to market value. Any property that has had alterations which have added area, changed the use, or resulted in an extension of the economic life, is included in the term "New Construction". The inclusion of alterations as new construction means that each application for alteration requires a review and a determination as to whether it would require a physical inspection and a reappraisal.

### WORKLOAD JULY 1, 1983 - JUNE 30, 1984

1. 12,883 assessment notices were mailed out the first of July, 1984. As a result we received several thousand calls, by phone or in person. The staff was able to satisfy the majority of these taxpayers regarding the appraised value we established for their property. As a result we received only 510 requests requiring a full review. Again this confirms our contention that if given time and man-power initially to complete a full appraisal on all mandated appraisals, it is much easier to defend our estimate of value. The property owner is much more



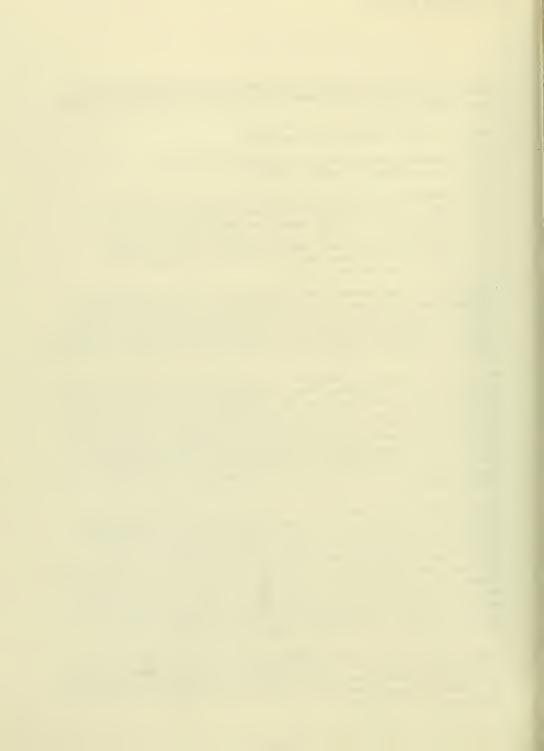
satisfied and we have fewer requests for review as well as fewer applications for reduction in value through the Assessment Appeals Board.

- 2. We had 19,031 changes of ownership.
  - A. Approximately 50% are sales and require a reappraisal to market value.
  - B. The other 50% are changes of ownership without a sale. These require a close analysis to determine whether or not they would be excluded from reappraisal. If they require reappraisal the staff must determine the market value of each property based on the data available from the properties that have actually sold.
- 3. Application for permits for alterations or new construction through the Department of Public Works amounted to 18,741. This is approximately 50% of the applications issued by the Central Permit, Electrical and Plumbing departments. Some of these are duplications for different kinds of work on the same building projects.

We are continuing to work with the Department of Public Works regarding these applications. Constitutional changes since Proposition 13 require that the Assessor receive a copy of these applications. It is of the utmost importance that this be accomplished. First, the law requires that new construction be appraised and enrolled by the Assessor. Secondly, and of equal importance, the added value to the assessment roll is very significant as shown by this year's increase to the roll for new construction in an amount in excess of \$805,000,000.

It is important to note that all of this information was gathered solely through our own efforts and at considerable cost of many man-hours. Many of the applications that are available are picked up by one of our assessment clerks, duplicated, and then returned to Central Permit Bureau. We are now receiving copies of some of the permits so duplicating these is not necessary. The system is not complete however and some copying is still necessary. Other sources of discovery of new construction are accomplished by long, diligent search - field inspections, contact with public recorded deeds of trust, and recorded permit applications.

4. At the same time our staff reviewed all parcels involved with a Possessory Interest. This involved 2,118 parcels. Each lease was reviewed and any necessary corrections were made for the 1984-85 Assessment Roll. The Real Property unsecured roll consisted of 156 items.



 The Assessment Appeals Board received 698 applications for reduction in Full Value. Of those filed, 51% were granted a reduction.

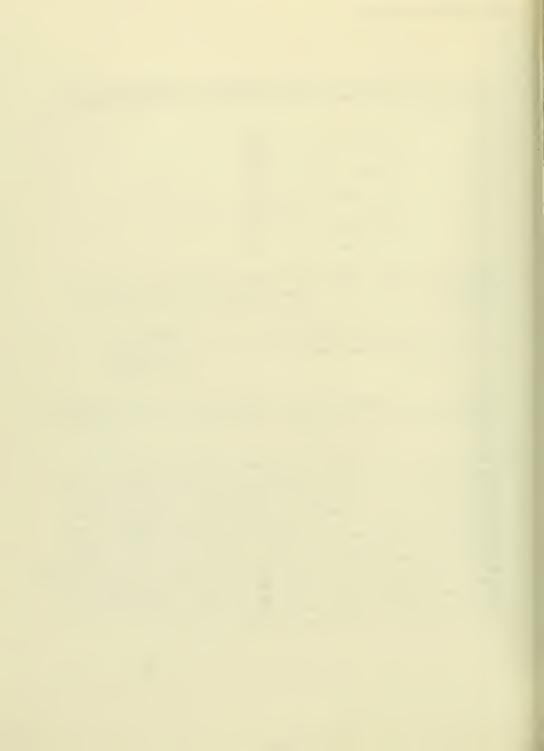
Filed	698
Heard	645
Reduced	360
Increased	-0-
Denied	138
Withdrawn	92
No Shows	55

6. The Estate Escape program has been in effect for three years. We have enrolled 1,253 escapes for total tax dollars of \$1,608,900.

Tax	Dollars	this	year	:	\$ 1,608,900
Tax	Dollars	past	year	_	 1,971,000
Deci	rease			:	\$ 362,100

Decrease in the escape roll is due to the fact that we are able to enroll more of these items on the regular roll. There is no decrease in total revenue.

7. In addition to the regular assessment roll, SB813 mandated supplemental assessment. Formerly all property changing value was revalued as of 3/1 and enrolled for the following tax year starting on 7/1. Under SB813 in addition to value changes being made for the upcoming assessment value changes are made for the balance of the fiscal year. This means that for each change made under the old system we make one or more value change for the supplemental roll. The rules are very complex, much of the new work has been computerized but input documents must be prepared and inputed by appraisal personnel and clerical staff. The first years supplemental assessments yielded approximately \$6.5 million in extra revenue. This represented 2/3 of a normal tax year as the legislation was only effective for 8 months of a twelve-month cycle.







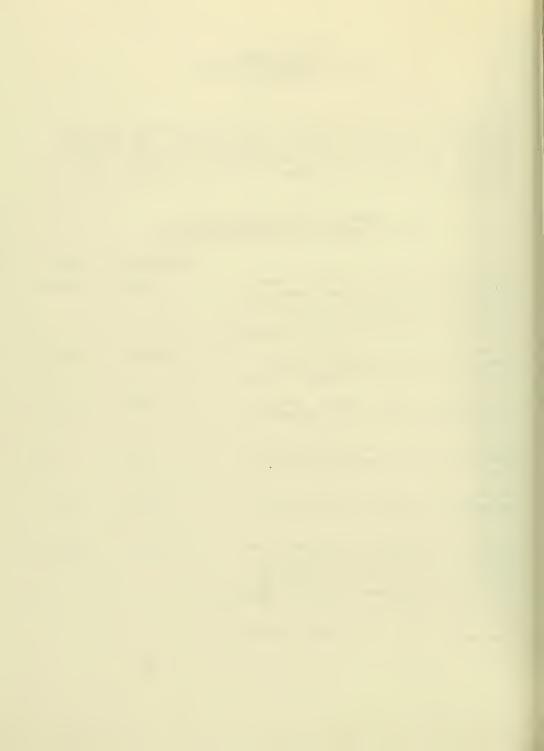
# ANNUAL REPORT PERSONAL PROPERTY DIVISION 1983-1984

This Division, in accordance with State Law, provides for the assessment of personal property, trade fixtures, and leasehold improvements for the purpose of determining the Ad Valorem tax base for all local taxing jurisdictions in the county. This involves the process of discovery, auditing, appraising and enrollment.

# COMPARISON OF OBJECTIVES IN 1983-84 BUDGET WITH ACTUAL PERFORMANCE

	<u>Objectives</u>	Actual
To review and update 55,000 business situses for new businesses, change of ownership and eligibility for direct billings. Prepare data for 6000	55,000	53,999
corrections for office files & computer.		
To review & process 43,000 business assessments for enrollment on the secured & unsecured assessment rolls.	43,000	44,340
To perform, review & approve 4,700 field audits & appraisals; mandatory & non-mandatory.	4,700	5,176
Prepare and defend all appeals to be heard before the Assessment Appeals Board.	182	215
Review & enroll 2,400 taxable boat assessments. Examine all claims for boat exemptions.	2,400	2,554
To prepare reports for local and state agencies; to analyze, correlate & report on data for SBE; to maintain statistical data for state legislature; to maintain assessment standard procedures for internal audits.	* 1,800	1,750

<sup>\*</sup> Man-hours. All other figures are units of work.



# PERSONAL PROPERTY DIVISION 1983-84 FISCAL YEAR

This division processed and enrolled 44,601 assessments on the 1984-85 Secured and Unsecured Assessment Rolls with the following market values:

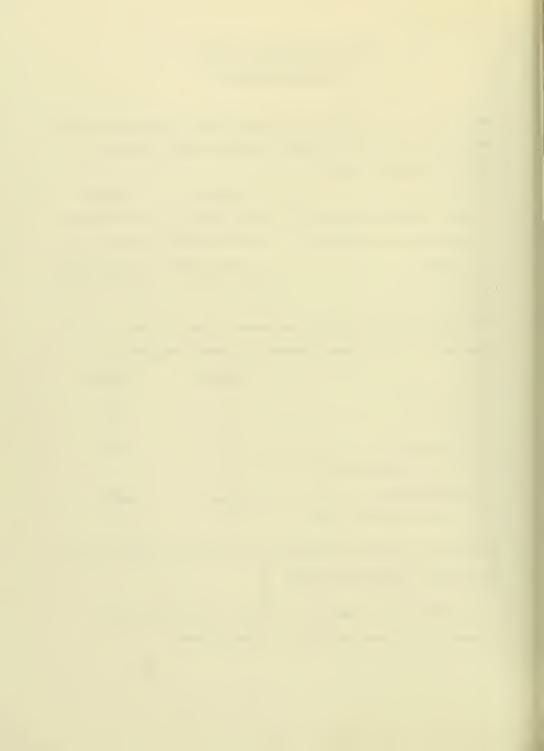
	1983-84	1984-85
Other Personal Property	\$1,244,118,611	\$1,340,733,247
Fixtures (Improvements)	1,504,773,680	1,807,594,235
Vessels	57,982,278	57,446,576
	\$2,806,874,569	\$3,205,774,058

The appeals filed with the Assessment Appeals Board on items assessed by the Personal Property Division resulted in:

	1982-83	1983-84
Reductions	59	64
Denials	62	77
Withdrawals	33	55
Penalty only waivers	5	2
Postponements	23	17
Total Appeals Filed	182	215

At present, our staff consist of 27 valuation personnel and 10 clerical support personnel.

The production and deployment of the auditing-valuation personnel is presented in the following pages.

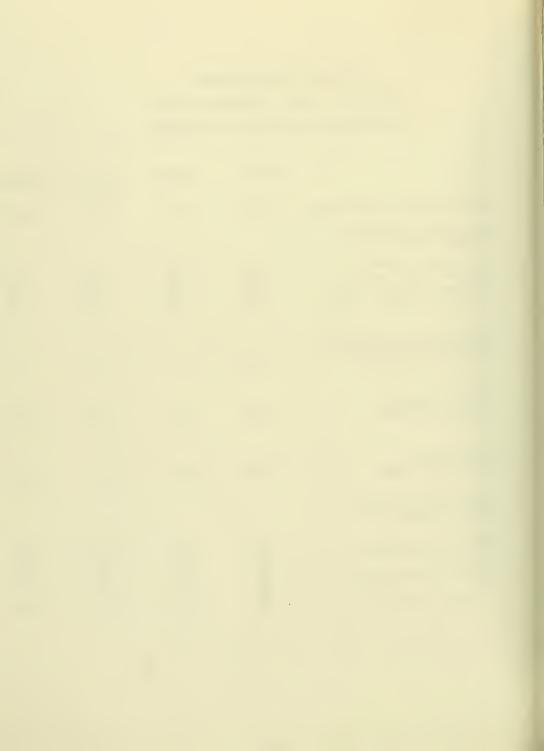


### PERSONAL PROPERTY DIVISION

### COMPARATIVE YEARLY PRODUCTION REPORT

### DEPLOYMENT OF AUDITORS BY "MAN-DAYS"

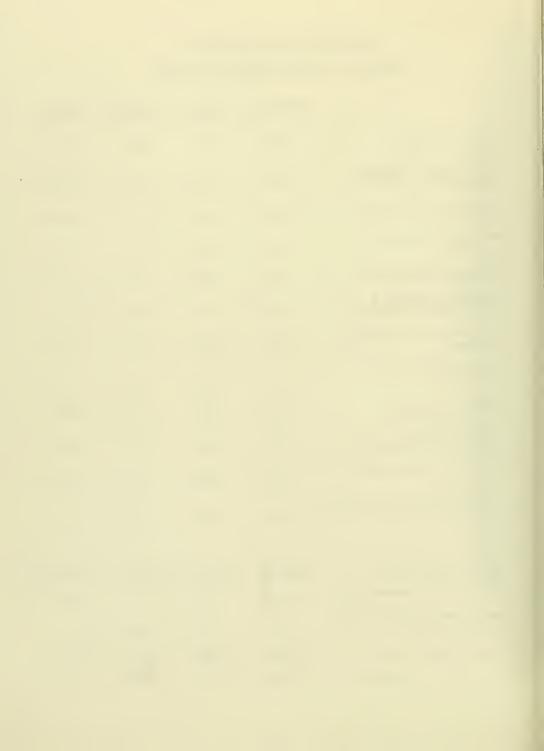
	1980-81	1981-82	1982-83	1983-84
Field Audits & Appraisals	1,793	1,947	2,057	1,956
Other Work Covered by Scope of Position:				
Assessing Statements Up-Date Field Books Auditor & Senior Review Leased Equipment & Etc.	789 520 477 201	645 540 558 179	515 562 522 111	580 522 506 172
Work Equivalent to Scope of Position but out of Classification	117	17	4	-
Instruction and Training Program	90	82	<u>195</u>	82
Total Auditor Performance Time	3,987	3,968	3,966	3,818
Other "Man-Days" not Covered Above:				
Supervision Vacation & Holidays Sick Pay Administrative Leave	923 341 547 107	932 458 299 46	955 498 363 82	920 486 252 17
Total "Man-Days":	5,755	5,703	5,864	5,493



### PERSONAL PROPERTY DIVISION

### COMPARATIVE YEARLY PRODUCTION REPORT

	1980-81	1981-82	1982-83	1983-84
Total Assessees	4,694	4,591	5,388	5,176
Total No. of Audits & Appraisals Completed	6,352	6,166	7,474	6,838
"Man-Days" Applicable Thereto	1,793	1,947	2,057	1,956
Average Audits per "Man-Day"	3.8	3.2	3.6	3.5
Mandatory Assessees	375	340	344	323
Mandatory Audits & Appraisals Completed	1,838	1,717	1,045	1,272
"Man-Days" Applicable Thereto	1,446	1,459	1,075	1,167
Average Audits per "Man-Day"	1.3	1.2	1.0	1.1
Other Assessees	4,319	4,251	5,044	4,853
Other Audits & Appraisals Completed	4,514	4,449	6,429	5,566
"Man-Days" Applicable Thereto	347	488	982	789
Average Audits/Appraisals per "Man-Day"	13.0	9.1	6.5	7.1
Penal Assessments:	1980-81	1981-82	1982-83	1983-84
Direct Bill Assessments	1,315	2,178	1,054	1,193
Assessments Computed on Prior Values	1,539	981	1,963	) 3,913
New Business Penals	2,998	2,598	3,030	)
Total	5,852	5,757	6,047	5,106



### PERSONAL PROPERTY DIVISION

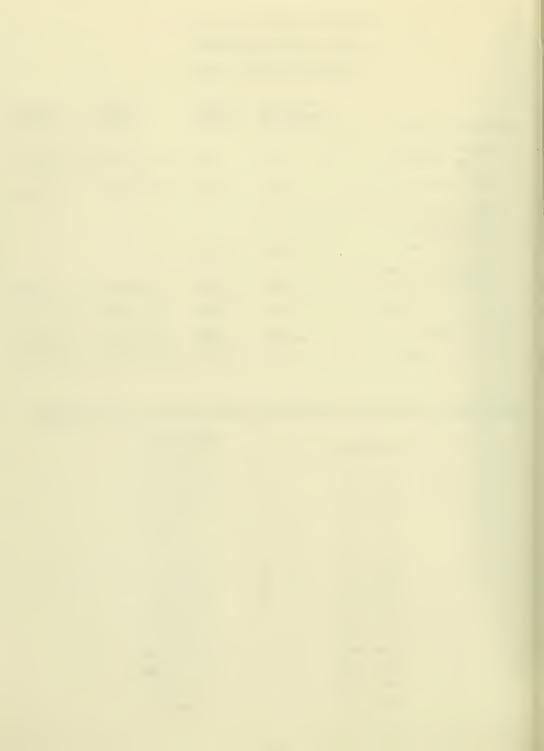
### AUDIT PROGRAM RECOVERIES

### FISCAL YEAR 1983 - 1984

ASSESSOR'S STAFF	NUMBER OF ASSESSEES	AUDIT UNITS	FULL <u>VALUE</u>	TAX DOLLARS
OUT-OF-STATE ) & SO. CALIF.)	54	330	\$ 32,254,960	\$ 498,244
LOCAL AUDITS	386	1,725	55,008,960	717,375
PENAL AND DIRECT BILL INVESTIGATIONS, APPRAISALS & REVALUATIONS	4,602	4,602		
CLOSE-OUTS & OFFICE INVESTIGATIONS	134	181	7,895,920	101,488
SUB-TOTAL	5,176	6,838	95,159,840	1,317,107
CONTRACT AUDITS	65	309	8,249,438	131,487
TOTAL	5,241	7,147	\$103,409,278	\$1,448,594

### COMPARATIVE TAX RECOVERIES FROM LOCAL & OUT OF COUNTY AUDIT PROGRAMS

Fiscal Year	Tax Dollar Recovery
1970-1971	\$ 892,326
1971-1972	1,264,398
1972-1973	1,295,767
1973-1974	790,319
1974-1975	1,137,074
1975-1976	1,493,235
1976-1977	1,259,042
1977-1978	1,080,282
1978-1979	1,326,210
1979-1980	1,150,146
1980-1981	1,222,912
1981-1982	1,307,630
1982-1983	1,372,206
1983-1984	1,448,594

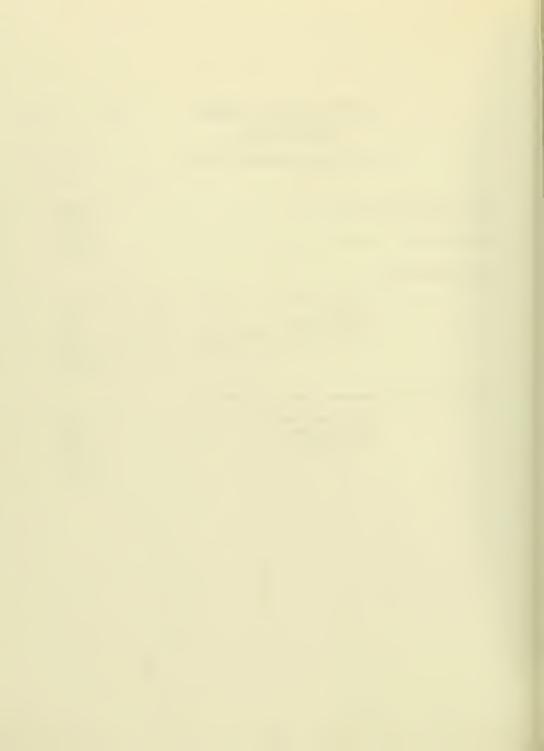


#### PERSONAL PROPERTY DIVISION

#### MARINE DIVISION

#### PRODUCTION REPORT 1983 - 1984

1984 Total Marine Records Less: Exempt Vessels						
Total for San Francisco						
1984 Assessments:						
Direct Bills 4% Bills Normal Bills Unidentified, Follow-ups	2,410 93 56 461 3,020					
Vessel Records Processed (DMV, CG, Owners):						
New Boats Added EDP Changes Boats Deleted	207 420 601					
	1,228					



TECHNICAL AND ASSESSMENT SERVICES DIVISION



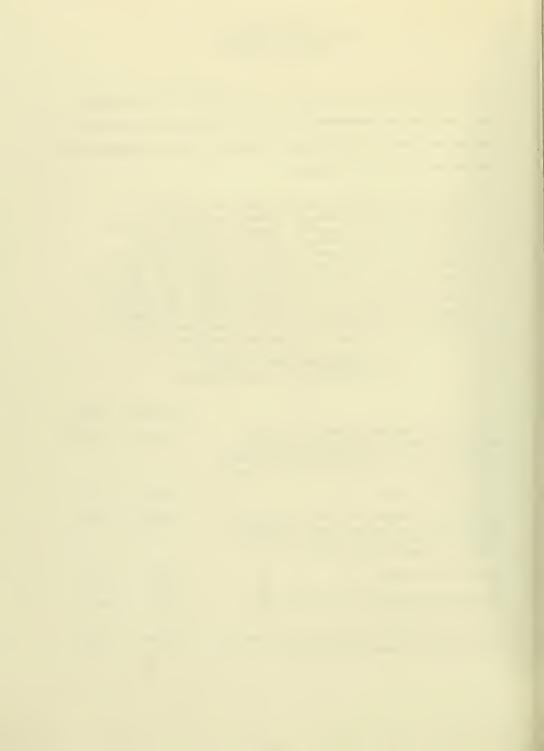
# ANNUAL REPORT TECHNICAL AND ASSESSMENT SERVICES DIVISION 1983-1984

The responsibilities of the Technical and Assessment Services Division are to maintain the Assessment Roll, provide for an up-to-date computer information system, and to administer exemptions. These responsibilities are further broken down as follows:

Maintain and correlate Assessment Roll; enter all data from divisions into computer. Maintain and update records, record transfers of ownership, change of address, lot cuts and mergers. Update SBE map register, process Personal Property declaration books, maintain and control Roll Alpha Index for secured and unsecured rolls, Personal Property Exemption Register, Business Property Register, etc. Administer the Homeowner Exemption. Process and verify eligibility and amount of exemption on Church, Welfare, School and Veteran Exemptions. Handle telephone calls and visits from taxpayers, realtors, other departments of the City and other Counties. Inspection of premises to substantiate exemptions.

### COMPARISON OF OBJECTIVES IN 1983-84 BUDGET WITH ACTUAL PERFORMANCE

	<u>Objectives</u>	Actual
TO INPUT VIA COMPUTER, 20,000 new ownership entries, 30,000 mailing addresses, 100,000 statistical entries, 16,000 valuations, 2,000 new parcels, etc. to produce Assmt. Roll July 1	168,000	167,400
Error rate for above	1.5%	.5%
TO INPUT VIA COMPUTER, new values & changes in 55,000 business property accounts to produce Assmt. Roll July 1, check & balance 100% of values for these 55,000 accounts.	55,000	53,750
Error rate for above	1.5%	.5%
TO DETERMINE ELIGIBILITY OF EXEMPTIONS, make 600 onsite inspections.	600	609
PROCESS CLAIMS for 98,000 exemptions allowed by State law for Assessment Roll July 1.	98,000	97,530



TO PROVIDE ASSESSOR'S INFORMATION to the general public, business, other city departments, etc. via counter & telephone for 240,000 phone calls & 70,000 counter inquiries.	<u>Objectives</u> 310,000	Actual 315,500
Average response time for above, in minutes	2.00	2.00
TO MAINTAIN A CURRENT SET of block books delineating all taxable real property, condo conversions, 1,500 new lots, 180 deleted lots, 150 subdivision lots, 25 parcel maps.	1,955	2,070
TO INPUT VIA COMPUTER, the Supplemental Assessment Rolls including Homeowner's Exemptions mandated by SB 813.	20,000	29,900
OPERATIONS FUNCTIONS	% OF MAN D	AYS/YR.
E.D.P. Public Information Supervising Homeowners Exemptions Personal Property Field Books Personal Property Statements	4% 10% 5% 14% 5% 15%	
Real Estate Values	6% 7%	
Secured Roll Preparation Unsecured Roll Preparation	7 % 4 %	
Supplemental Roll Values & Exemptions	4%	
Real Estate Ownership File	14%	
Mail Address File Drafting	5% 8%	
Diarcing	100%	

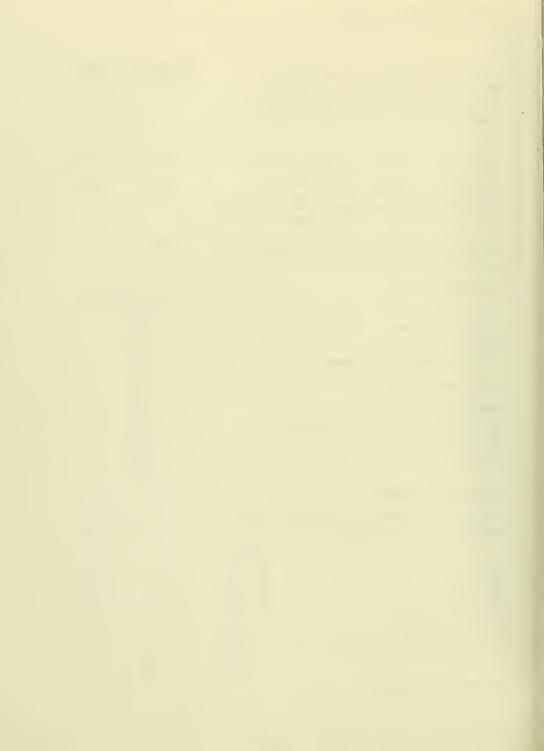
#### PERSONNEL UTILIZATION

A total 4,160 Man Days was available for the period of 7-1-83 to 6-30-84.

	MAN-DAYS
VACATION	268
SICK PAY	253
SICK LEAVE	14
LEAVE	19
COMPENSATORY TIME	14
JURY	9
FLOATING HOLIDAY	40
	617

Net Man-days Available

100%



#### SECURED ROLL

1983-84 - 159,445 Parcels

1984-85 - 160,712 Parcels

New Subdivision Maps Processed: 41 Total of 1,060 new lots

Parcel Maps

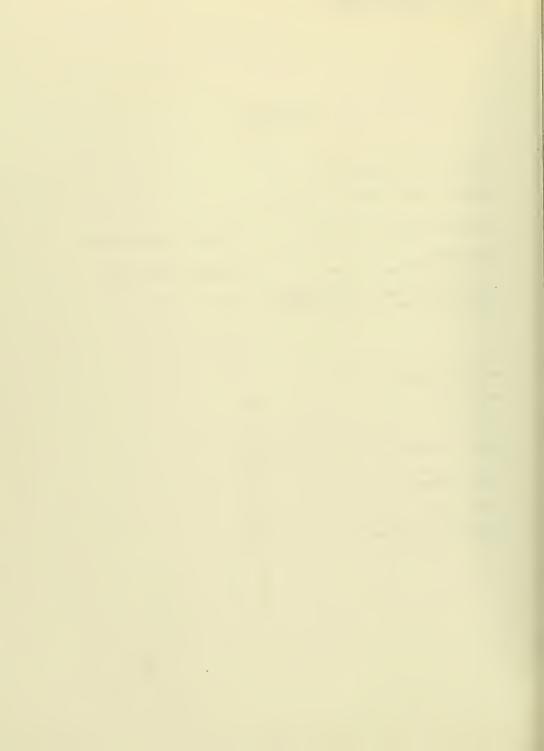
Nos. Extended and Verified: 109 Total of 282 new lots

Segregation (Parcel Cuts for Taxation) 26

Section 2821, Revenue & Taxation Code

#### OWNERSHIP TRANSFERS

New Lots	1,488
Deleted Lots	334
Changed Lots (Daily)	15,746
Total Lot Changes (New & Deletes)	17,568
Property Sales	10,533
Total Papers Picked up from Recorder	42,895



#### 1984 UNSECURED ROLL

#### VALUATION

#### DIRECT BILLS - MARCH 1 - FULL VALUE

STMT COUNT	LAND	STRUCT IMPTS.	FIXED IMPTS.	P.P. OTHER
12,953	-0-	-0-	\$ 16,408,649	\$ 42,095,550
JULY 31st	ROLL - FULL VAI	LUE		
20,175	\$109,661,888	\$203,167,207	\$1,551,141,1	\$1,025,231,155
TOTALS - F	ULL VALUE			
33,128	\$109,661,888	\$203,167,207	\$1,567,549,7	\$1,067,326,705

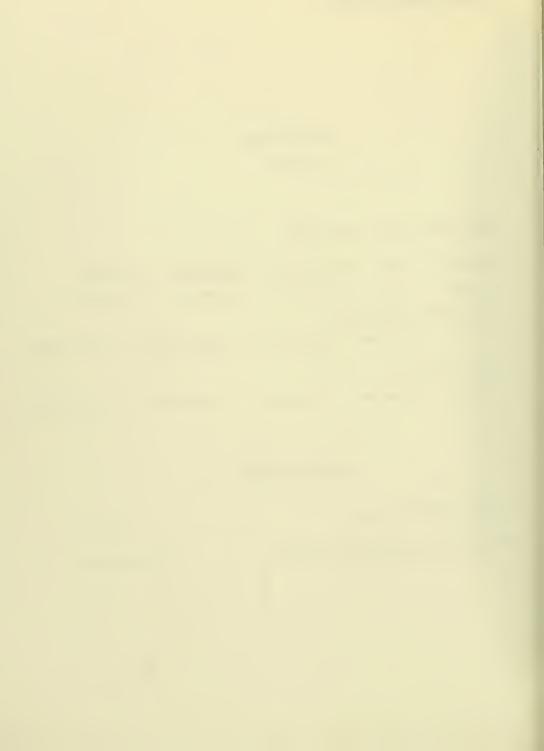
#### SECURED VALUATIONS

NUMBER OF CHANGES IN FULL VALUE IN REAL ESTATE

12,883

TOTAL INCREASE IN FULL VALUE REAL ESTATE IN THE 1984-85 ASSESSMENT

\$2,552,155,032



#### CORRECTIONS TO ASSESSMENT ROLLS

	DECREASE	INCREASE
REAL ESTATE CHANGES	306	78
PERSONAL PROPERTY	533	117
	DENIED	EXTENDED
HOMEOWNERS EXEMPTION	132	236
VETERANS EXEMPTION	5	6
MISCELLANEOUS EXEMPTIONS	55	63

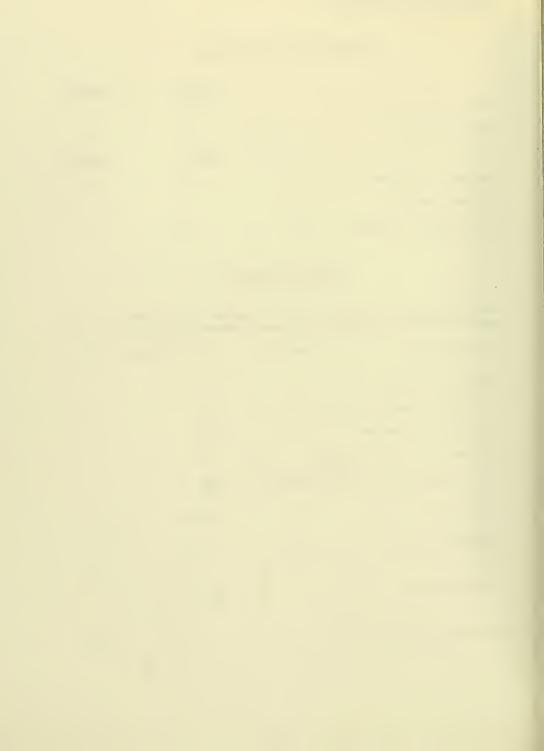
#### ASSESSMENT SERVICES

Section processes claims for statutory exemptions (Church, Welfare, Homeowners, Veterans) and supplies assessment information to public.

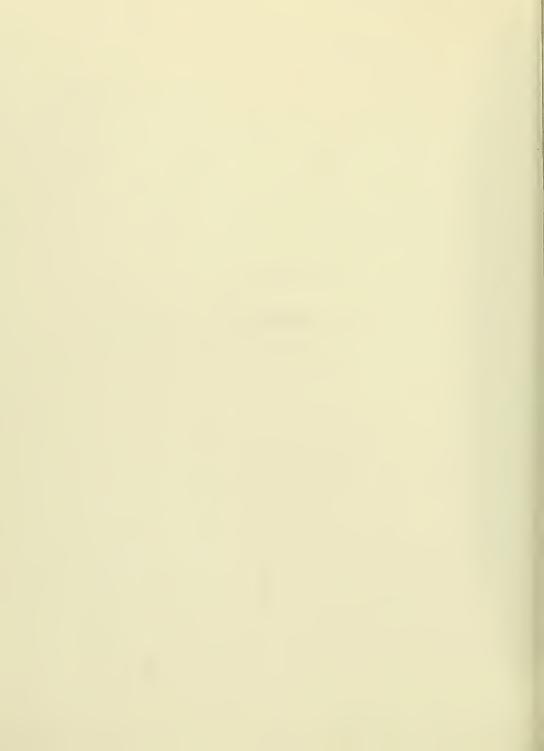
Full-time staff:	6 employees	Total Work days 1	,560
Work-day Allocation:			
Processing Exemptions	Claims	28%	
Telephone Switchboard		14%	
Maintenance of Public	Records	1%	
Public Information & C	ounter Service	57% 100%	
Vacation		86 days	
Sick Pay		51 days	
Sick Leave		7 days	
Floating Holiday		14 days 158	

New Work Days Available

1,402

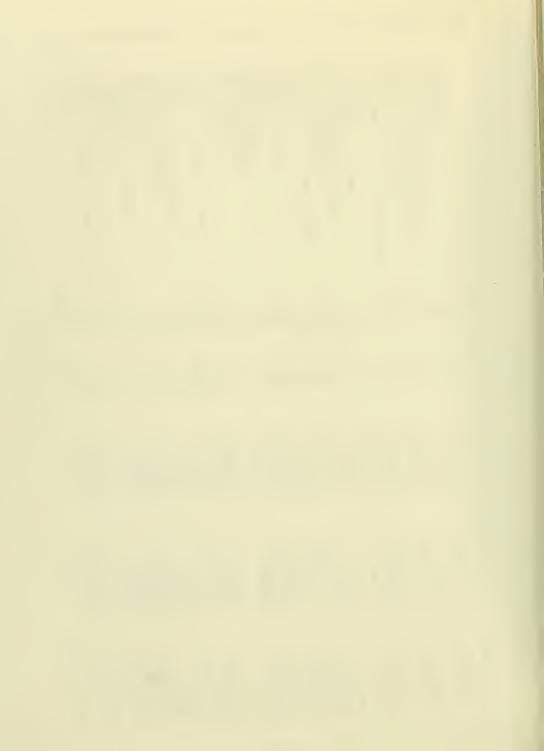






24,889,708,440	16,284,495,447	8,605,208,993	254,267	160,712		TOTAL
1,408,703,356 32,222,625	945,983,877 13,691,017	462,719,479 18,531,608	10+376 25	9,270	CONDOMINIUM INCOMPLETE STATISTICS	2
579,060	315,000	264,060	12	1 4 0 F	SINGLE STRUCTURE OVER MULT LOTS (D.E.F.)	<b>'</b> ' '
213,092,957	158,752,119	54,940,838	321	532	VACENT LOT - RESTRICTIONS CHURCHES, CONVENTS, RECTORIES RISCELLAMEDUS FORDER THAN LISTEDI	Κ <b>Σ                                   </b>
261,018,022	19,304,063	241,713,959	149	7,725	VACANT	<b>5</b> <
70,619,171	40,067,128	30,612,043	116	124	CLUBS, LODGES, FRATERNAL ORGANIZATIONS	c -
48,030,097	9,075,061	38,955,036	117	290	GAS STATIONS	S
100400441	461627	741677461		2.7	PARKING STALL CONDOMINIUM	٥٧ ٢
1,781,096	91,417	1,689,679	392	503	PUBLIC BUILDINGS (GOVERNMENT)	T
6,527,573	4,613,664	1,513,909	23	29	OFFICE - CONDOMINIUM	2.0
5,548,608,938	4,323,080,740	1,225,528,198	14,370	1,129	CFFICE BUILDINGS	0
74,193,187	5 9, 645, 941	14,547,246	422	o (	COMVALESCENT HOMES - NURSING HOMES	73
240.268.121	212,348,754	27,919,327	70 E	3 2	HOSP) TAIS	23
15,828,366	11,413,454	4,414,512	) (u) (n)	25	INDUSTRIAL WAREHOUSE	1 14
844,364,372	490,629,846	353,734,526	3,915	2,797	INDUSTRIAL	-
331,043,513	200,479,717	130,563,796	9,172	633	HOTELS - OTHER	Н2
734,536,868	594,008,100	140,528,768	e , 205	96	HOTELS - 1ST CLASS	H :
986.850	677.790	309.060		_	HOTELS WITH COMMERCOLE	H 62
3,567,699	810,441	2,757,258		ne	FOLE COURSE	6.0
208,960,749	79,556,413	129,402,336	1,163	3 + 5	GARAGES (COMMERCIAL)	G
350,774,831	208,475,892	142,298,939	¢,514	2,723		F2
1,307,025	B38,426	468,599	13	4	I FLAT & 1 APT ELDG - ONE PARCEL	FA
2,281,170,071	1,398,951,766	882,218,303	49,854	21,948	FLATS & DUPLEX	TI
177,067,181	135,330,181	41,737,000	100	213	SCHOOLS	æ
1,219,517	849,038	370,479	22	7	1 FLAT & OWELLING - ONE PARCEL	07
678.600	008*935	291,800	7	4	2 DWELLINGS - ONE PARCEL	00
3-713-217	1204105415045	1 251 . 783	140104	7 D Z	DWELLINGS - APARTMENTS	) ·
28,051,587	19,945,375	2 (23 6) (212	21	12.	SHOPPING CENTER	2
19,410,832	12,177,633	7,232,999	20	37	COMMERCIAL STORE CONDOMINIUM	CZ
185,913,879	144,161,425	41,752,454	2,164	94	CO-OP LNITS	CO
1,222,016,550	649,674,969	572,341,581	e,307	2,989	COMMERCIAL STORES	C 1
153,660,040	79,307,583	74,352,457	137	133	BANKS	r 30
25,793,998	17,644,173	8,149,825	485	40	APARTMENTS & COMMERCIAL STORES	AC
3,635,244,517	2,508,303,853	1,126,940,624	131,635	12,937	&PARTMENTS	Þ
REAL ESTATE FULL CASH VALUE	IMPS CV	LAND CV	UNITS	PAPCEL CEUNT	OESC* 1 FT IUN	CLASS
		.ASS	ESTATE BY CLASS	REAL		

KILL YEAR STATISTICS



# CERTIFICATE OF ASSESSED VALUATION August 22, 1984

and County of San Francisco for the Fiscal Year 1984-85 show that the total assessed valuation of the property for each jurisdiction within the boundaries of this City and County is as follows: I, John C. Farrell, Controller of the City and County of San Francisco, State of California, do hereby certify that the Assessment Rolls of the City

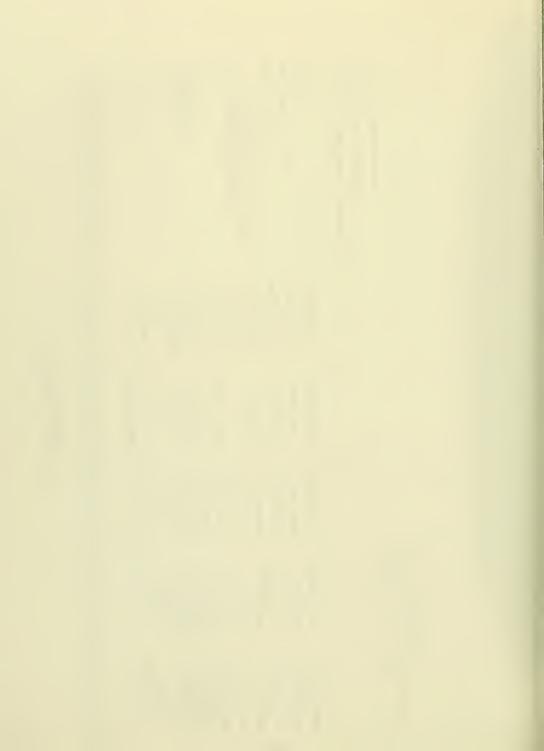
Net Total	Less: Homeowner Exemption	Basis of Levy	TRA 1005/6 Current Base Year-Het	Less: Hon-reimbursable Exemptions	Total	Land Improvements Personal Property Fenal Assessments	
\$73,570,182,229	(672,596,637)	\$24,242,778,866	(151,481,530)	(1,043,404,115)	\$25,437,664,511	\$ 8,605,208,993 16,523,673,335 308,782,183	ASSESSOR'S
\$2,014,889,250	- 0 -	\$2,014,889,250	(69,810,070)	1 0 -	\$2,084,699,320	\$ 306,767,580 1,635,793,500 142,138,240	SECURED FOLLS  BOARD  ROLL**
\$25,585,071,479	(672,596,637)	\$26,257,668,116	(221,291,600)	(1,043,404,115)	\$27,522,363,831	\$ 8,911,976,573 18,159,466,835 450,920,423	TOTAL SECURED
\$2,999,224,009	(126,412)	\$2,999,350,421	(3,773,695)	(56,109,609)	\$3,059,233,725	\$ 120,983,396 1,823,753,955 1,099,440,811 15,055,563	UNSECURED
\$28,584,295,488	(672,723,049)	\$29,257,018,537	(225,065,295)	(1,099,513,724)	\$30,581,597,556	\$ 9,032,959,969 19,983,270,790 1,550,361,234 15,055,363	TOTAL ASSESSED VALUES

Assessed Valuations subject to equalization by:

\*County Assessment Appeals Board

\*\*State Board of Equalization

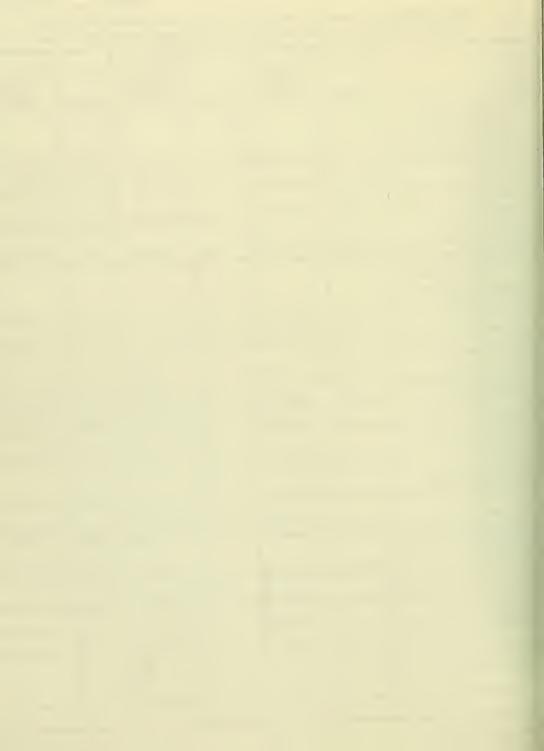
John C. Farrell Controller



## TYPE, NUMBER, AND ASSESSED VALUES OF ALL PRIVATELY-OWNED PROPERTIES EXEMPT FROM TAXATION AND SIMILAR DATA FOR REIMBURSABLE EXEMPTIONS

EXEMPT FROM TAXATION AND SIMILAR DATA FOR REIMBURSABLE EXEMPTIONS						
		TOTAL				
LINE NO. TYPE	NUMBER	TOTAL TANGIBLE PROPERTY	NUMBER	TOTAL TANGIBLE PROPERTY	NUMBER	TOTAL TANGIBLE PROPERTY
WELFARE AND RELIGIOUS PROPERTIES (Const., Art. XIII, Sec. 4b)						
1 Private and Parochial schools of less than collegiate grade.	205	116,135,529	4	363,709	209	116,499,238
2 Hospitals	84	338,939,779	4	46,174	88	338,985,953
3 Other religious and charitable properties	562	316,812,338	210	29,771,203	772	346,583,541
4 Religious properties (R & TC, Sec. 207)	419	115,201,148	10	181,817	429	115,382,965
ALL OTHER PROPERTIES (Const., Art. XIII) 5 Ilomes of totally disabled and blind veterans (Sec. 4a)						
Not over \$40,000	91	3,096,590	-		91	3,096,590
Over \$40,000	6	345,367		-	6	345,367
6 Other vererans' properties (Sec. 3, 0, p, q, r)	4	16,000	8	19,996	12	35,996
Total veterans' properties (line 5 plus line 6)	101	3,457,957	8	19,996	109	3,477,953
8 Churches (Sec. 3f & 4d)	201	38,438,219	5	103,800	206	38,542,019
9 Privately owned colleges (Sec. 3e)	55	111,522,562	7	615,617	62	112,138,179
) Low valued property (Sec. 7) (See instructions)	_	-	_	-	_	-
Totals lines 1-6 & 8-10	1,627	1,040,507,533	248	31,102,316	1,875	1,071,609,848
REIMBURSABLE EXEMPTIONS 1 Homeowners' (Sec. 218, R & TC)	96,149	672,596,637	19	126,412	96,168	672,723,049
1 Business inventories (Sec. 219)					-	-
Excluded above  1 Cemetery	1	- 101,140	-	-	-	101,140
Other (Specify)	11	2,795,443	12	772,394	23	3,567,837
FRM R.BOO REV. 20 (5 00)		0.7				

FRM R-802 REV. 20 (5-84)



## CITY AND COUNTY OF SAN FRANCISCO

ASSESSOR'S OFFICE



DOCUMENTS DEPT.

OCT 30 1985

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ANNUAL REPORT

FISCAL YEAR 1984-1985





SAMUEL DUCA, M.A.I. ASSESSOR

October 16, 1985

Honorable Dianne Feinstein Mayor of San Francisco Room 200, City Hall San Francisco, CA 94102

Dear Mayor Feinstein:

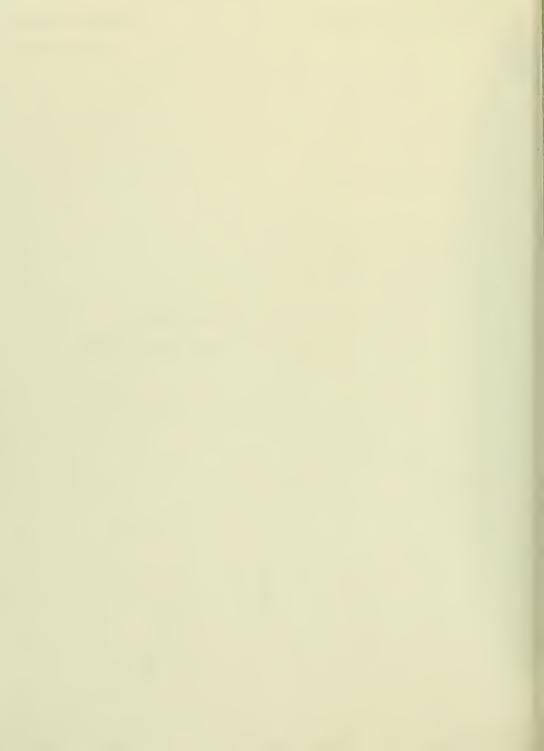
We are pleased to furnish you the Annual Report of the Assessor's Office, City and County of San Francisco, for the fiscal year 1984-85.

The Report includes a review of the activities of this office with accompanying statistical information.

Respectfully submitted,

SAM DUCA Assessor

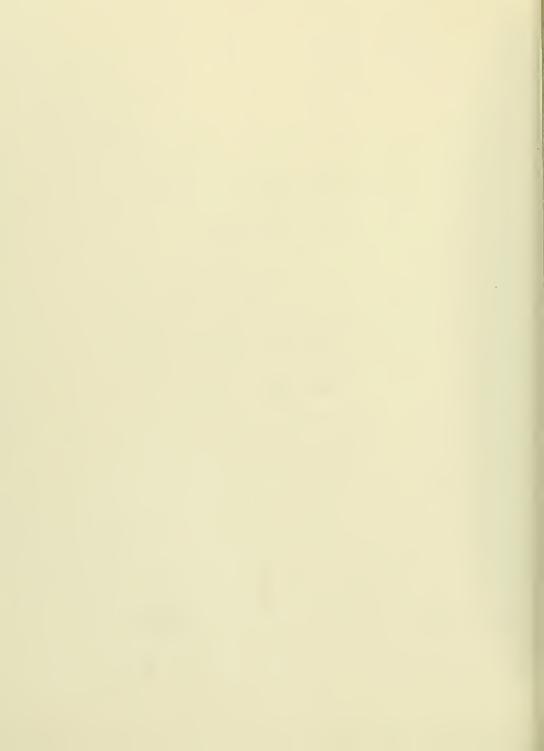
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#### ANNUAL REPORT

#### ASSESSOR'S OFFICE

1984 - 1985

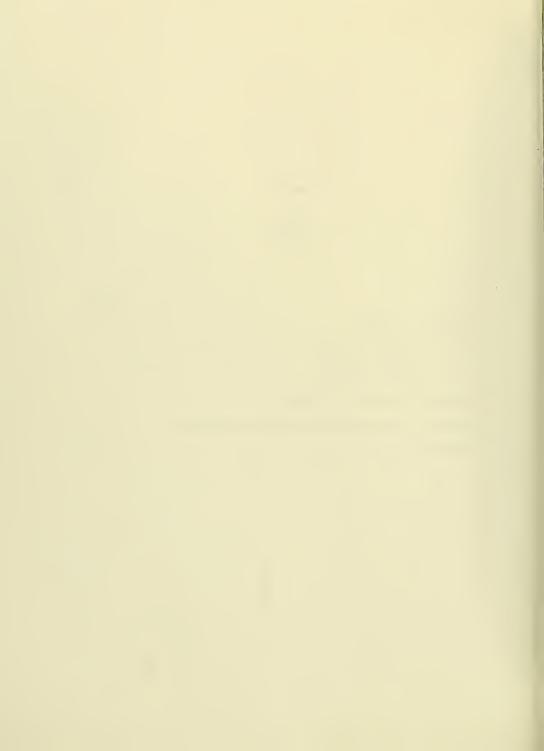


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OF

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PERSONAL PROPERTY DIVISION	14
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SAMUEL DUCA, M.A.I. ASSESSOR

#### ANNUAL REPORT

1984-85

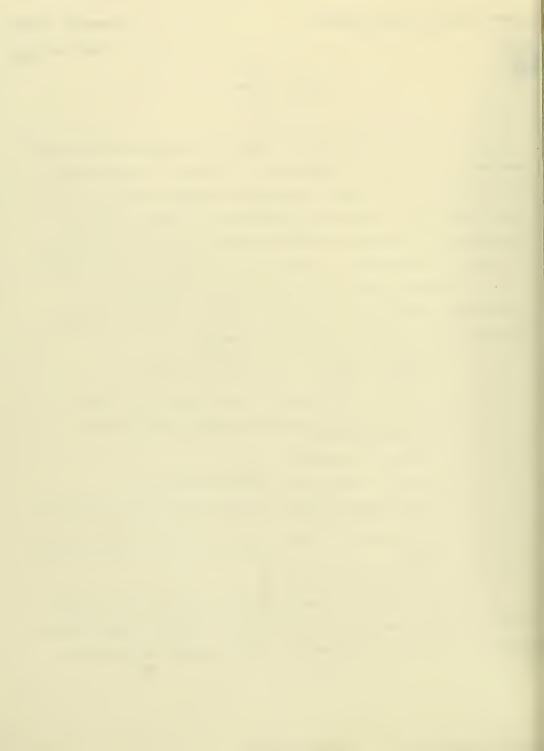
This office has operated under the California constitutional amendment, Article XIIIA (Proposition 13), for the last seven years. During this period the state legislature has passed, and the governor signed, legislation implementing Proposition 13. There have been approximately 100 legislative enactments dealing with its implementation, and this has caused an increase in the workload in this office.

There are still many bills pending with respect to

Proposition 13 which must be resolved in the near future. The problems these bills address include the following:

- Characteristics of the property tax since Proposition 13;
- 2. Improving administration of the supplemental roll;
- Significant findings of the Board of Equalization monitoring process;
- 4. Property tax appeals;
- 5. Review of significant pending litigation;
- Board of Equalization findings on the ratio of assessed value to full value;
- Distribution of property tax revenues to local agencies; and
- 8. Property tax exemptions.

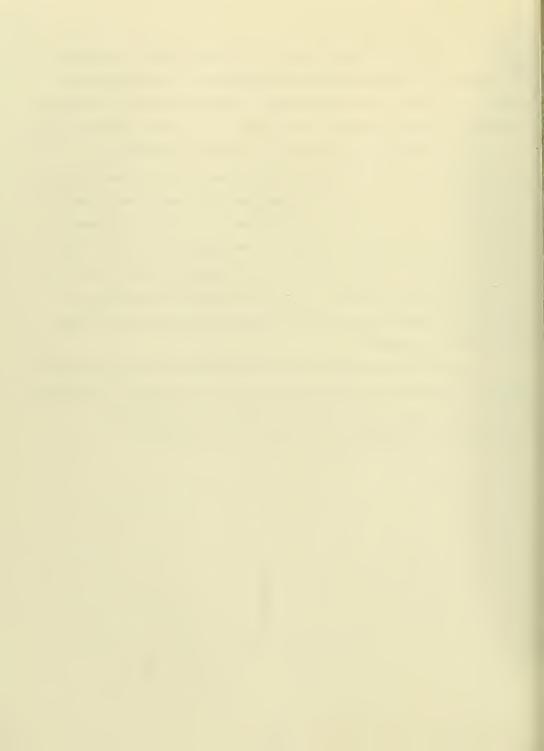
Probably one of the most significant bills that was passed by the legislature and signed into law by the Governor is SB813 which deals with supplemental assessments. There has been opposition to



this bill, however it is my belief that 813 will remain as part of the property tax administration system because it produces between \$8 and \$12 million in increased revenue for San Francisco as well as commensurate amounts for the other counties in the State of California.

The office of the Assessor of the City and County of San Francisco has been fortunate in receiving a 100% maintenance budget for the last three years and compliments the Mayor and Board of Supervisors on maintaining this allocation. If it were decreased it would mean a corresponding decrease in revenues for the City, as we would not be able to comply with the requirements of state law. We have also been very fortunate in having a dynamic city where the property tax values have increased on the average of 10% each year for the last five years.

Article XIIIA of the State Constitution, which caused major changes in assessment practices and property tax revenues, was adopted in June, 1978. The table following indicates the effect of Proposition 13 on property tax revenue in San Francisco.



# THE EFFECT OF PROPOSITION 13 ON PROPERTY TAX REVENUE IN SAN FRANCISCO

Effective

<u>Year</u>	Assessed Value of Taxable Property	Tax Rate (Per \$100 of Assessed Valuation)	Tax Rate on Full Assessed Value	Estimated Property Tax Revenue
1977-78	\$14,724,371,404	\$11.70	2.925%	\$435,240,000
Propositi	ion 13			
1978-79	\$15,926,312,244	\$ 5.06	1.265%	\$231,051,000
1979-80	17,434,385,796	4.97	1.2425%	217,066,000
1980-81	18,350,584,092	4.92	1.23%	225,907,000
1981-82	20,316,708,761	1.19	1.19%	242,399,000
1982-83	23,424,381,385	1.17	1.17%	274,527,000
1983-84	26,165,905,693	1.15	1.15%	300,908,000
1984-85	29,257,018,537	1.14	1.14%	333,530,000
1985-86	32,191,185,261	1.14	1.14%	366,979,500

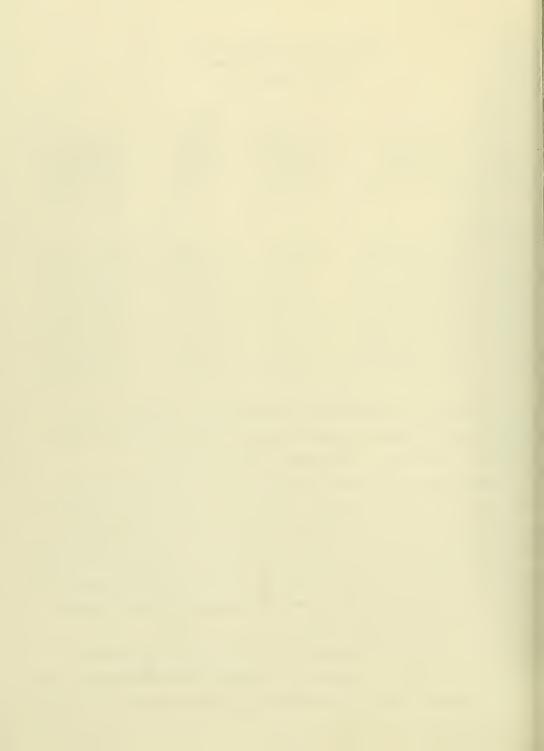
Higher prices were accountable for the significant increase in the assessed value of property in the city over the past year even though there was a drop in the total number of sales reported.

The residential housing market continued to be strong with interest rates remaining fairly stable and a supply of mortgage money adequate.

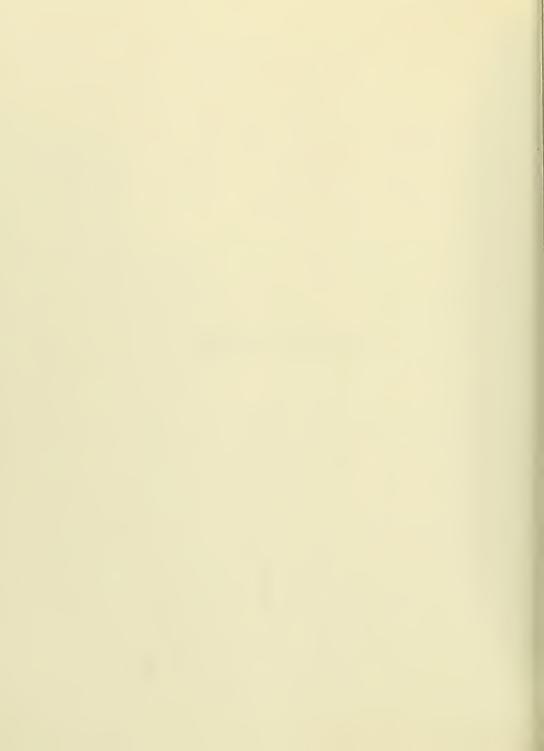
The softening of demand for commercial office space as first noted several years ago continued with a vacancy factor at about the 10% level.

Construction, however, remained strong as builders and developers were undertaking projects before the advent of pending and more stringent planning and building restrictions.

roperty tax revenues are expected to continue at an increased rate xceeding 10% annually. There are no apparent undesirable factors, ecoomic or otherwise, that will substantially change this positive trend in he near future.



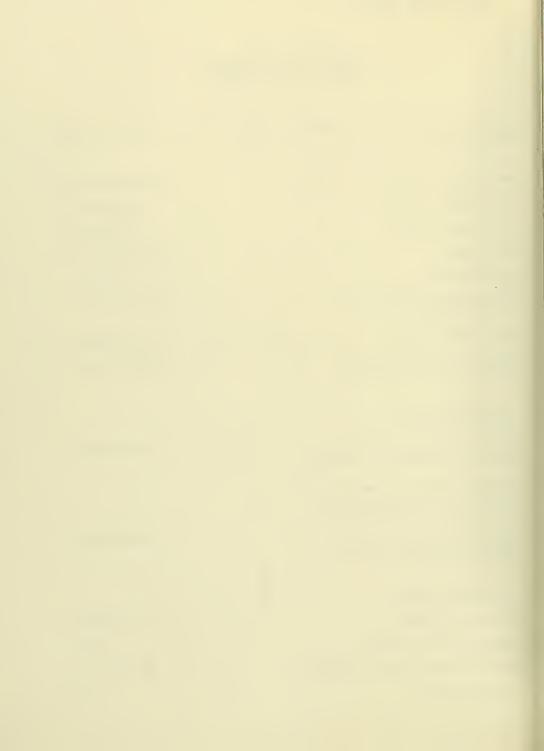
ADMINISTRATION DIVISION



# ASSESSOR'S OFFICE CITY AND COUNTY OF SAN FRANCISCO ANNUAL STATISTICAL REPORT

The 1985-86 Assessment Roll for the City and County of San Francisco is constituted as follows:

Total Tangible Secured	\$ 28,078,071,676
Total Tangible Unsecured	3,297,263,646
Total Escaped Unsecured	198,030,435
Total Tangible	\$ 31,573,365,757
Penal Assessments	4,164,464
Total Locally Assessed Valuation Prior to Exemptions	\$ 31,577,530,221
State Assessed Property	2,247,647,570
Total Local and State Assessed Property Prior to Exemptions	\$ 33,825,177,791
Exemptions 1985-86	
Homeowners qualifying for \$7,000 Assessed Value Exemption (96,638)	\$ 675,954,488
(Homeowners Exemption property tax equivalent is reimbursed to the City by the State of California)	
Assessed Value of Constitutional Exemptions (Veterans, Welfare, Charitable, etc.)	\$ 1,076,051,557
Tax Revenue 1985-86	
Ad Valorem Tax Revenue	\$ 366,979,500
Percentage of Total Resources	16.6%
Assessor's 1984-85 Budget Expenditures	5,004,176
Administrative Cost	1.37%



# ASSESSOR'S OFFICE CITY AND COUNTY OF SAN FRANCISCO

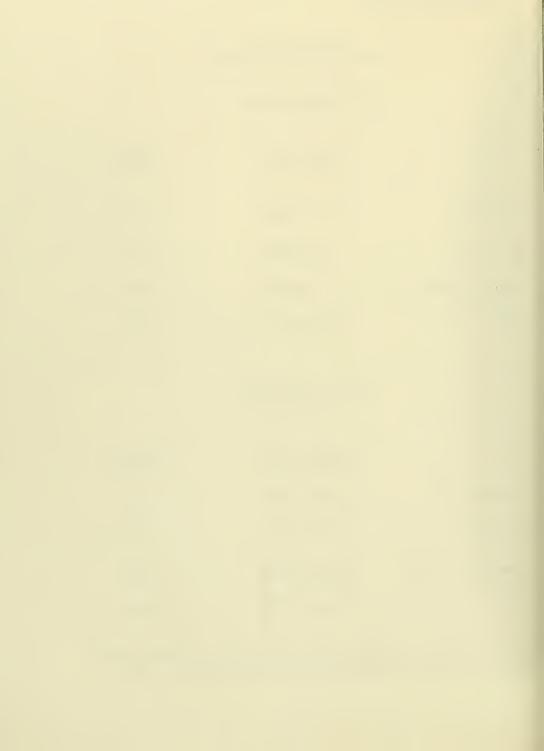
### 1984-85 ASSESSMENT ROLL

	Taxable Value	Percent of Total
Single-Family	\$ 7,874,509,814	25.6
Multi-Family	6,109,246,826	19.9
Commercial, Industrial and Other*	16,741,838,815	54.5
TOTAL	\$ 30,725,595,455	100.0

# 1985-86 ASSESSMENT ROLL

	Taxable Value	Percent of Total
Single-Family	\$ 8,621,793,969	25.6
Multi-Family	6,578,713,639	19.3
Commercial, Industrial and Other*	18,624,670,183	_55.1
TOTAL	\$ 33,825,177,791	100.0

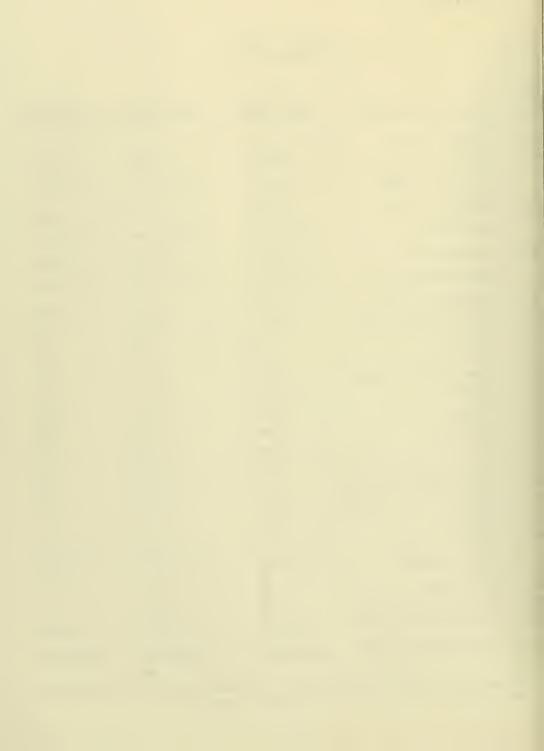
<sup>\*</sup>Other includes business personal property, possessory interest, boats, penal and escaped assessments, and State assessed property.



# ASSESSOR'S OFFICE DEPARTMENT 02

ACCT.	OBJECT OF EXPENDITURES	<u> </u>	1983-84 BUDGET AMOUNT	ļ	1984-85 BUDGET AMOUNT	Ē	1985-86 BUDGET AMOUNT
0010	Permanent Salaries	\$	2,818,464	\$	3,155,224	\$	3,231,853
0010	Annual Salary Increase	_	336,760	_	76,629	_	201,226
	TOTAL PERM. SALARIES	\$	3,155,224	\$	3,231,853	\$	3,433,079
0020	Temporary Salaries	_	16,979		54,108	_	17,824
	TOTAL SALARIES	\$	3,171,303	\$	3,285,961	\$	3,450,903
0601	Fringe Benefits	_	735,282	_	898,401		946,404
	TOTAL PERSONNEL COSTS	\$	3,906,585	\$	4,184,362	\$	4,397,307
1001	Professional Services		20,839		20,839		20,839
110	Use of Employees' Cars		64,151		70,319		67,296 (1)
201	Local Fares		194		100		100
206	Travel Expense		9,427		9,427		9,427
218	Repair Office Equipment		2,401		2,401		2,401
232	Telephone		17,427		18,000		24,000
233	Postage		24,868		15,000		20,000
235	Subscriptions		2,262		3,500		3,500
236	Printing		23,588		20,000		17,000
241	Rental of Office Equipment		9,682		9,682		9,682
299	Other Contractual Services		1,076		13,366		5,366
300	Materials & Office Supplies		8,467		8,277		8,277
260	Equipment		9,544		-0-		-0-
500	Reproduction Services		1,687		1,367		1,367
	TOTAL OF ACCOUNTS	\$	195,613	\$	192,278	\$	189,255
)20	City Attorney		27,891		-0-		-0-
30	Civil Service Training		1,130		1,037		1,122
100	Controller Data Processing		478,304		626,499		421,994
	TOTAL PERSONNEL & OTHER ACCOUNTS	\$	4,609,523	\$	5,004,176	\$	5,009,678

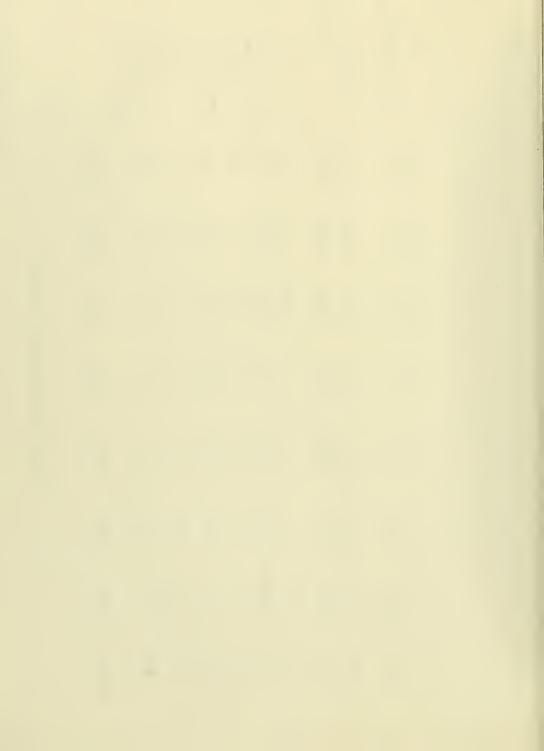
Includes auto mileage allowance of \$40,470 established by Memorandum of Understanding h labor unions and is not included in departmental budget.



# ASSESSOR'S OFFICE PERSONNEL STAFFING (1)

210,165	199,607	197,337	195,700		192,406	193,094	190,542	TOTAL
48,542	38,895	37,892	37,611	36,525	35,839(2)	37,409	36,045	No. of accounts on unsecured roll:
161,623	160,712	159,445	158,089		156,567	155,685	154,497	No. of parcels on secured roll:
1985-86	1984-85	1983-84	1982-83		1980-81	1979-80	1978-79	Workload
120	120	115	115	112		135	142	10. Total Positions
1			1			7	14	9. CETA
120	120	115	115	112		128	ns 128	8. Budgeted Position
1		1	000	ω		14	10	7. Temporary
120	120	115	107	109		114	118	6. Total Permanent
5	5	5	5	ഗ		O1	7	5. Technical
42	42	39	31	3]		25	27	4. Clerical
29	30	30	30	30		32	32	3. Auditors
40	40	38	38	40		48	48	2. Appraiser
4		ω	ω	ω		4	4	l. Administrative
1985-86	1984-85	1983-84	1982-83	1981-82	1980-81	1979-80	1978-79	1978-79

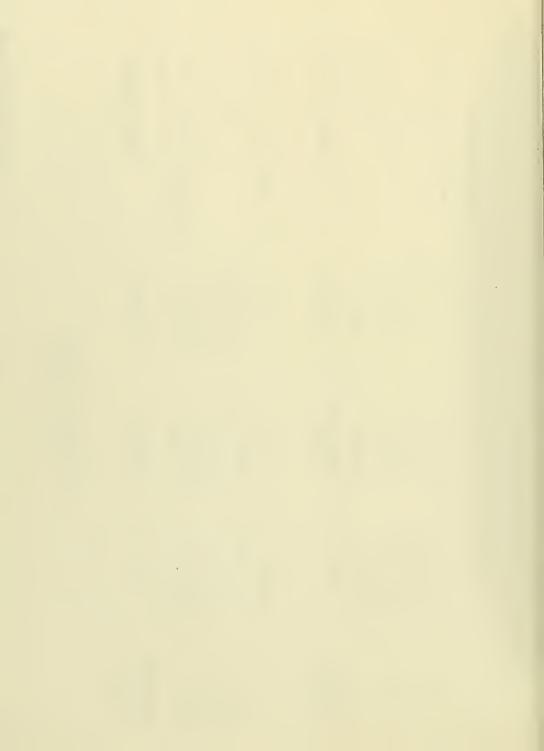
<sup>(2)</sup> (2) Budgeted positions The 4.2% reduction in 1980-81 was due to the elimination of business inventory accounts.



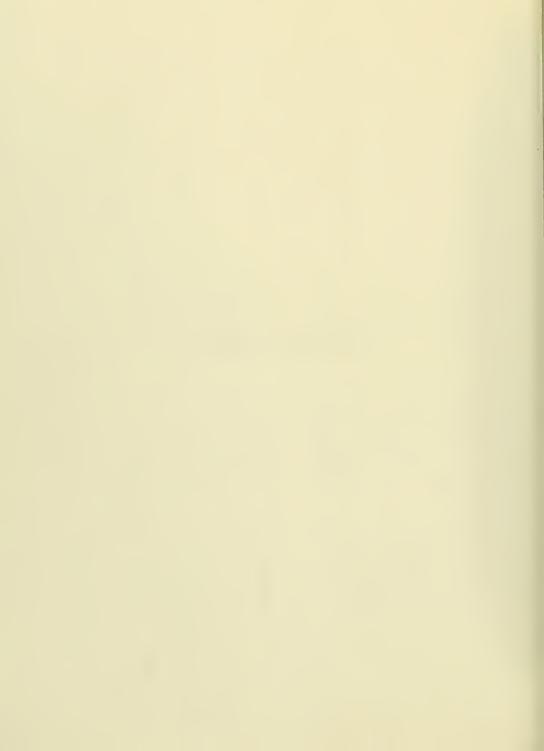
# COMPARISON OF ANNUAL INCREASES IN ASSESSED VALUE\*\*

TOTAL Percent of Total Increases	New construction & Alterations Change in Ownership Reappraisals 2% Inflation Factor	1984/85 to 1985/86	Percent of Total Increases	TOTAL	New Construction & Alterations Change in Ownership Reappraisals 2% Inflation Factor	1983/84 to 1984/85
\$1,345,415,554 51%	\$ 51,179,660 1,018,417,404 275,818,480	Residential	39.5%	\$1,008,532,187	\$ 125,569,903 627,314,440 255,647,844	Residential
\$ 1,270,287,710 49%	\$ 183,381,754 864,930,276 221,975,680	Non Residential	60.5%	\$ 1,543,622,843	\$ 679,787,027 672,732,599 191,103,223	Non Residential
\$ 2,615,703,254	\$ 234,561,414 1,883,347,680 497,794,160	Total	100%	\$ 2,552,155,032	\$ 805,316,930 1,300,047,039 446,751,068	Total
100%	72% 79%	Percent of Total Increase		100%	31.6% 50.9% 17.5%	Percent of Total Increase

<sup>\*\*</sup> Locally assessed real property only. State-assessed utility property is not included







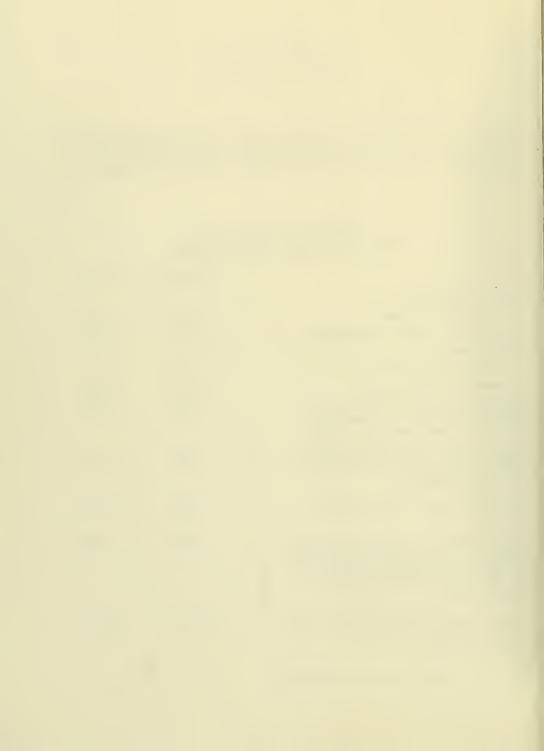
# ANNUAL REPORT REAL PROPERTY DIVISION 1984-85 ASSESSMENT ROLL

The Real Property Division is responsible, under the California State Constitution, for the assessment of all taxable real property and possessory interest in the County for the purpose of determining the ad valorem tax base for all taxing jurisdictions. This involves the process of discovery, appraisal and enrollment.

# COMPARISON OF OBJECTIVES IN 1984-85 BUDGET WITH ACTUAL PERFORMANCE

	Objectives	<u>Actual</u>
Change of Ownership:		
Review all transfers	19,500	17,466
Appraise transfers as required	16,000	13,969,
Building Permits:		
Review building permits	18,000	18,076
Appraise building permits	11,500	11,749
Review all requests for review and applications to A.A.B. for reduction in value. Prepare necessary reports.	4,500	4,671
Review, inspect and appraise all splits, mergers, segregations, redemptions, fire damage properties.	2,000	2,110
Reveiw and appraise each possessory interest.	2,300	3,137
Prepare reports for local and state agencies. Analyze, correlate and report on data for SBE. Maintain statistical data for State Legislature. Maintain assessment standard procedures for internal audits.	1,700*	1,785*
Prepare supplemental notices and billing for Supplemental Assessment Roll required by SB 813.	26,000	28,763

<sup>\*</sup>Man hours -- Other figures are units of work



### REAL PROPERTY DIVISION

### 1985-86 Assessment Roll

The Real Property Division enrolled 161,622 parcels of real property on the secured roll for the 1985-86 assessment year, with a value of:

	Taxable Value
Land	\$ 9,783,047,457
Improvements	17,722,338,940
Total	\$ 27,505,386,397

This is an increase in value over the 1984-85 Assessment Roll of:

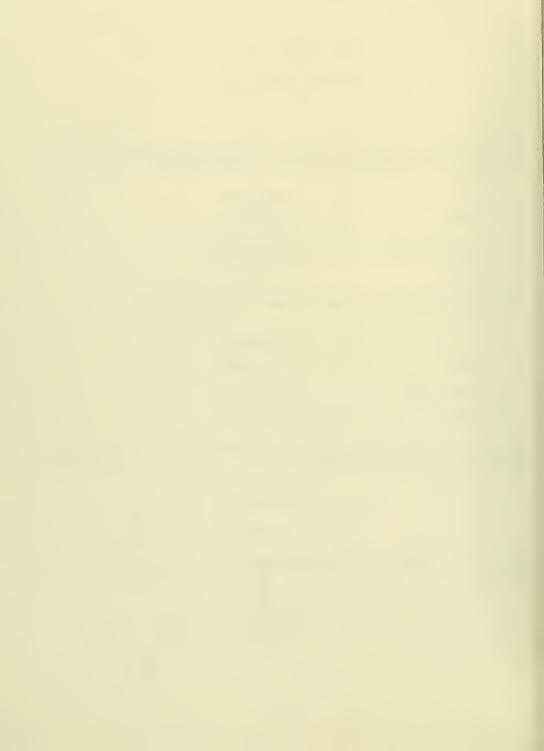
	Taxable Value
Land	\$ 1,177,838,464
Improvements	 1,437,839,493
Total	\$ 2,615,677,957

The Real Property Division's unsecured roll for 1985-86 consists of 153 parcels. The Full Value of these parcels is:

Tax	able	Val	ue
\$	46	,477	,190

The Possessory Interest roll for 1985-86 consists of 2,984 parcels with a value of:

T	axab1e	Val	ue
\$	350	,611	,050



### REAL PROPERTY DIVISION

Our appraisal staff consisted of 1 Appraiser-trainee; 14 Real Property Appraisers; 15 Senior Real Property Appraisers; 4 Principal Real Property Appraisers; 1 Assistant Chief Appraiser; and 1 Chief Appraiser; a total of 36 Appraisers.

Under Proposition 13 we are required to reappraise all properties that had

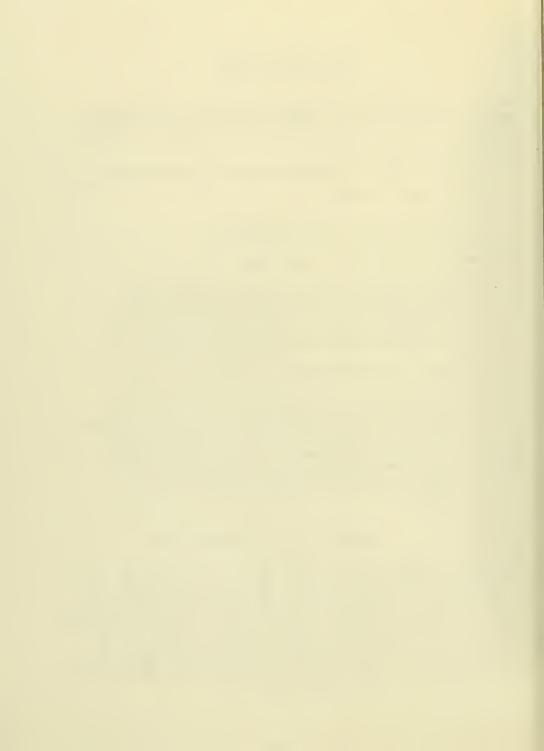
- 1. A change of ownership
- 2. A sale
- 3. New construction, including alterations

The procedures we were mandated to follow were:

- In all changes of ownership we had to review the entire transfer and in most cases the previous transfer to determine whether or not this particular transfer required a reappraisal or would be excluded from reappraisal. If it required reappraisal, the property had to be reappraised to market value based on the market data available.
- 2. Sales: All properties that sold between March 1, 1984 and February 28, 1985, required reappraisal to market value.
- 3. All property newly constructed during the same time period required an appraisal to market value. Any property that has had alterations which have added area, changed the use, or resulted in an extension of the economic life, is included in the term "New Construction". The inclusion of alterations as new construction means that each application for alteration requires a review and a determination as to whether it would require a physical inspection and a reappraisal.

# WORKLOAD JULY 1, 1984 - JUNE 30, 1985

1. 13,050 assessment notices were mailed out the first of July, 1985. As a result we received several thousand calls, by phone or in person. The staff was able to satisfy the majority of these taxpayers regarding the appraised value we established for their property. As a result we received only 430 requests requiring a full review. Again this confirms our contention that if given time and manpower initially to complete a full appraisal on all mandated appraisals, it is much easier to defend our estimate of value. The property owner is much more satisfied and we have fewer requests for review as well as fewer applications for reduction in value through the Assessment Appeals Board.



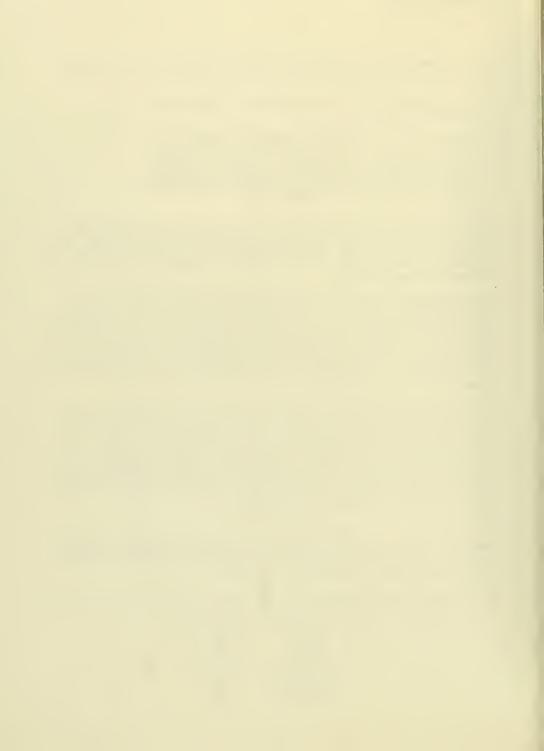
- 2. We had 17,466 changes of ownership. (Real estate market was less active than in previous years.)
  - A. Approximately 50% are sales and require a reappraisal to market value.
  - B. The other 50% are changes of ownership without a sale. These require a close analysis to determine whether or not they would be excluded from reappraisal. If they require reappraisal the staff must determine the market value of each property based on the data available from the properties that have actually sold.
- 3. Application for permits for alterations or new construction through the department of Public Works amounted to 18,076. This is approximately 50% of the applications issued by the Central Permit, Electrical and Plumbing departments. Some of these are duplications for different kinds of work on the same building projects.

We are continuing to work with the Department of Public Works regarding these applications. Constitutional changes since Proposition 13 require that the Assessor receive a copy of these applications. It is of the utmost importance that this be accomplished. First, the law requires that new construction be appraised and enrolled by the Assessor. Secondly, and of equal importance, the added value to the assessment roll is very significant as shown by this year's increase to the roll for new construction in an amount in excess of \$234,561,414.

It is important to note that all of this information was gathered solely through our own efforts and at considerable cost of many man hours. Many of the applications that are available are picked up by one of our assessment clerks, duplicated, and then returned to Central Permit Bureau. We are now receiving copies of some of the permits so duplicating these is not necessary. The system is not complete however and some copying is still necessary. Other sources of discovery of new construction are accomplished by long, diligent search - field inspections, contact with public recorded deeds of trust, and recorded permit applications.

- 4. At the same time our staff reviewed all parcels involved with a possessory interest. This involved 2,984 parcels. Each lease was reviewed and any necessary corrections were made for the 1985-86 Assessment Roll. The Real Property unsecured roll consisted of 153 items.
- The Assessment Appeals Board received 376 applications for reduction in full value. Of those filed, 41% were granted a reduction.

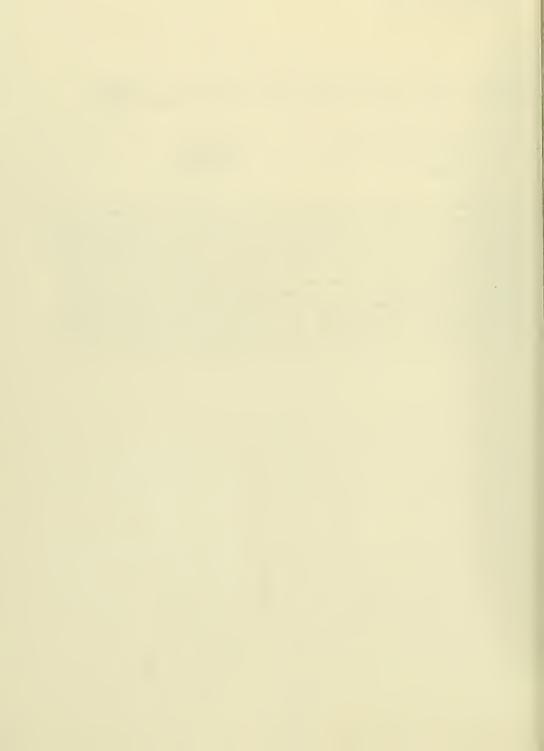
76
44
54
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90
92
40



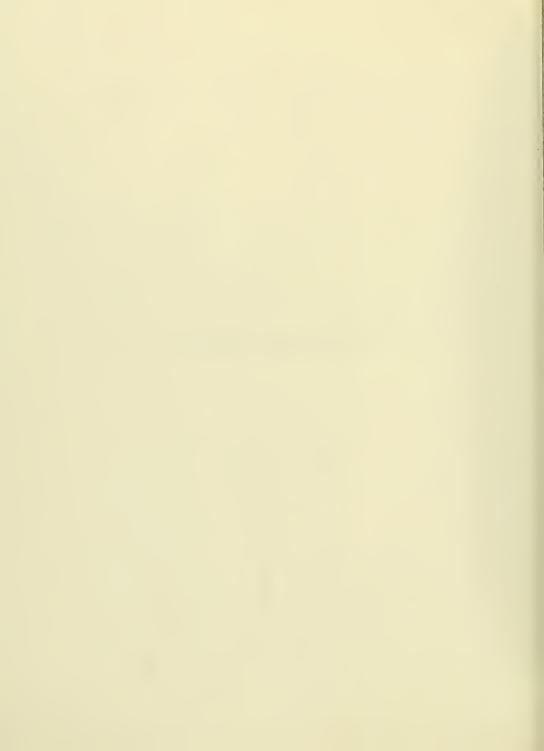
The Estate Escape Program has been in effect for four years. In 1984-85 we have enrolled 1,389 escapes for total tax dollars of \$2,093,416.08.

Tax dollars	this	year	\$2	,093,416
Tax dollars	past	year	_1	,608,900
Increase			\$	484,516

In addition to the regular assessment roll, SB 813 mandated supplemental assessment. Formerly all property changing value was revalued as of 3/1 and enrolled for the following tax year starting on 7/1. Under SB 813, in addition to value changes being made for the upcoming assessment value, changes are made for the balance of the fiscal year. This means that for each change made under the old system we make one or more value change for the supplemental roll. The rules are very complex, much of the new work has been computerized but input documents must be prepared and inputed by appraisal personnel and clerical staff. The first years' supplemental assessments yielded approximately \$6.5 million in extra revenue. This represented 2/3 of a normal tax year as the legislation was only effective for eight months of a 12 month cycle. This year the total will be approximately 10 million in tax dollars added to the City's income.







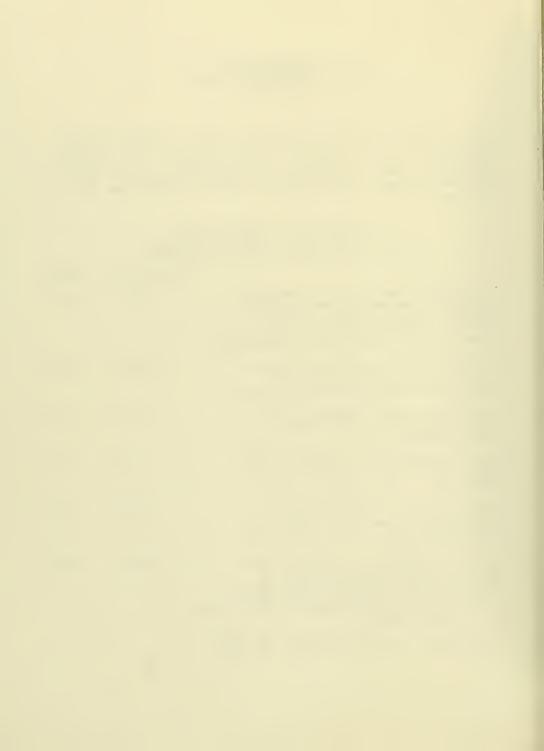
# ANNUAL REPORT PERSONAL PROPERTY DIVISION 1984-1985

This Division, in accordance with State Law, provides for the assessment of personal property, trade fixtures, and leasehold improvements for the purpose of determining the ad valorem tax base for all local taxing jurisdictions in the county. This involves the process of discovery, auditing, appraising and enrollment.

# COMPARISON OF OBJECTIVES IN 1984-85 BUDGET WITH ACTUAL PERFORMANCE

	<u>Objectives</u>	Actual
To review and update 55,000 business situses for new businesses, change of ownership and eligibility for direct billings. Prepare data for 6000 corrections for office files & computer.	55,000	53,145
To review & process 43,000 business assessments for enrollment on the secured and unsecured assessment rolls.	43,000	43,809
To perform, review & approve 4,700 field audits & appraisals; mandatory & non-mandatory.	4,700	5,426
Prepare and defend all appeals to be heard before the Assessment Appeals Board.	150	159
Review & enroll 2,500 taxable boat assessments. Examine all claims for boat exemptions.	2,500	2,796
To prepare reports for local and state agencies; to analyze, correlate & report on data for SBE; to maintain statistical data for state legislature; to maintain assessment standard procedures for internal audits.	*1,800	1,850

<sup>\*</sup> Man-hours. All other figures are units of work.



# PERSONAL PROPERTY DIVISION 1984-85 FISCAL YEAR

This division processed and enrolled 43,809 assessments on the 1985-86 Secured and Unsecured Assessment Rolls with the following assessed values:

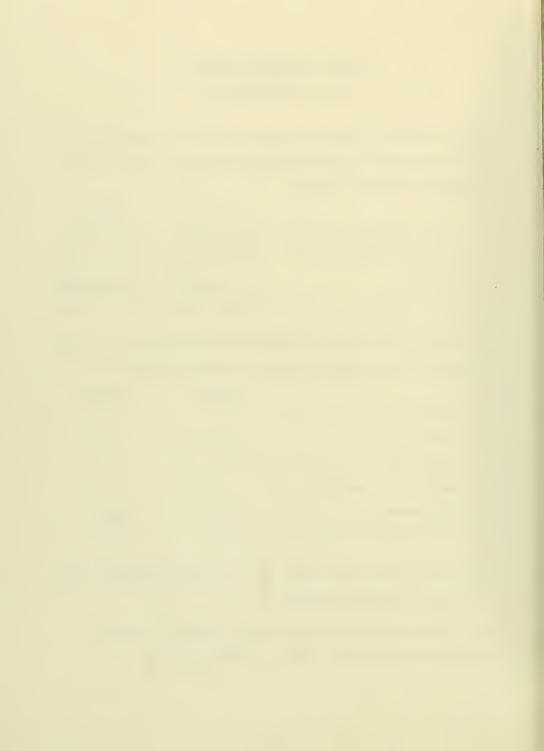
	1984-85	1985-86
Other Personal Property	\$1,340,733,247	\$1,389,687,043
Fixtures (Improvements)	1,807,594,235	2,076,319,546
Vessels	57,446,576	50,724,934
	\$3,205,774,058	\$3,516,731,523

The appeals filed with the Assessment Appeals Board on items assessed by the Personal Property Division resulted in:

	1983-84	1984-85
Reductions	64	37
Denials	77	72
Withdrawals	55	33
Penalty only waivers	2	2
Postponements	17	15
Total Appeals Filed	215	159

At present, our staff consist of 28 valuation personnel and 10 clerical support personnel.

The production and deployment of the auditing-valuation personnel is presented in the following pages.

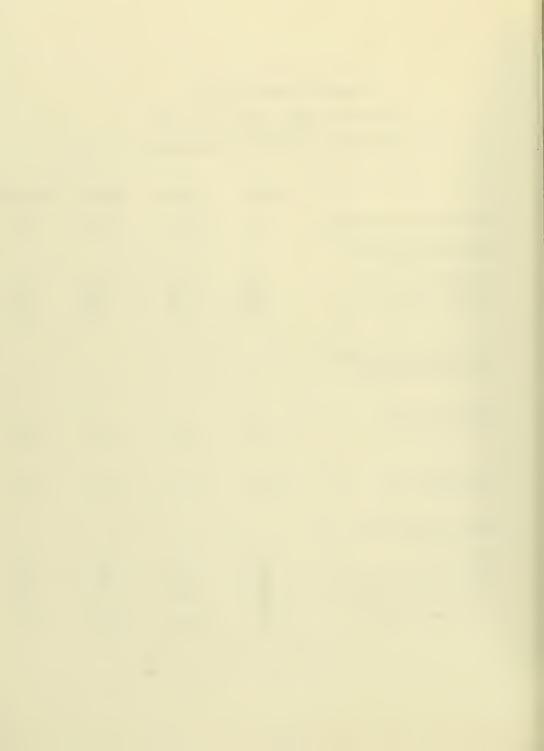


# PERSONAL PROPERTY DIVISION

# COMPARATIVE YEARLY PRODUCTION REPORT

# DEPLOYMENT OF AUDITORS BY "MAN-DAYS"

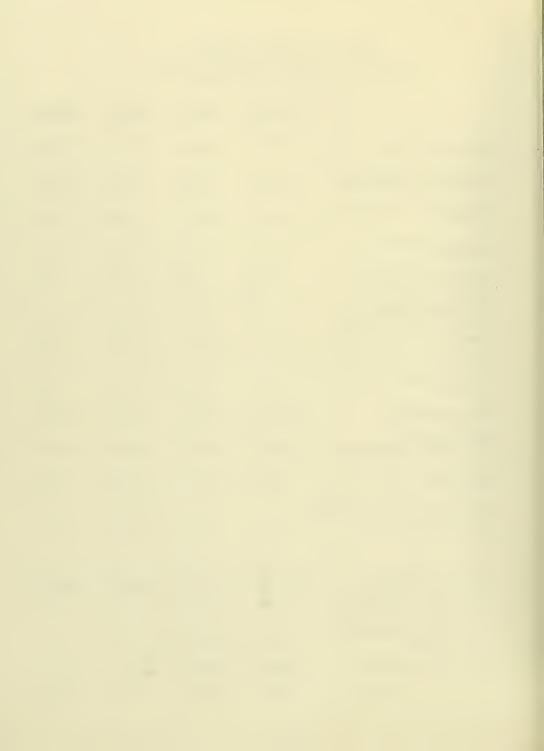
	1981-82	1982-83	1983-84	1984-85
Field Audits & Appraisals	1,947	2,057	1,956	2,076
Other Work Covered by Scope of Position:				
Assessing Statements Up-Date Field Books Auditor & Senior Review Leased Equipment & Etc.	645 540 558 179	515 562 522 111	580 522 506 172	708 536 517 181
Work Equivalent to Scope of Position but out of Classification	17	4	-	-
Instruction and Training Program	82	195	82	423
Total Auditor Performance Time	3,968	3,966	3,818	4,441
Other "Man-Days" not Covered Above:				
Supervision Vacation & Holidays Sick Pay Administrative Leave	932 458 299 46	955 498 363 82	920 486 252 17	916 417 390 27
Total "Man-Days":	5,703	5,864	5,493	6,191



# PERSONAL PROPERTY DIVISION

# COMPARATIVE YEARLY PRODUCTION REPORT

	1981-82	1982-83	1983-84	1984-85
Total Assessees	4,591	5,388	5,176	5,426
Total No. of Audits & Appraisals Completed	6,166	7,474	6,838	7,828
"Man-Days" Applicable Thereto	1,947	2,057	1,956	2,076
Average Audits per "Man-Day"	3.2	3.6	3.5	3.8
Mandatory Assessees	340	3 4 4	323	346
Mandatory Audits & Appraisals Completed	1,717	1,045	1,272	1,756
"Man-Days" Applicable Thereto	1,459	1,075	1,167	1,396
Average Audits per "Man-Day"	1.2	1.0	1.1	1.2
Other Assessees	4,251	5,044	4,853	5,080
Other Audits & Appraisals Completed	4,449	6,429	5,566	6,072
"Man-Days" Applicable Thereto	488	982	789	680
Average Audits/Appraisals per "Man-Day"	9.1	6.5	7.1	8.9
Penal Assessments:	1981-82	1982-83	1983-84	1984-85
Direct Bill Assessments	2,178	1,054	1,193	1,120
Assessments Computed on Prior Values	981	1,963	) 3,913	3,967
New Business Penals	2,598	3,030	)	
Total	5,757	6,047	5,106	5,087



# PERSONAL PROPERTY DIVISION

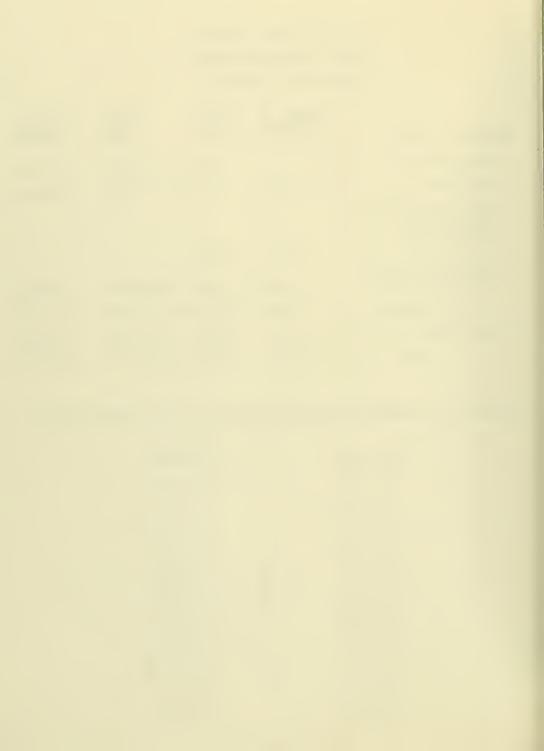
### AUDIT PROGRAM RECOVERIES

# FISCAL YEAR 1984-1985

ASSESSOR'S STAFF	NUMBER OF ASSESSEES	AUDIT UNITS	FULL VALUE	TAX DOLLARS
OUT-OF-STATE	61	244	\$ 3,796,135	\$ 51,551
LOCAL AUDITS	405	2,583	66,164,590	805,362
PENAL AND DIRECT BILL INVESTIGATIONS, APPRAISALS & REVALUATIONS	4,740	4,740		
CLOSE-OUTS & OFFICE INVESTIGATIONS	220	261	14,930,923	178,585
SUB-TOTAL	5,426	7,828	\$84,891,648	\$1,035,498
CONTRACT AUDITS	74	506	11,200,069	157,697
TOTAL	5,500	8,334	\$96,091,717	\$1,193,195

# COMPARATIVE TAX RECOVERIES FROM LOCAL & OUT OF COUNTY AUDIT PROGRAMS

Fiscal Year	Tax Dollar Recovery
1971-1972	\$1,264,398
1972-1973	1,295,767
1973-1974	790,319
1974-1975	1,137,074
1975-1976	1,493,235
1976-1977	1,259,042
1977-1978	1,080,282
1978-1979	1,326,210
1979-1980	1,150,146
1980-1981	1,222,912
1981-1982	1,307,630
1982-1983	1,372,206
1983-1984	1,448,594
1984-1985	1,193,195

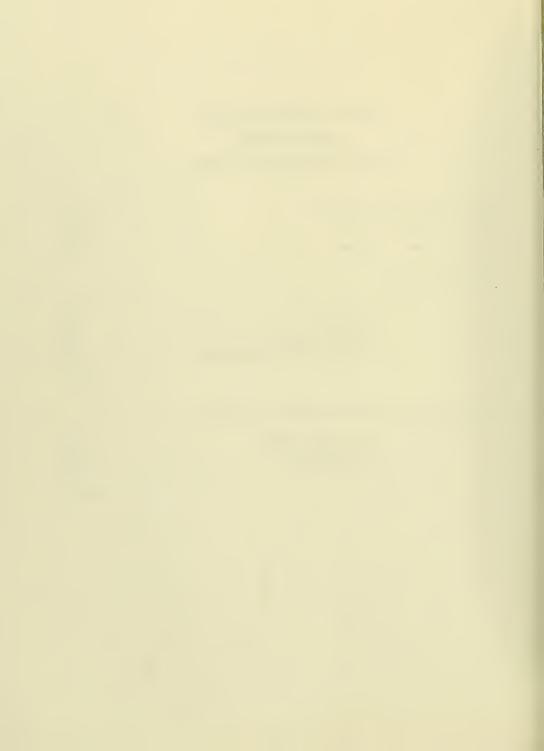


### PERSONAL PROPERTY DIVISION

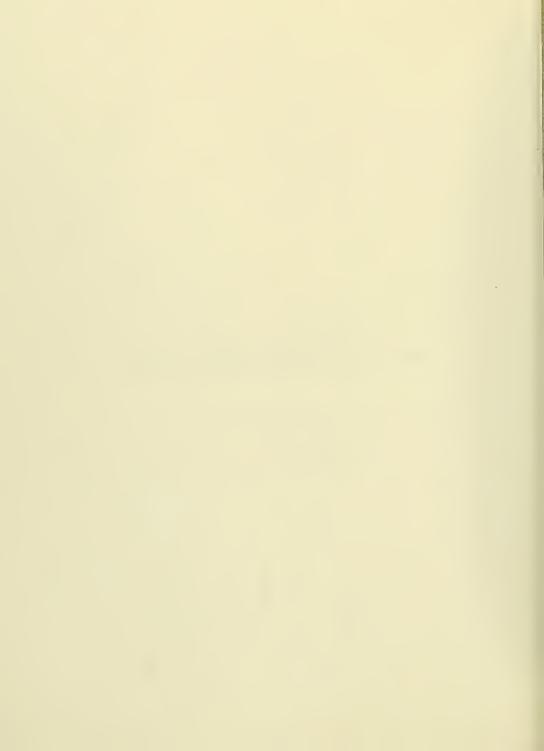
### MARINE DIVISION

### PRODUCTION REPORT 1984-1985

1985 Total Marine Records Less: Exempt Vessels	3,531
Total for San Francisco	3,056
1985 Assessments:	
Direct Bills 4% Bills Homeowners Bills Escape Bills Unidentified, Follow-ups	2,354 114 18 310 260 3,056
Vessel Records Processed (DMV, CG, Owners):	
New Boats Added EDP Changes Boats Deleted	804 1,561 381
	2,746



TECHNICAL AND ASSESSMENT SERVICES DIVISION



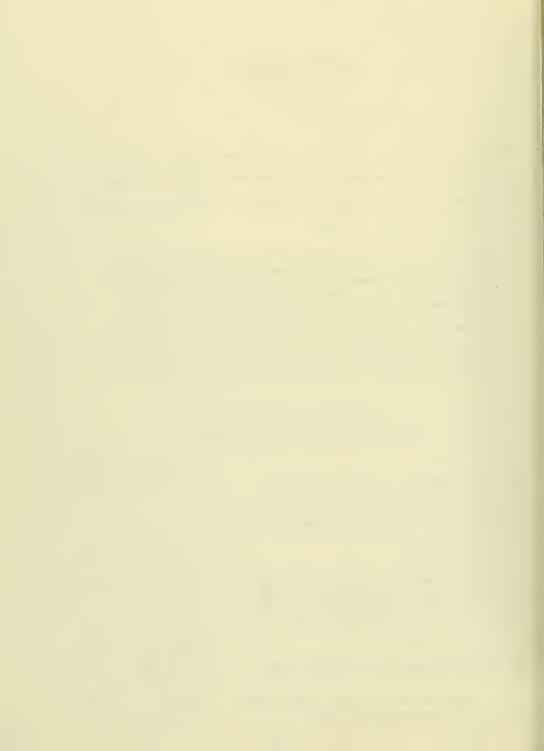
## ANNUAL REPORT TECHNICAL AND ASSESSMENT SERVICES DIVISION 1984-1985

The responsibilities of the Technical and Assessment Services Division are to maintain the Assessment Roll, provide for an up-to-date computer information system, and to administer exemptions. These responsibilities are further broken down as follows:

Maintain and correlate Assessment Roll; enter all data from divisions into computer. Maintain and update records, record transfers of ownership, change of address, lot cuts and mergers. Update SBE map register, process Personal Property declaration books, maintain and control Roll Alpha Index for secured and unsecured rolls, Personal Property Exemption Register, Business Property Register, etc. Administer the Homeowner Exemption. Process and verify eligibility and amount of exemption on Church, Welfare, School and Veteran Exemptions. Handle telephone calls and visits from taxpayers, realtors, other departments of the City and other Counties. Inspection of premises to substantiate exemptions.

### COMPARISON OF OBJECTIVES IN 1984-85 BUDGET WITH ACTUAL PERFORMANCE

	<u>Objectives</u>	Actual
TO INPUT VIA COMPUTER, 20,000 new ownership entries, 30,000 mailing addresses, 100,000 statistical entries, 16,000 valuations, 2,000 new parcels, etc. to produce Assessment Roll July 1.	168,000	169,200
Error rate for above	1.5%	.5%
TO INPUT VIA COMPUTER, new values and changes in 55,000 business property accounts to produce Assessment Roll July 1, check and balance 100% of values for these 55,000 accounts.	55,000	55,598
Error rate for above	1.5%	.5%
TO DETERMINE ELIGIBILITY OF EXEMPTIONS, make 600 onsite inspections.	600	5 98
PROCESS CLAIMS for 98,000 Exemptions allowed by State law for Assessment Roll July 1.	98,000	98,326



TO PROVIDE ASSESSOR'S INFORMATION to the general public, business, other city departments, etc. via counter and telephone for 240,000 phone calls	Objectives 310,000	Actual 312,500
and 70,000 counter inquiries.		
Average response time for above, in minutes	2.00	2.00
TO MAINTAIN A CURRENT SET of block books delineating all taxable real property, condo conversions, 1,500 new lots, 180 deleted lots, 150 subdivision lots, 25 parcel maps.	1,955	2,229
TO INPUT VIA COMPUTER, the supplemental Assessment Rolls including Homeowners' Exemptions mandated by SB 813.	20,000	43,145
OPERATIONS FUNCTIONS	% OF MAN DAYS/	YR.
E.D.P.	4%	
Public Information Supervising	10% 5%	
Homeowners' Exemptions	14%	
Personal Property Field Books	5 %	
Personal Property Statements	15%	
Real Estate Values Secured Roll Preparation	6% 7%	
Unsecured Roll Preparation	4%	
Supplemental Roll Values and Exemptions	4%	
Real Estate Ownership File	14%	
Mail Address File	E 0/	

#### PERSONNEL UTILIZATION

Mail Address File

Drafting

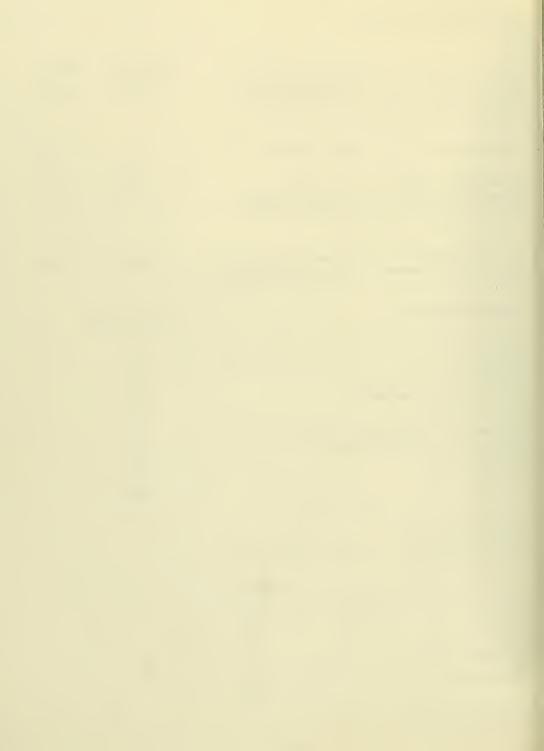
A Total 4,160 Man Days was available for the period of 7/1/84 to 6/30/85.

	MAN-DAYS
VACATION	278
SICK PAY	241
SICK LEAVE	6
LEAVE	5
COMPENSATORY TIME	7
JURY	0
FLOATING HOLIDAY	42
	579

Net Man-days Available

5%

8% 100%



### SECURED ROLL

1984-85 - 160,712 Parcels

1985-86 - 161,716 Parcels

New Subdivision Maps Processed: 36 Total of 824 new lots

Parcel Maps

Nos. Extended and Verified: 144 Total of 344 new lots

Segregation (Parcel Cuts for Taxation)

21 Section 2821, Revenue & Taxation Code

### OWNERSHIP TRANSFERS

993 New Lots

Deleted Lots 268

Changed Lots (Daily) 15,592

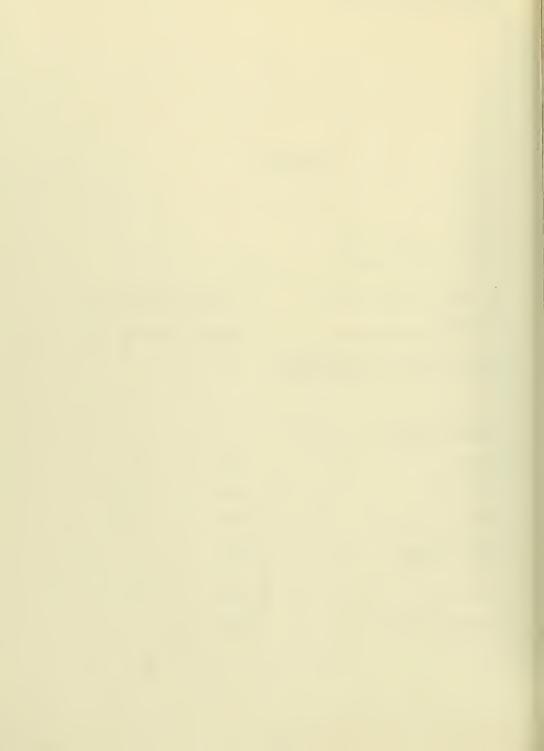
16,853 Total Lot Changes

(New & Deletes)

9,042 Property Sales

39,880 Total Papers Picked up

from Recorder



### 1985 UNSECURED ROLL VALUATION

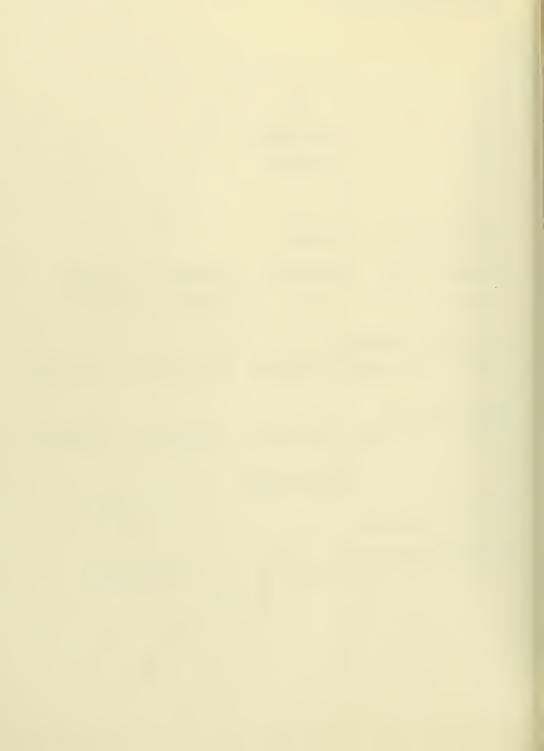
### DIRECT BILLS - MARCH 1 - FULL VALUE

STMT COUNT	LAND	STRUCT IMPTS.	FIXED IMPTS	P.P. OTHE	<u>R</u>
12,013	-0-	-0-	\$ 16,634,691	\$ 38,778,45	5
JULY 31st	ROLL - FULL VALL	<u>LE</u>			
20,983	\$131,715,943	\$220,566,06	0 \$1,788,51	9,579 \$1,101	,048,918
TOTALS -	FULL VALUE				
32,996	\$131,715,943	\$220,566,06	0 \$1,805,15	4,270 \$1,139	,827,373

### SECURED VALUATIONS

NUMBER OF CHANGES IN 13,050 FULL VALUE IN REAL ESTATE

TOTAL INCREASE IN FULL VALUE
REAL ESTATE IN THE 1984-85 ASSESSMENT \$2,615,677,957



New Work Days Available

### CORRECTIONS TO ASSESSMENT ROLLS

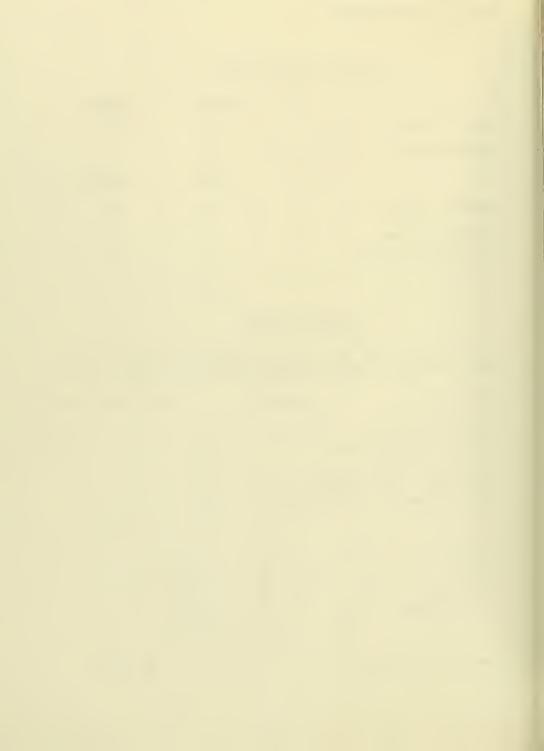
	DECREASE	INCREASE
REAL ESTATE CHANGES	274	51
PERSONAL PROPERTY	706	9
	DENIED	EXTENDED
HOMEOWNERS' EXEMPTION	120	115
VETERANS' EXEMPTION	1	7
MISCELLANEOUS EXEMPTIONS	12	24

### ASSESSMENT SERVICES

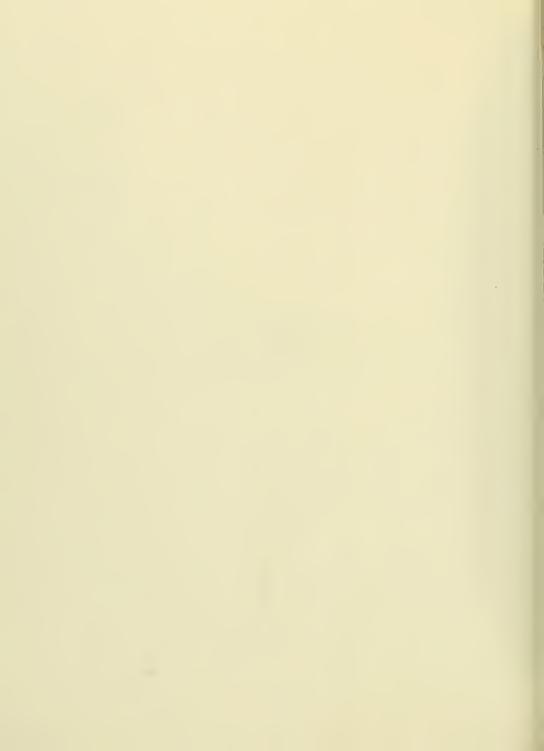
Section processes claims for statutory exemptions (Church, Welfare, Homeowners, Veterans) and supplies assessment information to public.

Full-time staff:	6 employees	To	tal Work	days	1,560
Work-day Allocation:					
Processing Exemptions	Claims	28%			
Telephone Switchboard		14%			
Maintenance of Public	Records	1%			
Public Information & C	ounter Service	57%			
		100%			
Vacation		84 days			
Sick Pay		49 days			
Sick Leave		15 days			
Floating Holiday		14 days			
		162			

1,398



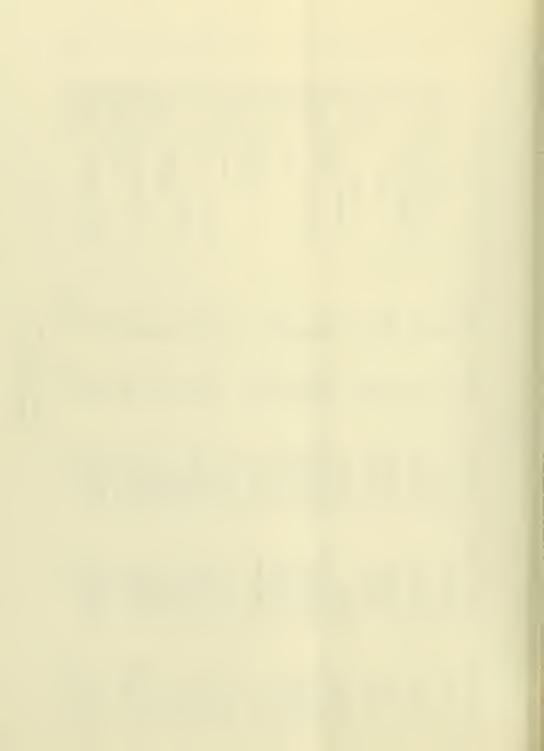




## 7-1-

## REAL ESTATE BY CLASS

27,505,360,347	17,722,338,940	9,783,047,457	353,808	161,622		TOTAL
8,742,905	1,075,870,079	587,606,886 3,210,981	11,264	10,107	INCOMPLETE STATISTICS	7
240 6 0/6 0	3619699	1456407	2.1	52	PORT COMMISSION PROPERTY	ı≺ ;
869.670.661	307 300	121,179,745	230	886	MINCHE STRUCTURE OVER MILITIATE (D. C.)	× ×
221,810,856	164,668,212	57,142,674	318	534	CHURCHES, CONVENTS, RECTORIES	¥ 4
369,735,367	39,330,879	330,404,508	157	7,528	VACANT OT - BESTBICTIONS	< <
15,200,459	42,320,846	32,947,613	116	123	CLUBS, LODGES, FRATERNAL GRGANIZATIONS	: c
1840410617	12,954,154	14,120,627	132	53	THEATRES	-
45,076,256	9,386,743	39,489,515	118	272	GAS STATIONS	S
069696489	0000	140076040		14	PARKING STALL CONDOMINIUM	24
761667867	9274146	195600767	040	100	PARKING FOIL BOARTMARKS	ר פ
0,058,109	4,705,929	091°256°	23	623	CHAICE - CONCURINIUM	200
0,264,114,421	4,796,392,718	1,467,721,703	14,380	1,162	OFFICE BUILDINGS	2 0
0400020340	06,985,250	15,697,110	372	68	CONVALESCENT HOMES, NURSING HOMES	N/N
24692639653	219,044,040	28,619,013	302	ەق	HOSP IT ALS	Z
160,919,360	04,272,419	42,046,961	3 0 6 4 2	90	MOTELS	3
795 * MA 6 47	21,195,075	8,711,287	52	60	INCUSTRIAL WAKEHOUSE	¥
945.100.044	530,615,497	414,565,047	3,669	2,754	INDUSTRIAL	-
000 a 100 a	213,857,543	141,486,950	9,163	634	HOTELS - OTHER	h2
Deliable vita	649.993.904	170,610,925	8,067	37	HOTELS - 1ST CLASS	ĭ
ಇಗಿರ. 6 ರ ಇ. ೯	2,586,828	1,272,480	21	4	HOTELS WITH COMMERCIAL	프
20240000	826,048	2,812,398		8	GULF COURSE	
171,119,665	69,658,565	101,461,100	158	332	GARAGES (COMMERCIAL)	(G
374,457,500	223,775,117	156,162,191	9,503	2,726	FLAT & STORE	F2
1,958,103	1,271,695	686,470	19	6	1 FLAT & 1 AFT BLDG - ONE PARCEL	FA
105001100000	1,495,270,741	960,472,626	49,835	21,941		חד
182,672,509	139,750,652	42,921,657	102	218	SCHOOLS	m
1,739,000	1,252,570	487,098	28	9	1 FLAT & DWELLING - ONE PARCEL	DF
0920172	394,536	297,636	7	\$	2 DWELLINGS - ONE PARCEL	00
6, 304, 175	4,008,050	2,496,125	91	46	DWELLINGS - APARTMENTS	0 A
6,956,317,000	4,109,452,176	2,848,864,826	466 BS	94,784	DWELLINGS	0
20.012.015	20,344,281	8 - 268 - 334	21	4	SHOPPING CENTER	CI
26,155,775	16,876,489	9,279,284	40	100	COMMERCIAL STORE CONDOMINIUM	CZ
054 001 602	156,510,571	46,590,379	2,056	221	CC-OP UNITS	00
1,502,424,524	722,247,591	780,176,933	8,326	2,978	COMMERCIAL STORES	С
450 6069670I	0.000	100000000000000000000000000000000000000		,	BANK CONDOMINIUM	62
36,821,871	26.400.4627	100-800-501	1 7 5	101	BANK S	DD )
3,908,975,144	2,692,192,184	10 131 630	567 6757	026621	AFAR TMENTS & COMMERCIAL STORES	2 3
	,			3	ADAD THEN'TS	•
REAL ESTATE	IMPS CV	LAND CV	SITNO	PARCEL COUNT	DESCRIPTION	CLASS
		36	7	7		



# CERTIFICATE OF ASSESSED VALUATION August 22, 1985

I, John C. Farrell, Controller of the City and County of San Francisco, State of California, do hereby certify that the Assessment Rolls of the City and County of San Francisco for the Fiscal Year 1985-86 show that the total assessed valuation of the property for each jurisdiction within the boundaries of this City and County is as follows:

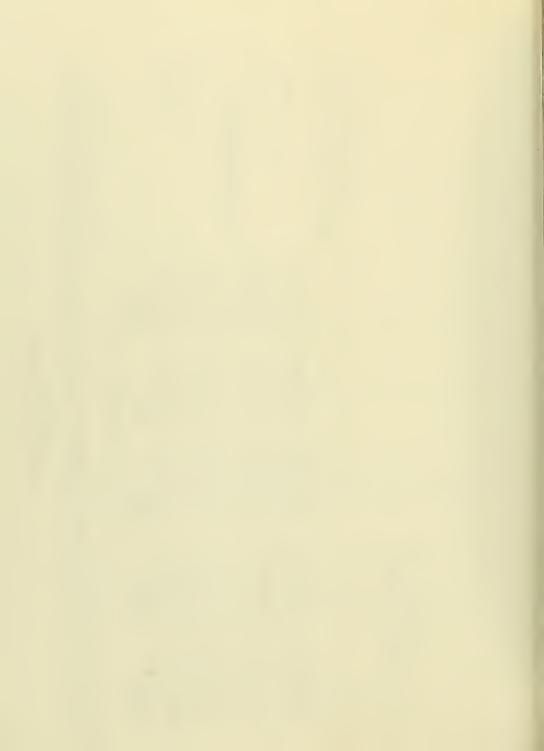
Net Total	Less: Komeowner Exemption	Basis of Levy	TRA 1002/6 Current Baso YearNet ( 237,071,439)	Less: Ron-reimbursable Exemptions	Total	Land Improvements Personal Proverty Penal Assessments	
\$26,118,063,312	( 675,834,276)	\$76,793,897,538	( 237,071,439)	(1,047,102,699)	\$73,078,071,676	\$ 9,783,047,457 17,993,731,978 301,292,241	ASSESSOR'S
\$2,138,684,355	-0-	\$2,138,684,355	( 108,953,215)	-0-	\$2,247,647,570	\$ 307,645,580 1,728,829,260 711,169,530	SECURED ROLLS BOARD ROLL**
\$78,756,747,667	( 675,834,226)	\$78,932,581,893	( 3.16,034,654)	(1,047,102,699)	\$30,325,719,746	\$10,090,696,037 19,777,561,438 517,461,771	LS TOTAL SECURED
\$3,758,483,106	( 120.262)	\$3,759,603,368	( 18,160,177)	( 28,948,858)	\$3,305,717,403	\$ 131,715,043 7,075,497,569 1,139,119,736 9,384,156	UHSECURED
\$31,515,230,773	( 675,954,438)	537,191,135,261	( 364,194,831)	(1,076,051,557)	\$33,631,431,649	\$10,222,411,980 21,748,054,006 1,651,581,507 9,384,156	TOTAL ASSESSED VALUES

Assessed Valuations subject to equalization

\*County Assessment Appeals Board

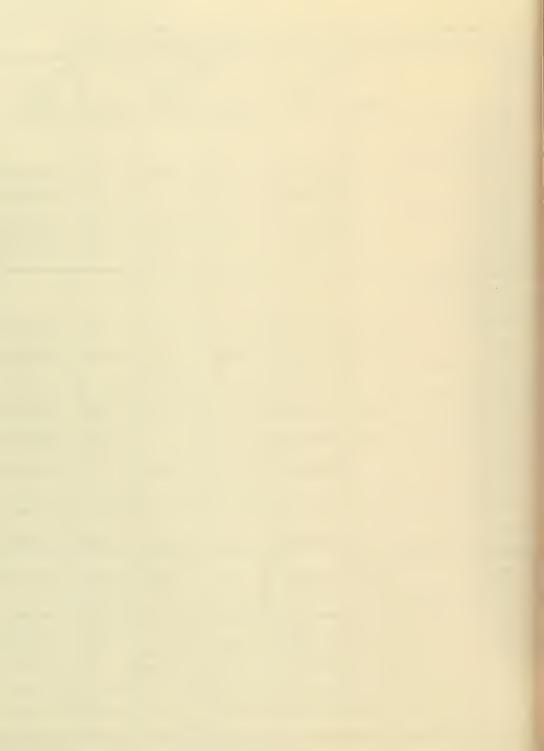
\*\*State Board of Equalization

John C. Farrell
Controller



### TYPE, NUMBER, AND ASSESSED VALUES OF ALL PRIVATELY OWNED PROPERTIES EXEMPT FROM TAXATION AND SIMILAR DATA FOR REIMBURSABLE EXEMPTIONS

	SI	ECURED	UNSECURED		. TOTAL	
IE D. TYPE	NUMBER	TOTAL TANGIBLE PROPERTY	NUMBER	TOTAL TANGIBLE PROPERTY	NUMBER	TOTAL TANGIBLE PROPERTY
WELFARE AND RELIGIOUS PROPERTIES (Const., Art. XIII, Sec. 4b) Private and Parochial schools						
of less than collegiate grade.	22	5,758,345	1	523,021	23	6,281,36
Hospitals -	82	363,838,261	-	~	82	363,838,26
Other religious and charitable properties	650	400,908,732	133	28,171,558	<b>7</b> 83	429,080,29
Religious properties (R & TC, Sec. 207)	415	122,308,647	1	7,837	416	122,316,48
ALL OTHER PROPERTIES (Const., Art. XIII) Homes of totally disabled and blind veterans (Sec. 4a) Not over \$40,000	43	1,313,328	-	-	43	1,313,32
Over \$40,000	53	3,454,157	-		53	3,454,15
Other veterans' properties (Sec. 3, 0, p, q, r)	4	16,000	5	10,799	9	26,79
Total veterans' properties Tine 5 plus line 6)	100	4,783,485	5	10,799	105	4,794,28
Churches (Sec. 3f & 4d)	208	38,611,536		-	208	38,611,53
Privately owned colleges Sec. 3e)	50	107,920,437	2	43,540	52	107,963,97
Low valued property Sec. ") (See instructions)	_	-	-	-	-	
Fotals lines 1-6 & 8-10	1,527	1,044,129,443	142	28,756,755	1,669	1,072,886,19
EIMBURSABLE EXEMPTIONS lomcowners' Sec. 218, R & TC)	96,620	675,834,226	18	120,262	96,638	675,954,48
Business inventories (Sec. 219)	-	-	-	-	-	_
Excluded above Cometery	1	103,162	_	_	1	103,16
)ther (Specify)	10	2,870,094	8	192,103	18	3,062,19



### CITY AND COUNTY OF SAN FRANCISCO

ASSESSOR'S OFFICE



ELT V. 1986

AN CKARGISCO
PORLIC LIBRARY



FISCAL YEAR \_\_ 1985-1986



### City and County of San Francisco

### Assessor's Office



SAMUEL DUCA, M.A.I. ASSESSOR

September 30, 1986

Honorable Dianne Feinstein Mayor of San Francisco Room 200, City Hall San Francisco, Ca. 94102

Dear Mayor Feinstein:

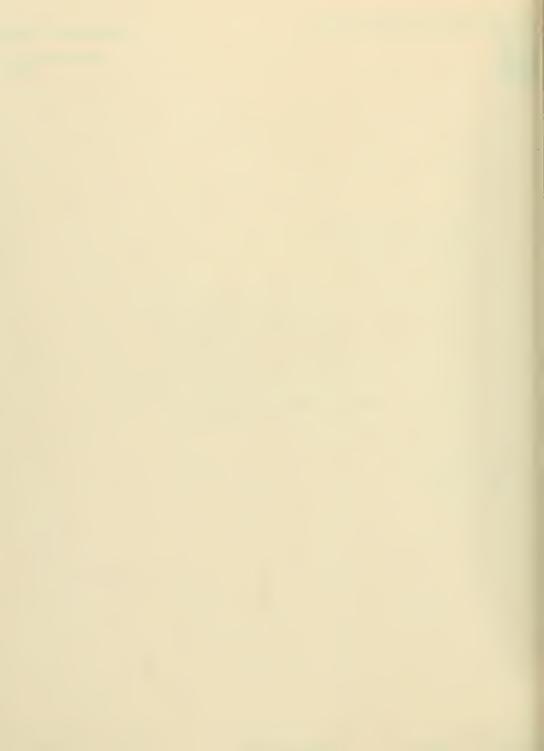
We are pleased to furnish you the Annual Report of the Assessor's Office, City and County of San Francisco, for the fiscal year 1985-86.

The Report includes a review of the activities of this office with accompanying statistical information.

Respectfully submitted,

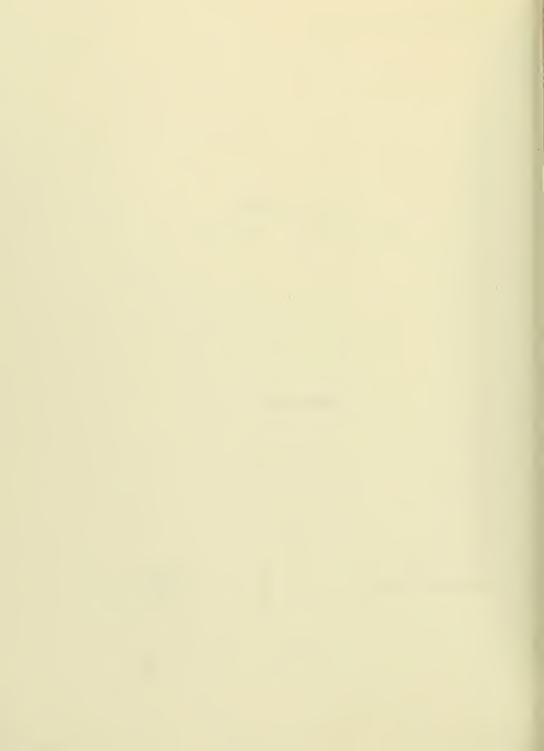
SAM DUCA, Assessor

SD:yb



## ANNUAL REPORT ASSESSOR'S OFFICE

1985 - 1986

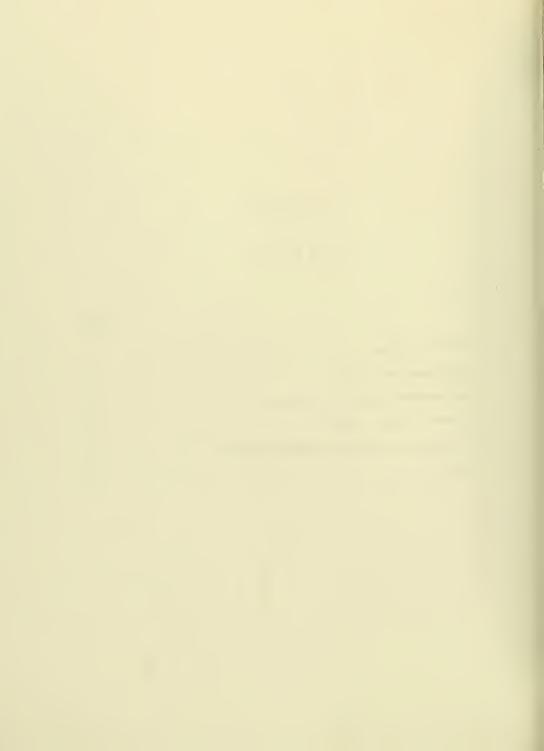


### TABLE

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### City and County of San Francisco

### Assessor's Office

SAMUEL DUCA, M.A.I. ASSESSOR



ANNUAL REPORT

1985-86

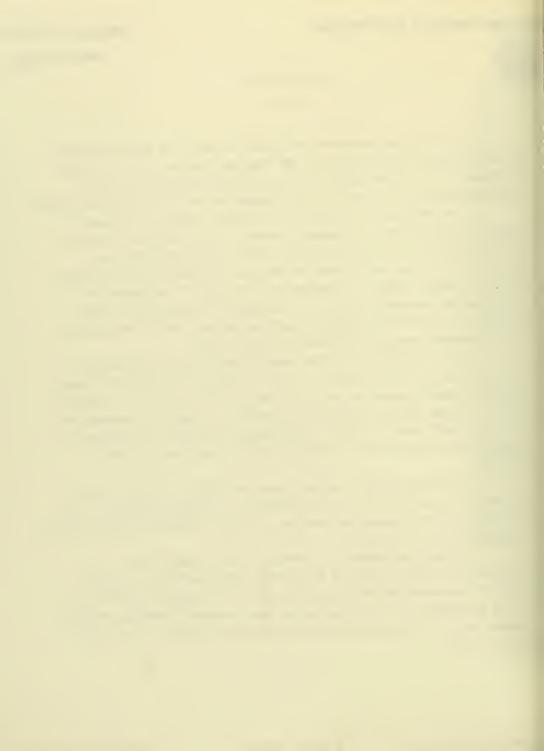
The 1985-1986 Assessment Roll marks the end of the eighth full year of operation under Article XIII A of the State Constitution (enacted into law by Proposition 13 in June 1978). This constitutional article drastically altered assessment practices, tax revenue production and local government funding.

Concurrently, Article XIII A significantly altered the Assessor's property valuation program. Instead of appraising all properties periodically in accordance with a cyclical plan, this office can only reappraise real property if there has been a change in ownership as defined by the Legislature. Newly constructed property is appraised as of the date of completion. This departure from the orderly plan that prevailed prior to 1978 places added burdens on the Assessor's management staff and seriously affects the workload and performance standards that prevailed in prior years.

Because of the complexities added by Article XIII A, implementing and explanatory legislation, and recent court decisions concerning the factors related to taxable value, new skills have had to be developed by the appraisal staff. This has been very difficult to accomplish in light of a permanent reduction in staff from 142 to 120, a high turnover of trained and experienced appraisers and auditors and the inability to hire other than entry level personnel.

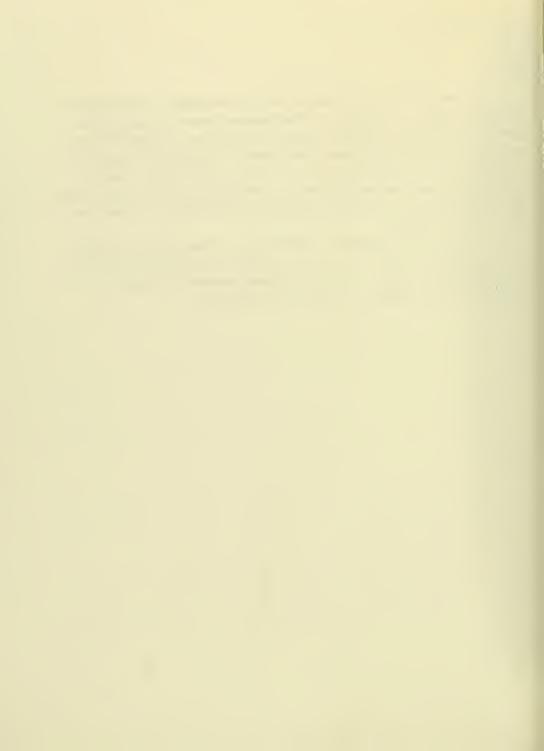
All of these factors and more have contributed in making the local property tax a more difficult tax to administer. According to the State Board of Equalization the property tax continues to be the single most important source of revenue for local government.

Further, the property tax continues to be the most visible of all state and local taxes: visible to those who pay the property tax and to all levels of government that are dependent upon it. This visibility and the continued importance of this tax require that good assessment practices, efficient administration, and total conformity with the law be achieved by the Assessor and his staff.



The office of the Assessor of the City and County of San Francisco has been fortunate in receiving a 100% maintenance budget for the last four years and compliments the Mayor and Board of Supervisors on maintaining this allocation. If it were decreased it would mean a corresponding decrease in revenues for the City, as we would not be able to comply with the requirements of state law. We have also been very fortunate in having a dynamic city where the property tax values have increased on the average of 10% each year for the last five years.

As previously mentioned, Article XIII A of the State Constitution, which caused major changes in assessment practices and property tax revenues, was adopted in June, 1978. The table following indicates the effect of Proposition 13 on property tax revenue in San Francisco.



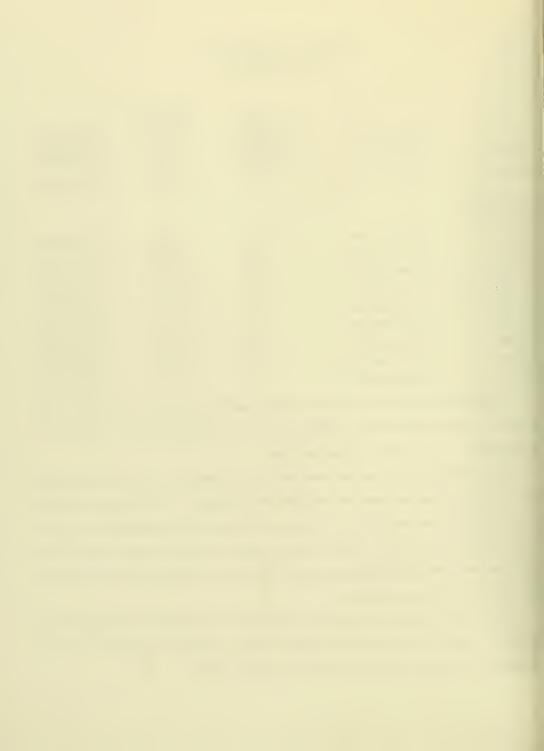
## THE EFFECT OF PROPOSITION 13 ON PROPERTY TAX REVENUE IN SAN FRANCISCO

<u>Year</u>	Assessed Value of Taxable Property	Tax Rate (Per \$100 of Assessed Valuation)	Effective Tax Rate on Full Assessed Value	Estimated Property Tax Revenue
1977-78	\$14,724,371,404	\$11.70	2.925%	\$435,240,000
Proposition 13	3			
1978-79	\$15,926,312,244	\$ 5.06	1.265%	\$231,051,000
1979-80	17,434,385,796	4.97	1.2425%	217,066,000
1980-81	18,350,584,092	4.92	1.23%	225,907,000
1981-82	20,316,708,761	1.19	1.19%	242,399,000
1982-83	23,424,381,385	1.17	1.17%	274,527,000
1983-84	26,165,905,693	1.15	1.15%	300,908,000
1984-85	29,257,018,537	1.14	1.14%	333,530,000
1985-86	32,191,185,261	1.14	1.14%	366,979,500
1986-87	35,893,981,738	1.11	1.11%	398,423,197

For the second straight year, higher prices were accountable for the significant increase in the assessed value of property in the city accompanied by a significant increase in the total number of reported sales.

The residential housing market continued to be strong with interest rates remaining fairly stable and the supply of mortgage money adequate. The softening of demand for commercial office space as first noted several years ago continued with a vacancy factor at about the 15% level. Construction, however, remained strong as builders and developers were undertaking projects before the advent of pending and more stringent planning and building restrictions.

Property tax revenues are expected to continue at an increased rate exceeding 10% annually. There are no apparent undesirable factors, economic or otherwise, that will substantially change this positive trend in the near future.



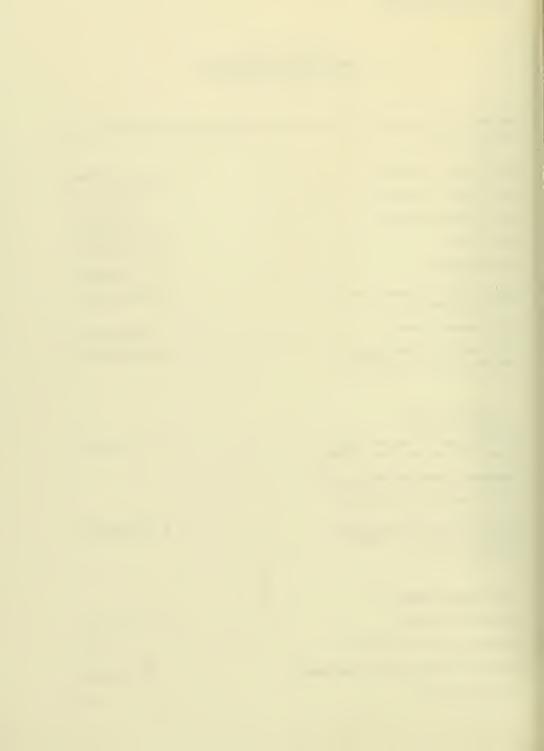
ADMINISTRATION DIVISION



## ASSESSOR'S OFFICE CITY AND COUNTY OF SAN FRANCISCO ANNUAL STATISTICAL REPORT

The 1986-87 Assessment Roll for the City and County of San Francisco is constituted as follows:

Total Tangible Secured	\$ 31,006,550,828
Total Tangible Unsecured	3,290,755,744
Total Escaped Unsecured	432,937,023
Total Tangible	\$ 34,730,243,595
Penal Assessments	5,954,900
Total Locally Assessed Valuation Prior to Exemptions	\$ 34,736,198,495
State Assessed Property	2,502,540,250
Total Local and State Assessed Property Prior to Exemptions	\$ 37,238,738,745
Exemptions 1986-87 Homeowners qualifying for \$7,000	\$ 678,294,726
Assessed Value Exemption (96,975)	\$ 070,254,7E0
(Homeowners Exemption property tax equivalent is reimbursed to the City by the State of California	
Assessed Value of Constitutional Exemptions (Veterans, Welfare, Charitable, etc.)	\$ 1,128,423,971
Tax Revenue 1986-87	
Ad Valorem Tax Revenue	\$ 398,423,197
Percentage of Total Resources	17.76%
Assessor's 1985-86 Budget Expenditures	5,073,391
Administrative Cost	1.27%



### ASSESSOR'S OFFICE CITY AND COUNTY OF SAN FRANCISCO

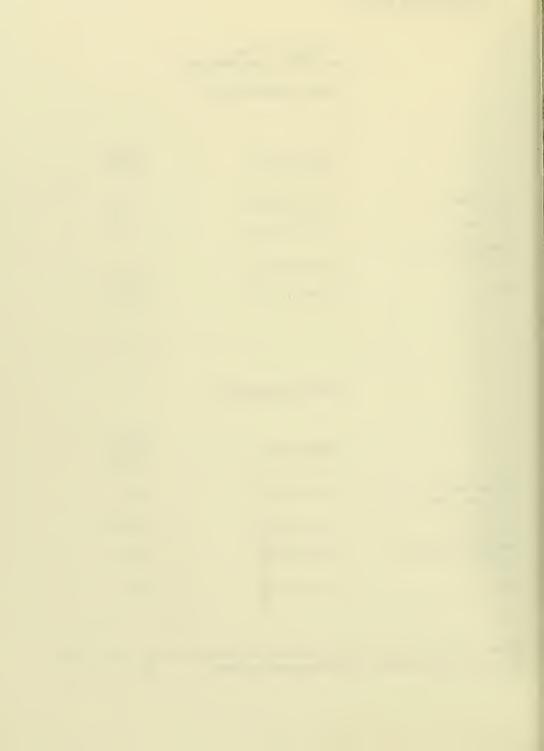
#### 1985-86 ASSESSMENT ROLL

	Taxable Value	Percent of Total
Single-Family	\$ 8,621,793,969	25.6
Multi-Family	6,578,713,639	19.3
Commercial, Industrial and Other*	18,624,670,183	55.1
TOTAL	\$ 33,825,177,791	100.0

#### 1986-87 ASSESSMENT ROLL

	Taxable Value	Percent of Total
Single-Family (includes Condos)	\$ 9,433,098,589	25.4
Multi-Family	7,202,198,429	19.3
Commercial, Industrial and Other*	20,603,441,727	55.3
TOTAL	\$ 37,238,738,745	100.0

<sup>\*</sup>Other includes business personal property, possessory interest, boats, penal and escaped assessments, and State assessed property.



CCT.

#### ASSESSOR'S OFFICE

#### DEPARTMENT 02

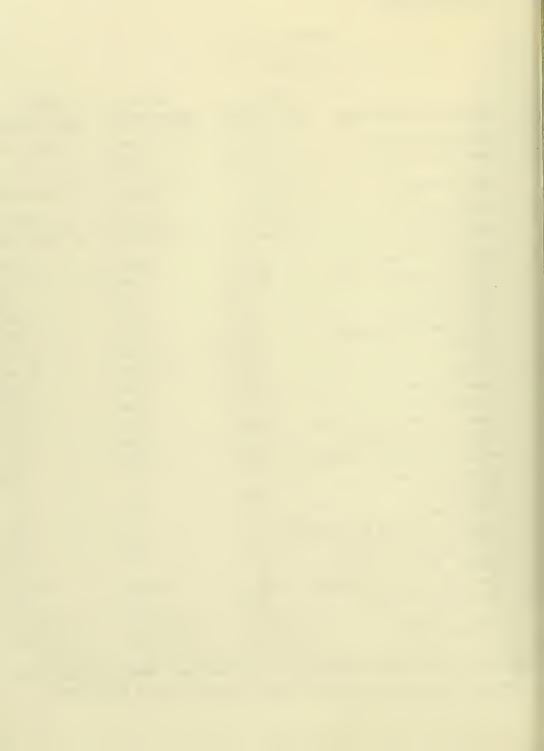
1984-85

1985-86

1986-87

0.	OBJECT OF EXPENDITURES	BUDGET AMOUNT	BUDGET AMOUNT	BUDGET AMOUNT
010	Permanent Salaries	\$ 3,155,224	\$ 3,231,853	\$ 3,491,349
020	Temporary Salaries	54,108	17,824	- 0 -
	TOTAL SALARIES	\$ 3,285,961	\$ 3,450,903	\$ 3,491,349
601	Fringe Benefits	898,401	946,404	954,271
	TOTAL PERSONNEL COSTS	\$ 4,184,362	\$ 4,397,307	\$ 4,445,620
001	Professional Services	20,839	20,839	20,839
110	Use of Employees' Cars	70,319	67,296 (1	) 21,416(2)
201	Local Fares	100	100	100
206	Travel Expense	9,427	9,427	10,427
218	Repair Office Equipment	2,401	2,401	2,401
?32	Telephone	18,000	24,000	28,000
233	Postage	15,000	20,000	20,000
235	Subscriptions	3,500	3,500	3,500
236	Printing	20,000	17,000	25,000
241	Rental of Office Equipmen	t 9,682	9,682	9,682
1299	Other Current Expenses	13,366	5,366	11,190
300	Materials & Office Suppli	es 8,277	8,277	5,467
140	Membership Dues	-	-	460
260	Equipment	-0-	-0-	-0-
920	City Attorney	-0-	-0-	-0-
3 00	Central Shop(Auto Mainten	ance) -	•	1,980
3 3 0	Civil Service Training	1,037	1,122	1,122
3 60	Central Shop (Fuel Stock)	-	-	370
3-00	Controller Data Processin	g 626,499	421,994	464,450
300	Reproduction Services	1,367	1,367	1,367
	TOTAL PERSONNEL & OTHER ACCOUNTS	\$ 5,004,176	\$ 5,009,678	\$ 5,073,391

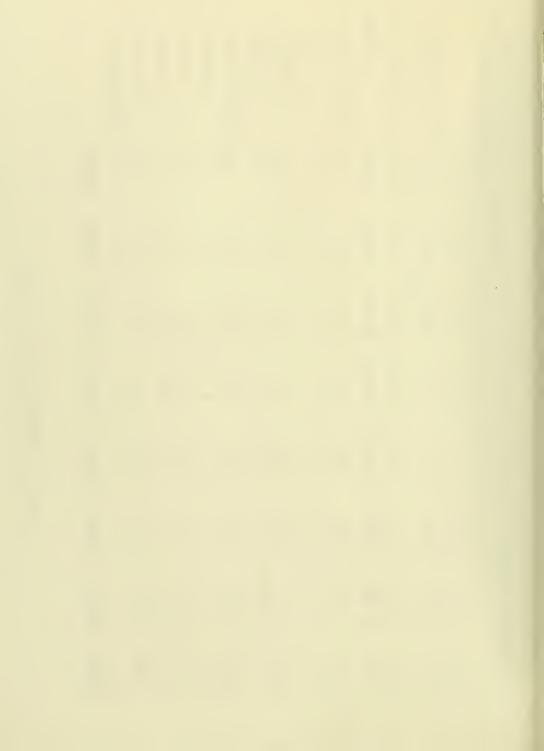
<sup>()</sup> Includes auto mileage allowance of \$40,470 established by Memorandum ('Understanding with labor unions and is not included in departmental budget. (') Does not include auto mileage allowance established by Memorandum of Understanding with labor unions.



ASSESSOR'S OFFICE PERSONNEL STAFFING (1)

TOTAL	No. of accounts	No. of parcels on 155,685	Workload	10. Total Positions 135	9. CETA	8. Budgeted Positions	7. Temporary	6. Total Permanent	5. Technical	4. Clerical	3. Auditors	2. Appraiser	<ol> <li>Administrative</li> </ol>	
	l	155,685	1979-80	135	7	128	14	114	5	25	32	48	4	1979-80
192,406	35,839(2) 36,525	156,567	1980-81	125	5	120	4	116	5	31	32	45	ω	1980-81
193,651	36,525	157,126	1981-82	112	•	112	ω	109	ហ	31	30	40	ω	1981-82
195,700	37,611	158,089	1982-83	115		115	ω	107	5	31	30	38	ω	1982-83
197,337	37,892	159,445	1983-84	115	-	115	1	115	ហ	39	30	38	ω	1983-84
199,607	38,895	160,712	1984-85	120	-	120	1	120	5	42	30	40	ω	1984-85
210,165	48,542	161,623	1985-86	120		120	'	120	ហ	42	29	40	4	1985-86
210,784	48,631	162,153	1986-87	117		117		117	5	39	30	40	ω	1986-87

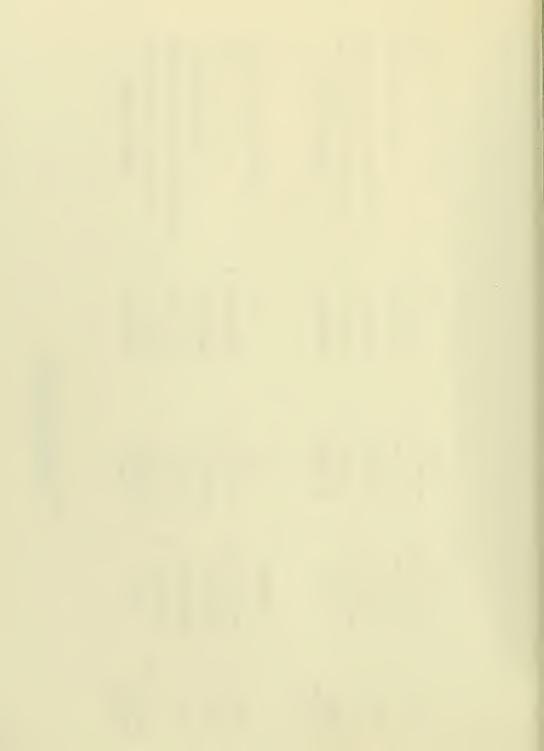
<sup>(1)</sup> Budgeted positions (2) The 4.2% reduction in 1980-81 was due to the elimination of business inventory accounts.



# COMPARISON OF ANNUAL INCREASES IN ASSESSED VALUE\*\*

TOTAL Percent of Total Increase	2% Inflation Factor	Change in Ownership Reappraisals	New Construction & Alterations	1985/86 to 1986/87	Percent of Total Increases	TOTAL	2% Inflation Factor	Change in Ownership Reappraisals	New Construction & Alterations	1984/85 to 1985/86
\$ 1,265,999,029 44%	304,706,500	770,249,078	\$ 191,043,451	Residential	51%	\$ 1,345,415,554	275,818,480	1,018,417,404	\$ 51,179,660	Residential
\$ 1,629,149,091 56%	245,361,220	980,078,724	\$ 403,709,147	Non Residential	49%	\$ 1,270,287,710	221,975,680	864,930,276	\$ 183,381,754	Non Residential
\$ 2,895,148,120 100%	550,067,720	1,750,327,802	\$ 594,752,598	<u>Total</u>	100%	\$ 2,615,703,254	497,794,160	1,883,347,680	\$ 234,561,414	<u>Total</u>
100	19.0	60.5	20.5	Percent of Total I <u>ncrease</u>		100%	19%	72%	9%	Percent of Total Increase

<sup>\*\*</sup> Locally assessed real property only. State-assessed utility property is not included



REAL PROPERTY DIVISION



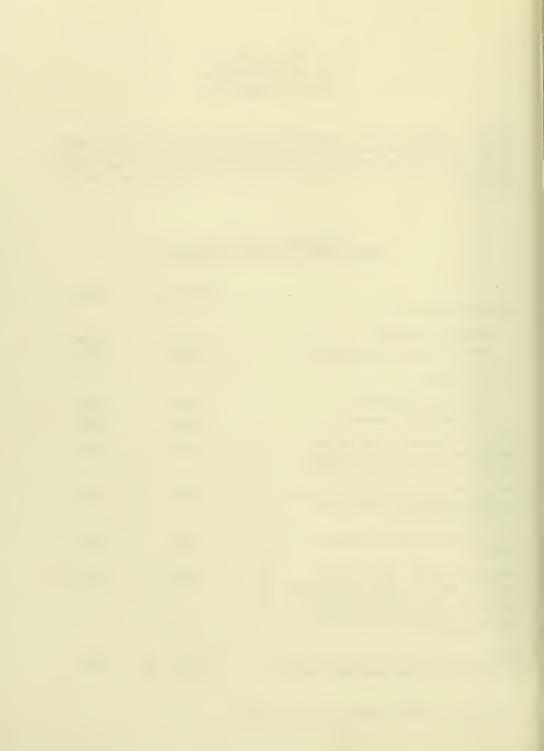
# ANNUAL REPORT REAL PROPERTY DIVISION 1985-86 ASSESSMENT ROLL

The Real Property Division is responsible, under the California State Constitution, for the assessment of all taxable real property and possessory interest in the County for the purpose of determining the ad valorem tax base for all taxing jurisdictions. This involves the process of discovery, appraisal and enrollment.

#### COMPARISON OF OBJECTIVES IN 1985-86 BUDGET WITH ACTUAL PERFORMANCE

	<u>Objectives</u>	<u>Actual</u>
Change in Ownership:		
Review all transfers	19,500	20,200
Appraise transfers as required	16,000	14,126
Building Permits:		
Review building permits	18,000	18,050
Appraise building permits	11,500	11,732
Review all requests for review and applications to A.A.B. for reduction in value. Prepare necessary reports.	4,500	4,487
Review, inspect and appraise all splits, mergers, segregations, redemptions, fire damage properties.	2,000	2,106
Review and appraise each possessory interest.	2,300	2,327
Prepare reports for local and state agencies. Analyze, correlate and report on data for SBE. Maintain statistical data for State Legislature, Maintain assessment standard procedures for internal audits.	1,700*	1,750*
Prepare supplemental notices and billing for Supplemental Assessment Roll required by SB 813.	26,000	35,964

<sup>\*</sup> Man hours -- Other figures are units of work



#### REAL PROPERTY DIVISION

#### 1986-87 Assessment Roll

The Real Property Division enrolled 162,153 parcels of real property on the secured roll for the 1986-87 assessment year, with a value of:

	<u>Taxable Value</u>
Land	\$ 10,697,880,792
Improvements	19,702,653,725
Total	\$ 30,400,534,517

This is an increase in value over the 1985-86 Assessment Roll of:

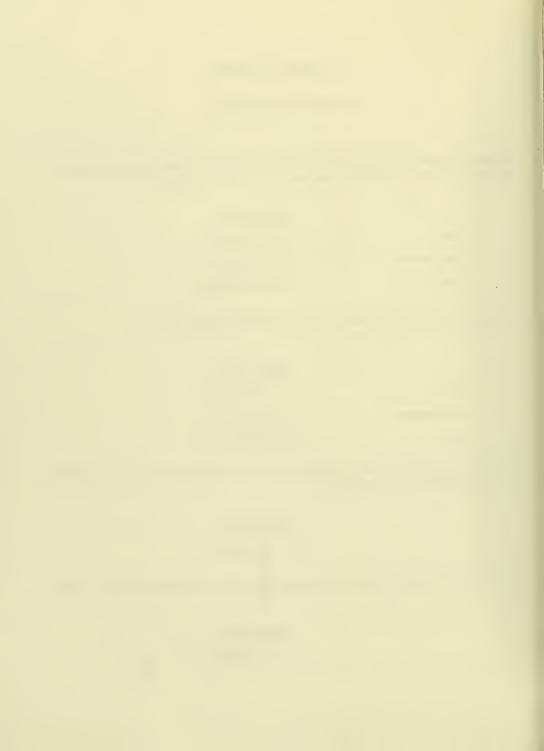
	<u>Taxable Value</u>
Land	\$ 914,833,335
Improvements	1,980,314,785
Total	\$ 2,895,148,120

The Real Property Division's unsecured roll for 1986-87 consists of 136 parcels. The Full Value of these parcels is:

Taxable	Value
\$ 46,4	423 <b>,</b> 786

The Possessory Interest roll for 1986-87 consists of 2,327 parcels with a value of:

Taxable Value
\$ 451,164,601



#### REAL PROPERTY DIVISION

Our appraisal staff consisted of 13 Real Property Appraisers; 12 Senior Real Property Appraisers; 4 Principal Real Property Appraisers; 1 Assistant Chief Appraiser; and 1 Chief Appraiser; a total of 31 Appraisers. Real Property has 8 assessment clerks which support the appraisal staff.

Under Proposition 13 we are required to reappraise all properties that had

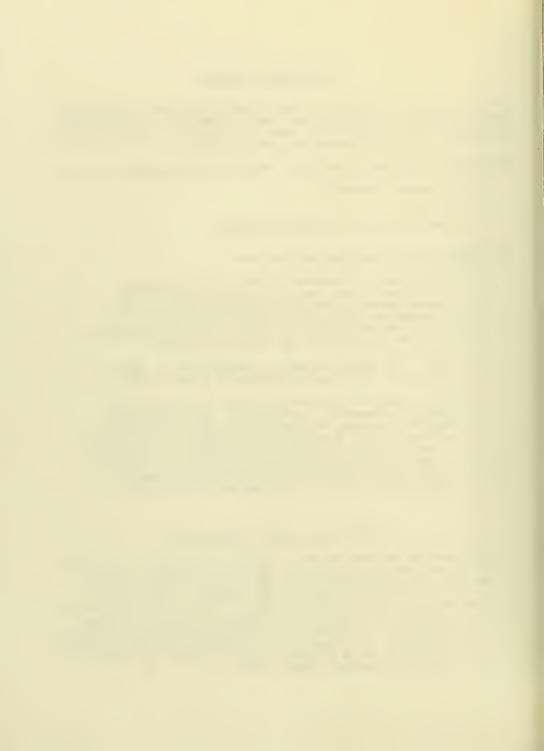
- 1. A change of ownership
- 2. A sale
- 3. New construction, including alterations

The procedures we were mandated to follow were:

- 1. In all changes of ownership we had to review the entire transfer and in most cases the previous transfer to determine whether or not this particular transfer required a reappraisal or would be excluded from reappraisal. If it required reappraisal, the property had to be reappraised to market value based on the market data available.
- 2. Sales: All properties that sold between March 1, 1985 and February 28, 1986, required reappraisal to market value.
- 3. All property newly constructed during the same time period required an appraisal to market value. Any property that has had alterations which have added area, changed the use, or resulted in an extension of the economic life, is included in the term "New Construction." The inclusion of alterations as new construction means that each application for alteration requires a review and a determination as to whether it would require a physical inspection and a reappraisal.

#### WORKLOAD JULY 1, 1985 - JUNE 30, 1986

1. Assessment notices were mailed out the first of July, 1986. As a result we received several thousand calls, by phone or in person. The staff was able to satisfy the majority of these taxpayers regarding the appraised value we established for their property. As a result we received only 506 requests requiring a full review. Again this confirms our contention that if given time and manpower initially to complete a full appraisal on all mandated appraisals, it is much easier to defend our estimate of value. The property owner is much more satisfied and we have fewer requests for review as well as fewer applications for reduction in value through the Assessment Appeals Board.



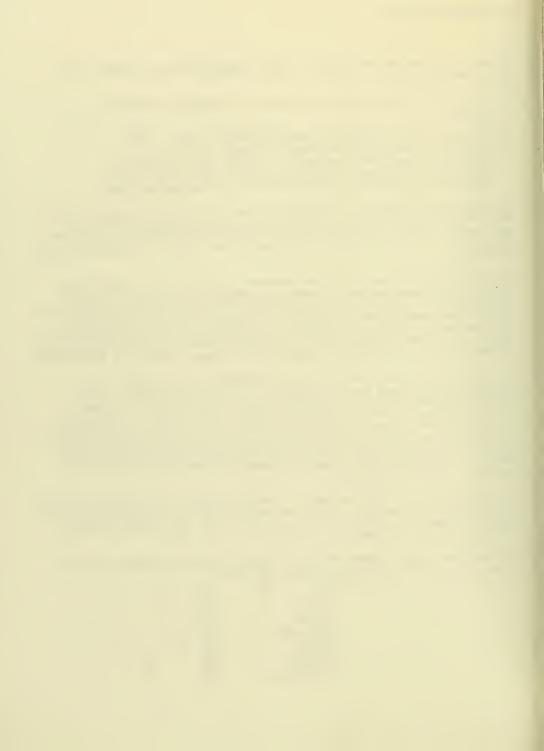
- We had 20,200 changes of ownership. (Real estate market has picked up from prior year.)
  - A. Approximately 50% are sales and require a reappraisal to market value.
  - B. The other 50% are changes of ownership without a sale. These require a close analysis to determine whether or not they would be excluded from reappraisal. If they require reappraisal the staff must determine the market value of each property based on the data available from the properties that have actually sold.
- 3. Application for permits for alterations or new construction through the Department of Public Works amounted to 18,050. This is approximately 50% of the applications issued by the Central Permit, Electrical and Plumbing departments. Some of these are duplications for different kinds of work on the same building projects.

We are continuing to work with the Department of Public Works regarding these applications. Constitutional changes since Proposition 13 require that the Assessor receive a copy of these applications. It is of the utmost importance that this be accomplished. First, the law requires that new construction be appraised and enrolled by the Assessor. Secondly, and of equal importance, the added value to the assessment roll is very significant as shown by this year's increase to the roll for new construction in an amount in excess of 594,000,000.

It is important to note that all of this information was gathered solely through our own efforts and at considerable cost of many man-hours. Many of the applications that are available are picked up by one of our assessment clerks, duplicated, and then returned to Central Permit Bureau. We are now receiving copies of some of the permits so duplicating these is not necessary. The system is not complete however and some copying is still necessary. Other sources of discovery of new construction are accomplished by long, diligent search - field inspections, contact with public recorded deeds of trust, and recorded permit applications.

- At the same time our staff reviewed all parcels involved with possessory interest. This involved 2,327 parcels. Each lease was reviewed and any necessary corrections were made for the 1986-87 Assessment Roll. The Real Property unsecured roll consisted of 136 items.
- . The Assessment Appeals Board received 768 applications for reduction in full value. Of those filed, 25% were granted a reduction.

filed	768
heard	547
reduced	195
increased	-0-
denied	125
withdrawn	96
no shows	131
to be heard	221

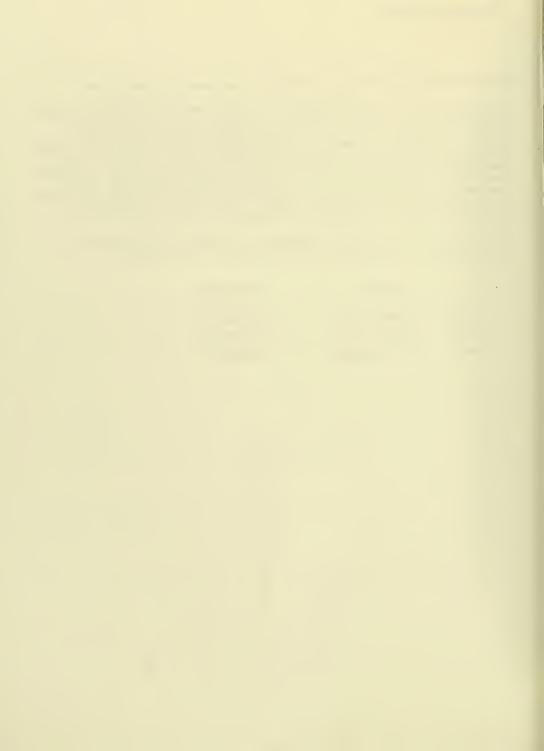


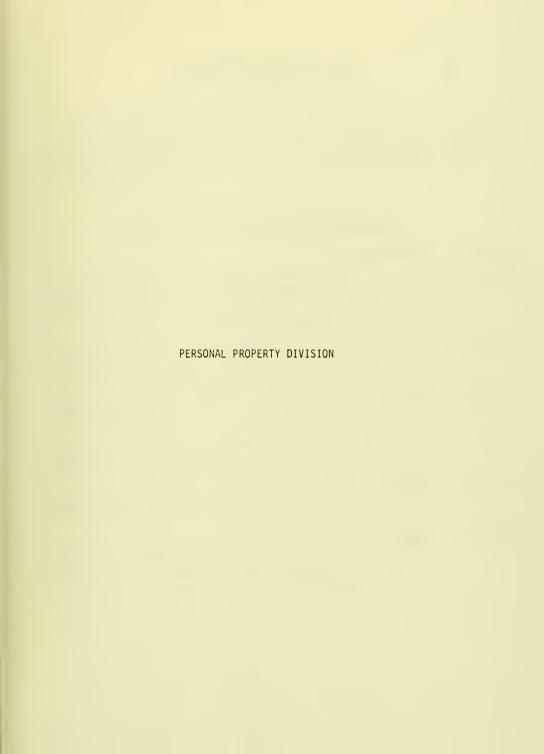
We have enrolled 1,470 escape assessments in the amount of \$285,571,441.

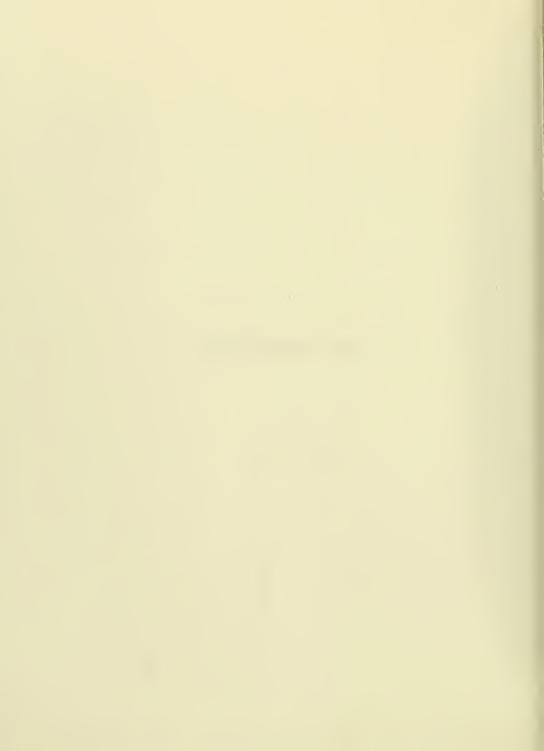
In addition to the regular assessment roll, SB 813 mandated supplemental assessment effective July 1, 1983. Formerly all property changing value was revalued as of March 1 and enrolled for the following tax year starting on July 1. Under SB 813, in addition to value changes being made for the upcoming assessment value, changes are made for the balance of the fiscal year. This means that for each change made under the old system we make one or more value change for the supplemental roll. The rules are very complex, much of the new work has been computerized but input documents must be prepared and inputed by appraisal personnel and clerical staff. The first year's supplemental assessments yielded approximately \$7.6 million in extra revenue.

As of June 4, 1986, SB 813 has generated the following assessed values on the secured and unsecured roll for the years 1983, 1984, and 1985.

Secured		Unsecured		
1983	\$ 6,893,931.96	\$ 677,540.93		
1984	\$13,586,219.62	\$ 601,449.45		
1985	\$15,137,403.82	\$ 245,938.97		







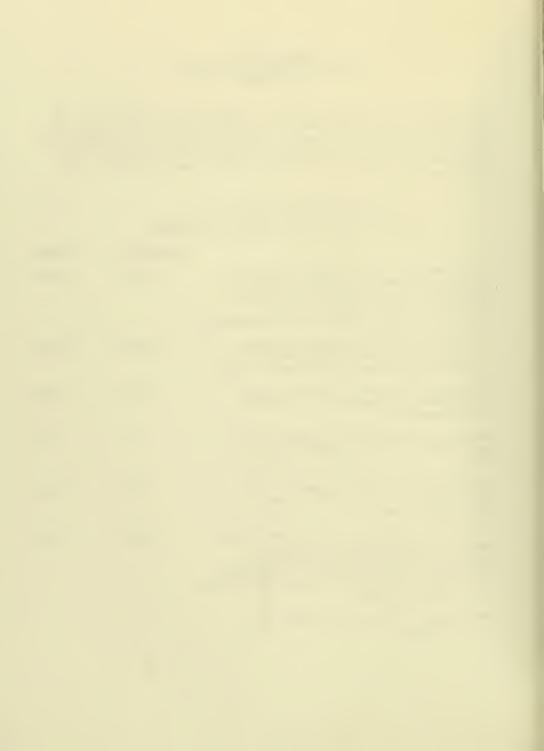
#### PERSONAL PROPERTY DIVISION 1985-1986

This Division, in accordance with State Law, provides for the assessment of personal property, trade fixtures, and leasehold improvements for the purpose of determining the ad valorem tax base for all local taxing jurisdictions in the county. This involves the process of discovery, auditing, appraising and enrollment.

## COMPARISON OF OBJECTIVES IN 1985-86 BUDGET WITH ACTUAL PERFORMANCE

	<u>Objectives</u>	<u>Actual</u>
To review and update 55,000 business situses for new businesses, change of ownership and eligibility for direct billings. Prepare data for 6000 corrections for office files & computer.	55,000	57,098
To review & process 43,000 business assessments for enrollment on the secured and unsecured assessment rolls.	43,000	48,786
To perform, review & approve 4,700 field audits & appraisals; mandatory & non-mandatory.	4,700	4,399
Prepare and defend all appeals to be heard before the Assessment Appeals Board.	150	211
Review & enroll 2,500 taxable boat assessments. Examine all claims for boat exemptions.	2,500	2,902
To prepare reports for local and state agencies; to analyze, correlate & report on data for SBE; to maintain statistical data for state legislature; to maintain assessment standard procedure for internal audits.	*1,800	1,850

<sup>\*</sup>Man-hours. All other figures are units of work.



## (Cont'd) Comparison of Objectives in 1985-86 Budget with Actual Performance

Objectives Actual

#### New Mandatory Legislation:

AB 2345 Supplemental Assessment on Trade Fixtures:

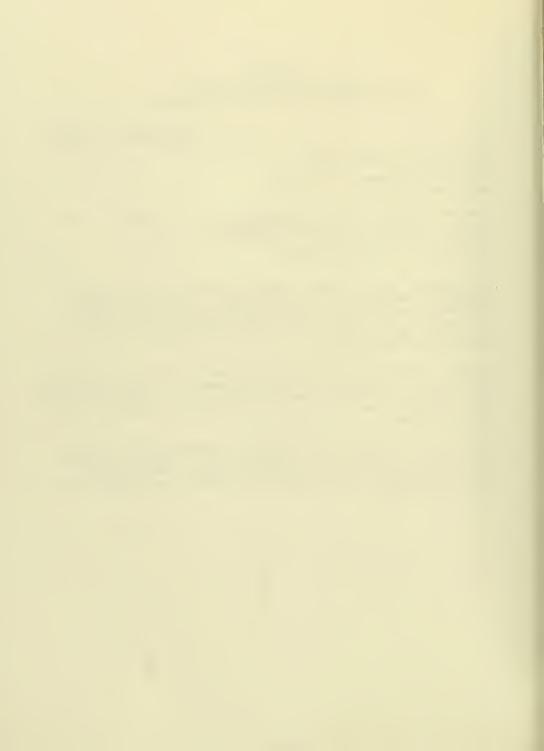
Review 22,000 business statements, prepare notices of supplemental billing of 7,000 taxpayers, enroll supplemental assessment for 6,000 taxpayers.

6,000 -0-

Our request for additional auditor positions in the 1985-86 budget to implement AB 2345 was denied. Although 22,000 statements were reviewed, we lacked approximately 100 hours of computer programming time to complete the calculations, mailing of notices and final billing of taxpayers for the supplemental assessments.

Several auditors were deployed from their auditing assignments to review and analyze the 22,000 statements. This resulted in our inability to achieve our objectives in the number of audits and appraisals completed and the tax dollars recovered in our audit program.

In order to complete this mandatory requirement (AB 2345) for years 1985 and 1986, it is imperative that priority be given to finalize the computer program to compute the taxes due, notify taxpayers of the pending supplemental assessments and final enrollment.



## PERSONAL PROPERTY DIVISION 1985-86 FISCAL YEAR

This division processed and enrolled 43,468 assessments on the 1986-87 Secured and Unsecured Assessment Rolls with the following assessed values:

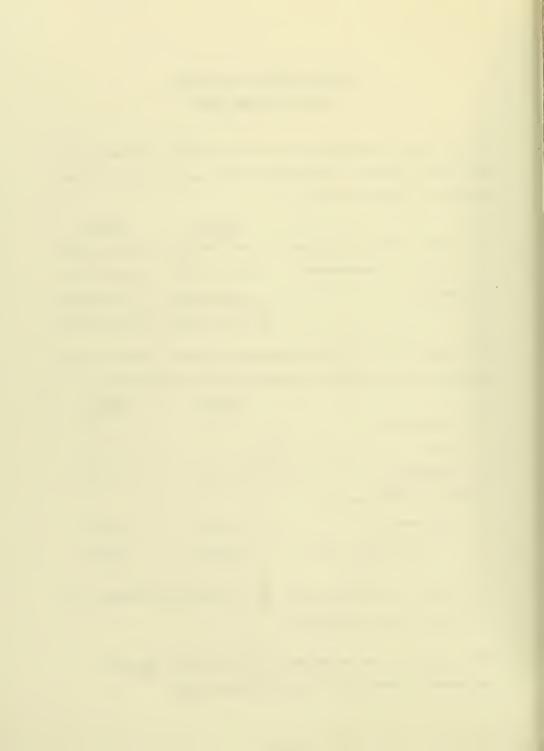
	1985-86	<u>1986-87</u>
Other Personal Property	\$1,389,687,043	\$1,661,681,687
Fixtures (Improvements)	2,076,319,546	1,966,376,461
Vessels	50,724,934	70,261,006
	\$3,516,731,523	\$3,698,319,154

The appeals filed with the Assessment Appeals Board on items assessed by the Personal Property Division resulted in:

	1984-85	1985-86
Reductions	37	44
Denials	72	78
Withdrawals	33	69
Penalty only waivers	2	8
Postponements	15	12
Total Appeals Filed	159	211

At present, our staff consist of 27 valuation personnel and 9 clerical support personnel.

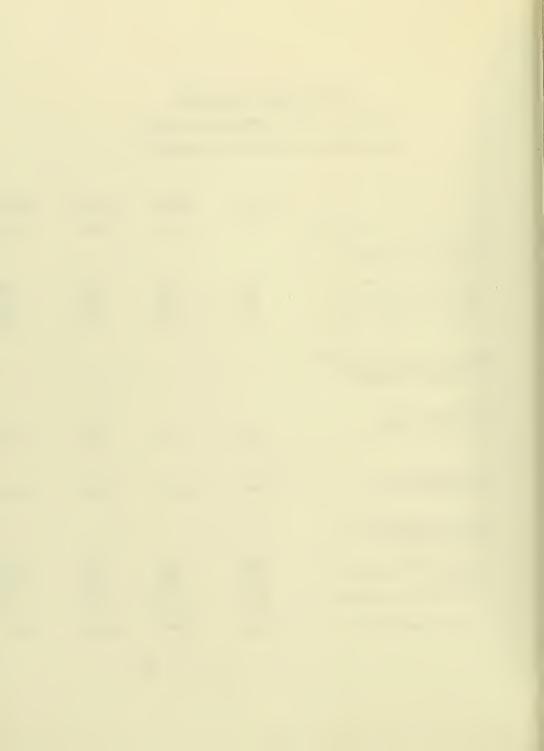
The production and deployment of the auditing-valuation personnel is presented in the following pages.



## PERSONAL PROPERTY DIVISION COMPARATIVE YEARLY PRODUCTION REPORT

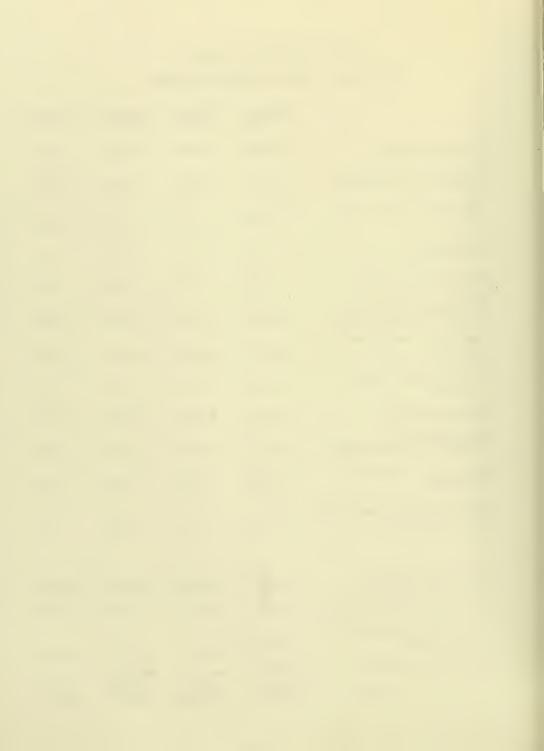
#### DEPLOYMENT OF AUDITORS BY "MAN-DAYS"

	1982-83	1983-84	1984-85	1985-86
Field Audits & Appraisals	2,057	1,956	2,076	1,662
Other Work Covered by Scope of Position:				
Assessing Statements Up-date Field Books Auditor & Senior Review Leased Equipment & Etc.	515 562 522 111	580 522 506 172	708 536 517 181	925 379 771 105
Work Equivalent to Scope of Position but out of Classification	4	-	-	-
Instruction and Training Program	195	82	423	72
Total Auditor Performance Time	3,966	3,818	4,441	3,914
Other "Man-Days" not Covered Above:				
Supervision Vacation & Holidays Sick Pay Administrative Leave	955 498 363 82	920 486 252 17	916 417 390 27	832 493 314 28
Total "Man-Days":	5,864	5,493	6,191	5,581



## PERSONAL PROPERTY DIVISION COMPARATIVE YEARLY PRODUCTION REPORT

	1982-83	1983-84	1984-85	1985-86
Total Assessees	5,388	5,176	5,426	4,399
Total No. of Audits & Appraisals Completed	7,474	6,838	7,828	5,900
"Man-Days" Applicable Thereto	2,057	1,956	2,076	1,662
Average Audits per "Man-Day"	3.6	3.5	3.8	3.5
Mandatory Assessees	344	323	346	284
Mandatory Audits & Appraisals Completed	1,045	1,272	1,756	1,656
"Man-Days" Applicable Thereto	1,075	1,167	1,396	1,075
Average Audits per "Man-Day"	1.0	1.1	1.2	1.5
Other Assessees	5,044	4,853	5,080	4,115
Other Audits & Appraisals Completed	6,429	5,566	6,072	4,244
"Man-Days" Applicable Thereto	982	789	680	587
Average Audits/Appraisals per "Man-Day"	6.5	7.1	8.9	7.2
Penal Assessments:	1982-83	1983-84	1984-85	<u>1985-86</u>
Direct Bill Assessments	1,054	1,193	1,120	1,510
Assessments Computed on Prior Values	1,963	) 3,913	3,967	4,284
New Business Penals	3,030			
Total	6,047	5,106	5,087	5,794

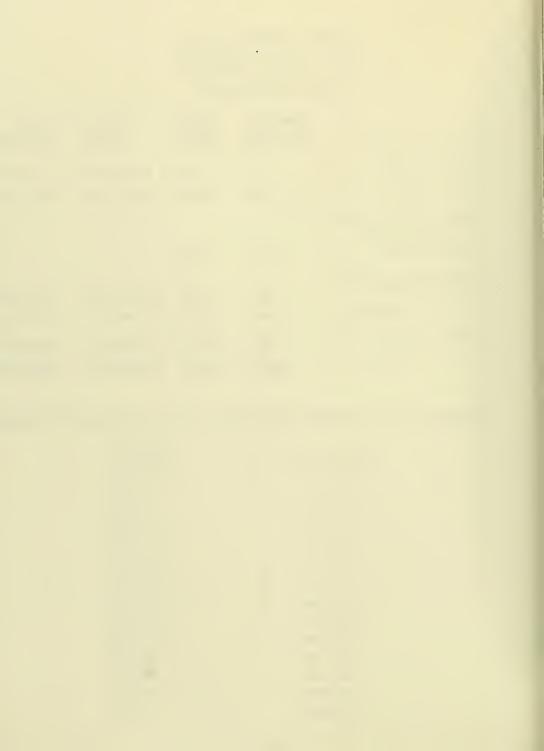


### PERSONAL PROPERTY DIVISION AUDIT PROGRAM RECOVERIES FISCAL YEAR 1985-1986

ASSESSOR'S STAFF	NUMBER OF ASSESSEES	AUDIT UNITS	FULL VALUE		TAX DOLLARS
OUT-OF-STATE	52	284	\$ 6,248,710	\$	82,534
LOCAL AUDITS	258	1,484	28,567,188		387,199
PENAL AND DIRECT BILL INVESTIGATIONS, APPRAISALS & REVALUATIONS	3,900	3,900			
CLOSE-OUTS & OFFICE INVESTIGATIONS	189	232	10,768,438	_	126,100
SUB-TOTAL	4,399	5,900	\$45,584,336	\$	595,133
CONTRACT AUDITS	83	696	18,760,740	_	233,912
TOTAL	4,482	6,596	64,345,076	=	829,745

#### COMPARATIVE TAX RECOVERIES FROM LOCAL & OUT OF COUNTY AUDIT PROGRAMS

iscal Year	Tax Doll Recover
1972-1973	\$1,295,7
1973-1974	790,3
1974-1975	1,137,0
1975-1976	1,493,2
1976-1977	1,259,0
1977-1978	1,080,2
1978 <b>-</b> 1979	1,326,2
1979-1980	1,150,1
1980-1981	1,222,9
1981-1982	1,307,6
1982-1983	1,372,2
1983-1984	1,448,5
1984-1985	1,193,1
1985-1986	829,7

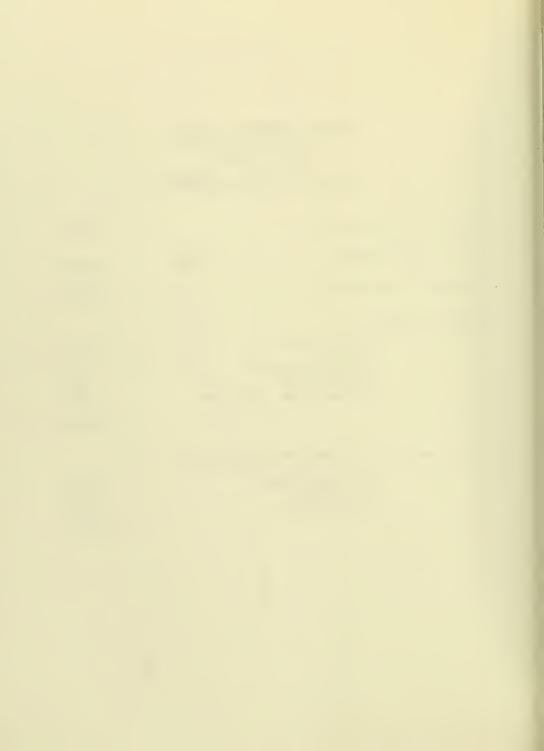


#### PERSONAL PROPERTY DIVISION

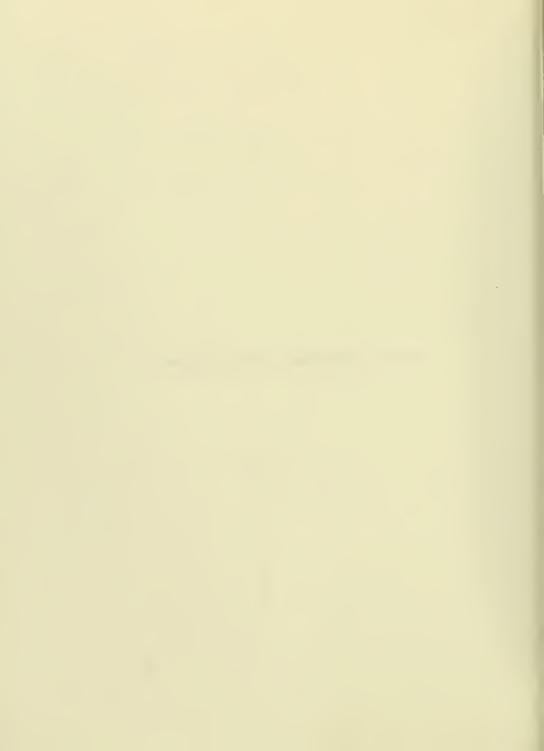
#### MARINE DIVISION

#### PRODUCTION REPORT 1985-1986

1986 Total Marine Records	6,910
Less: Out of County 2,175 Exempt Vessels652_	2,827
Total For San Francisco	4,083
1986 Assessments:	
Direct Bills 4% Bills Homeowners Bills Escape Bills Unidentified, Follow-ups	2,391 102 6 700 884 4,083
Vessel Records Processed (DMV, CG, Owners):	
New Boats Added EDP Changes Boats Deleted	2,236 3,058 281
	5,575



TECHNICAL AND ASSESSMENT SERVICES DIVISION



#### ANNUAL REPORT TECHNICAL AND ASSESSMENT SERVICES DIVISION

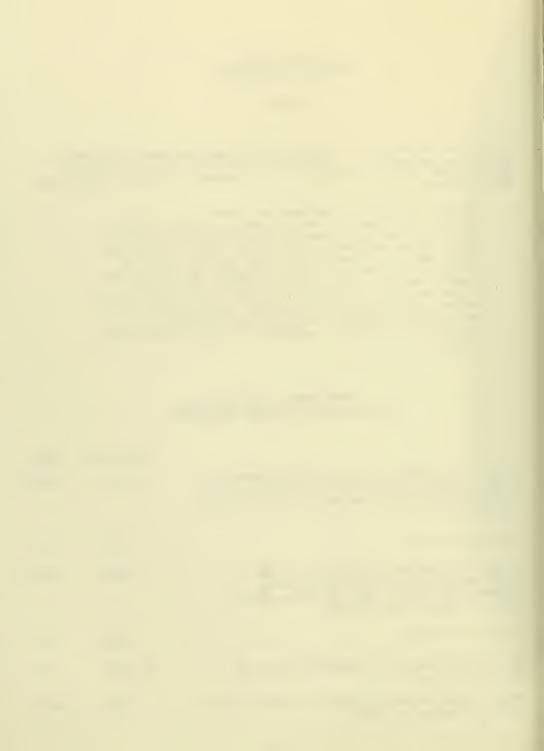
1985-1986

The responsibilities of the Technical and Assessment Services Division are to maintain the Assessment Roll, provide for an up-to-date computer information system, and to administer exemptions. These responsibilities are further broken down as follows:

Maintain and correlate Assessment Roll; enter all data from divisions into computer. Maintain and update records, record transfers of ownership, change of address, lot cuts and mergers. Update SBE map register, process personal property declaration books, maintain and control roll alpha index for secured and unsecured rolls, personal property exemption register, business property register, etc. Administer the homeowner exemption. Process and verify eligibility and amount of exemption on church, welfare, school and veteran exemptions. Handle telephone calls and visits from taxpayers, realtors, other departments of the City and other counties. Inspection of premises to substantiate exemptions.

#### COMPARISON OF OBJECTIVES IN 1985-86 BUDGET WITH ACTUAL PERFORMANCE

	<u>Objectives</u>	Actual
TO INPUT VIA COMPUTER, 20,000 new ownership entries, 30,000 mailing addresses, 100,000 statistical entries, 18,000 valuations, 2,000 new parcels, etc., to produce Assessment Roll July 1.	170,000	169,500
Error rate for above	1.5%	. 5%
TO INPUT VIA COMPUTER, new values and changes in 55,000 business property accounts to produce Assessment Roll July 1, check and balance 100% of values for these 55,000 accounts.	55,000	54,589
Error rate for above	1.5%	.5%
TO DETERMINE ELIGIBILITY OF EXEMPTIONS, make 600 onsite inspections.	600	625
PROCESS CLAIMS FOR 98,000 Exemptions allowed by State law for Assessment Roll July 1.	98,000	98,245



#### Technical Services Division

	<u>Objectives</u>	Actual
TO PROVIDE ASSESSOR'S INFORMATION to the general public, business, other city departments, etc. via counter and telephone for 240,000 phone calls and 70,000 counter inquiries.	310,000	307,500
Average response time for above, in minutes	2.00	2.00
TO MAINTAIN A CURRENT SET of block books delineating all taxable real property, condo conversions, 1,500 new lots, 180 deleted lots, 150 subdivision lots, 25 parcel maps.	1,955	2,100
TO INPUT VIA COMPUTER, the supplemental Assessment Roll including Homeowner's Exemptions mandated by SB 813.	45,000	45,760

OPERATIONS FUNCTIONS	% OF MAN-DAYS/YR.
E.D.P.	4%
Public Information	10%
Supervising	5%
Homeowners Exemptions	14%
Personal Property Field Books	5%
Personal Property Statements	15%
Real Estate Values	6%
Secured Roll Preparation	7%
Unsecured Roll Preparation	4%
Supplemental Roll Values and Exemptions	4%
Real Estate Ownership File	14%
Mail Address File	5%
Drafting	8%
	100%

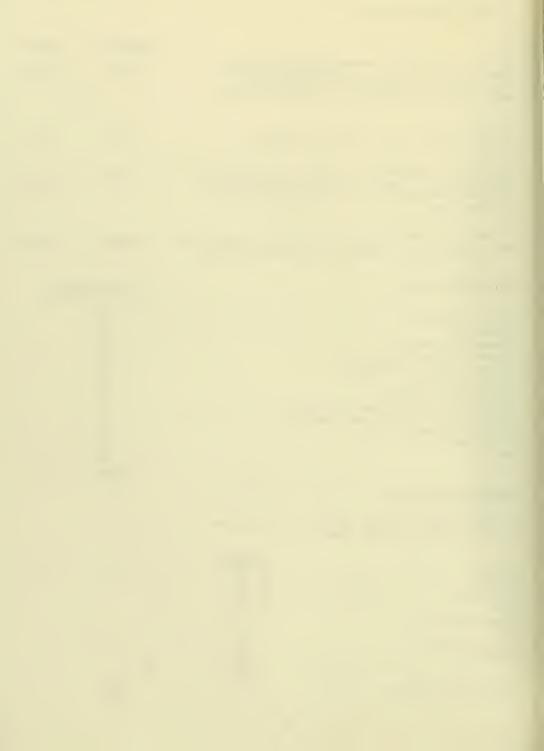
#### PERSONNEL UTILIZATION

A total 4,160 man-days was available for the period of July 1, 1985 to June 30, 1986.

	MAN-DAYS
Vacation	286
Sick Pay	185
Sick Leave	-0-
Leave	-0-
Compensatory Time	4
Jury	-0-
Floating Holiday	28
Disability	147
	650

Net man-days available

3,510



#### SECURED ROLL

1985-86 - 161,716 Parcels

1986-87 - 162,153 Parcels

New Subdivision Maps Processed: 34 total of 727 new lots

Parcel Maps
Nos. Extended and Verified:

118 total of 295 new lots

Segregation (Parcel Cuts for Taxation) 15 Section 2821, Revenue & Taxation Code

#### OWNERSHIP TRANSFERS

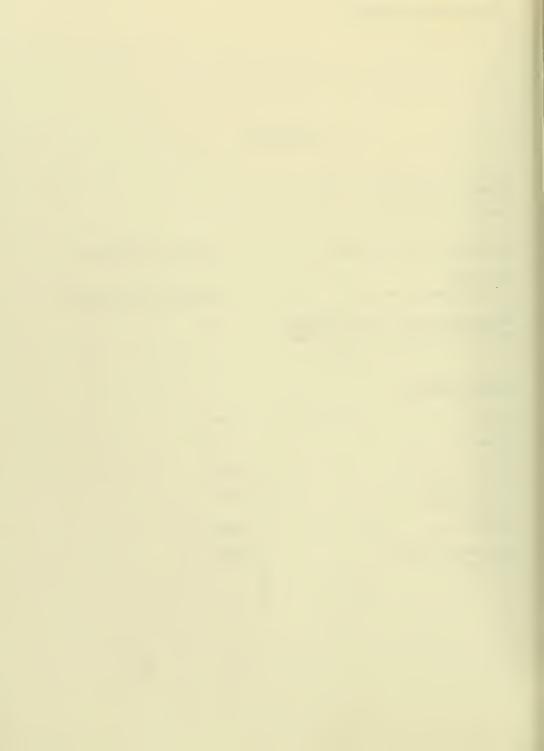
New Lots	871
Deleted Lots	535

Changed Lots (daily) 18,508

Total Lot Changes 19,914 (new & deletes)

Property Sales 10,396

Total Papers Picked up 48,941 from Recorder



#### 1986 UNSECURED ROLL VALUATION

#### DIRECT BILLS - MARCH 1 - FULL VALUE

STMT COUNT	LAND	STRUCT IMPTS.	FIXED IMPTS.	P.P. OTHER
12,563	-0-	-0-	\$ 21,053,995	\$ 41,427,280
JULY 31st F	ROLL - FULL VAL	<u>UE</u>		
17,531	\$201,140,752	\$245,945,904	\$1,540,722,896	\$1,240,464,917
TOTALS - FL	JLL VALUE			
30,094	\$201,140,752	\$245,945,904	\$1,561,776,891	\$1,281,892,197

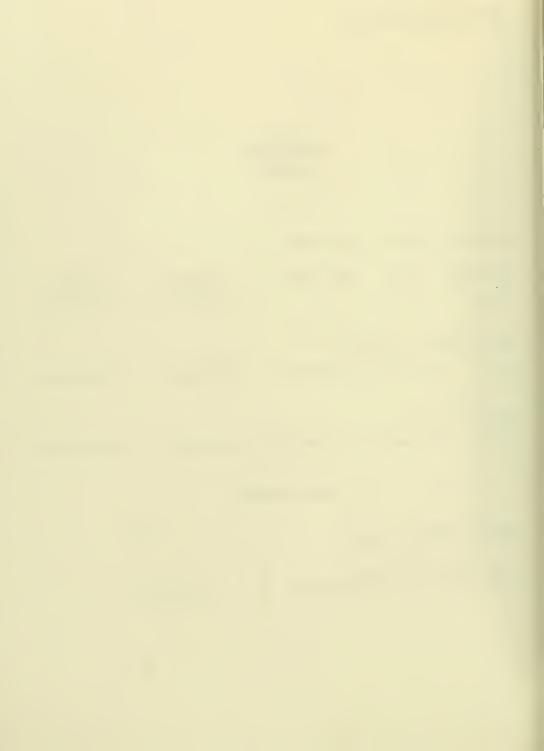
#### SECURED VALUATIONS

NUMBER OF CHANGES IN FULL VALUE IN REAL ESTATE

13,152

TOTAL INCREASE IN FULL VALUE
REAL ESTATE IN THE 1985-86 ASSESSMENT

\$2,895,148,120



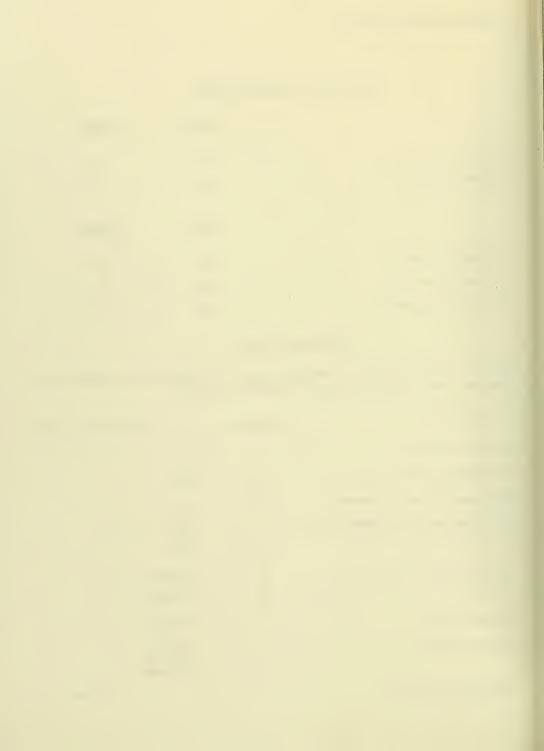
#### CORRECTIONS TO ASSESSMENT ROLLS

	DECREASE	INCREASE
REAL ESTATE CHANGES	449	122
PERSONAL PROPERTY	1,005	17
	DENIED	EXTENDED
HOMEOWNERS' EXEMPTION	301	395
VETERANS' EXEMPTION	-0-	-0-
MISCELLANEOUS EXEMPTIONS	192	181

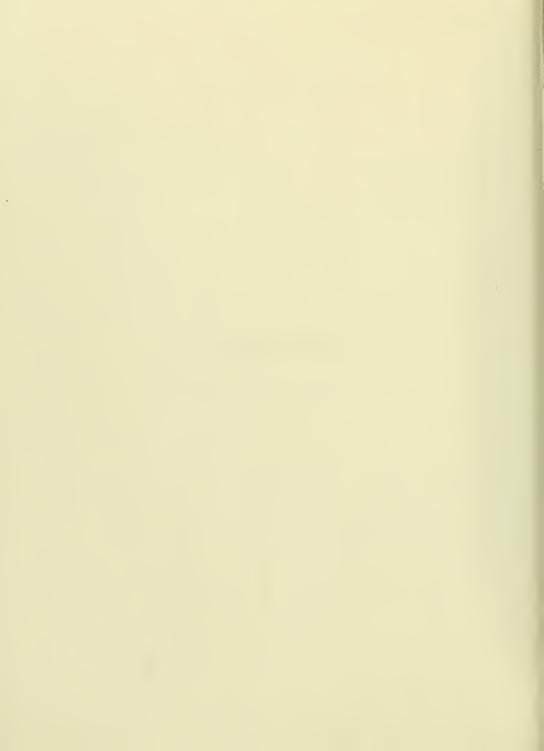
#### ASSESSMENT SERVICES

Section processes claims for statutory exemptions (Church, Welfare, Homeowners, Veterans') and supplies assessment information to public.

Full-time staff:	5 employees	Total Work days 1,295
Work-day Allocation:		
Processing Exemptions Claims	28%	
Maintenance of Public Records	1%	
Public Information & Counter Service	re <u>71%</u>	_
Vacation	70 (	days
Sick Pay	41 (	days
Personal Leave	45 (	days
Floating Holiday	10 (	days
	166 (	days
New Work Days Available		1,129

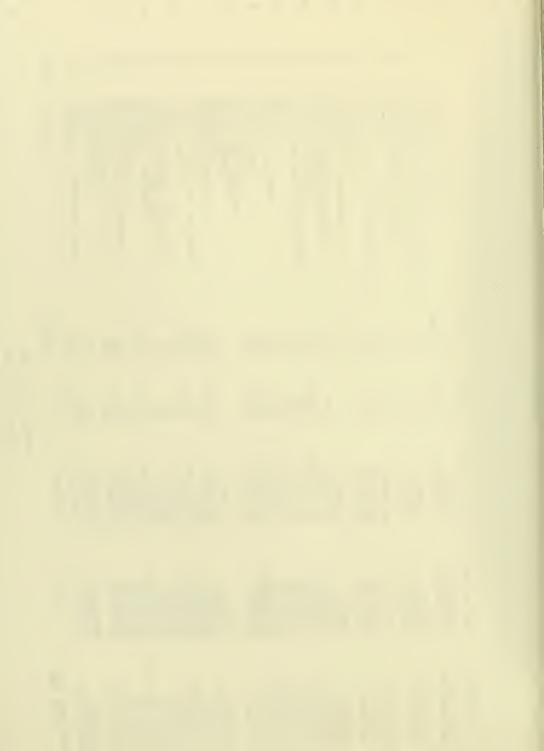


APPENDIX



## ROLL YEAR STATISTICS REAL ESTATE BY CLASS

30,400,534,517	19,702,653,725	10,697,880,792	304,748	162,153		TUTAL
1,873,655,160	1,204,311,549	669,343,611 33,438,517	21,376	10,836	INCOMPLETE STATISTICS	7
				52	PORT COMMISSION PROPERTY	· ~
1-171-572	821.773	349.799	212	0	SINGLE STRUCTURE OVER MULT LOTS (D & +)	×v
185-591-744	37-414-417	148.177.327	234	986	MISCELLAMEDUS (WIHER THAN LISTED)	×
23.000.112	172.019.757	01.889.355	326	545	CHURCHES, CONVENTS, RECTORIES	I
327,424,448	4606411610	bc164476047	. 10		VACANT LOT - RESTRICTIONS	٧R
200 6745 681	31 17' (5'	208: 362.364	1.1	7-659	VACANT	<
35,153,501	C71 61 18 6CT	179339110	116	123	CLUBS, LODGES, FRATERNAL ORGANIZATIONS	<b>c</b>
49,226,626	10,100,038	16.336 77/	1 2 2	5 C	THEATRLS	-
		30 058 500	117	262	GAS STATIONS	·
10,859,302	204,413	470 644 5 601			PARKING STALL CENDEMINIUM	P2
2,961,400	740,000	20 50 200	274	7.0	PARKING LOT	P
35,136,426	101 000000	2 (01 353	705	5 (	PUBLIC BUILDINGS (GOVERNMENT)	70
7,211,346,591	29 20 49 43 69 165	10-081-710	200	1 5	OFFICE - CONDOMINIUM	02
016467640	#04 62 C# 800	1-706-910-436	16.04.2	1.146	OFFICE BUILDINGS	0
84 304 611	68-637-006	15-857-006	374	69	CONVALESCENT HOMES, NURSING HOMES	N2
19664406511	35 630 350	29-140-038	F 0 E	20	HOSPITALS	2
71,914,65	66-60F-060	46-349-021	3.651	90	MOTELS	x
1909090809301	28.637.130	11.279.573	66	77	INDUSTRIAL WAREHOUSE	Ī
1020 305 3/3	591-951-396	448-534-081	3.899	2.725	INDUSTRIAL	_
303.048 (5)	242-858-776	151.109.675	9.115	460	MOTELS - OTHER	H2
10 20 CO TO	690-005-618	185, 385, 905	8.007	J-6	HOTELS - IST CLASS	Ξ
4.563.256	3.102.719	1,460,535	24	Ų.	HOTELS WITH COMMERCIAL	HC.
020611165	0.0000				GARAGE CONDOMINIUM	62
3-711-820	843-179	2.868.641		6	GOLF COURSE	39
175-475-003	65-685-130	109, 789, 864	160	327	GARAGES (COMMERCIAL)	G
412.559.226	241.759.882	170,799,344	9,513	2,730	FLAT & STORE	F2
3-805-750	2-481-509	1,414,250	37	12	I FLAT & I APT BLUG - ONE PARCEL	÷Α
2-691-249-622	1.624.117.785	1,067,131,637	49,987	21,999	FLATS & DUPLEX	T
191 247 311	144-923-700	44.323.511	105	219	SCHOOLS	m
3-153-633	1-696-757	657.065	w W	10	1 FLAT & OWELLING - ONE PARCEL	ΟF
750 6114601	2-045-145	1.346.091	35	18	2 DWELLINGS - ONE PARCEL	00
16-417-762	27.402	6.180.360	201	97	DWELLINGS - APARTMENTS	UA
7-850-443-430	4-416-179-130	3,143,264,299	98,959	94,863	DWELLINGS	D
20-184-862	20-751-164	8,433,698	21	1	SHOPPING CENTER	13
028-888-820	46.726.190	17,162,640	55	104	COMMERCIAL STORE CONDOMINIUM	62
224-691-718		49,498,308	2,058	22.5	CO-OP UNITS	00
1-479-519-254	822-185-130	657,334,126	8,288	2,959	COMMERCIAL STORES	C
40764506333					BANK CONDOMINIUM	82
221 - 6 29 - 289	100.498.617	121.140.672	136	135	BANKS	В
86 822-870	65-684-742	21,138,228	826	76	APARTMENTS & COMMERCIAL STORES	AC
4-264-204-460	2-914-021-122	1,350,273,347	131,519	12,896	AP ARTMENTS	Þ
FULL CASH VALUE	INPS CV	LAND CV	UNITS	COUNT	DESCRIPTION	CLASS
DEAL COTATE				PARCEL		



# CERTIFICATE OF ASSESSED VALUATION August 19, 1986

of this City and County is as follows: and County of San Francisco for the Fiscal Year 1986-87 show that the total assessed valuation of the property for each jurisdiction within the boundaries I, John C. Farrell, Controller of the City end County of San Francisco, State of Celifornia, do hereby certify that the Assessment Rolls of the City

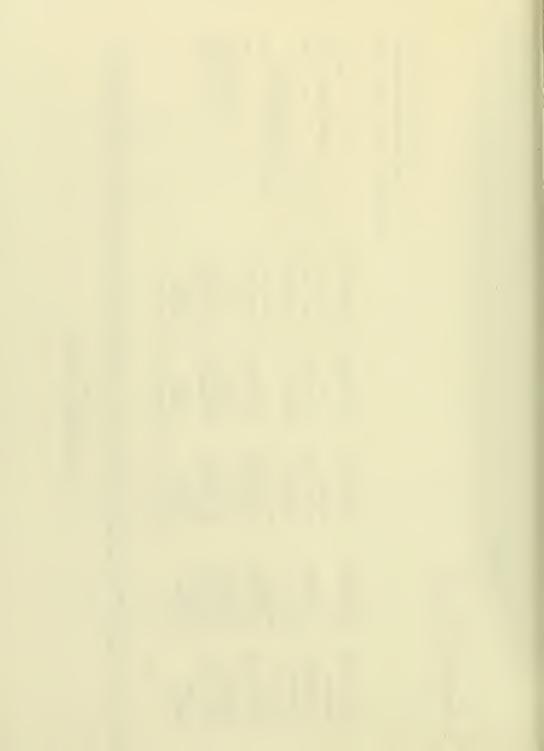
Het Total	Less: Homeowner Exemption	Basis of Levy	Tax Increment Areas 1002/1006 - Net	Less: Non-reimbursable Exemptions	Total	Land Improvements Personal Property Penel Assessments	
\$29,228,267,691	( 678,294,726)	\$29,906,562,417	( 327,309,193)	(1,101,467,801)	\$31,335,339,411	ASSESSOR'S  ROLL*  \$10,924,223,944 20,066,514,344 344,601,123 -0-	
\$2,361,155,367	-0-	\$2,361,155,367	( 141,384,883)	-0-	\$2,502,540,250	\$ 338,886,340 1,887,087,780 276,566,130	
\$31,589,423,058	( 678,294,726)	\$32,267,717,784	( 468,694,076)	( 1,101,467,801)	\$33,837,879,661	TOTAL <u>SECURED</u> \$11,263,110,284 21,953,602,124 621,167,253	
\$3,626,263,954	0	\$3,626,263,954	( 76,427,543)	( 26,956,170)	\$3,729,647,667	* 257,240,724 2,020,525,199 1,445,925,844 5,954,900	
\$35,215,687,012	( 678,294,726)	\$35,893,981,738	( 545,121,619)	(1,128,423,971)	\$37,567,527,328	*11,520,351,008 23,974,128,323 2,067,093,097 5,954,900	

Assessed Valuations subject to equalization by

\*County Assessment Appeals Board

\*\*State Board of Equalization

John C. Farrell Sty



#### TYPE, NUMBER, AND ASSESSED VALUES OF ALL PRIVATELY-OWNED PROPERTIES EXEMPT FROM TAXATION AND SIMILAR DATA FOR REIMBURSABLE EXEMPTIONS

EXEMPT FROM TAXATION AND SIMILAR DATA FOR REIMBURSABLE EXEMPTIONS											
	S	ECURED	U	NSECURED		TOT.AL					
LINE NO. TYPE	NUMBER	TOTAL TANGIBLE PROPERTY	NUMBER	TOTAL TANGIBLE PROPERTY	NUMBER	TOTAL TANGIBLE PROPERTY					
WELFARE AND RELIGIOUS PROPERTIES (Const., Art. XIII, Sec. 4b) Private and Parochial schools											
of less than collegiate grade.	15	4,087,604	1	15,429	16	4,103,033					
2 Hospitals	74	324,628,348	1	109,162	75	324,737,510					
3 Other religious and charitable properties	663	484,848,113	133	25,211,900	796	510,060,013					
4 Religious properties (R & TC, Sec. 207)	406	125,148,761	1	63,498	407	125,212,259					
ALL OTHER PROPERTIES (Const., Art. XIII) 5 Homes of totally disabled and blind veterans (Sec. 4a)											
Not over \$40,000	40	1,228,292	-0-	-0-	40	1,228,292					
Over \$40,000	59	3,823,265	-0-	-0-	59	3,823,265					
6 Other veterans' properties (Sec. 3, 0, p, q, r.)	3	10,033	4	7,280	_ 7	17,313					
Total veterans' properties (line 5 plus line 6)	102	5,061,590	4	7,280	106	5,068,870					
8 Churches (Sec. 3f & 4d)	219	38,391,068	-0-	-0-	219	38,391,068					
9 Privately owned colleges (Sec. 3e)	54	113,739,899	4	1,055,255	58	114,795,154					
10 Low valued property (Sec. 7) (See instructions)	-0-	-0-	-0-	-0-	-0-	-0-					
11 Totals lines 1-6 & 8-10	1,533	1,095,905,383	144	26,462,524	1,677	1,122,367,907					
REIMBURSABLE EXEMPTIONS 12 Homeowners' (Sec. 218, R & TC)	96,975	678,294,726	-0-	-0-	96,975	678,294,726					
13 Business inventories (Sec. 219)	-0-	-0-	-0-	-0-	-0-	-0-					
Excluded above 14 Cemetery	1	105,225	-0-	-0-	1	105,225					
Other (Specify) 15	10	5,457,193	7	493,646	17	5,950,839					

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